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# HISTORY OF ROME,

AND OF THE ROMAN PEOPLE,

FROM ITS ORIGIN TO THE INVASION OF THE BARBARIANS  
AND FALL OF THE EMPIRE.

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## CHAPTER IX.

### EFFORTS TO OBTAIN POLITICAL EQUALITY (449-400).

#### I. RE-ESTABLISHMENT OF THE TRIBUNATE AND CONSULATE.

THE revolution of 510 B. C., made by the patricians, had benefited the aristocracy; that of 449, made by the people, profited the people. The decemvirs had abdicated, and two popular senators, Valerius and Horatius, had gone to the Sacred Mount to promise the re-establishment of the tribunate and right of appeal, extended to all the citizens, with an amnesty for those who had taken part in the revolt. The people returned to the Aventine, and in order to be assured that these promises would be kept, occupied once more the Capitol.<sup>1</sup> But no one dreamt of disputing the victory. The Pontifex Maximus held the comitia for the election of ten tribunes, then Horatius and Valerius were appointed consuls, who by several laws guaranteed the recovered liberty.

The first of these laws prohibited, under pain of death, the creation at any time of a magistracy without appeal.<sup>2</sup> The second gave the force of law to the *plebiscita*, that is to say, that resolutions passed in the assembly of the tribes should no longer need the sanction of the Senate, as did the resolutions of the centuries, to become general laws.<sup>3</sup> The third renewed the anathema pronounced against any who outraged the tribunitian inviolability.

<sup>1</sup> Cic., *pro. Cornel.* i. Fr. 25.

<sup>2</sup> Livy, iii. 55.

<sup>3</sup> Τὴν αὐτὴν ἔχοντας δύναμιν τοῖς ἐν ταῖς λοχίτισιν ἐκκλησίαις τεθησομένοις. (Dionys., xi. 45.) M. Willems (*Le Droit public Romain*, p. 61) thinks that from this moment the patricians and their clients were admitted, if not by *right*, yet at least in *fact*, to the *concilia plebis*. The centuries preserved judgments for capital crimes, election to the chief magistracies, the right of making the most general laws, and of deciding for peace or war. The legislative power of the tribes was put in force respecting questions of internal order, and especially for the maintenance

The fourth ordered that a copy of all the *Senatus-consulta*, countersigned by the tribunes with the letter T,<sup>1</sup> to prevent all falsification, should be intrusted to the plebeian aediles and kept by them in the temple of Ceres on the Aventine. Another copy was, without doubt, kept by the quaestors in the temple of Saturn. The tribune Duilius had this law passed: that the magistrate who neglected to hold the *comitia* at the end of the year, for the election of the tribunes of the people, should be punished with the rod and axe.<sup>2</sup>

Liberty was assured; but the blood shed called for vengeance. Virginius accused the decemvirs. Appius, their chief, killed himself in prison before the trial; Oppius, the second in unpopularity, died in the same way. The others were exiled; their property was confiscated to the temple of Ceres. The people were satisfied with these two victims, and Duilius declared that he would oppose his veto to any further accusation.

However, the two consuls had resumed military operations against the Aequians and Sabines, and the latter were so thoroughly beaten by Horatius, that they remained at peace with Rome for a century and a half. On their return the consuls demanded a triumph; up to that time the Senate alone had the right to grant it, and refused. The tribune Icilius had it decreed by the people, and "the consuls triumphed not only over the enemy, but the patricians also." It was the tribunes also who, gradually bringing the people into the most important state affairs, decided in the debate between Ardea and Aricia.<sup>3</sup>

This matter is worth a moment's delay, for it has given occasion to one of those very rare stories which show us the interior of the Italian cities. Ardea, a very old Latin city, four miles from the sea, and Aricia, celebrated in antiquity for its terrible temple of Diana, and in modern times by its charming Lake Nemi, disputed about the territory of the city of Corioli,

and extension of public rights. Aul. Gellius (*Noct. Attic.* X. xx. 6) defines the *plebiscitum*: *lex quam plebes, non populus, accipit.*

<sup>1</sup> Val. Max., II. ii. 7; Livy (ii. 55) says: *Senatusconsulta quae antea arbitrio consulum supprimebantur vitiabanturque.*

<sup>2</sup> Livy, iii. 55; Diod., xii. 25. Another law, proposed by Trebonius, required the appointment of ten tribunes and forbade co-optation.

<sup>3</sup> Livy, iii. 71.

destroyed in one of the wars against the Volscians. After many battles, they chose Rome as umpire. The Senate referred the matter to the people, who, at the instigation of the nobles, played the part of judge in the fable of the Pleaders: they adjudged to themselves the contested territory. The Ardeates, more pleased with the discomfiture of Aricia than annoyed at having lost their case, or at least their nobles, who had need of a foreign alliance against the people of Ardea, made a treaty with Rome which gave some fertile lands to the Romans. Did this convention seem an act of treason to the plebeians of Ardea, or were they hurt in some other way? We know not; but a little while after they left the city, and in place of observing, in this *secession*, the patriotic moderation which the Roman historians confess in the seceders of the Sacred Mount or the Aventine, they returned to Ardea with a Volscian army. The patricians and their clients, incapable of defending themselves, invoked the help of their new allies. Those whom they termed rebels were conquered by a Roman army, and their chiefs perished under the axe. To re-people the city, now half desert, Rome sent there a colony; but the triumvirs put in charge by it of the division of the lands gave the best to their friends of Ardea; so the anger against them was so hot among the Roman people that, not daring to appear before them, they stayed in the colony, where doubtless they obtained a good number of *jugera* well selected. This history enables us to see in the Latin cities the same divisions as at Rome, and, among all those peoples, modes of action which prove that the ancients understood justice differently from us, or at least otherwise than as our moral treatises define it.

The year 449 had not taken from the patricians all their privileges. Rome has still two classes, but only one people; and the chiefs of the plebs, sitting in the Senate, are meditating, after the struggle to obtain civil equality, to commence another to gain political equality.

In a revolution, in fact, the party which has conquered opposition cannot stop short; its momentum carries it beyond the goal, and it preserves for a long while an impetus by which its leaders know how to profit — sometimes in the public interest, more often for their ambition. After the victory, the tribunes

employed the rest of their energy to complete the work of the decemvirs and carry out the Terentilian law. The patricians had more than once tried to slip into the tribunate; the Trebonian law closed it against them for ever. They had reserved to themselves the judicial power, except in the case of a capital sentence against a citizen, and the administration of the finances, by leaving to the consuls the right of appointing quaestors of the treasury. The tribunes obtained in 447 B. C. that the *quaestores parricidii* et *quaestores aerarii* should be for the future elected in the comitia tributa, although these two offices remained patrician.<sup>1</sup>

Two things maintained the insulting distinction between the two orders: the prohibition of marriage between patricians and plebeians, and the tenure of all the magisterial offices by those who formed since the origin of Rome the sovereign people of the *patres*. In 445 B. C. the tribune Canuleius demanded the abolition of the prohibition relative to marriages, and his colleagues a share in the consulate. This was a demand for political equality.

## II. — NEW CONSTITUTION OF THE YEAR 444.

WE know now that every aristocracy which closes its ranks soon perishes, because time and power quickly exhaust political families. Without knowing it, the Roman patriciate acted as if it comprehended this truth, and this perception of public necessities made the greatness of Rome. After a resistance skilfully calculated for opposing to the popular torrent a dam which broke its force without exciting it, the nobles always yielded; but, like a disciplined army which never becomes broken, they retreated in order to make a strong defence at the next point. Thus was prolonged this internal war, which moulded the robust youth of the Roman people.

When the *patres* heard this new and audacious demand of the tribune, their indignation burst forth. "Thus then," said Claudius, with his hereditary pride, "thus nothing will remain

<sup>1</sup> Tac., *Ann.* xi. 22.



LAKE NEMI.



pure: plebeian ambition will pollute everything, — time-honored authority, and religion, and family rights, and auspices, and the images of our ancestors.” But the people used the method which had already been used twice before: they withdrew in arms to the Janiculum;<sup>1</sup> and the Senate, thinking that customs would be stronger than law, agreed that henceforth there should be legal marriages between patricians and plebeians.

When this barrier was once broken down, it was not possible to forbid the access of the plebeians to curule offices. However, by mere adroitness, the patriciate, though half conquered, defended itself for forty-five years longer; for it had in this struggle the gods themselves as allies, from the belief, deeply rooted in the people, that the hand of a noble was alone able to offer favorable sacrifices for the state. The colleagues of Canuleius asked, in the name of the plebeians, one of the consulships and two of the quaestorships of the treasury. The Senate granted that the quaestors of the treasury should be chosen without distinction<sup>2</sup> in the two orders; and thanks to this latitude, for a long time only patricians held this office. As regards the consulship, no concession was possible; rather than relinquish that also, the Senate preferred to dismember it. This royal power had already lost the right of performing certain sacrifices (*rex sacrorum*), the care of the treasure (*quaestores aerarii*), and the direction of criminal affairs (*quaestores paricidii*); and two new magistrates, *sine imperio*, that is, without military authority or jurisdiction, the CENSORS, created in 443 B. C., at first for five years, then for eighteen months (434), obtained the consular right of making the census, of regulating the classes, of administering the public domain, of farming out to the highest bidder the tax on the public lands, of watching over public morality, and, later, of drawing up the

<sup>1</sup> Flor., i. 25. *Tertiam seditionem . . . in monte Janiculo . . . duce Canuleio*. The patricians alone were able to take the auspices. This privilege, necessary for acquaintance with all the mysteries of religion and law, gave them a religious character, which the plebeians in the long run would share by the mixing of families. Hence the keen opposition of the Senate to a law which would lead to the mingling of the two orders. When Cleisthenes wished to strengthen, at Athens, the democratic element, he suppressed the *sacra privata*; . . . καὶ τὰ τῶν ἰδίων ἱερῶν συνακτέον εἰς ὀλίγα καὶ κοινὰ καὶ πάντα σοφιστέον, ὅπως ἂν ὅτι μάλιστα ἀναμυχθῶσι πάντες ἀλλήλοις . . . (Arist., *Pol.* VI. ii. 11.)

<sup>2</sup> Livy, iv. 43; *promiscue*. The quaestors were treasurers of the public funds; they it was who opened and closed the treasury, in which were also deposited the standards of the legions.

list of senators and knights.<sup>1</sup> In this way they gradually attained the first rank in the state, and re-election to an office which became the highest honor in the city was presently forbidden.

There remained of the consular power its military functions, civil jurisdiction, the designation of new senators, the presidency in the Curiae and the comitia, the care of the city and the laws. These powers were given, but sub-divided, without curule honors, with six lictors in place of twelve, and under the plebeian name of tribune, to three, four, or six generals. To these *military tribunes*, elected without auspices,<sup>2</sup> religion forbade at first one of the most important prerogatives of the consuls, viz., the designation of a dictator.<sup>3</sup> Mere lieutenants, so to say, of an invisible magistracy, but which the Senate knows and inspires, they did not fight under their own auspices, and never did they obtain the most envied of military rewards, the triumph.<sup>4</sup> What power they have is also divided among them according to their number. One marches at the head of the legions, another commands the reserve, another the veterans, another again watches over the arsenals and provisioning of the troops. One only is invested with the religious and judicial functions of the consuls, viz., the *praefectus urbis*, president of the Senate and the comitia, guardian of religion, the laws, and all the interests of the city.<sup>5</sup> Also the Senate took care that these prerogatives, including the duties given later on to the *praetors*, with the important privilege of naming the

<sup>1</sup> Pastures, woods, fisheries, salt mines, mines, harbor dues, etc. (Livy, xxxii. 7; xl. 51.) On the duties of the censors, see Cic., *de Leg.* iii. 3; Hist. Aug. *Valer.* 2. But all these duties were not theirs from the beginning. Livy says (iv. 8) *Res a parva origine orta*. The first mention of a *lectio senatus* by the censors is from the year 312 B. C. (Livy, viii. 29-30), which, however, does not mean that there had never been one before. [It appears from the researches of Soltan at the Karlsruhe Congress of Philologists (1882), that the censorate was directly imitated from the chief administrator (*ὁ ἐπὶ τῆς διοικήσεως*) of the Athenian tributes. The direct influence of Greece on Rome is probably older and greater than is usually thought. — *Ed.*]

<sup>2</sup> This can be inferred from the speech of Appius (Livy, vi. 41), *nullus auspicato*. At least they had not the *maxima auspicia*. (Aul. Gell. xiii. 15.) Livy even says (v. 18) that they were nominated in the profane assembly of the tribes; but he contradicts himself elsewhere (v. 13).

<sup>3</sup> *Religio obstaret* . . . (Livy, iv. 31.) However, in 423 B. C., in a pressing danger, the augurs removed this prohibition, and the consular tribune, *praefectus urbis*, Corn. Cossus, nominates a dictator.

<sup>4</sup> Zonaras, vii. 19, confirmed by the silence of the triumphal fasti. The triumph was accorded to those only who had conquered *suis auspiciis*.

<sup>5</sup> Livy, vi. 5. In 424, four tribunes, *e quibus Cossus praefuit Urbi*; the same in 431 B. C., in 383, etc.

judges, remained in the hands of a patrician.<sup>1</sup> When the plebeians ultimately gained entrance into the consular tribunate, one place at least was always reserved for a candidate of the other order.<sup>2</sup>

Out of the consulate three offices are formed: the quaestorship, the censorship, and the consular tribunate. The two former are exclusively patrician. The military tribunes, in reality pro-consuls confined, with one exception, to the command of the legions, could now be chosen without distinction from the two orders. But the law, in not requiring that every year a fixed number of them be plebeians, allowed them to be all patricians; and they remained so for nearly fifty years.<sup>3</sup>

In spite of such skilful precautions, the Senate did not give up the consulate. It held in reserve and pure from all taint the patrician magistracy, hoping for better days. The dictatorship, which was not effaced from the new constitutional code, and the right of opposition from the *patres*, remained as a last resource for extreme cases. Religion in fine always furthered the interests of the aristocracy; and if, in spite of the influence of the nobles in the assemblies, in spite of the arbitrary power of the president of the *comitia*, who had the right to refuse votes for a hostile candidate, the majority of votes were in favor of a new man, his election could still be quashed by an adverse decision of the augurs. If necessary, Jupiter thundered.

JUPITER.<sup>4</sup>

<sup>1</sup> Once, in 396, Livy names six plebeians. But in the place of P. Maelius the new fragments of the Fasti and Diodorus (xiv. 90) name Q. Manlius.

<sup>2</sup> As regards the frequent variations in the number of the consular tribunes, a thing so strange in Roman antiquity, they are explained by making the consular tribunes to be only generals. Their number grew according to the need. From 443 B. C. to 432 they are three, two for the legions, one to remain as prefect in the city. In 425, after the declaration of war against Veii, four are named. If the number reaches six in 404, it is still for the Veian war. When they are eight, it is perhaps, as Perizonius has maintained, because the censors were included.

<sup>3</sup> From 444 to 400 B. C.

<sup>4</sup> Jupiter with the sceptre and thunderbolt. Antique intaglio from the French National Collection, No. 1,420.

## III. STRUGGLE FOR THE EXECUTION OF THE NEW CONSTITUTION.

WHATEVER skill had been exhibited by the Senate, the principle of political equality had just triumphed, and the division of the curule magistracies was only a question of time. This time was long; for the question here was no longer to satisfy general interests, but only the ambition of some chiefs of the people. Thus the attack, though spirited, was ill-sustained; and the plebeians, content with the name of equality, neglected for a long time to grasp the reality.<sup>1</sup> We shall see them at the crisis ready to abandon Licinius Stolo and the consulate for a few acres of land.

The constitution of 444 B. C. authorized the appointment of plebeians to the consular tribunate; down to 400 B. C. none obtained it; and during the seventy-eight years that this office continued, the Senate twenty-four times appointed consuls; that is to say, it succeeded, one year in three, in its attempts to re-establish the ancient form of government.<sup>2</sup>

These perpetual oscillations encouraged the ambitious hopes of a rich knight, Spurius Maelius (439 B. C.). He thought that the Romans would willingly resign into his hands their unquiet liberty, and during a famine he gave very liberally to the poor. The



COIN OF SERV.  
AHALA.<sup>3</sup>

Senate became alarmed at this almsgiving, which was not at all in accordance with the manners of that time, and raised to the dictatorship Cincinnatus, who, on taking office, prayed the gods not to suffer that his old age should prove a cause of hurt or damage to the Republic. Summoned before the tribunal of the dictator, Maelius refused to appear, and sought protection against

<sup>1</sup> Livy says, it is true, *imperio et insignibus consularibus usos*; but all that precedes, shows without doubt the inferiority of the tribunes to the consuls. If the name alone had been changed, the tribunes of the people would not have shown such obstinacy in demanding the consulate itself. "It was never a mere quarrel of words," says Madame de Staël.

<sup>2</sup> It was on the proposition of the Senate that the centuries decided each year whether they would elect military tribunes or consuls. It did not generally propose tribunes except when they were threatened with war: the ordinary formula at the time of the election of consuls was, *pax et otium domi forisque*.

<sup>3</sup> AHALA. Head of Servilius Ahala on a silver coin of the Servilian family.

the lictors amongst the crowd which filled the Forum. But the master of the horse, Serv. Ahala, managed to reach him, and ran him through with his sword. In spite of the indignation of the people, Cincinnatus sanctioned the act of his lieutenant, caused the house of the traitor to be demolished, and the *praefectus annonae*, Minucius Augurinus, sold, for an as per *modius*, the corn amassed by Maelius.<sup>1</sup> Such is the story of the partisan of the nobles;<sup>2</sup> but at that epoch to have dreamt of re-establishing royalty would have been a foolish dream, in which Spurius could not have indulged. Without doubt he had wished to obtain by popular favor the military tribunate, and in order to intimidate the plebeian candidates, the patricians overthrew him by imputing to him the accusation which Livy complacently details by the mouth of Cincinnatus, of having aimed at royalty. The crowd always can be cajoled by words; and the Senate had the art of concentrating on this word *royalty* all the phases of popular hatred. The move succeeded; during the eleven years following, the people nine times allowed the Senate to appoint the consular tribunes.<sup>4</sup> There was, however, in 433 B. C., a plebeian dictator, Mamercus Aemilius, who reduced the tenure of censorship to 18 months.



COIN OF  
AUGURINUS.<sup>3</sup>

These nine consulships gave such confidence to the nobles that the Senate itself had to suffer from the haughty insubordination shown by the consuls of the year 428 B. C. Though conquered by the Aequians, they refused to name a dictator. To overcome their resistance, the Senate had recourse to the tribunes of the people, who threatened to drag the consuls to prison.<sup>5</sup> To see the tribunitian authority protecting the majesty of the Senate was quite a new phenomenon. From this day the

<sup>1</sup> Livy, iv. 16; Flor., i. 26; Cic., *Cat.* i. 1. For a different story, cf. a newly discovered frag. of Dionys. Hal. in Müller's *Fragg. Hist. Graec.* ii. p. 31.

<sup>2</sup> Livy, iv. 12.

<sup>3</sup> C. AVG (urinus). Two persons, standing, hold, one of them, two loaves, the other, the augural *lituus*. In the midst a striated column, supporting a statue, between two corn-ears and two lions couchant. This silver coin of the Minucian family refers to some fact which has been lost. Livy (iv. 16) simply says: *Minucius bove aurato extra portam Trigeminam est donatus*. Cf. Pliny, *Hist. Nat.* xviii. 3; xxxiv. 5.

<sup>4</sup> In thirty-five years, from 444 to 409 B. C., the Senate obtained the appointment of consular tribunes twenty times.

<sup>5</sup> Livy, iv. 26.

reputation of the tribunate equalled its power, and few years passed without the plebeians obtaining some new advantage.

Three years earlier the tribunes, jealous of seeing the votes always given to the nobles, had proscribed the white robes, which marked out from a distance, to all eyes, the patrician candidate.<sup>1</sup> This was the first law against undue canvassing.

In 430 a law put an end to arbitrary valuations of penalties payable in kind.<sup>2</sup>

In 427 the tribunes, by opposing the levies, obliged the Senate to carry to the comitia centuriata the question of the war against Veii.<sup>3</sup>

In 423 they revived the agrarian law, and demanded that the tithe should be more punctually paid in the future by the occupiers of domain land, and applied to the pay of the troops.

They miscarried this time; but in 421 it seemed necessary to raise the number of quaestors from two to four. The people consented to it only on the condition that the quaestorship be accessible to the plebeians.

Three years later 3,000 acres of the lands of Labicum were distributed to fifteen hundred plebeian families. It was very little; so the people laid claim, in 414, to the division of the lands of Bola, taken from the Aequians. A military tribune, Postumius, being violently opposed to it, was slain in an outbreak of the soldiery. This crime, unheard of in the history of Roman armies, did harm to the popular cause; there was no distribution of lands, and for five years the Senate was able to appoint the consuls. The patrician reaction produced another against it which ended in the thorough execution of the constitution of the year 444. An Icilius in 412, a Maenius in 410 B. C. took up again the agrarian law and opposed the levy. The year following three of the Icilian family were named as tribunes. It was a menace to the other order. The patricians understood it, and in 410 three plebeians obtained the quaestorship.

<sup>1</sup> In 431; cf. Livy, iv. 25.

<sup>2</sup> Cic., *de Rep.* ii. 35; Livy, iv. 30. The law fixed the value in silver of an ox and a sheep: an ox equalled 100 *ases*, a sheep 10.

<sup>3</sup> Livy, iv. 30. In 380 it was the tribes who decided that war should be made on the Volscians. (Livy, vi. 21.)

In 405 pay was established for the troops, and the rich undertook to pay the larger portion of it.

Finally, in 400, four military tribunes out of six were plebeians.

The chiefs of the people thus obtained the public offices, and even places in the Senate, and the poor obtained an indemnity which supported their families while they served with the colors. All ambitions, all desires are at present satisfied. Calm and union returned to Rome; we can see it in the vigor of the attacks on external foes.



ROME FOLLOWED BY A MAGISTRATE. BAS-RELIEF IN THE LOUVRE.

## CHAPTER X.

### MILITARY HISTORY FROM 448 TO 389 B. C.<sup>1</sup>

#### I. CONQUEST OF ANXUR OR TERRACINA (406).

IN the middle of the fifth century B. C., at the period which precedes and follows the decemvirate, the Latin confederation was dissolved and the Roman territory open to all attacks. Every year the Sabines descended from the mountains of Eretum, the Aequians from Algidus, the Volscians from the Alban Mount, and the Etruscans disturbed the right bank of the Tiber. It seemed as if a last effort must be made to set Rome free from her enemies. But the people had just made in their turn a plebeian revolution. Confidence grew again; the leaders were popular; the war became successful. During half a century Rome fought only for existence; afterward she fought for empire. She was helped by two powerful means, which the kings seem to have already employed,—military pay, which allows longer campaigns and stricter discipline; the colonization of captured cities, which assured the possession of conquests and prepared the way for new ones. Thus, in the space of fifty years, the Sabines, the Aequians, and the Volscians laid down their arms, Veii disappeared, and the Latins became the subjects of Rome.

The first expedition, after the re-establishment of liberty, was signalized by a victory over the Sabines, which confined them for a century and a half to the Apennines. Perhaps it was not the terror inspired by the Roman arms which deserves credit for this result, so much as the circumstances which offered to the Sabines more lucrative enterprises.

<sup>1</sup> It is necessary for all these wars to keep in view the map which we have given of the *Ager Romanus*, p. 302, and that of Central Italy.

The Samnites were at that time very restless in their mountains, and commenced against their rich neighbors those incursions which obtained for them Lucania and the Campanian plain. In 420 they took the large city of Cumae. The Sabines were doubtless engaged, as were all the mountaineers of the Apennines, in this reaction of the old Italian race against the foreigners, and Rome, thankful to count one enemy less, boasted of the moderation of the Sabines.

These movements of the Samnites made a diversion more favorable to the Romans by drawing away to the Liris the attention and forces of the Volscians, who, however, in 443 came as far as the Esquiline Gate. But T. Quinctius destroyed their army, and established at the entrance of their country<sup>1</sup> a garrison which kept them in check for fifteen years. Then, as if these people relieved one another to wear out Rome and exhaust it by a war without cessation, the Etruscans recalled the legions from the South to the North. Fidenae, five miles from the Janiculum, on the left bank of the Tiber, was an advanced post of Rome or Etruria, according as the descendants of the Roman colonists, sent by the kings into that city, or the inhabitants of Etruscan origin were the stronger there. In 430 the aborigines drove away the colonists and placed themselves under the protection of the Veientes and Faliscans, after having massacred, at their instigation, four ambassadors from the Senate. This war caused the appointment of two dictators — the one who took possession of Fidenae in 435; the other, the cavalry general, Corn. Cossus, who slew Tolumnius, lars or king of Veii, and offered up the second *spolia opima* (426 B.C.). To punish this second revolt, the Senate caused the whole Etruscan population to be massacred or sold. The terrified Veii begged a truce of twenty years (425). There is hardly another mention of the name of Fidenae in history. In the last century of the Republic might be seen in the Forum the statues of the four assassinated ambassadors; and when Augustus restored the temple of Jupiter Feretrius, he found there the armor of Tolumnius with his linen cuirass which bore an inscription.<sup>2</sup>

<sup>1</sup> At Verrugo, a city or position unknown, which has been thought to be in the environs of Signia.

<sup>2</sup> Livy, iv. 20.

In the interval between these two Etruscan wars, the Aequians and Volscians had taken up arms; and the dictator appointed against them, A. Postumius Tubertus, gave the first example of that inflexible discipline which formed the best infantry in the world. His son had fought without orders and returned as victor; but he had him beheaded<sup>1</sup> (431 B. C.). Tubertus

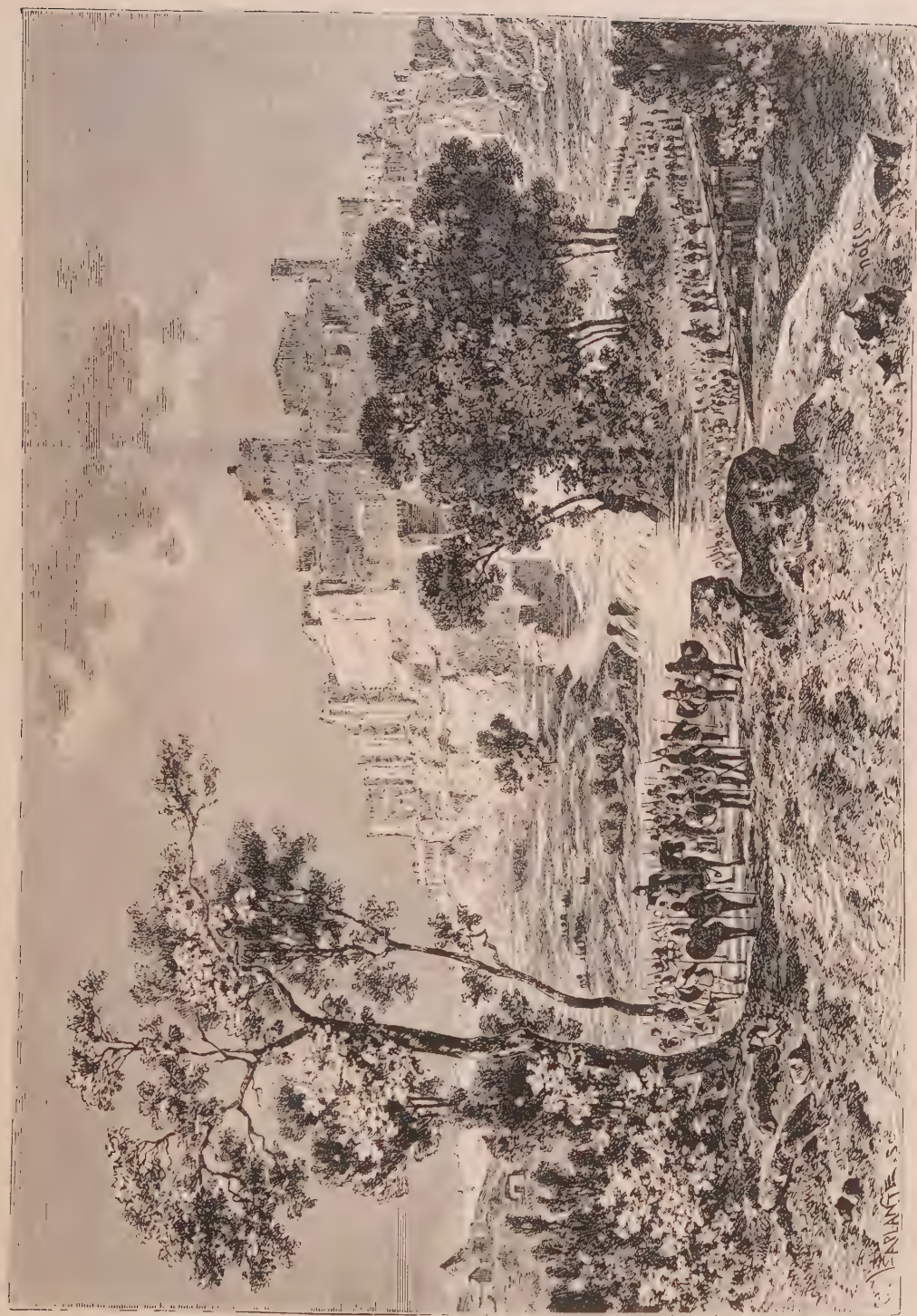


RUINS CALLED THOSE OF THE TEMPLE OF JUPITER FERETRIUS.

gained on Mount Algidus, over the allied army, a great battle, which gave some respite to the Romans. A truce of eight years, and then intestine divisions which enfeebled the Volscian nation, suspended hostilities in this direction. The Aequians, left to themselves, lost several cities,<sup>2</sup>—among others Labicum,—whither the Senate hastened to send a colony of fifteen hundred men, which barred the way against these turbulent

<sup>1</sup> *Val. Max.*, II. vii. 6; *Aul. Gell.*, XVII. xxi. 1.

<sup>2</sup> In 418 Labicum, where they sent a colony; in 414 Bola; in 413, Ferentinum, which the Hernicans re-entered.



THE CITY OF VEII (RESTORED BY CANINA).



mountaineers, and enabled the Romans to go to the Valley of the Trerus and help the Hernicans, their faithful allies. Rome profited from this success to strike some decisive blows at the Volscians. In 406 three armies menaced at the same time Antium, Ecetra,<sup>1</sup> and Anxur, or Terracina. Placed at the extremity of the Pontine Marshes, on the slope of a hill near the sea, Anxur was one of the richest cities belonging to this people, and a military position which commanded, at the same time, the Pomptinum and the passage from Latium into Campania. Tarquin had understood its importance, and the royal garrison which held it in 510 was sufficient to hold in check the whole country of the Volscians. While two armies marched with great ostentation towards Antium and Ecetra, a third, led by Fabius Ambustus, advanced rapidly upon Anxur and took the place before the inhabitants—a long distance from the ordinary seat of war—had time to realize the attack.<sup>2</sup> The two divisions which had covered this skilful and bold march joined with the soldiers of Fabius in dividing the plunder. A garrison was left in Anxur, and Fabius returned to inform the Senate that the Republic had reconquered the frontier held by Rome under the kings eighty years before.

The plebeians deserved recompense for this brilliant conquest; besides, the truce with Veii expired the following year, and that people showed hostile intentions. The Senate decreed that the infantry should receive payment from the public treasury.<sup>3</sup> The legionary, being consequently in no hurry to return to his own fields, remained longer under arms. The war might be extended, operations be prolonged, and the generals demand greater efforts and obedience from their soldiers.

Large operations now succeed the numerous skirmishes, whose repetition would fatigue by its monotony, did not the glory which this people attained in maturity throw an illusion of splendor over the obscure years of its youth.

<sup>1</sup> The position of this city is uncertain; perhaps not far from Ferentinum. Abeken (*Mittel-Italien*, p. 75) places it on Monte Fortino.

<sup>2</sup> Livy, iv. 59.

<sup>3</sup> *Ut stipendium miles de publico acciperet.* (Livy, *ibid.*)

## II. CAPTURE OF VEII (395 B. C.).

THE siege of Veii began in 405. The city was only four leagues from the Servian walls, and from the top of its walls could be seen the seven hills. So long as it remained standing on its escarped rock, overlooking and threatening the right bank of the Tiber, the Romans could not live in peace and security. Therefore they employed all their strength and all their perseverance in the enterprise from which nothing succeeded in turning them aside.

This war was their Iliad; heroes and prodigies, the intervention of the gods, a resistance for ten years, great misfortunes after the victory,—nothing was lacking to ennoble the struggle which made Rome the preponderating power of Central Italy. From the first year the war was centred about Veii. Two Roman armies encamped under its walls,—the one to reduce it to starvation, the other to prevent all succors. But Veii was abandoned: the Etruscans assembled at the temple of Voltumna and declared the league dissolved; the Faliscans and the Capenates, being nearer to the danger, made some isolated efforts; they broke up one of the two camps, and opened communication for some time between the besieged and the country. The Tarquinians also invaded the Roman territory, but were repulsed with loss.

The capture of Anxur had been a terrible blow to the power of the Volsci. Rome now had a fortress from which to attack in the rear this people whom the Latins faced and the Hernicans threatened in flank. In 402 the Roman garrison had been surprised; two years later the Romans re-entered the place; and in 397 the Volscians laid siege to the town whilst the Aequians were attacking Bola. It was the critical time of the siege of Veii; Rome was unable to spare a soldier. Fortunately the Latins and Hernicans succored the places threatened; and on the news that the great Etruscan city was giving way, the two hostile nations begged for a truce. In order to insure their position at Anxur, the Senate sent a colony to the neighboring

Circei; a second, established at Vitellia, in the chain of high hills which separates the Valley of the Anio from that of the Trerus, closed finally against the Aequians the issue from their mountains.

For the first time the Romans had continued hostilities during the winter. But their success did not equal their perseverance. The divided command among the military tribunes caused defeat or chilled the ardor of the troops. In 400 B. C., the people, suspecting some treason, at last chose four plebeians to the consular tribunate. Fortune did not change; two tribunes, one of whom died on the field of battle, were again overcome, and the Senate thought all Etruria would rise; it appointed as dictator a patrician who had held with distinction the highest offices,—M. Furius Camillus (396). Camillus called out all the citizens able to bear arms, summoned contingents from the Latins and Hernicans, and led them against the victorious enemy. After a bloody struggle the Capenates and Faliscans withdrew to their cities, and the Romans were able to press on actively the siege of Veii.

Tradition preserves the story of a mine carried beneath the walls, through which the Romans penetrated to the midst of the city. But it records many other marvels,—the overflow of the Alban Lake in the middle of a scorching summer, and the thousand canals dug to prevent the water reaching the sea;<sup>1</sup> the fatal imprudence of the Tuscan haruspex who betrayed his people's secrets; and the menacing prophecy of an Etruscan chief respecting the Gallic invasion. At the taking of the city the recorded prodigies continue. The mine led to the sanctuary of Juno, the guardian divinity of Veii. In the midst of the din of a general assault, Camillus penetrated by the tunnel right to the temple. The Veian King was consulting the gods. "The victor," cried the haruspex, "will be he who shall offer on the altar the

<sup>1</sup> The outlet of the Alban Lake, cut through the volcanic rock for a length of 2,730 yards, 5 feet wide, and high enough for a man to pass along it, is a very ancient work, probably anterior to Rome. There may have been made, at the time of the siege of Veii, some repairs shown to be necessary by the severe winter of 400, which accumulated deep snow on the mountains, and the scorching summer which followed. This canal is still in use, and the stream which escapes by it falls into the Tiber below Rome. Sir Wm. Gell's *Topography of Rome*, pp. 39 and 53.

entrails of the victim." At these words Camillus and the Romans burst into the sanctuary and finished the sacrifice. The plunder was immense; Camillus had called together the whole people to the pillage. The small number of inhabitants who escaped massacre were sold. Meanwhile, from the top of the citadel, Camillus was proudly contemplating the grandeur of the city thus become his conquest, and the richness of the spoils; but he remembered the frail nature of the most brilliant prosperity, and, veiling his head, he prayed the gods to turn from him and the Republic the ills in store for mortals of exceeding good fortune. In turning round, according to the ritual prescribed for solemn prayers, he struck his foot against a stone and fell. But he rose full of joy. "The gods are satisfied," said he; "this fall has expiated my victory."

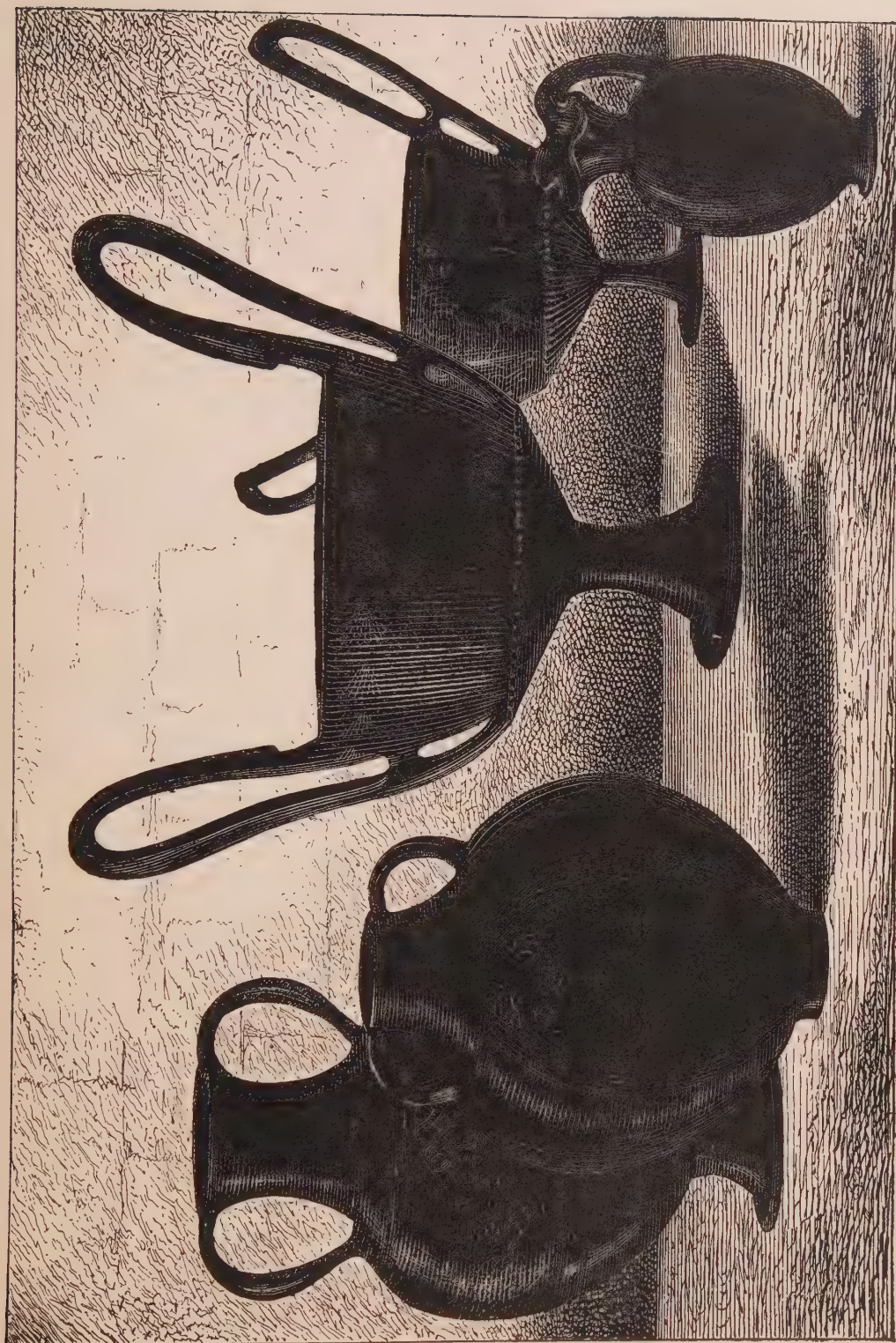
Rome, in conquering cities, also conquered their gods.<sup>1</sup> Camillus had promised to the Veian Juno a temple on the Aventine, on condition that she consented to leave the hostile city to follow him to Rome. But no one dared to touch the sacred image. Some young knights, purified according to the rites, and clothed in their festal dress, came to the temple to ask the goddess if she consented to go to Rome. "I will do so," said a voice; and the statue appeared to follow of itself those who were to move it.

The credulous Plutarch does not know what to think of such prodigies. He says: "Others allege similar marvels,—that images have exuded drops of sweat; that they have been heard to sigh; that they have moved, or made signs with their eyes: but there is danger in believing too easily such things, as well as in not believing them, because of the frailty of human nature. Hence, to be cautious, and to go to neither extreme, as in everything else, is still the best."<sup>2</sup> In this matter Livy is not cautious, like the prudent Plutarch. He treats the miracle as a fable,<sup>3</sup>—which, however, does not prevent him from promising Juno Regina that her temple at Rome shall be an eternal abode,—*aeternam sedem suam*.

<sup>1</sup> Livy, v. 21; Verg., *Aen.* iii. 222; Pliny, *Hist. Nat.* iii. 5, 9; Macrobi., *Sat.* iii. 9. *Evocare deos.*—*Solere Romanos religiones urbium captarum partim privatim per familias spargere, partim publice consecrare.* (*Arnob.*, iii. 38.)

<sup>2</sup> *Cam.*, 6.

<sup>3</sup> *Inde fabulae* . . . (v. 22.)



VASES FOUND AT VEII (CAMPANA MUSEUM, ROOM OF BLACK VASES).

*P. S. 1112*



Of this eternity nothing now remains, save perhaps a few old marble columns which adorn a temple dedicated to another worship,—the church of Santa Sabina.

The territory of Veii was divided among the citizens, but the city remained a desolate waste for centuries. Propertius could still write, in the time of Augustus: “O Veii, thou wast a kingdom, and in thy forum stood a golden throne! To-day the pipe of the idle shepherd resounds within thy walls, and in thy fields the harvest covers the bones of thy citizens!”<sup>1</sup>



OLD GATE OF THE CITADEL OF FALERII.

It recovered under the Empire, only to fall once more. In the time of its power its walls contained a hundred thousand souls; at present the space which is occupied by its citadel—so long the rival of the Roman Capitol—would be far too large for the eighty inhabitants of the Isola Farnese.<sup>2</sup>

The fall of Veii brought that of Capena (395); and Falerii was gained, it is said, by the generosity of Camillus, who had sent back to their fathers the children of the principal people of the city, whom the schoolmaster had given up to him (394).

<sup>1</sup> Carm. IV. x. 27.

<sup>2</sup> See p. 306, the plan of Veii.

Two or three years after, the capture of Nepete and Sutrium carried the Roman frontier, towards the north, up to the dark Ciminian forest, which was thought at Rome to be impassable. The legions ventured, however, to cross it to attack the Salpinates and Vulsinians, who obtained a truce of twenty years, by the indemnity of a year's pay to the Roman army (391).

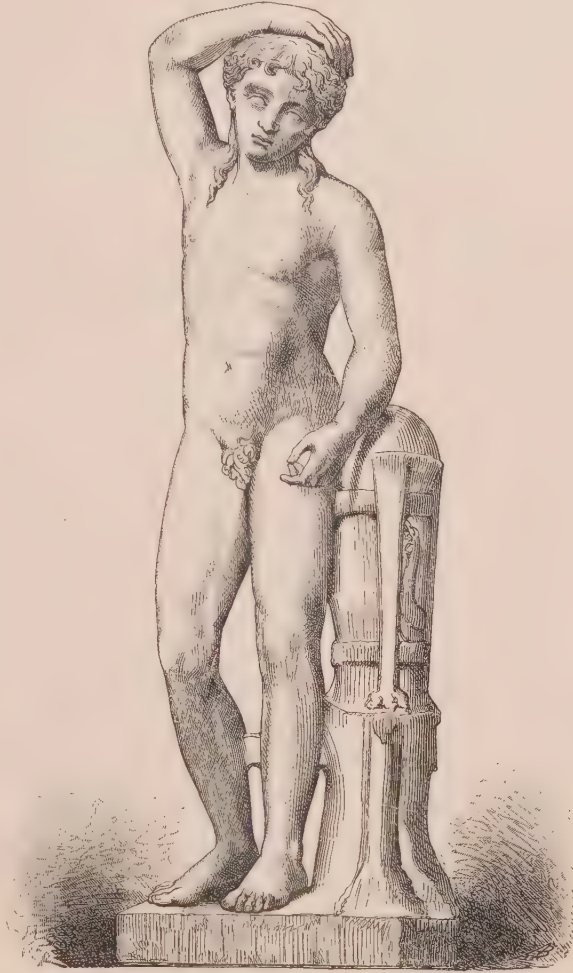
So from 450 to 390 B. C. the Romans have resumed the offensive. They are established in the midst of the Volscians by means of colonies or the garrisons of Circei and Anxur; by those of Bola and Labicum they have guarded their territory against the Aequians. But the latter continue still in possession of Algidus, and have destroyed Vitellia, which might have barred their way to it. If the result is not yet settled between Rome and its two indefatigable enemies, the position is at least the reverse of what it was at the commencement of this period. Fear and caution are transferred to the Volscian side. Besides, Rome has exercised an increasing ascendancy over what remains of the thirty Latin tribes. Accustomed to be defended by her, they have learned the habit of obedience. The ancient equality is forgotten, and Rome has united to her own territory that of the Latin cities which she recovered from the enemy. To the north of the Tiber she can boast of a brilliant triumph, and the conquest of the Veian country has doubled her own territory. But in this direction her victories produced a great danger, since they brought her face to face with the Gauls; and she had just lost her best general, — Camillus was an exile.

What was the cause of this exile? The proud magnificence of his triumph, when he went up to the Capitol in a car drawn by four white horses, the equipage given to the Sun-god, his pride, and the vow that he had secretly made to consecrate to the Pythian Apollo the tithe of the booty of Veii, and finally, his opposition to the project of the tribunes to transfer to that city a part of the Senate and people,<sup>1</sup> had, it is said, excited against him the people's hatred. The last proposition was very dangerous, since it would thus have set up again the antagonism which had only been destroyed by desperate efforts.<sup>2</sup> It is

<sup>1</sup> Livy, v. 24.

<sup>2</sup> See p. 369.

hard to see how they could have dared to do it, and the whole matter may be more easily explained. A part of the Veian lands was certainly divided among the plebeians, who thought that the Senate intended to recompense them for their long efforts by the concession of the absolute freehold. Camillus may have proposed to charge this property with a rent for the revenue, as was the case with all the *ager publicus*; hence the popular resentment, and the accusation brought against him under the pretext of embezzlement.<sup>1</sup> His own clients refused to vote in his favor; "We cannot acquit you," said they, "but we will pay the penalty for you." He did not desire an act of devotion which saved his fortune at the expense of his honor, and he went into exile without awaiting the trial. It is

PYTHIAN APOLLO.<sup>2</sup>

related that, after having passed the Ardeatine gate, he turned towards the city and prayed the gods of the Capitol, if he were innocent, to make his fellow-citizens soon repent his exile,—hard and egoistic words, which recall by contrast the touching prayer

<sup>1</sup> Pliny, *Hist. Nat.* xxxiv. 3.

<sup>2</sup> Statuette from the Louvre, No. 73 in the Fröhner Catalogue.

of Aristides, but which the Greeks have invented to bring out the true grandeur of their Athenian hero, and to presage the terrible drama of the Gallic invasion.

For the same year the Gauls entered Rome.

### III. CAPTURE OF ROME BY THE GAULS IN 390 B. C.

NEARLY two centuries had elapsed since the Gauls had made a descent into Italy, and they had not dared again to entangle themselves in the Apennines; but the most venturous of their bands, by keeping close to the Adriatic shore, went to gain, in the service of the cities of Magna Graecia, large military pay, or to pillage on their own account this beautiful country. Yet we can hardly believe that the Senones—who had since the time of Tarquinius Superbus reached the banks of Aesis—continued more than a century without coveting Etruria, to which they were so near, and with whose opulence they were well acquainted. Here are still the two principal routes which lead from Tuscany into the Romagna. To the east of Perugia the Apennines sink, and over several ridges offer easy passages; the Gauls learned early to cross by them; and this circumstance explains why the Etruscans of the north and east, being menaced by these turbulent neighbors, abandoned those of the south when attacked by Rome. The siege of Clusium was only the most important and best known of these expeditions.

Clusium, built on a height above the Clanis (la Chiana), an affluent of the Tiber, had been in Porsenna's time the most powerful of the Etruscan lucumones. It was still flourishing, and rich with a thousand objects of art,—vases, candelabra, bronzes of all sorts, some of which have been recovered, and which excited the covetousness of the Gauls as much as did the fertility of the lands. Thirty thousand Senones demanded a share of its territory. The Clusians shut their gates, and begged succor from Rome. The latter sent three ambassadors, Fabii, to offer the mediation of the Romans. "When they had explained their message to the Gallic council," says Livy, "the latter replied that 'though they had never heard of the Romans before, they

must conclude them to be brave men, since the Clusians had begged their aid. Nor would the proposed peace be rejected, if the Clusians, who had too much land, would yield a part to the Gauls, who had too little; otherwise peace will not be granted. Let them answer us in the Romans' presence; if not, we will fight under their eyes, and they will be able to go and tell at Rome how much the Gauls surpass other men in bravery.' 'But by what right do you attack the Etruscans?' asked Q. Ambustus. 'This right,' replied the Senonian Brennus, 'we carry, as you Romans do, at the point of our swords: everything belongs to the brave.'" The Fabii were annoyed at the haughtiness of this barbarian, who dared to assert that their native city had made so little noise in the world, that its name had not yet reached the plains of the Po. Forgetting their character of ambassadors, they joined the besieged in a sortie; and Q. Ambustus slew, in sight of the two armies, a Gallic chief, whom he despoiled of his arms.

CANDELABRUM OF BRONZE FOUND AT CHIUSI.<sup>1</sup>

<sup>1</sup> Atlas of the Inst. archéol. of Rome for 1851. Chiusi has preserved none of the splendor

The barbarians immediately ceased hostilities against Clusium, and demanded reparation at Rome. The whole college of *fetiales* insisted, in the name of religion, that justice should be done. But the credit of the *gens Fabia* prevailed; the guilty were absolved, and the people, as if struck with madness, gave them three out of the six appointments as military tribunes.

On hearing this, the Senones, reinforced by some bands from the banks of the Po, commenced their march on Rome,

GAULS.<sup>2</sup>

without attacking a single city, without pillaging a village. They descended along the Tiber, when, being then eleven miles from the Capitol, near the stream of the Allia,<sup>1</sup> they saw on the other bank the Roman army extended in line, their centre in the plain, their right on the heights, their left covered by the Tiber. The attack commenced from the side of the hills, where the left

wing, composed of veterans, kept firm; but the centre, frightened by the shouts and savage aspect of these men, who seemed to them of gigantic proportions, and who advanced, striking their bucklers with their arms, broke their ranks, and threw themselves in disorder on the left wing. All who could not swim across the Tiber, and take refuge behind the strong walls of Veii, perished in the plain, on the banks, and in the bed of the river; the right wing, unbroken, beat a retreat to Rome, and without manning

of Clusium, except a number of tombs with a quantity of sepulchral urns and bronzes decorated with figures in relief and monsters of an Oriental character. By the side of these objects, which have nothing in common with Greek art, have been found some painted vases of Hellenic production or imitation. (Cf. Dennis, *Etruria*, ii. pp. 325-384.) [The candelabrum in the cut shows a thoroughly Greek and well-designed chair adapted to an absurd purpose, — the support of a pillar on a sitting woman's head. — *Ed.*]

<sup>1</sup> According to M. Pietro Rossa, the Scannabecchi, which comes down from the Crustumian Hills.

<sup>2</sup> Group taken from a bas-relief found at Rome, decorating the sarcophagus called that of Ammendola Villa.

the walls, without closing the gates, hastened to hold the citadel on the Capitoline hill (18th July, 390 B.C.). Happily the barbarians stayed to pillage, to cut off the heads of the dead, and to celebrate with orgies their easy victory. Rome had time to recover from its stupor, and to take measures which might save the Roman name. The Senate, magistrates, priests, and a thousand of the bravest of the patrician youth, shut themselves up in the Capitol. They carried thither all the gold of the temples, all the provisions of the city; as for the bulk of the people, they soon covered the roads, and dispersed among the neighboring cities. Caere (Cervetri) afforded an asylum to the Vestals and the sacred vessels.

On the evening of the second day which followed the battle the Gauls' advanced guard appeared in sight; but, astonished to see the walls bare of soldiers, and the gates open, they feared some snare, and the army put off its entrance till next day. The streets were silent, the houses deserted; in some the barbarians saw with astonishment old men seated on curule chairs, clad in long robes edged with purple, and resting, with calm air and fixed eye, on their long ivory staves. These were ex-consuls, who offered themselves as victims for the Republic, or who had not been willing to beg an asylum among their former subjects. The barbarians at first looked at them with a childlike wonder, quite disposed to take them for supernatural beings; but a Gaul softly passing his hand over the long beard of Papirius, the latter struck him with his staff, whereupon the irritated Gaul slew the old man. This was the signal for massacre; nothing living was spared. After the pillage the houses were set on fire.

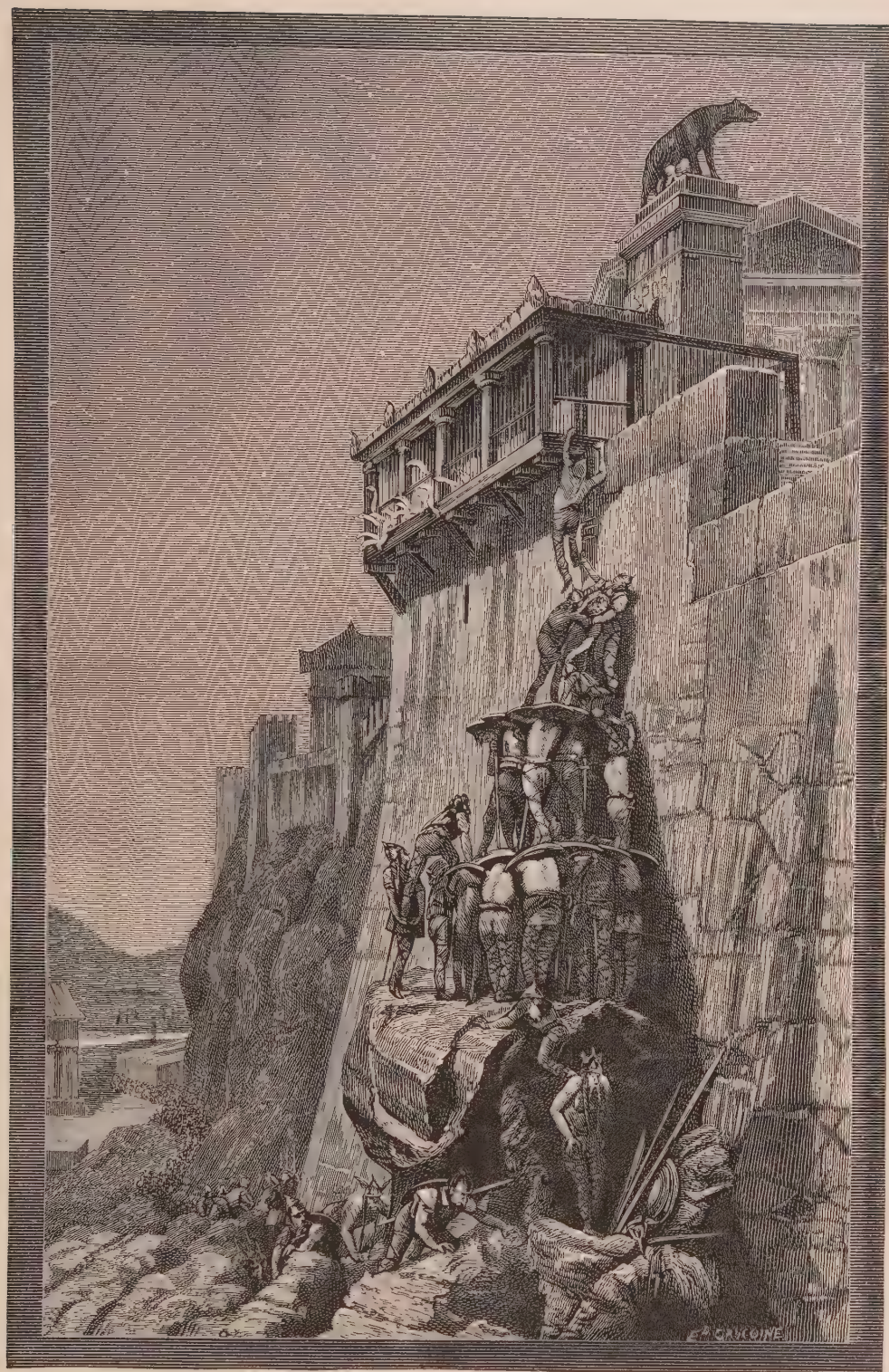
The barbarians saw soldiers and warlike preparations only on the Capitol, and desired to mount it; but on the narrow and steep acclivity which led up to it the Romans had little difficulty in repulsing them, and the siege had to be changed into a blockade. For seven months the Gauls encamped in the midst of the ruins of Rome. One day they saw a young Roman descend at a slow pace from the Capitol clothed in sacerdotal garments, and carrying in his hands some consecrated things: it was a member of the *gens* Fabia; without being disturbed by shouts or threats, he crossed the camp, ascended the Quirinal, and there

performed expiatory sacrifices. Then he returned calmly and slowly by the same way he had taken. Admiring his courage, or struck with superstitious fears, the Gauls had allowed him to pass.<sup>1</sup>

The gods were appeased; fortune was about to change. In their want of foresight, the barbarians had provided neither provisions nor shelter; a rainy autumn brought diseases which decimated them, and famine obliged them to scour the country in bands. The Latins and Etruscans, who at first rejoiced at the misfortunes of their too powerful neighbors, were in their turn affrighted. The best general of Rome was then an exile in Ardea; this city gave him some soldiers with which he surprised and massacred a Gallic detachment. This first success encouraged resistance; on all sides the peasants rose, and the Roman refugees at Veii proclaimed Camillus dictator. The sanction of the Senate and of the Curiae was needful to confirm the election and restore to Camillus the civic rights which he had lost by his exile. A young plebeian, Cominius, crossed the Tiber by night, swimming or floating on the bark of a cork-tree, escaped the enemy's sentinels, and by the aid of some briars and shrubs which clothed the escarped slopes, he reached the citadel. He returned with the same good fortune, and brought to Veii the appointment which put aside all the scruples of Camillus. But the Gauls had observed his footprints. On a dark night they climbed to the very foot of the rampart; they had already touched the battlements, when the cackling of some geese, sacred to Juno, awoke a patrician renowned for his strength and courage, Manlius, who hurled from the top of the wall the foremost assailants. The garrison soon manned the rampart, and but a small number of Gauls regained their camp. The Capitol was saved, thanks to Manlius; but the provisions were exhausted, and Camillus did not appear. The military tribune Sulpicius treated with Brennus, whom an attack of the Veneti summoned to his country,<sup>2</sup> and whose army the malaria

<sup>1</sup> The act of this Fabius was perhaps less wonderful than Livy would make out: the Quirinal was then joined to the Capitol by a ridge which later on was cut, and which Fabius followed. The enterprise was not less audacious, and might have ended badly, but for the religious astonishment of the Gauls at this act of courage and piety.

<sup>2</sup> Polyb., *Hist.* ii. 18.



GEESE OF THE CAPITOL.



was now destroying. It was agreed that the Gauls should receive as ransom 1,000 lbs. weight of gold (about 800 lbs. av.); that provisions and means of transport should be furnished them by the allies of Rome;<sup>1</sup> and that one of the city gates should always stand open.

When the gold was being weighed, the barbarians brought false weights. When Sulpicius protested, "*Vae victis!*" said the Brenn, — "Woe to the conquered!" and he threw into the scales his great sword and his baldric.

The barbarians went off; but Camillus annulled the treaty by his authority as dictator. He ordered the allied cities to close their gates, to attack stragglers and isolated bands. During the blockade, in which 70,000 Gauls were engaged, numerous detachments had quitted the siege to scour the country; they had reached as far as Apulia. When they returned, the mass of the army was gone, all Latium in arms, the Roman legions reorganized; thus very few of them escaped. The Caerites massacred a body of them which fell by night into an ambuscade; and another was crushed by Camillus near a city, the name of which is lost.

This narrative by Livy is plainly legendary, it is a poem in honor of Camillus. At the epoch we have reached, the basis of history is true, the ornaments with which it is decked are not so.<sup>2</sup> Diodorus knows nothing of the dictatorship of Camillus; Polybius relates that the Gauls regained Umbria with their booty; Suetonius, that Livius Drusus recovered a century later the ransom of Rome; others, in fine, that hard conditions were imposed by the conquerors. It is impossible to conceal the defeat of the Allia, the capture and burning of the city. The terror with which the mere name of the Gauls filled the minds of the Romans till Caesar's day, witnessed for more than two centuries that it was simply the heedlessness of the barbarians which had saved Rome from complete annihilation.

<sup>1</sup> Plut., *Cam.* 28; Livy, v. 48.

<sup>2</sup> Against the story of Livy, see Polyb., *Hist.* ii. 22; Suet., *Tib.* 3; Tac., *Ann.* xi. 24, and *Hist.* iii. 72; Polyæn., *Strat.* viii. 25, who mentions this gate, which the Romans were to keep always open, but says that they opened in an inaccessible place, on the Capitol itself, the gate Pandana; lastly, Frontinus, who speaks of the provisions and means of transport in Chap. II. vi. 1, where he shows that one should make for the enemy a golden bridge.

The annalists made amends for this painful admission, by making out of some slight successes over stragglers, so complete a victory that not a barbarian escaped the avenging sword of Camillus.



PRISONER. FROM A GEM IN THE CABINET DE FRANCE, NO. 2,622 IN THE  
CHABOUILLET CATALOGUE.

## CHAPTER XI.

### MILITARY HISTORY FROM 389 TO 343.

#### I. REBUILDING OF THE CITY ; THE ROMAN LEGION.

IF the Capitol was safe, Rome was in ruins. Several tribunes brought forward again, it is said, the proposition of transferring a part of the plebeians to Veii, whose thick walls and houses were still standing. But to abandon places where so many records stirred patriotism, where dwelt the civic divinities and the household gods, where the empire had been founded, and whence domination was extended over the surrounding peoples; to quit the sovereign city for the conquered town,—would not *this* have been a shame, a crime towards the gods, and a great political blunder? Camillus said so, and so the Senate thought; a fortunate omen, the “Let us stay here!” of the centurion who was crossing the Forum, determined the still irresolute people to rebuild the city. A year sufficed, for the Senate gave the bricks, the wood and stones, taken, doubtless, from Veii, which was demolished to furnish materials. These means were cleverly chosen to prevent the people from ever conveying thither their Penates. Once more, the steadfastness of the Senate saved the destinies of Rome.<sup>1</sup>

In the midst of the ruins they had found the augural staff of Romulus, the Twelve Tables, some fragments of royal laws, and some treaties. This was all that seemed to remain of the old Roman society. Rebuilt at random, without plan, without direction, at the caprice of every one, Rome presented in its material aspect the confusion which soon appeared in its political state. In passing

<sup>1</sup> The project of transferring Rome to Veii is probably only an oratorical invention, in which was found a pretext for eloquent speeches, like the story that Julius Caesar thought of transferring it to Ilium. All religion, all rites, were totally opposed to it: what would Terminus and Jupiter Capitolinus have said?

over the soil, the Gallic invasion had levelled it; when the torrent had disappeared, a new city and almost a new people appeared.

The sword of the barbarians had made some great gaps in the population;<sup>1</sup> to fill them up and prevent a dangerous revolt of their subjects, the freedom of the city was granted to the inhabitants of the territory of Veii, Capena, and Falerii; and the first censors appointed after the retreat of the Gauls formed of them four new tribes.<sup>2</sup> It was a very serious step to call at once so many men to a share of the sovereignty, and to give former subjects four votes out of twenty-five; but it was impossible for Rome otherwise to escape from the perilous situation in which the Gauls had left it, and the Senate did not hesitate to make the necessary sacrifice. It was at once rewarded; for doubtless this concession greatly helped the success of the Romans, now left without allies by the defection of part of the Latins and Hernicans,<sup>3</sup> and attacked, before they were fairly out of their ruinous state, by almost all their neighbors.

In refusing to go to Veii, the Romans took upon themselves the work of reconstituting both their city and their empire; and, in spite of contrary appearances, the double work of reconstruction was not beyond their strength. Their neighbors and enemies had also suffered from the invasion, especially the Aequians, through whose country the Gauls had perhaps passed to reach Apulia, and who seemed to have lost their accustomed boldness. Besides, these wars were always merely partial or badly organized attacks. Whatever in certain cases might be the superiority in number, the Romans had that unity of feeling in the soldiers and of command in the chiefs which doubles the strength of armies.

Still, the circumstances were very critical. Rome had never passed through a more dangerous moment. Camillus, who appears constantly at the head of the legions, then gained, but with more justice than in the Gallic war, the title of second founder of Rome.<sup>4</sup> At home, he stimulated all parties to union by his patriotic counsels, or he sought, by his firmness, to impose on them peace.

<sup>1</sup> Τῶν πλείστων πολιτῶν ἀπολωλότων. (Diod., xiv. 116, 8.)

<sup>2</sup> Stellatina, Tromentina, Sabatina, and Arniensis (Livy, vi. 5) in 387.

<sup>3</sup> Livy, vi. 2 . . . *defectione Latinorum Hernicorumque*.

<sup>4</sup> Livy, vi. 35-42.

In the camp his skilful reforms prepared the victory which his talents assured on the field of battle. Before the impetuous attack of the Gauls the Roman legions had fled; he armed the soldiers with long spears, which stopped the impetuosity of the barbarians, and with bronze helmets, with bucklers edged with an iron plate, against which their badly-tempered swords were blunted. He did more: he entirely changed the Roman tactics.

We know not the name of the man who created this animated and living body known as the Roman legion, who knew how to combine in it so well different kinds of weapons, that it was prepared for conquering in all lands, and for triumphing over all forms of troops and tactics,—stanch and united before the swift riders of Mount Atlas or the disorderly bands of barbarians; divisible and light before the Macedonian phalanx or the scythed chariots and elephants of Antiochus: the name of the man who thus constituted the legion into a complete army is unknown. Daily experience, a guerilla warfare, and continual skirmishes, doubtless taught the advantages of the division into maniples over the old organization of the phalanx. But if any general contributed to this change, to whom, more than to Camillus, ought we to assign the honor? The records fail in enabling us to fix the date; it is only known that after the Gallic wars, at the battle of Vesuvius this division was definitively established. Camillus owed, perhaps, to it the numerous successes which saved Rome the second time.

He repeatedly beat the Volscians, the Aequians, and Tarquinians, who could not prevent the Romans from placing two colonies in Nepete and Sutrium, and he did not leave an enemy between the Tiber and the Ciminian forest.<sup>1</sup> But on the left bank, Antium, protected by its maritime position, Praeneste, a rich and populous city, strongly placed and almost impregnable, were in arms, and received numerous volunteers from Latium. A victory of the dictator Corn. Cossus seemed yet more to increase the defections. Velitrae, Circei, and Lanuvium revolted; Camillus, raised for the seventh time to the military tribunate, had difficulty

<sup>1</sup> Nepete was thirty miles from Rome, Sutrium thirty-two, and the *saltus Ciminus* is the wooded chain now called the Mountains of Viterbo. At Sutrium can be seen the very picturesque remains of an amphitheatre cut in the rock. It seems to belong to the imperial epoch; yet some antiquarians think it Etruscan.—Cf. Dennis, *Etruria*, i. pp. 94–97.

in warding off great disasters. In 379 the Praenestines penetrated to the Colline gate, and ravaged all the country between the Tiber and Anio. Overtaken and beaten on the banks of the Allia by the dictator T. Quinctius, they lost eight cities, and begged for peace. Three years after, a two days' battle ended the war against the Antiates, and the military tribune Servius Sulpicius relieved the faithful Tusculans, who had been attacked by the



AMPHITHEATRE OF SUTRIUM.

Latins. These were important successes; but Velitrae and Circei had not been punished for their defection; Praeneste, Antium, and the Volsci did not acknowledge their defeat: Rome was not at that time sure of the Latin plain.

To these wars belongs a legend which perhaps covers an historic fact which the Roman writers refrain from telling us. After the retreat of the Gauls, the Fidenates, in league with some other peoples, had penetrated to the edge of the Servian walls; and as the price of withdrawal, they demanded that the most noble

matrons should be delivered up to them. Shame and anxiety filled the city, when a female slave, whose devotion procured for her the name Tutela, offered to surrender herself to the enemy, together with the most beautiful of her companions, clothed as matrons. The Senators agreed, and the Fidenates, full of boasting at this humiliation of Rome, celebrated it by orgies which continued for some time. When drunkenness had closed their eyes, Tutela, having climbed to the top of a wild fig-tree,<sup>1</sup> called the Romans, who triumphed easily over their unarmed adversaries. This Latin Judith and those who had followed her were emancipated, and dowered at the public expense. Every year, on the nones (7th) of July, the women slaves, dressed in the matron's stola, and carrying branches of the fig-tree, celebrated, by a sacrifice in the temple of Juno Caprotina, the memory of those who had saved the honor of the Roman ladies.<sup>2</sup>

## II. RETURN OF THE GAULS INTO LATIUM; MANLIUS; VALERIUS CORVUS.

THE Senones, who had returned to their own country with the plunder of Rome, had very soon recommenced their adventurous expeditions. In 376 they took the important town of Ariminum, and we have *ases* of that city representing a Gallic head, easily recognizable by the moustache and the necklace that it bears. Of their exploits on the Adriatic coast we know nothing; but they had not forgotten the route through the Latin district, which they had with impunity ravaged for seven months. Twenty-three years after the siege of the Capitol, they reappeared, and reached the



AS OF ARIMINUM.

<sup>1</sup> *Ex arbore caprifico.*

<sup>2</sup> Macr., *Sat.* I. xi. 35-40.

environs of the Alban Mount, where Camillus gained a great victory over them, thanks to the changes he had effected in the equipment of the soldiers (367). Polybius does not speak, it is true, of this last triumph of the octogenarian dictator; but he is quite ignorant of many others which Roman vanity gives in detail. In 361, say the annalists, the Gauls encamped on the *via Salaria*, near the Anio. A bridge separated them from the legions, and every day a warrior of gigantic stature came there to insult the Romans. The legionary tribune Manlius accepted the challenge, slew the Gaul, and snatching from him his gold necklace (*torques*, whence *Torquatus*), put it, all covered with blood, on his own neck. However, the barbarians, apparently invited or supported by Tibur, Praeneste, and the Hernicans, who were frightened by the increasing strength of Rome, ravaged all the country to the east of the city, and, passing between two consular armies, reached the Colline gate.<sup>1</sup> A dictator was appointed; the whole body of youth were armed; and the barbarians were thrown back in disorder upon the army of the consul Poetilius, who pursued them as far as the environs of Tibur, whose inhabitants, having gone to the help of the Gauls, were involved in their flight. The consul at his triumph obtained leave to mention among the names of the vanquished that of the Tiburtines. This brave population of one of the smallest cities in the neighborhood of Rome protested the following year, by insulting the walls of Rome, against this honor, decreed at its expense; and the Gauls, established in a strong position around Pedom,<sup>2</sup> behind an entrenchment formed by their war chariots, set out from there for incursions into Latium and Campania. So also, in the Middle Ages, the Northmen threw themselves audaciously into the midst of the enemy's country, and, making a camp of their ships moored on the shore of the rivers, went forth to pillage far and wide.

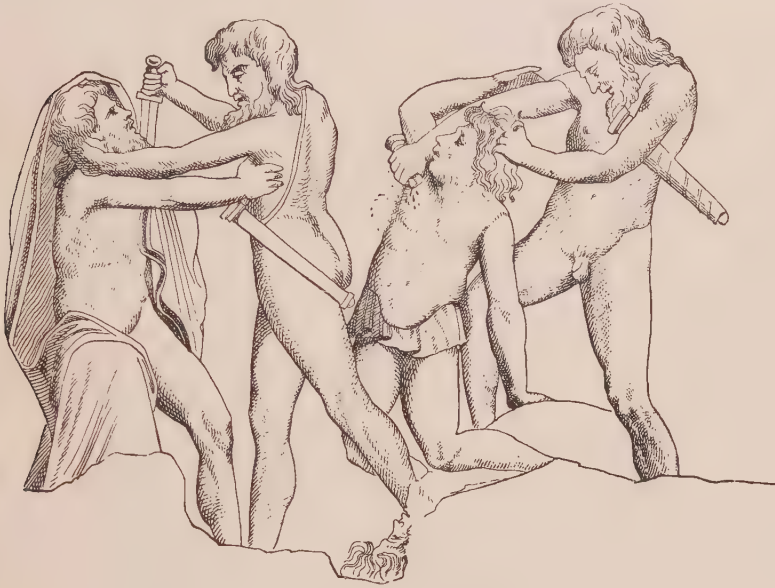
To this Latin and Gallic war was added another more terrible, called forth by religious fanaticism and political hate: the people of Tarquinius declared war (358 B. C.).

All was in a state of conflagration around Rome. For three years the Gauls were encamped in the midst of Latium, and Tibur,

<sup>1</sup> Livy, vii. 11.

<sup>2</sup> *Gallos . . . circa Pedom.* (Livy, vii. 12.) He says elsewhere of Tibur, *arx Gallici belli.*

Praeneste, Velitrae, Privernum seemed in league with them; the Hernicans remembered having recently slain the plebeian consul Genucius, and of having yielded the dictator Appius a victory very dearly bought. Then lastly, the Tarquinians had inherited the hate of Veii against their neighbors of the seven hills, and they forced Caere into alliance with them, in spite of the bond of public hospitality which it had formed with Rome during the

HUMAN SACRIFICES.<sup>1</sup>

Gallic war. Joined in addition by the Faliscans, the Tarquinians went to the fight, conducted by their priests, who brandished, like the Furies, burning torches and serpents. The army of Fabius gave way to a panic at sight of this formidable array, and three hundred and seven legionaries, being made prisoners, were sacrificed by the Tarquinians to their gloomy divinities.

In the midst of so much peril and terror, the renewal, with the Latin cities, of the ancient alliance broken up by the Gallic invasion, was a welcome occurrence (358).<sup>2</sup> Worn out as much as Rome by the prolonged stay of the barbarians, the Latins united

<sup>1</sup> Taken from a painting on an Etruscan tomb. (Atlas of Noël des Vergers.)

<sup>2</sup> *Inter multos terrores solatio fuit . . . magna vis militum ab iis accepta.* (Livy, vii. 12.) The principal cities which composed the new alliance were Aricia, Bovillae, Gabii, Lanuvium, Laurentum, Lavinium, Nomentum, and Tusculum.



Yet on the north of the Tiber the Etruscans had again ravaged the Roman territory as far as the salt-works of Ostia. In order to drive off these pillagers, Martius Rutilus was appointed dictator (356). He was a *new man*. The patricians would fain have avoided a plebeian triumph at any cost; but the people eagerly assembled under a general who had risen from the ranks. Martius repulsed the enemy, and, in spite of the Senate, by the votes of the tribes he re-entered Rome in triumph.

Some youths from Caere had taken part in the raids of the men of Tarquinii into Roman territory. The Senate, which never left desertion unpunished, declared war on these old allies. Caere did not close its gates, its ramparts were not furnished with engines, and none of its citizens took arms; deputies went to Rome, and before the assembled people in the Forum, invoked the memory of their ancient services; the pure and religious hospitality which they had afforded to the flamens and Vestals; and how their town had become in the time of the Gallic invasion the sanctuary of the Roman people, the asylum of its priests, a secure refuge for the holy things. The Roman people, usually so hard-hearted, were softened by their prayers and the confidence shown towards them; they granted the Caerites a truce of one hundred years, which kept up the memory both of the transgression and of its pardon.

In 353 the defeat of Fabius was avenged, and three hundred and fifty-eight Tarquinians of noble family were beheaded in the Forum.<sup>1</sup> Three years later that people asked and obtained a truce of forty years.

Men now looked for a period of repose; but the Gauls re-appeared (349). One of them, remarkable for his tall stature, challenged the Romans to single combat. The legionary tribune M. Valerius having obtained leave from the consul to accept the challenge, renewed the exploit of Manlius, to which the annalists added marvellous circumstances. A raven, said they, swooped down on his helmet during the combat, and troubled the Gaul by striking him on the face with its wings and beak; when the

<sup>1</sup> Livy, vii. 19. These little wars were very bloody. "Many were slain on the field of battle," says Livy, "and a great number were made prisoners. The nobles were beheaded at Rome, *vulgus aliud trucidatum*."

barbarian fell, the bird resumed its flight and disappeared towards the east. The soldiers bestowed the surname of *Corvus* upon the

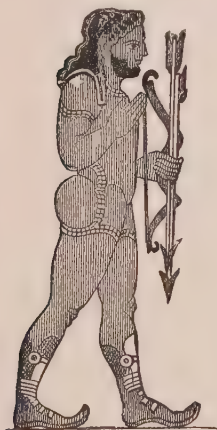


ETRUSCAN WARRIOR.<sup>1</sup>

victor, and fell upon the enemy in full assurance of victory. This battle, gained by the son of Camillus, put an end to the Gallic invasions. The barbarian army, driven out of Latium, boldly threw itself into Campania, and pushing forward, without thinking of its return, penetrated as far as Apulia. Eight centuries later the Franks renewed these daring raids with the same careless confidence, and starting from the banks of the Meuse, went straight

before them till they were stopped by the Straits of Messina.

The hero of this last contest, Valerius Corvus, was chosen consul at the age of twenty-three (in 346), to suppress some



ETRUSCAN ARCHER.<sup>4</sup>

movements among the Volscians. He burned Satricum, which the Antiates had rebuilt. In the following year the taking of Sora on the Liris,<sup>2</sup> at the extremity of the Volscian country, and a victory over the Aurunci, who inhabited a group of volcanic mountains on the left bank of the same river,<sup>3</sup> opened the road to Campania to the Romans.

These wars are as toilsome to read about as they were to fight; and even the art of Livy has not succeeded in making them interesting.

But a great nation has a right to the same curiosity as is accorded to the obscure origin of a great man,

<sup>1</sup> Taken from Dennis, *Cities and Cemeteries of Etruria*.

<sup>2</sup> Four miles below Sora, after its junction with the Fibrenus, the Liris forms, near the village of Isola, one of the most beautiful cascades in Italy. The river there falls from a total height of more than 100 feet. (Craven, *Abruzzi*, i. 93.) Cicero had a house near the spot, on the Isola San Paolo, which is surrounded by the Fibrenus. He was born there (*de Leg.* iv. 1), and it was about this villa that he uttered the beautiful words we have quoted on p. 210.

<sup>3</sup> On one of these mountains, now called Monte di Santa Croce, the highest peak of which rises to a height of nearly 3,300 feet above the sea, the Aurunci had built their first capital, *Aurunca*, which the Sidicini destroyed in 337.

<sup>4</sup> Taken from a painting on an Etruscan tomb at Caere.

and we must not show ourselves more indifferent than Carthage and Athens were to the phenomenon of such tenacious perseverance. Already the blows struck at the foot of the Apennines were heard afar, Greece grew interested in the defeats of the Romans as well as in their victories,<sup>1</sup> and Carthage had recently renewed the treaty which she had concluded with them a century and a half earlier. A hundred and sixty-five years of fighting were needful for them to regain the frontiers and alliances of which the abolition of royalty had deprived them. The power of this people had grown very slowly; but in the midst of these dangers and miseries its sturdy youth had been formed; and it is by slow growth that men become strong, and greatness durable.

<sup>1</sup> The capture of Rome by the Gauls was known in Greece shortly after the event. Aristotle, who mentions it, names one Lucius as the savior of the city. Niebuhr thinks that this Lucius was the son of the great Camillus and the victor of 349.



GALLIC TORQUIS, TAKEN FROM THE MUSEUM OF SAINT-GERMAIN.

## CHAPTER XII.

### ACCESSION OF THE PLEBEIANS TO CURULE OFFICES.

#### I. THE LICINIAN LAWS ; DIVISION OF THE CONSULSHIPS.

WHILE Rome was making such persevering efforts to re-establish her power without, within the city the tribunes continued the struggle against the patriciate. As it had been a century earlier, so now debts were the cause of new dissensions. The land-tax being the principal revenue of the state, the misfortunes of war, especially when it drew near to Rome, had the double result of obliging the treasury to make greater demands on property, and of diminishing at the same time the value of the land and its produce. The tax became heavier, and the resources which served to pay it, smaller. Hence came debts, as numerous after the Gallic invasion as they had been after the royal wars, and the two revolutions which they occasioned,—the one giving rise to the tribuneship, the other which resulted in the sharing of the curule offices.

In 389 B. C. it became necessary to rebuild the burned town. Doubtless the house of a plebeian cost but little to reconstruct. But whence was a man who had lost everything, furniture and flocks, to draw the means of getting his little field under cultivation again, sheltering his family, buying a few cattle, and paying the war tax, the tax for the Capitol,<sup>1</sup> the tax for re-building the temples and walls, unless he drew it from his patron's purse? The allotment of lands made to the plebeians in the territory of Veii had been another cause of borrowing. As the state only gave the

<sup>1</sup> New constructions were erected there, to render it inaccessible from the Tiber, on which side it had been considered, until the Gallic invasion, that the river sufficiently defended the approaches.



FALL OF THE LIRIS, NEAR SORA.



land, it was often necessary for some rich man to advance the funds for the agricultural implements, flocks, and seeds necessary to stock the seven *jugera*. But the rate of interest was heavy, the creditor pitiless: the *ergastula* were again crowded: Camillus himself was distinguished for his cruelty.

Here we come upon an obscure story. Livy, the unconscious but constant echo of patrician hatred, relates that Marcus Manlius Capitolinus, jealous of the glory of Camillus, and irritated at being overlooked in the distribution of offices, constituted himself the patron of the poor, and delivered as many as four hundred debtors from prison. Every day the crowd increased around him and his house on the Capitol. "The great oppress and ruin you," he urged; "not satisfied with appropriating the state lands, they embezzle the public money. They are hiding the money recaptured from the Gauls, and while you are exhausting your last resources in restoring to the temples their treasures, they reserve for their pleasures the money which they receive for a sacred work." Against him as much as against the Volscians a dictator was appointed, Cornelius Cossus, who on his return from the campaign cast him into prison. A *senatus-consultum* having restored him to liberty, two tribunes, won over by the patricians, or themselves jealous of his popularity, accused him of high treason. In the *comitia centuriata* Manlius recalled his exploits: he displayed the arms of thirty enemies slain by him, eight civic crowns, thirty-two military rewards, the wounds which covered his breast, and the Capitol which he had saved! This sight, these words, excited the compassion of the people, and he would have been acquitted, when the assembly was broken up, and the judgment deferred till another day. In a meeting of the people held in a place whence the citadel of Rome could not be perceived, or according to others by the sentence of the *Duumvirs*,<sup>1</sup> he was condemned to death. By Dion's account, Manlius, having occupied the Capitol with his partisans, was precipitated from the Tarpeian rock<sup>2</sup> by a traitor whom he trusted. His house on the Capitol was razed to the ground, it was forbidden for any one ever to build on that hill, and the *gens*

<sup>1</sup> *Duumviri perduellionis*.

<sup>2</sup> See p. 335.

*Manlia* decided that none of its members should henceforth bear the praenomen of Marcus (384).<sup>1</sup>

Manlius, who shared the fate of Cassius and Maelius, must have been sacrificed like them to the hatred of the nobles;<sup>2</sup> but he was doubtless only a vulgar agitator: C. Licinius Stolo and L. Sextius were true reformers. They were rich and noble plebeians, to whom the equality of the two orders through the military tribuneship only appeared a political lie: from 400 to 367 B. C. there had been only fifteen plebeians elected to the military tribuneship. Livy, who like so many other historians is fond of assigning great events to small causes,<sup>3</sup> relates "that a senator, Fabius Ambustus, had married the elder of his two daughters to the patrician Serv. Sulpicius, and the second to a rich plebeian, Licinius Stolo. One day the two sisters were conversing in the house of Sulpicius, when he, at that time military tribune, returned from the Forum preceded by his lictor, who, according to custom, knocked at the door with his rod. At this noise the young Fabia grew disturbed; then she expressed astonishment at the numerous retinue which followed the tribune. The elder laughed at both her astonishment and ignorance, and her raillery showed the wide gulf placed between her and her sister by marriage, which had led the latter into a house wherein *honors* could never enter. Fabia was so hurt by this, that her father noticed her vexation, and promised her that she should one day see in her own home the dignities which she had seen at her sister's. From that time he began to concert plans with his son-in-law and another young man of strong energy, L. Sextius."

It is a pretty incident; Livy is never loth to scatter a few flowers through the severe history of the least romantic of nations; and we do the same, but without any belief in them. The young Fabia had often at her father's home or at the houses of family friends heard the lictor's knock, and had often seen the retinue which always followed magistrates and persons of importance. Nothing of all this could have surprised her, then, and she well

<sup>1</sup> Livy, vi. 14-20.

<sup>2</sup> . . . *Inimicorum oppressus factione.* (Serv., in *Aen.* viii. 652.)

<sup>3</sup> *Parva, ut plerumque solet, rem ingentem moliundi causa intervenit.* (Livy, vi. 34.)

knew, in marrying Licinius, in what condition that plebeian would place her. The revolution which was preparing no more arose from the jealousy of a woman, than the Trojan war was caused by the abduction of Helen; it was the last act of a struggle carried on for one hundred and twenty years, and which had never stayed its course for one single day.

Licinius Stolo and L. Sextius, being appointed tribunes of the people in 376 B.C., formally demanded the division of the consulship; and in order to compel the plebeians to take an interest in this question, they presented the following resolutions:—

In future no more military tribunes shall be appointed, but two consuls, of whom one must always be a plebeian. No one shall possess more than 500 *jugera* (about 312 acres) of public land. Interest already paid shall be deducted from the principal, and the remainder shall be repaid in three years by equal instalments.<sup>1</sup>

The moment for the final struggle had then arrived. It was worthy of its earlier stages. There was no useless violence, but on both sides admirable perseverance. For ten successive years the tribunes obtained their re-election. In vain did the Senate gain over their colleagues, whose veto suspended their action, and in vain twice have recourse to the dictatorship. Camillus, threatened with a heavy fine, and perhaps with a second exile in his old age, abdicated; and Manlius, when proclaimed after him, chose a plebeian, Licinius Calvus, as Chief of the Cavalry. The sanctity of religion was employed as a means of opposition to the tribunes; there was not a plebeian in the priesthood.

In order to destroy this movement, and avert the intervention of the gods, which the senators would have claimed to read in the oracles of the Sibyl, they added this fourth clause, which the Senate accepted in order to invest its own side with an appearance of justice: "Instead of duumvirs for the Sibylline books, decemvirs shall in future be appointed, of whom five shall be plebeians."

The people, however, wearied with such prolonged debates,

<sup>1</sup> Livy, vi. 35; Colum., i. 3; Dionys., viii. 73.

were on the point of betraying their own cause: they no longer demanded more than the two laws concerning debts and land, which the patricians were disposed to yield. But the tribunes declared the three propositions inseparable: they must be adopted or rejected together. The comitia of tribes voted for them, the Senate accepted them, and the centuries proclaimed Lucius Sextius, one of the two tribunes, consul. In their Curiae the patricians refused the *imperium* to the plebeian consul, and the battle, which was on the point of ending, began again more fiercely than ever. The details of this last struggle are little known. There is vague mention of terrible threats, and of a new secession of the people. Camillus interposed. He had just won his last victory over the Gauls; five times dictator, seven times military tribune, full of glory and honors, he desired a repose worthy of his sixty years of service. Won over by his counsel and example, the Senators yielded, the election of Sextius was ratified, and Camillus, closing the age of revolutions for a century and a half, vowed a temple to Concord (366 B. C.).<sup>1</sup>

The gates of the political city, then, were at last forced; the plebeians now in turn take their seat on the curule chair. In token of the admission of these new-comers into the real Roman people, there was added to the three festal-days of the great games held in honor of the three ancient tribes, a fourth day for the plebeians.<sup>2</sup>

## II. THE PLEBEIANS GAIN ADMISSION TO ALL OFFICES.

THE adoption of the Licinian laws marks a new era in the history of the Republic. But were these laws faithfully observed? and what were the consequences to the great, to the populace, and to the fortune of Rome? These are the questions which

<sup>1</sup> The magnificent ruins which still remain of the Temple of Concord do not belong to the edifice erected by Camillus, which appears to have been built at the Capitol (Ovid, *Fast.* i. 637), and of which nothing is left, nor to that of Flavius, which, according to Pliny (xxxiii. 6, 3), was only a bronze chapel raised on the Vulcanal, above the Comitium; they formed part of a temple of Concord, of which mention is often made in the last days of the Republic, and which was situated at the foot of the *Tabularium*.

<sup>2</sup> Dionys., vii. 41.

we are about to examine; separating, for greater clearness, the political laws from social, or such as related to debts and property.

The patricians never frankly accepted popular victories. On the morrow of their defeat they began again disputing step by step the ground they had lost on the preceding day, multiplying obstacles in order to put off the evil day, when the equality which they looked upon as sacrilege must be finally achieved. This time they yielded the consulship itself, but the consulship dismembered. Two new patrician magistracies were, in fact, created at its expense,—the *praetorship*, for the administration of justice, the formulae of which were unknown to the plebeians, and the *curule aedileship*,<sup>1</sup> for the city police (366). Class interest was, for this once, in accord with public interest. The patricians gave their own order three new offices, but they gave the Republic three necessary magistracies.

The great pre-occupation of modern governments is, or ought to be, to protect the fortune and life of citizens, to develop instruction and commerce, to diminish misery and vice. The Romans of the early times had no such cares. They considered their task ended when they had provided for internal peace and the security of the frontiers; the rest concerned only individuals. The Romans of the time of which we speak were beginning to understand that it was for the interest of the treasury to establish a supervision over their public buildings, which were now rapidly increasing in number; also that their city, as it grew larger, required an organized protection in the streets against fires, in the markets against fraud, in the baths, taverns, and dangerous quarters, against brawls. Finally, in times of scarcity it was necessary to buy wheat abroad, and sell it to the people at a low price.<sup>2</sup> The plebeian aediles no longer sufficed for this work, and it was well to double their number. “The Senate having decreed,” says Livy, “that in order to thank the gods for the re-establishment of concord between the plebs and the patriciate a fourth day should be added to the Roman games, the plebeian

<sup>1</sup> . . . *Quod pro consule uno plebeio tres patricios magistratus . . . nobilitas sibi sumpsisset.* (Livy, vii. 1.) The curule aedileship formed a college composed, like the plebeian aedileship, of two members; at first there was only one praetor.

<sup>2</sup> Cicero (*de Leg.* iii. 3) names the aediles: *Curatores urbis, annonae, ludorumque solemnium.*

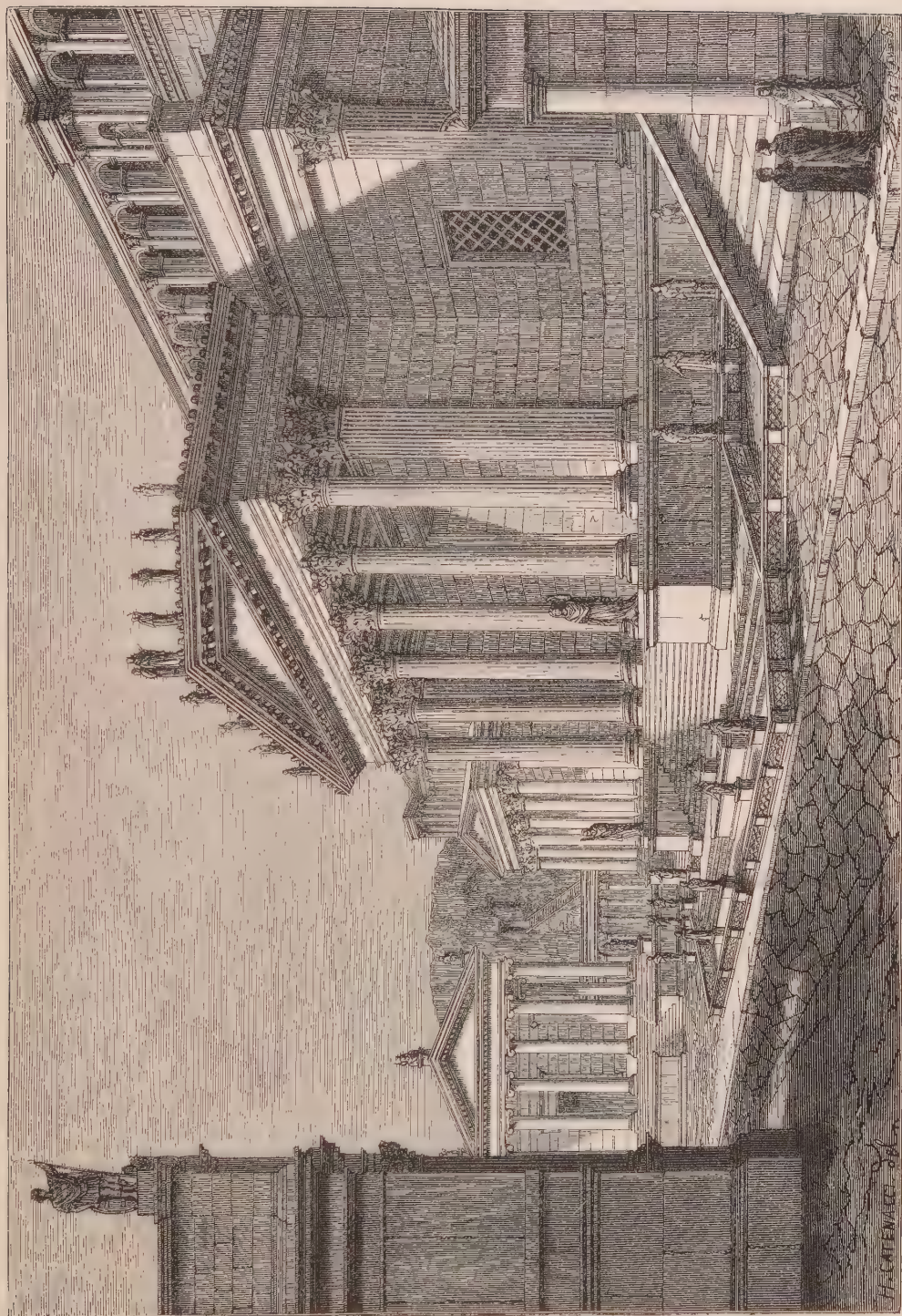
aediles refused to sanction this expenditure, and in order to avoid the omission of this honor towards the immortal gods, some young nobles offered to take the expense upon themselves, on condition that they should be appointed aediles.<sup>1</sup> Here again we find anecdote taking the place of history. We have just seen the serious reasons which led to this creation. Moreover, the new magistracy became almost immediately common to the two orders.

The praetorship was in like manner a necessary duplicate of the consulship. As the state became greater, more frequent and more distant wars left the first magistrates of the Republic but little time to occupy themselves with civil justice, and the recent agrarian law of Licinius Stolo was sure to multiply law-suits to an extraordinary degree. Although the division of power was not a very Roman idea, men saw the utility of insuring the regular course of justice by always having at Rome a magistrate charged with its administration, to supplement the absent consul. In order to mark the subordinate character of the praetor, only six lictors were allowed him.<sup>2</sup> But he was elected, like the consul, in the comitia centuriata and with the same auspices; he presided, in the consul's absence, at the meetings of the people and the Senate; and the *imperium*, which he possessed from the outset, allowed him in later times to assume the functions of leader of the army and of provincial governor. His judicial competence was summed up in three words: *Do*, I give the judge and the mode of procedure; *Dico*, I declare the right; *Addico*, I adjudge the object of the suit. On his entry into office, the praetor gradually fell into the habit of publishing an edict, in which he indicated the rules of jurisprudence which he intended to follow; we shall see that this *edictum praetorium* by degrees transformed all the Roman legislation.

So much good resulted from this institution, that twenty years later there was appointed a second praetor for disputes between citizens and foreigners, — the *praetor peregrinus*. He must,

<sup>1</sup> Livy, vi. 42; vii. 1. . . . *postea promiscuum fuit*.

<sup>2</sup> There were two praetors in 342 B. C., four in 227, six in 197, eight under Sylla. We shall see later the reasons for these different augmentations.

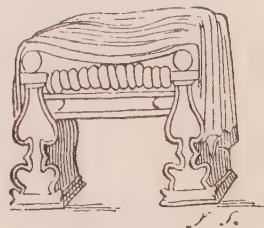


TEMPLE OF CONCORD (RESTORATION BY CANINA).



by reason of his office, be versed in foreign customs, *jus gentium*, as well as national usages, *jus civile*, and his edicts prepared the way for the fusion of these rights. Rome possessed, then, from this time forth, the two workmen who were slowly collecting the numberless materials wherewith the juriconsults were to construct the magnificent monument of the *Pandects*.

The consuls retained the command of the armies, the presidency of the Senate, and the raising of troops. These were still too high prerogatives for the patricians not to seek to recover them. The dictatorship was left them; they made use of it either to preside over the comitia and influence the election of consuls, or to snatch from a plebeian general the honors of a successful war. Between 363 and 344, a period of only twenty years, there were fourteen dictators.



SEAT FOR A  
LECTISTERNIUM.<sup>1</sup>

The one who stood at the head of this long list was Manlius Imperiosus. The plague was raging with murderous intensity, and had carried off Camillus; the Tiber overflowed its banks; an earthquake had opened in the midst of the Forum an abyss into which Curtius is said to have leaped fully armed. In order to appease the angry gods, new games, drawn from Etruria, had been celebrated, mingled with songs and dances to the sound of the flute; then the statues of the great gods had been laid on beds and invited, as a pledge of reconciliation, to a sacred banquet (*lectisternium*). Manlius having been appointed dictator in order to drive the sacred nail into the temple of Jupiter, refused, when the ceremony was ended, to resign his powers; he retained his twenty-four lictors, and announced a levy against the Hernicans. This prolonged suspension of the consular power coincided too well with the views of the Senate, which was ready to respect the dictatorial power under such circumstances. But the tribune Pomponius accused the dictator. Among other grievances he reproached him with his conduct towards his own son, banished from the domestic Penates, exiled to the fields, and condemned to servile labors. "This son of a dictator

<sup>1</sup> Marble seat, preserved in the Glyptothek at Munich, on which was placed the statue of a god in the ceremony of the *lectisternium*.

learned, by a daily punishment, that he was born of a father worthy of his surname (*Imperiosus*). And what was his crime? He had a difficulty in expressing himself. Instead of correcting this natural defect by education, Manlius aggravates the evil; he retards still further this dull spirit; and whatever vivacity and intelligence remain to his son will be extinguished by the rustic habits which he imposes on him." A singular reproach in the mouth of a tribune! But every kind of weapon was employed. Moreover the Romans, like the English of our own day, were proud of their nobility, and were unwilling that any young patrician should be brought up in a manner unworthy of his birth.

While all the people were indignant with Manlius, the victim, grieved at being a subject of prosecution to his father, conceived a project which set an example, to be commended, indeed, but not without danger in a free city. Unknown to any one, with a dagger hidden under his robe, he came to the house of Pomponius one morning, gave his name, and insisted on being admitted. Every one retired, in order to leave him alone with the tribune. Then he drew his dagger, and threatened to stab Pomponius, who was still in bed, unless he swore, in terms which he dictated to him, "never to convoke an assembly of the people to accuse the dictator." The tribune, finding himself at the mercy of an armed man, young and powerful, grew frightened, and repeated the oath imposed on him. The people were dissatisfied to see their victim escape, but they willingly rewarded the young man's filial piety by appointing him legionary tribune."<sup>1</sup> The chiefs of the plebs, who knew how to profit not only by their hatred, but by their affections, seized this opportunity to claim for the comitia the nomination of six of those officers (362 B. C.).

Four times more, in the four following years, the Senate had recourse to the dictatorship. But this supreme office was itself invaded. In 356<sup>2</sup> the danger of the war against the Etruscans caused the

<sup>1</sup> Livy, vii. 4, 5.

<sup>2</sup> The preceding year was marked by the establishment of a tax of 5 per cent on enfranchisements. This tax was established in connection with Privernian prisoners, released on ransom by the soldiers of the consul Marcius. His colleague, Manlius, had caused it to be voted by the army encamped near Sutrium. The tribunes accepted the law, but instituted the punishment of death for any one who should renew this dangerous precedent of calling on his army to discuss public affairs. (Livy, vii. 16.) Let us notice that this tax must be paid in gold, and

proclamation of Marcius Rutilus, one of the most illustrious plebeians, as dictator, who four years later also became the first censor of his order.

The plebeian consulship was the door, as it were, which gave access to the sanctuary. The patricians tried to close it; from 355 to 341 they managed to have the two consuls taken from their ranks on seven occasions. Three years earlier, the Poetelian law had forbidden canvassing (*ambitus*), in order to diminish the chances of success of new men, who, being little known among the rural tribes, travelled through the country soliciting votes (358). Yet the plebeian consulship had not been the reward of the seditious or of demagogues. Licinius and Sextius were only once honored with this office, and for a long time after them no tribune succeeded in obtaining it; for in order to restrict the number of consular plebeians, the patricians combined in favor of the same candidates, preferring to see the same men consul four times rather than the consulship be given to four new men.<sup>1</sup> In twenty-seven years they had permitted only eight plebeians to arrive at the consulship. Even this was much. What did the ability of Marcius and Popilius matter? Could their services efface the stain of their birth? This imprudent attempt on the part of the patricians completed their defeat. The rich plebeian families grew angry at being deprived of what the perseverance of Licinius had gained for them. As for the poor, ruined then, as always, by usury, they were then, as always, disposed to insurrection.

After the first Samnite war the Romans had placed a garrison at Capua. In that lovely country the legionaries remembered the creditors who awaited them at Rome, and also the means employed by the Samnites twenty-four years before to obtain possession of the town, when, having been received by the Campanians as friends, they had one feast-day fallen upon them unarmed and butchered them all. The plot was discovered. To avert the execution of it, the consul Marcius Rutilus sent the soldiers away

all lodged in the treasury, where it constituted a reserve fund, which it was forbidden to touch, save in cases of extreme necessity.

<sup>1</sup> Marcius and Popilius were four times consuls; Plautius and Genucius three times, etc. It seems, too, that a single magistrate had united several offices. (See next page.)

by cohorts. But they re-assembled at the defiles of Lautulae, *passo di Portella*, a narrow pass between the sea and the mountains, which it was necessary to traverse in going from Fundi to Terracina, that is to say, from Campania into Latium.<sup>1</sup> When their bands reached the proportions of an army, they marched upon Rome to the number of twenty thousand, calling on all who were enslaved for debt to join them. Near Bovillae they fortified a camp, ravaged the neighboring lands; and having found a patrician, T. Quinctius, in his villa near Tusculum, they compelled him to put himself at their head. A revolt of the plebeians responded to that of the soldiers. They marched out of Rome and camped four miles from its walls. A popular dictator, Valerius Corvus, was appointed; but his soldiers, instead of fighting, sided with their comrades; and all together demanded and obtained:<sup>2</sup>—

1. A general amnesty and complete forgiveness of the past.

2. A military regulation providing that the legionary serving under the standard should not, without his own consent, be erased from the registers,—that is to say, be deprived of the advantages attached to military service,<sup>3</sup>—and that one who had served as tribune should not be enrolled as centurion.

3. A reduction in the pay of the knights.

The plebeians on their part, having returned into the city, voted, on the proposal of the tribune Genucius, the following laws, which had the double object of relieving the poor and preventing offices becoming the hereditary patrimony of a few families (342 B. C.):—

4. 'No one should be re-eligible for the same office till after an interval of ten years, and no one should be invested with two magistracies at the same time.

5. Both the consuls might be plebeians.

6. Loans on interest and debts to be abolished, the *nexi* to be released.<sup>4</sup>

In these grave circumstances the Senate had shown a spirit of

<sup>1</sup> The passage is so narrow, that a tower and a gate are enough to close it. It was, not long since, the boundary between the States of the Church and the Neapolitan Kingdom.

<sup>2</sup> Livy, vii. 38, 42: *Lex sacrata militaris*.

<sup>3</sup> The legionary serving under the standard could not be pursued by his creditors; and if the campaign was successful, he found himself able, with his share of the booty, to pay or diminish his debts.

<sup>4</sup> Tac., *Ann.* vi. 16.

conciliation, of which it again made proof two years later, when it allowed the plebeian dictator, Publilius Philo, to strike the last blow at the old *régime* by the suppression of the legislative veto of the Senate (339 B. C.). The following laws were also passed :—

1. The plebiscita should be binding on all.<sup>1</sup>
2. Every law presented for the acceptance of the comitia centuriata should be approved beforehand by the Senate.<sup>2</sup>
3. One of the censors must be always chosen from the plebeians ; both consuls might belong to that order.

The last of these laws was the application to the censorship of the Licinian law on the consulship. By means of the other two, Publilius Philo wished to concentrate the legislative power in the centuries and tribes, in order to avert the possibility of a conflict between the two sovereign assemblies and the Senate. The latter no longer retained any sign of its ancient power, save the *preliminary approbation* of the plebiscita and laws of the centuries ; and this obligatory approbation appeared to be a mere formality. But the Senate made arrangements with the consuls for drawing up the list of consular and praetorian candidates presented to the centuries, and for approving beforehand the projected laws to be carried before them. On a future day, when the tribunes made common cause with the nobles, the Senate pursued the same course in respect to the plebiscita, and in this way again became for a time master of the Republic.<sup>3</sup>

Let us note, at the moment when the reciprocal rights of the assemblies and the Senate are being determined, that while the Curia discussed a subject before voting upon it, the Comitia voted without discussing it. For popular assemblies the Romans had wisely separated discussion and decision, — certainly a very useful precaution against the sudden and violent excitement

<sup>1</sup> The law of Horatius and Valerius had given the force of law to the resolutions of the tribes, by submitting them to the sanction of the Senate, *patrum auctoritas*. Publilius freed them from the sanction *post eventum*, by submitting them, like the laws of the centuries, to the *preliminary approbation* of the Senate. As an electoral power, the comitia by tribes appointed the aediles, quaestors, and tribunes.

<sup>2</sup> . . . *Ut legum quae comitiis centuriatis ferrentur, ante initum suffragium patres auctores fierent.* (Livy, viii. 12.)

<sup>3</sup> This new development will be explained in vol. ii. of this work.

that a glowing speech might produce just before the ballot.<sup>1</sup> Yet the resolutions of the centuries and tribes were not taken till the citizens had been enlightened by a controversial debate at a *contio*,—a free assembly presided over by a magistrate, and which a magistrate of superior rank might forbid.<sup>2</sup> It was there that the measures to be proposed to the comitia were discussed. In our [French] assemblies there is always a right of replying to a minister; in the *contio* the magistrate spoke last.<sup>3</sup> This means that with us more liberty is allowed for an attack on the Government; whereas at Rome it was rather sought to defend it. This single fact shows the difference between the two states.

The consequences which followed the revolt of the Campanian legions prove that the rebels had no intention of committing the lawless violence which some have supposed; but that they were carrying out a plan formed by the popular leaders to complete the revolution to which Licinius Stolo had given an irresistible impulse. In 339, indeed, ends the political strife, which the secession of the people to the Sacred Mount had commenced a century and a half earlier. If the plebeians are still excluded from some offices, they gain access to them gradually—without comotions, without struggles—by the sole force of the new constitution—whose spirit is equality, as that of the old was privilege. Thus Publilius Philo obtained the praetorship in 337, and in 326 the proconsulship,—which office was consequently open to plebeians from its foundation. At an uncertain date, after 366, but before 312, the Ovinian plebiscitum threw the Senate open to plebeians;<sup>4</sup> and in the year 300 the Lex Ogulnia decreed that

<sup>1</sup> Cic., *pro Flacco*, 7: *O morem praeclarum disciplinamque, quam a majoribus accepimus . . . Nullam illi . . . vim contionis esse voluerunt, etc.*; and he compares all the precautions taken by the ancient Romans with the tumultuous assemblies of the Greeks, where men voted by show of hands as soon as the orator had finished speaking.

<sup>2</sup> Aulus Gellius, xiii. 15. I need not add that it often happened, in the last centuries of the Republic, that the deliberative assembly immediately preceded that in which the votes were taken,—which much diminished the value of the precautions taken in olden times.

<sup>3</sup> Dion., xxxix. 35: . . . τοῖς ἰδιώταις πρὸ τῶν τὰς ἀρχαῖς ἔχόντων ὁ λόγος ἐδίδοτο.

<sup>4</sup> This law transferred from the consuls to the censors the right of drawing up the list of Senators, but obliged them to choose the new members, *ex omni ordine optimum quemque*, from among the old curule magistrates, quaestors, plebeian aediles, and tribunes. Thus, in the space of a lustrum, there were 50 tribunes and 10 aediles, so that the plebeians were not long in finding

thenceforth four pontiffs and five augurs should be taken from the second order.<sup>1</sup> This was the division of the priesthood, and the abolition of the patrician veto of the augurs. Four years later the son of a freedman, Flavius, clerk to the censor Appius, by the publication of the calendar<sup>2</sup> and the formulae connected with lawsuits, deprived the patricians of the only advantage left them, — the knowledge of civil and sacred law.

The consuls had always appointed the legionary tribunes. In the year 362 the people took upon themselves the right to choose six of them; fifty years later they appropriated a larger share of the appointments, and decided, by the Atilian plebiscitum, that they would name sixteen. As each of the four legions raised annually had six tribunes, democratic jealousy had thus deprived the generals of the choice of two thirds of them. Fortunately, among this military nation, where every citizen must have served in at least ten campaigns, it was difficult for the popular vote to appoint to any command men incapable of exercising it.

To this work of popular levelling belongs the Maenian law,<sup>3</sup> established towards the end of the Samnite war, which suppressed the right, hitherto left to the Curiae, of refusing the *imperium* to magistrates chosen by the centuries. Deprived of all influence over elections and the making of laws, this ancient assembly of the Roman people fell into disuse. There was no longer patrician caste, nor comitia curiata. But this nation, whose life was a perpetual revolution, was more tenacious than any other of the worship of the past. Like the citizens who proudly displayed the images of their ancestors, it religiously preserved the memory and semblance of things which time or man had destroyed. Even the

themselves a majority in the Senate. Cf. Livy, xxii. 49: . . . *senatores aut qui eos magistratus gessissent unde in senatum legi deberent.*

<sup>1</sup> The salii, the fratres Arvales, the fetiales, and the *rex sacrorum*, who played no political rôle, were always taken from the patricians.

<sup>2</sup> The calendar showed the days and hours in which it was legal to plead. As these days varied each year, it was necessary, before the time of Flavius, to consult the pontiff, or those patricians who were initiated into these mysteries of these calculations . . . *a paucis principum quotidie petebat.* (Pliny, xxxiii. 6.) The Tables of Flavius, in which were revealed the *legis actiones*, the *actus legitimi*, the *dies fasti*, *nefasti*, and *intercisi*, formed the *jus Flavianum*. The patricians having devised new formulae, Sextus Aelius Catus again disclosed them in 202. To his work the name of *jus Aelianum* was given.

<sup>3</sup> Cic., *Brut.* 14.

Empire did not completely sweep them away. Three centuries after Augustus there was a Senate, which at times resumed its political character in earnest, and Justinian still appointed consuls. Thus the Curiae still continued, preserved, like the statues of the kings, by the respect in which men and things of ancient times were held by all, but reduced to insignificant civil and religious prerogatives, and represented by thirty lictors, under the presidency of the high pontiff.

By this downfall of the Curiae, all the aristocratic strength of the government was concentrated in the Senate, into which a greater number of plebeians entered daily through the medium of office.

From 302 to 286 came renewed confirmation of the fundamental laws, which were the Magna Charta, as it were, of plebeian liberties.

In 302 there was a confirmation of the Valerian law, which, by the right of appeal, gave the accused his peers as judges.

In 299 there was a confirmation of the Licinian law, for the division of the consulship, and consequently of every office.

In 286 the laws of the plebeian dictator, Hortensius, which ratified all former victories, confirmed the Publilian law relative to the obligatory character of plebiscita, and freed them from the preliminary authorization of the Senate.<sup>1</sup>

Grave circumstances had led to this last dictatorship: the people, having again risen in revolt on the subject of debts,<sup>2</sup> had withdrawn to the Janiculum. They only demanded the re-enforcement of the laws against creditors; but their chiefs desired more. Interested as they always are in causing political revolutions by which they profit, they turned the attention of the multitude from their misery to their offended dignity. The Hortensian laws had thus quite a different bearing from what the first leaders of the crowd had intended. Debts were abolished or diminished, it is true, but the plebeian rights were also confirmed again; and in order to efface the last distinction which still separated the two orders, the *nundinae* were declared not to be holy days. It was on the *nundinae*, or market days, that the tribes assembled, because

<sup>1</sup> . . . *Itaque eo modo legibus plebiscita exaequata sunt.* (Gaius, *Inst.* i. 3.)

<sup>2</sup> See pages 403-405.

on those days the country people came to Rome. The patricians, unwilling in their pride to have anything in common with the plebeians, and in order that the latter might not be able to count their small number in the Curiae, or await the decisions of the Senate, or in a menacing crowd attend the judgments of their tribunals, had consecrated the *nundinae* to Jupiter, and had forbidden themselves during them all deliberation and all business.<sup>1</sup>

Another arrangement is, however, attributed to the dictator Hortensius, which would show a sincere desire to prevent excesses among the democracy by strengthening the aristocratic element in the constitution: *senatus-consulta* were to be raised to the rank of general laws, and, like the *plebiscita*, to be binding on all orders.<sup>2</sup> The thing is not certain; but henceforth the legislative power of the Senate is seen to extend more and more.

There is a creation of this period which has no political character, but which ought to be placed at its proper date. About the year 292 B. C. there was instituted a magistracy of secondary rank, the *triumviri capitales*,<sup>3</sup> who replaced the *quaestores parricidii*. Appointed in an assembly of the people presided over by the praetor, they were charged with the investigation of crimes, the receiving of evidence against the guilty, and, after the trial, the supervision of the carrying out of the sentence. They assisted the aediles in the maintenance of public order, and in obtaining the payment of the fines which the latter had inflicted, and they could have slaves and common people beaten for any offence. Plautus in his time knew of them: "If the triumvirs met me at this hour of the night," he makes Sosia say,<sup>4</sup> "they would clap me into prison, and to-morrow I should be dragged out of their cage, and they would give me the stirrup-leathers without listening to my reasons. Eight strong fellows would beat the anvil on my back." We know that they had Naevius put into fetters to punish the boldness of his verses.<sup>5</sup>

By the aggregate of laws promulgated since the year 367 B. C.,

<sup>1</sup> *Nundinas Jovi sacras esse.* (Macr., *Sat.* i. 16.)

<sup>2</sup> Theophilus, one of the lawyers of Justinian, in Bk. i. tit. 2, § 5, of his very useful Greek paraphrase of the Institutes, speaks of Hortensius as a true friend of his country, who put an end to the century-long quarrels of the two orders.

<sup>3</sup> Livy, *Epit.* xi., and Dig. I. ii. 2 and 30: *Triumviri capitales qui carceris custodiam haberent ut, cum animadverti oporteret, interventu eorum fieret.*

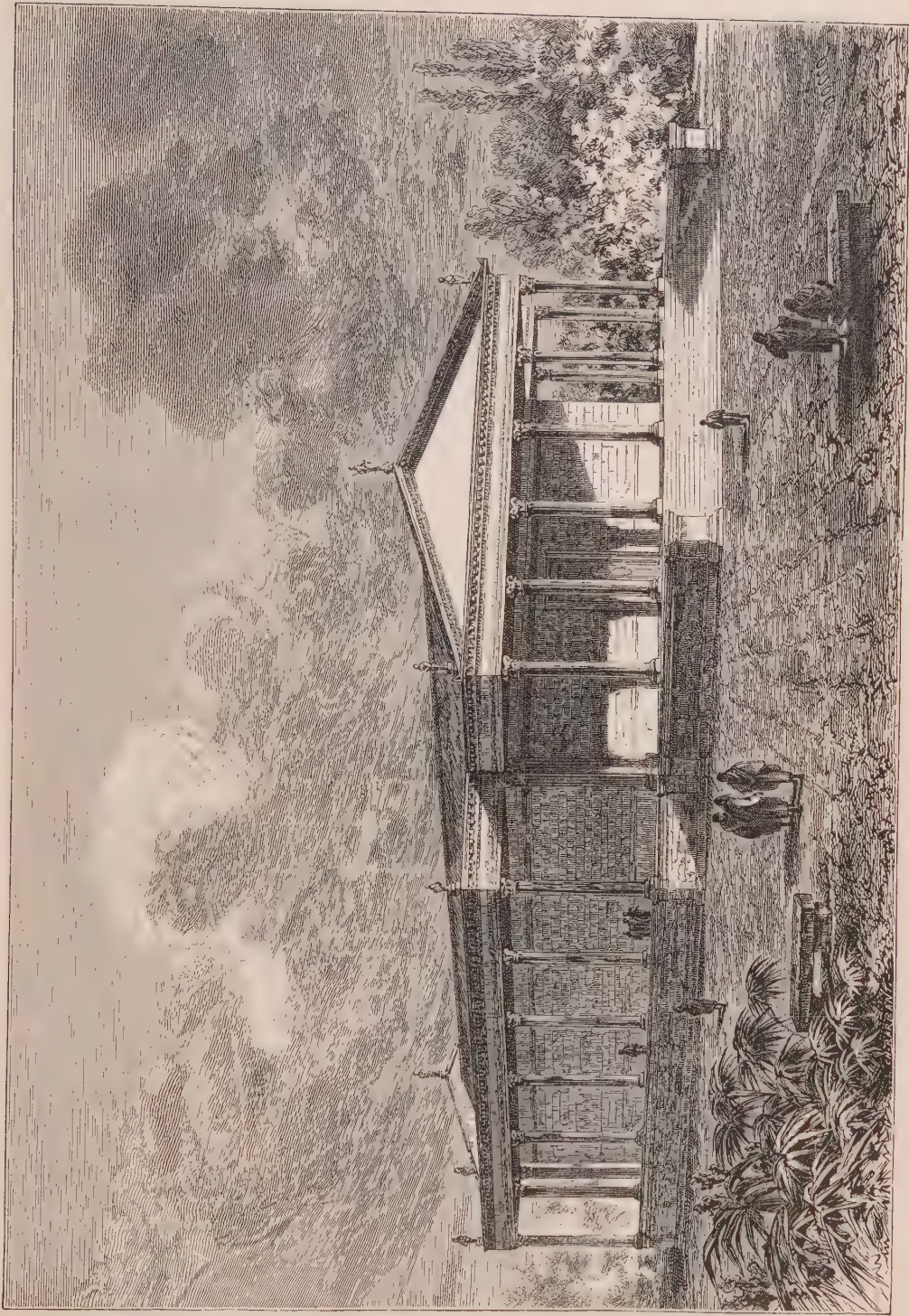
<sup>4</sup> *Amphitr.* I. i. 3-6.

<sup>5</sup> Aulus Gellius, iii. 3. He lampooned the Metelli, who were powerful patricians.

not only had political equality been won, but the advantage was now on the side of the plebeians. Eligible for all magistracies, with the right of occupying at once both the posts of consul and censor, they kept exclusively plebeian the offices of tribune and plebeian aedile. The tribunes could, by their veto, arrest the decrees of the Senate, the acts of the consuls, and legislative proposals; by their right of accusation they placed unpopular magistrates under the threat of an inevitable condemnation. The assemblies of Curiae were annulled, and the comitia of tribes bound all the orders by their plebiscita. Yet even the aristocracy itself, and, above all, the fortune of Rome, were to gain by this equality so unwillingly yielded. The aristocracy was indeed thrown open to all; but it was in order to attract and to absorb into its bosom, to the profit of its power, all talents—all ambitions. Separated from the people, it would soon have fallen into weakness; henceforth the best plebeian blood rose to the summit; like a branch grafted on a vigorous trunk, it was nourished by a fertilizing sap, and the tree, whose roots reached deep into the soil, was strong enough to spread its branches afar.

An obscure fact shows that, if the law had decreed equality by allowing a man of talent and courage to aspire to anything, which is one great advantage to a state, society preserved its family traditions, which are another. In the year 295 the Senate, in order to avert the effect of evil omens, had prescribed two days of public prayers. On this occasion a dispute arose among the Roman ladies in the little temple of patrician *Chastity*. A patrician woman, named Virginia, had married a plebeian, the consul L. Volumnius. In order to punish her for this mésalliance, the matrons forbade her to join in their sacred ceremonies. She, angry at this affront, built a temple to plebeian Chastity, established the same rites, and assembled all the matrons of her order there, saying to them: "Let there be henceforth no less emulation among the women in chastity, than there is among the men in courage; and let this altar be honored more devoutly than the other." "The right to sacrifice here," adds Livy, "was only granted to women of acknowledged chastity, and who had been only once married."<sup>1</sup>

<sup>1</sup> Livy, x. 23.



TEMPLE OF CLASTITY (RESTORATION BY DUBUT).



The story is edifying, and the virtue of the matrons is conspicuous; but there are also jealous rivalries disclosed, which the women at least never forgot, and that respect for blood and race which always prevented Roman society from falling a prey to demagogues. Moreover, the leaders of the plebs, having no longer anything to appropriate or destroy, now became conservatives, in accordance with the logic of the passions and of history.

From the laws concerning the state, let us pass to those which relate to private fortunes.

<sup>1</sup> The coin below represents an altar, on which is the statue of Chastity standing on a curule chair. Reverse of a denarius of Plotina, wife of Trajan. The legend bears these words: "Caesar Augustus Germanicus Dacicus, father of his country, for the sixth time consul;" which fixes the coining of the piece between 112 and 117 A. D.



ALTAR OF CHASTITY.<sup>1</sup>

## CHAPTER XIII.

### THE AGRARIAN LAW AND THE ABOLITION OF DEBT.

#### I. AGRARIAN LAW OF LICINIUS STOLO.

CIVIL equality gives, even to the poorest, new and noble sentiments;<sup>1</sup> but wealth is not one of the good things which it assures. Those whom the law declared equal in the Forum, remained classed in ordinary life according to their fortune; the rich above, near to the honors, the poor below, in misery. Accordingly the tribunes had always had in view a double object: to attain, by a share in offices, political equality, and by grants of land to mitigate the distresses of the poor.

As the workman now demands work and remunerative wages, so the poor man formerly demanded land. The agrarian laws which so long troubled the Roman Republic are thus the ancient form of the social questions which agitate modern society.<sup>2</sup> Since the problem is the same,—to diminish misery, and consequently to diminish the evil passions which misery too often sows in the minds of the poor against the rich,—we are led by more than mere curiosity to study closely this history of the old Roman proletariat.

<sup>1</sup> "Everywhere where civil inequality exists, whatever greatness it may develop among a few by the aid of privilege, it entails a corruption peculiar to itself, which disfigures the most admirable societies, and spoils the best and most generous natures."—De Rémusat, *Essais de Philosophie*. [The distinction of freemen and slaves introduced this inequality into all ancient states, however completely the freemen may have equalized the privileges among themselves. Thus the purest ancient democracy was really an aristocracy ruling a population greater than itself, which had no civil rights.—*Ed.*]

<sup>2</sup> [This form, however, still exists in Ireland, and will presently reappear in Southern Italy, where great estates have monopolized the means of living in a country without manufactures, or else where manufactures have been suppressed.—*Ed.*]

In a country overspread with small republics, as Italy was, the strength of the state was augmented by increasing the number of citizens. This principle, which was recognized and put into practice by the kings, and after them by the Senate, made the fortune of Rome. But for the sake of safety the state dared not arm those who might possibly be tempted to employ arms against herself. Accordingly, the Roman law had provided that the proletariat should never be called to the standards. Shut out of the Forum and the army, these proletaries must become dangerous as they increased; and this was continually the case. The stranger deprived of his land, and who had come to Rome to seek the means of subsistence, the craftsman, the ruined farmer, the insolvent debtor, the citizen degraded by the censors, the freedman whose fortune could not make men forget his birth,—all who were miserable and hostile to a government to which they attributed their miseries or their civic degradation, fell into this abyss, which, gaping wider day by day, threatened to engulf the city.<sup>1</sup> In this there lay, as was proved in the last days of the Republic, a great danger to liberty: it was true foresight, and the act of a good citizen, to strive to diminish this danger by diminishing the number of the proletariat, and by providing the state and the legions with useful citizens. From this patriotic idea, with which there were naturally mingled some selfish motives, among the leaders of the people, sprang almost all the agrarian laws.

From the time of Cassius to the decemvirs, that is to say, so long as the misfortunes of the times left only the lands bordering on the wall of Servius to be distributed, the patricians energetically repelled all agrarian laws. When the frontier receded, they consented to give up to the poor a few acres of land round the conquered towns, in order to free Rome from a certain number of poor, and to favor the increase of the population available for bearing arms,<sup>2</sup> but more especially with the object

<sup>1</sup> It is necessary to distinguish between the *proletarius*, or *capite census*, who had not the *census* necessary to enter a class, and the *aerarius*, whose fortune was sometimes considerable (cf. § iii. p. 406), but who, on account of his origin, was deprived of certain rights. Practically, the proletariat suffered under the same civil disabilities, and might consequently be disposed to make common cause with the *aerarii*. But it was only for the proletaries that the tribunes spoke.

<sup>2</sup> After the taking of Veii the gratuity was more liberal: *septena jugera . . . ut vellent in eam spem liberos tollere*. (Livy, v. 30.)

of occupying in the interests of their empire strong military positions. But this exile amid conquered races and the dangers which the colonist ran of being driven out or massacred by the ancient inhabitants,<sup>1</sup> rendered these gratuities far from popular. "They preferred," says Livy, "asking for lands at Rome, to possessing them at Antium." Deprived of a portion of his rights as citizen, the colonist would have left the city with regret even though he might find on the two or four *jugera*,<sup>2</sup> assigned to him so far away, ease and safety.

Accordingly, although colonies multiplied with fresh conquests, the tribunes well understood that something more was needed to uproot the evil of pauperism, and Licinius Stolo proposed to distribute among the poor a portion of the state land which had been usurped by the nobles.

His proposed law appears to have been thus conceived:—

No citizen shall possess more than 500 *jugera* (330 acres) of state land;<sup>3</sup>

None shall keep on the public pastures more than 100 head of neat and 500 head of small cattle;

Of the lands restored to the state, there shall be taken sufficient to distribute to every poor citizen seven *jugera* (about four and a half acres);

Those who remain in possession of public land shall pay to the public treasury a tithe of the fruits of the earth, a fifth of the produce of the olives and vines, and the rent due for each head of cattle. At each lustrum these taxes shall be farmed out to the highest bidder by the censors, who shall apply the proceeds to the pay of the troops.

Each proprietor shall be obliged to employ on his land a certain number of free laborers, in proportion to the extent of the estate.

It has been shown (p. 289) that the agrarian laws among the Romans, since they only applied to public lands,<sup>4</sup> were as

<sup>1</sup> As at Sora (Livy, ix. 23); at Fidenæ (iv. 17); at Antium (iii. 4); and at Velitræ (viii. 3).

<sup>2</sup> As at Labicum 2 ( $1\frac{1}{2}$  acre); at Anxur,  $3\frac{1}{2}$  ( $2\frac{1}{2}$  acres). (Livy, viii. 21.) The *jugerum* = 28,800 square feet.

<sup>3</sup> We give this reconstruction of the Licinian law according to Niebuhr, but believe he has introduced into it too many traces of the law of the Gracchi.

<sup>4</sup> All the agrarian laws denote by the word *possessio* the portion of the *ager publicus*

just as they were necessary; but their execution almost always injured rights consecrated by time. How was a public estate to be recognized when the landmarks had been displaced, and the tithe was no longer paid? How was a state property to be discovered amid lands that had been handed down as private property for more than a century, or sold, bequeathed, given as dower, left by will, twenty times over? The rich knew well what insuperable difficulties would be found in applying the Licinian law, when after ten years they at last accepted it. They knew, too, how to evade it, by emancipating their sons before they came of age, so as to assign them the 500 *jugera* allowed, or by retaining under an assumed name what they should have returned to the state. The example of Licinius, who was himself condemned in 357 B. C. to pay a fine of ten thousand ases for having in his possession 1,000 *jugera* (660 acres) of public land, 500 of which he held in the name of his emancipated son, proves how numerous the evasions were, since the author of the law, a man of consular rank, could elude it without feeling any shame. The domain continued, then, to be encroached upon by the nobles, who, by appropriating Italy to themselves, laid the foundations of those colossal fortunes, which can only be understood now by comparison with the English aristocracy. Even in 291 B. C. two thousand workmen were needed by one consul to clear his woods.

The provision of the Licinian law relative to tithes appears to have been better observed, since from this time forth we hear no more of those complaints against the taxes which were formerly so rife; and henceforth Rome is able to bear the expenses of the longest wars. But it was not so with that which limited the quantity of cattle to be sent to the public pastures. These pastures grew daily larger, for from the end of the fifth century of Rome there comes a fatal change in agriculture,—namely, the substitution of

occupied by any individual, and the Digest establishes the difference between *possessio* and *proprietas*. *Quicquid apprehendimus cujus proprietas ad nos non pertinet, aut nec potest pertinere, hoc possessionem appellamus.* (Digest, L. 16, 115.) At Rome (Livy, iv. 48), as almost all lands were those which had been conquered, the *heritages* were only small fields. Accordingly, those who did not wish to encroach on the public domain have only 4 to 7 *jugera*, like Cincinnatus, Fabricius, Coruncanius, Aemilius Papus, M. Curius, Regulus, Fabius Cunctator, etc. (Cf. Val. Max., iv. 4 and 8.) It was certainly only at the expense of the public land that the greater part of the *possessions* of 500 *jugera* and more could have been formed.

grazing for arable land.<sup>1</sup> How, indeed, was it possible to sow, plant, or build far from Rome, and beyond the protection of the legions or fortresses during that Samnite war which seemed as though it would never end? Where were hands to be found to bring all the conquered land under cultivation? Slaves were scarce, and military service retained the free laborers under the standards. There was nothing to be done, then, but leave these lands for pasture, since it was impossible to prepare them for seed, or to wait a year for the harvest. If the enemy appeared, the flocks dispersed among the mountains, and instead of crops and farms, nothing was left to burn or pillage but the poor hovels of the shepherds. To have grazing lands, or to have flocks feeding on the public ground, was a clear and sure source of revenue, which dreaded neither the enemy nor bad seasons, and which all wished to enjoy. Accordingly, the Licinian law was soon forgotten,<sup>2</sup> notwithstanding the fines inflicted by the aediles. But large flocks drive out small ones. Moreover, the poor man's cow could not go 30 or 40 miles from Rome every day to pasture; even without any violence, the state grazing lands were only of use to those who could afford to pay shepherds, and build on the heights castles or strong houses which served as a refuge in case of hostile invasion.<sup>3</sup>

The new aristocracy, however, while it appropriated the best lands for itself, did not forget that the surest means of preventing trouble about its usurpations was to do something for the welfare of the people. During the Samnite war numerous colonies were founded; into the three towns of Sora, Alba, and Carseoli alone there were sent as many as fourteen thousand plebeian families;<sup>4</sup> and Curius Dentatus twice, in his first consulship and at the end

<sup>1</sup> Cato (*de Re rust. i.*), placing the lands in order of their value, puts the corn-bearing lands only in the sixth rank; Varro (*iii. 3*) puts meadows in the first.

<sup>2</sup> In the year 298 there was pronounced a condemnation against those who *plus quam quod lege finitum erat agri possiderent*. (Livy, x. 13; cf. x. 23, 47.) New fines were imposed, in 296 and 293, on *pecuarii*. These fines were so numerous and so heavy, that they served to build temples, celebrate games, and make precious offerings: paterae of gold to Jupiter, brazen gates for the Capitol, the wolf of Romulus, the temple of Concord of Flavius, the paving of the Appian Way, etc. Those quotations would be far more numerous, had we not lost the second decade of Livy.

<sup>3</sup> Livy, v. 44. [The same change has taken place, from economical causes, in Scotland, and is taking place in Ireland.—*Ed.*]

<sup>4</sup> The older colonies were far smaller, usually 300 families. (Dionys., ii. 35, 52.)

of the war against Pyrrhus, distributed five acres of land per head among the people.<sup>1</sup> The laws of the dictator Hortensius perhaps contained a similar provision.

Other laws relieved debtors.

## II. LAWS ON DEBT.

THE rate of interest, which was at first arbitrary, had been fixed by the decemvirs at the twelfth of the capital ( $8\frac{1}{2}$  per cent per annum). Licinius had deducted from the capital the interest already paid, and allowed three years for the repayment of the rest. But, mindful only of the present ill, he had not lowered the legal rate of interest for the future. In 356 B. C. the ravages of the Gauls and the dread which they left behind having rendered money scarce and loans burdensome to the borrower, two tribunes again put into force the provisions of the Twelve Tables. The evil continued. The price of land fell under the continual threat of invasions, and the debtor who owned a field could only sell it at an enormous sacrifice.

The Senate grew frightened at the increasing number of slaves for debt. In the year 352, in the consulship of Valerius and Marcus Rutilius, five commissioners established in the name of the government a bank, which lent money at very low interest. At the same time they fixed the prices at which lands and flocks might be given in repayment of the loans. This measure caused the paying off of many debts. Five years later the rate of interest was reduced to one twenty-fourth of the capital ( $4\frac{1}{4}$  per cent). Finally, the revolt of the garrison of Capua (342) led to an abolition of debts,—which was a general bankruptcy,—and the suppression of loans on interest,<sup>2</sup>—a measure more humane than efficacious, since the law cannot control in transactions for the most part beyond its cognizance.

There remained the cruel provisions of the Twelve Tables

<sup>1</sup> There were also great distributions at the end of the First Punic War.

<sup>2</sup> Tac., *Ann.* vi. 16: *unciario foenore*, *uncia*, *semuncia*, etc., signify not only an ounce, etc., but also  $\frac{1}{12}$ ,  $\frac{1}{24}$ , etc., of any sum. Thus *haeres ex uncia* was heir to  $\frac{1}{12}$  of the whole. The *unciarium foenus* brought in  $\frac{1}{12}$  of the capital. At Athens, the usual interest was 12 per cent.

against insolvent debtors. In 326 B. C. the violence of Papirius towards the young Publilius excited such indignation, that in order to appease it the Senate were obliged to revive the old law, attributed to Servius, that the goods, and not the body, of the debtor should answer for his debt. This was a real benefit. "From that day," says Livy, "there commenced for the people a new liberty."<sup>1</sup>

But in purely agricultural states, whatever precaution the law may take, small properties are always devoured by usury. Taxes take the little money the husbandman possesses; and should there come a bad season, should a harvest be lost, he must necessarily, since he has no reserve fund, have recourse to the usurer.<sup>2</sup> At the close of the Samnite war, after sixty campaigns, there were very many poor at Rome,—prisoners whose all had been swallowed up by the payment of their ransoms; the sick, the wounded, who were unfit for work; and lastly, those who had squandered their share of the plunder while their fields remained untilled.

Misery reached even some of the great families. One Venturius, the son of a man of consular rank, not having been able to pay for his father's funeral ceremonies, was kept in the *ergastulum* by C. Plautius, his creditor. One day he managed to escape from prison, and ran to the Forum, all covered with blood, like the centurion in the year 493, where he implored the protection of the tribunes.

This period is little known to us; it seems, however, that the tribunes proposed an abolition of debts,<sup>3</sup> that the rich resisted, and that there were long disturbances; but the people marched out of Rome and encamped on the Janiculum (286). For the last time this means succeeded; for the frontier was still so near the town that the nobles dared not risk a civil war, of which the enemy would not have failed to take advantage. At this moment, too, Etruria began to bestir itself: a dictator was appointed, a plebeian

<sup>1</sup> . . . *Quod necti desierunt.* (Livy, viii. 28.) Yet the insolvent debtor, if he remained free, was none the less *infamis*, expelled from his tribe, and deprived of all political rights. (Cf. Cic., *pro Quinctio*, 15.)

<sup>2</sup> This is still the state of the farmers of Rome, who have been often known to sell the harvest before seed-time. The population became too numerous for large farms, and when reduced to small plots, were subject to all the distresses of the small farmers round Ancient Rome.

<sup>3</sup> Val. Max., VI. i. 9; Zonaras, viii. 2; Livy, *Epit.* xi.: *post longas et graves seditiones.*

named Hortensius. We know his political laws;<sup>1</sup> the following provisions are also attributed to him:—

Abolition or diminution of debts;

Distribution of seven acres to each citizen;

A renewed confirmation of the Lex Papiria Poetelia, which had (in 326) forbidden slavery for debt.

Debtors were thus protected against their creditors, since the usurer, who was counted the most dangerous of robbers, was condemned, says Cato, to pay a fine of fourfold, whereas the robber only paid double of what he took. Thus usury must die out,—at least the law has said it; but the law declares that all citizens of Rome are equal, which is a legal fiction. The poor citizens are no more guaranteed against usury than they are all made consuls and senators. The usurer, driven from the public place, and punished by the laws, hides himself, and becomes more exacting than ever;<sup>2</sup> for he must now be paid, beyond the price of his money, the risks that he runs, and the dishonor which falls on him.

But these are evils which human wisdom cannot cure. Inequality is too marked in nature for society to avoid its impress. At Sparta, where equality was pursued with savage energy, even at the expense of morality and liberty, the most glaring inequality resulted from the laws of Lycurgus.<sup>3</sup> Let us not, therefore, accuse these upstart nobles of having forgotten, in their curule chairs, the people from whom they sprang. By giving land to the poor, by proscribing usury and especially the detention of the person, they had done all that the law and political wisdom could do to ameliorate the lot of the plebeians. The latter bore it in mind for more than a century, and that century was the golden age of the Republic.

<sup>1</sup> See p. 394.

<sup>2</sup> Even the law fell into disuse. The ancient usages reappeared: *veteri jam more fœnus receptum erat*. (Appian, *de Bello civ.* i. 54; cf. Tac., *Ann.* vi. 16, 17.) Moreover the Latins, the allies, served as nominal debtors. (Livy, xxxv. 7.) Brutus lent at 48 per cent with compound interest. (Cic., *ad Att.* v. 21.) The prætor Sempronius, being desirous of putting the laws into force again, was slain by his creditors. (App. *ibid.*) The abolition of debts and of loans on interest was a revolutionary measure which could not last. It failed at Rome; it will fail everywhere, because it is against the nature of things.

<sup>3</sup> [That Lycurgus established equality of property is more than doubtful.—*Ed.*]

## III. THE AERARII; CENSORSHIP OF APPIUS (312).

THE two orders, however, had not yet terminated their ancient quarrel, when there appeared on the scene those who were to overthrow the patriciate, the plebeian nobility, and liberty. Beneath the plebeians who had become Quirites, outside the pale of the centuries and tribes, lived the freedmen, who were already multiplying, the craftsmen, the merchants, the inhabitants of municipalities *sine suffragio*, who had settled at Rome, and lastly the *aerarii*,<sup>1</sup> all of them citizens, but living under political disabilities, excluded from the legions, disqualified for holding office, and never allowed to vote. Organized into corporations,<sup>2</sup> having assemblies, and doubtless having leaders too, counting among them wealthy, active, and intelligent men, they formed a class so much the more dangerous as they represented more truly than the real plebeians — by the diversity of their origin and the stain of their birth or professions — the revolutionary principle which was to throw Rome open to all nations. In 312 B. C. they nearly obtained possession of power.

Appius was then censor. He was one of the most distinguished men of his time, a great orator, a great lawyer and poet; but he was also the proudest of the haughty race of the Claudii, who counted among them five dictatorships, thirty-two consulships, seven censorships, seven triumphs, and two ovations, and who ended with four emperors. Contrary to custom, Appius had canvassed for the censorship before the consulship. This irresponsible office, which gave into a man's power the moneys

<sup>1</sup> *Aera pro capite praebebant*. They were only armed in cases of extreme peril, and they were subject to an arbitrary tax, heavier in proportion than that of the citizens. (Cf. Dionys., iv. 18; ix. 25; and Livy, iv. 24; viii. 20; ix. 46; xlii. 27, 31.) The inhabitants of towns which had the right of citizenship *sine suffragio*, the Italians who had settled at Rome, after having received the *jus commercii* and even the *jus connubii*, were in the same category.

<sup>2</sup> We have spoken of the corporations of Numa, which we again found in the centuries of workmen of Servius (see p. 244, *seq.*). Fortunes are now estimated according to the sum total of property movable or immovable. At Rome all that was recognized by the censors in their estimates was quiritarian property, that is to say, all the *res mancipi* (coined bronze, houses, fields, slaves, beasts of burden). Many merchants, usurers, creditors, shipowners, artisans, indirect holders of the domain (for the *aerarius* had no direct share in the conquered lands, since he did not serve) might be very rich, and yet find themselves counted among the *aerarii*.

of the Republic and the honor of the citizens, was the true royalty at Rome. When he had obtained it he kept it, it is said, five years, in spite of the laws, the Senate, and the tribunes. He overruled his colleague, who finally abdicated, and he did not allow any successor to be appointed. His ambition was great. In an age of military glory he preferred that which civil works confer. During his consulship he left the other consul to make war against the Samnites, while he remained at Rome to finish his aqueduct, 7 miles long, and the Appian Way, *viarum regina*. The pride of his answer to Pyrrhus is well known; before the Samnites were yet conquered, he declared that Italy was the domain of the Republic.

Traditional history makes Appius one of those ambitious patricians who ask power from the mob. It was hateful to him, it is said, to see plebeians in office; and in detestation of that burgher class which the patricians no longer dared resist, he flattered the populace, which, in spite of its demagogic instincts, often yields to the ascendancy of great names and great fortunes. In drawing up the list of the Senate, Appius put into it the sons of some freedmen. There was a general indignation among the plebeian nobility.<sup>1</sup> The consuls and tribunes refused to accept the senate of Appius. To this refusal he replied by a far more dangerous innovation: he distributed through the tribes the *aerarii*, the *libertini*, — in short, the masses of the lowly (*humiles*), as Livy says.<sup>2</sup> This was simply placing the votes in their hands, to shake the constitution; and Appius thought it would be easy to lead this populace and gain its voice.

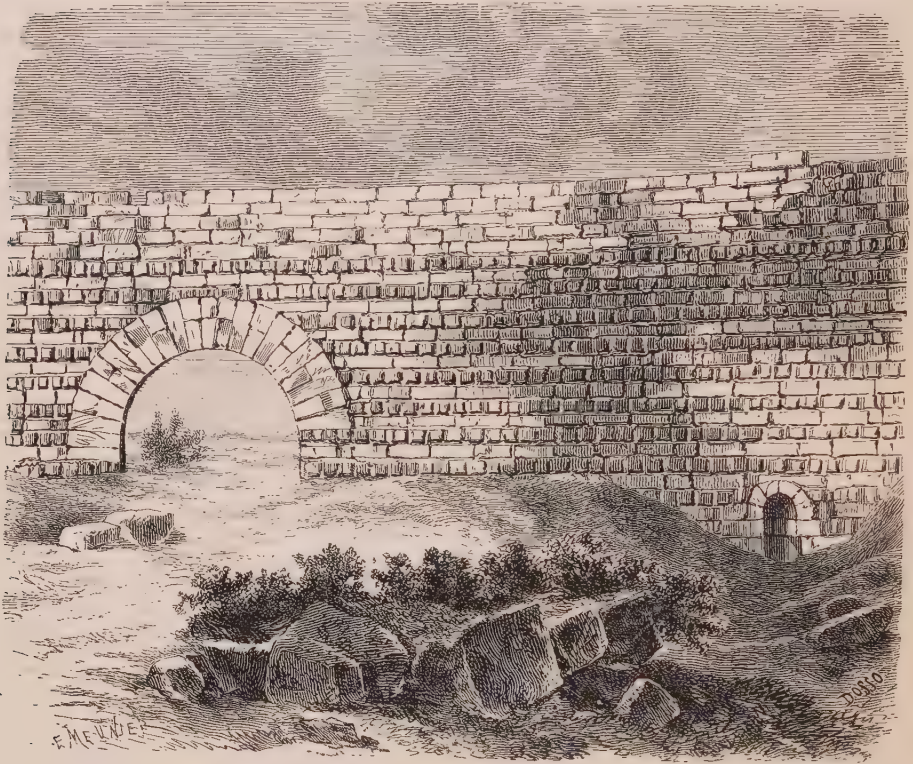
A simpler explanation offers itself, and is justified by his character, and by the two consulships which he gained after his censorship,<sup>3</sup> which the nobles could easily have hindered him from obtaining. The Samnite war, commenced twenty years before, had just broken out again with murderous violence, and the plague had raged fiercely in the preceding year. In order to fill up the gap made in the population, Appius inscribed on the register of

<sup>1</sup> They accused Appius of overturning religion, as well as the constitution, by allowing the Potitii and Pinarii to leave to slaves the care of the sacrifices which they owed to Hercules. The god punished him by striking him blind. (Livy, ix. 29.)

<sup>2</sup> *Humilibus per omnes tribus divisus*. (Id. ix. 46.)

<sup>3</sup> In 307 and 296 B. C.

the census the *aerarii* who were exempt from military service. This policy was hateful to those who, through their fathers or themselves, had striven against all novelties; but it caused the greatness of Rome, by proclaiming the spirit of assimilation with foreign races instead of a narrow and jealous patriotism. As for



CAUSEWAY IN THE VALLEY OF ARICIA FOR THE PASSAGE OF THE APPIAN WAY.<sup>1</sup>

the sons of freedmen called to the Senate by Appius, they must have been very few, for there is nothing said about their expulsion by the succeeding censors,—though, of course, this may have taken place without any noise.

The law allowed the censors, who were appointed every five years, to retain office for only eighteen months; and Appius is accused of not having abdicated till the end of five years. He could only have committed this breach of law by the support of a powerful party in the Senate and among the people; but it is

<sup>1</sup> *Atlas of the Bull. archéol.* vol. ii. pl. 39.

more than probable that in order to allow him to complete his immense works, he was furnished with a commission which was looked upon as the continuation of his censorship. Whatever may be the truth about these accusations and our hypotheses, posterity owes honor to the man who, after having taught the Romans the importance to empire and commerce of rapid means of communication, built the first of those aqueducts which led the water of neighboring hills to Rome "on triumphal arches." His was subterranean, but most of the other thirteen, which were built later, were not so; and their colossal ruins give to the desert of the Roman Campagna that solemn and grave aspect which reminds us that a great people has lived there.

With Appius and his reforms is associated the clerk Flavius, himself the son of a freedman, and made a senator by Appius. The publication of the calendar of the pontiffs and of the secret formulae of legal proceedings (*jus Flavianum*), which he had managed to discover by attending law-suits, had gained him the gratitude of business men, who forced him into the tribuneship, had him twice appointed triumvir,<sup>1</sup> and promised him their voices for the curule aedileship. The whole nobility, those who were already called "the better classes," were moved at this strange novelty, and the president of the elective comitia tried to refuse votes given for him (304). When his election was known, the senators, in grief and shame, took off their golden rings, the knights the ornaments of their war-horses, and the first time he entered his colleague's house,<sup>2</sup> no one rose to yield him a place. But he had his curule chair brought in, and those who scorned the upstart were obliged to bend before the magistrate.

These bravados might stir up passions; but Flavius displayed the temper of a statesman, and not that of an ambitious upstart. He spoke of peace, of concord, and, like Camillus, vowed a temple to the reconciliation of all the orders. As the Senate would not give him the money necessary for the building of the temple, he employed upon it the proceeds of fines, and the people forced

<sup>1</sup> *Triumvir nocturnus* and *triumvir coloniae deducendae*. (Livy, xi. 46.)

<sup>2</sup> Livy, *ibid.*; Pliny, *Nat. Hist.*, xxxiii. 6; Cic., *de Orat.* i. 41; *Ep. ad Att.* vi. 1. His colleague, Q. Anicius of Praeneste, had only been a Roman citizen for a few years. Their competitors were two plebeians of consular family, Poetelius and Domitius. (Pliny, *ib.* xxxiii. 6.)

the chief pontiff, who had at first refused, to consecrate the building.

The measure taken by Appius in respect to the *aerarii* was a just and good one; but the manner in which it had been carried out rendered it dangerous. If spread through the thirty-five tribes, the populace would have become masters of all the votes. When, in 304, Fabius, the most illustrious of the patricians, and Decius, the chief of the plebeian nobility, had been appointed censors, they allowed the *aerarii* to retain the rights which Appius had given them; but they enrolled them in the four city tribes, where, notwithstanding their number, they had only four votes against thirty-one. This measure gained for Fabius among the patricians the surname of Maximus, which his victories had not conferred on him, and the city tribes were thenceforth held to be debased; it became a punishment to be enrolled in them by the censors. Appius was right in doing away with the civic degradation of a numerous class, and Fabius in taking precautions lest the "new social stratum" should stifle the old.

In order to increase the external splendor of the nobility, the same censors instituted an annual review of knights. On the 15th of July they proceeded on horseback from the Temple of Mars to the Capitol, clad in white robes striped with purple, wearing olive crowns on their heads, and bearing the military rewards accorded to their valor. Thus every year this brilliant array of youth passed, proud and glorious, before the eyes of the people, inspiring them with respect and awe. This was the festival of the Roman nobility.<sup>1</sup>

We did not wish, by the narration of the complicated wars of this period, to draw off attention from the development of the Roman constitution from the time of the tribune Licinius to that of the dictator Hortensius (367-286).<sup>2</sup> Now that we know the

<sup>1</sup> [It was probably a direct imitation of the Panathenaic festival at Athens, which we see in the frieze of the Parthenon. — *Ed.*]

<sup>2</sup> There have been reckoned for the fifth century nearly two hundred patricians who had borne office; for the fourth not more than half this number are found, and more than forty plebeians obtained magistracies. In 295 the former still have a majority in the Senate (*Livy* x. 24), but their number continually diminishes, whereas that of the plebeians, after the Ovinian law, increases unceasingly. (See p. 348.) In 179, out of 304 senators, M. Willems, in his remarkable essay on the "Sénat de la République Romaine," p. 366, finds eighty-eight patricians and two hundred and sixteen plebeians.

state of this society, so happily blended of aristocracy, represented by the Senate, which retained the daily government of the Republic, and of democracy, represented by the people, who had the last word in all grave affairs; now that we have seen how out of so many diverse elements there grew this city, in which the nobility, whether of ancient or recent origin, is devoted to the interests of the state, in which small landowners fill the legions and the Forum, conquer provinces by their discipline, and protect liberty by their wisdom, — we may revert to the tedious history of the long-continued struggle of the Italians against Rome.

<sup>1</sup> Roman knight holding his horse by the bridle. Reverse of a silver coin of the Licinian family.



P. CRASSUS M. F.<sup>1</sup>

## THIRD PERIOD.

### WAR OF ITALIAN INDEPENDENCE, OR CONQUEST OF ITALY (343-265).

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#### CHAPTER XIV.

##### WARS WITH THE SAMNITES AND LATINS (343-312).

##### I. FIRST SAMNITE WAR; ACQUISITION OF CAPUA (343-341).

SINCE the Licinian laws had re-established concord in the city, Rome displayed a formidable energy abroad. In the space of twenty-three years she had freed herself from the Gauls for the next half century; the only Etruscan towns which had dared to attack her had learned fatal evidence of their weakness; and the whole plain of Latium was occupied by Roman citizens and allies. If there still remained in the mountains any independent and secretly hostile Latin or Volscian cities, the Senate kept them surrounded by the garrisons established at Terracina on the sea, and at Sora in the Valley of the Liris. Within the city the patricians had failed in their counter-revolutionary attempts, and the laws of Genucius and Publilius were about to complete the plebeian revolution.<sup>1</sup> Nothing, however, foretold, except perhaps the strong organization of this little nation, that its fortunes would ever extend beyond these narrow limits. It was the battles against the Samnites that decided the future of Rome. Hitherto, from the time of the kings, she had with difficulty defended herself. The new struggle, in which her very existence is at stake, and at the end of which she finds herself mistress of Italy,

<sup>1</sup> See chap. xiii.

must needs make her a conquering state. The fight on Mount Gaurus is the first battle of a war which ends on the summits of Atlas and the banks of the Rhine, the Danube, and Euphrates.

We have seen<sup>1</sup> what the country of the Samnites was: snowy peaks, wild valleys, where life was hard and manners warlike, and the need of putting under contribution the plains at the foot of the Apennines ever pressing. They loved war, and in order to succeed in it, they had reached a pitch of military organization scarcely inferior to that of the Romans. But, being scattered among the mountains, they had neither any great town to serve as a citadel, nor a political organization which might unite the inhabitants of the territory in close bonds. Sometimes a temporary league united their forces, and for any enterprise once determined they chose a chief to lead their warriors; but of any executive power like that of the consuls, or permanent council like the Senate, or any sovereign assembly like the comitia of Rome, — that is to say, of one of the most vigorous political constitutions of antiquity, — they knew nothing.

While Rome advanced towards Latium, Southern Etruria, and the Sabine country, securing every step by the occupation of all strategic positions, and leaving as little as possible to chance, the Samnites went in search of adventures. Now they conquered Campania; again Magna Graecia; but no tie attached these new settlements to the mother country, and their colonies soon forgot the people whence they had sprung; so that, though Samnite bands made rich captures and took possession of fertile lands, the Samnite state increased neither in size nor strength. Strictly speaking, it did not exist. And yet these turbulent mountaineers had great ambition. When they saw the Romans established at Sora, a few steps from their territory, they wished to take up a position between Campania and Latium, by seizing the country of the Sidicini. Teanum, the capital of this people, was situated on a group of mountains shut in between the Liris and the semicircular course of the Volturnus; from its walls might be seen Capua, beyond the Volturnus, and Minturnae, at the mouth of the Liris. These two places and the road between Latium and Campania would

<sup>1</sup> Page 88 *seq.*

have been at the mercy of the Samnites, if they had made the conquest of the country of the Sidicini. Accordingly, the Capuans promised aid to Teanum. But their enervated troops could not withstand the active mountaineers; they were twice beaten, and driven back into Capua, which the Samnites, encamped on Mount Tifata, a mile from its walls, held as it were besieged.<sup>1</sup> In this extremity the Campanians sent an embassy to Rome (343). Eleven years before, a common hatred of the Volscians and the fear of the Gallic bands had drawn the Romans and Samnites together; a treaty had been concluded. This was the pretext which the Senate used to reject the first demands of the Campanians, and making them buy aid at a high price. "Well!" said the deputies, "will you refuse to defend what belongs to you? Capua gives herself to you with her lands, her temples, everything, sacred and profane." The Senate accepted; but when its envoys came to bid the Samnite generals desist from attacking a town which had become Roman property, the latter replied by ordering the ravaging of the Campanian lands; and a war of sixty-eight years began.

State reasons were doubtless invoked to break off the treaty so recently concluded with the Samnites. It was impossible to allow the enfeebled nations of the Volscians and Auruncians, of the Sidicini and Campanians, to be replaced at the very gates of Latium by a brave and enterprising people; if this torrent were not confined to the mountains, soon no dam would be able to restrain it. The Latins believed this. Accordingly, the war was for them a national one, and they entered into it with more ardor than the Romans had desired. Three armies were set afoot. One, under the command of Valerius Corvus, went to relieve Capua; another, led by Cornelius, penetrated into Samnium; while the Latin allies crossed the Apennines in order to attack the Samnites in the rear, through the country of the Peligni.

The historians of Rome have, of course, preserved no record of the operations of the Latin army. Regarding the Roman legions, on the other hand, details are given in abundance.<sup>2</sup> Let

<sup>1</sup> Livy, vii. 29, *seq.* . . . *imminentis Capuae colles*, now called *Monte di Maddaloni*. Hannibal established his camp there in 215.

<sup>2</sup> Livy, vii. 32, *seq.*

us not complain of this, for they offer us examples of devotion, which are always good to contemplate, and they show us the Roman in that camp-life in which he learned the secret of conquering the world. Cornelius, entangled among steep mountains, had allowed himself to be shut up in a narrow gorge; when he became aware of it, it was already too late to force a passage. A military tribune, Decius Mus, then approached the consul, and showed him a hill which commanded the hostile camp, and which the Samnites had neglected to occupy, and said to him: "Seest thou yonder rock? It will be our safety if we can manage to gain possession of it immediately. Give me the *principes* and *hastati* of a single legion;<sup>1</sup> as soon as I have climbed the summit with them, march immediately; the enemy will not dare to follow thee. As for us, the fortune of the Roman people and our courage will carry us through." The consul accepted the offer; Decius set out; and it was only

as they gained the summit that the Samnites perceived them. The danger was now transferred to their side. Whilst their attention was drawn to this quarter, and they were turning

DECIVS MUS.<sup>2</sup>

their standards against Decius, the consul escaped. Decius, meanwhile, disguised in the cloak of a legionary, took advantage of the last rays of daylight to reconnoitre the position. When night had fallen, he called the centurions, and ordered them to assemble their soldiers in silence at the second watch. They had already traversed half the enemy's camp, when a Roman, in stepping over a sleeping Samnite, made his shield clash. At this noise the Samnites were alarmed. Decius then ordered his men to shout, and to slay all whom they met. The uncertainty, the darkness, the shouts of the Romans, the groans of the wounded, caused confusion among the enemy; and Decius brought back his detachment safe and sound to the consular army. This success was not enough for him; he advised the consul to take advantage

<sup>1</sup> On the composition of a Roman legion, see below, at the end of chap. xxvii.

<sup>2</sup> Head of Pallas, with X, the mark of a denarius; on the reverse, ROMA, and the Dioscuri on horseback: under their feet a Gallic shield and trumpet. Silver coin of the Decii, as is proved by a coin restored by Trajan, of which a unique specimen is found in the Museum of Denmark, and on which the same symbols exist accompanied by the legend: Decius Mus.

of the disarray of the enemy. The Samnites, attacked before they had recovered from their surprise, were defeated, their camp was taken, and the Romans inflicted a fearful slaughter on them.

On the morrow the consul commended Decius in the presence of the whole army. Besides the customary military presents, he gave him a golden crown, a hundred oxen, and a white bull with gilded horns; and to each of his soldiers an ox, two tunics, and a double ration of wheat for his whole life. After the consul, the legions which Decius had saved from death or dishonor, and the detachments which he had drawn out of a dangerous position, were also anxious to reward their deliverer and amid universal acclamations the *obsidional* crown was placed upon his head. It was only made of grass or wild herbs, but it was the greatest military honor that a citizen could obtain, and the army alone had the right to bestow it. Decorated with these insignia, Decius sacrificed the bull with the gilded horns before a rustic altar of Mars, and presented the hundred oxen to the *principes* and *hastati* who had followed him. To each of these same soldiers the other legionaries gave a pound of meal and a measure of wine. What wonderful men they were, to whom gratitude was as natural as devotion! It is easily understood how the memory of that glorious day colored the whole life of Decius, and inspired him with the idea of his crowning sacrifice.

All the honor of this campaign was reserved for the other consul, Valerius Corvus. He, with Manlius, of whom we shall see more presently, was the hero of the Gallic wars. Beloved by the people, as were all of his house, he still retained amid the camp and under the consular robe his popular manners, affable with the soldiers, sharing their privations and fatigues, and setting all an example of courage. Six times he obtained the curule aedileship, the praetorship and consulship, twice the dictatorship and a triumph.<sup>1</sup> He had seen Camillus die, and the Romans trembling before a few Gallic bands; he saw the close of the Samnite war, which gave Rome the rule of all Italy, and he almost saw the commencement of the Punic wars, which left in her hands the empire of the world. And during the course of this century-

<sup>1</sup> Pliny, *Nat. Hist.* vii. 48.

long life he never failed the Republic one day, in action or in council. In 343 he was in his third consulship. Being charged to drive the Samnites out of Campania, he went to seek them near Mount Gaurus, and inspired his troops with such ardor, that after the fight the prisoners confessed, says Livy,<sup>1</sup> that they had been terror-struck when they saw the legionaries' eyes flash like fire beneath their helmets. All Capua came out to meet the conqueror. At Rome a triumph awaited him, gained by a second victory near Suessula. These successes resounded far and wide; the Faliscans asked to change the truce into an alliance; and the Carthaginians, friendly towards a power which was rising between their rivals, the Greeks and Etruscans, sent an embassy to congratulate the Senate, and to place a crown of gold in the Capitol.

When winter came on, the Romans, at the request of the inhabitants, placed garrisons in the Campanian towns. We have related the revolt of these legionaries and its consequences.<sup>2</sup> When the sedition was pacified, the Senate, who felt that the state was shaken, and that the Latins threatened trouble, renounced the Samnite war, only requiring a year's pay and three months' provisions for the army of the consul Aemilius (341). For this price they abandoned Teanum and Capua to the Samnites. The Latins continued hostilities on their own account, in league with the Volscians, Aurunci, Sidicini, and Campanians; and when the Samnites came to Rome to complain, the senators were obliged to answer that they had not the right to prevent their allies from making war on whomsoever they chose.<sup>3</sup>

## II. THE LATIN WAR (340-338).

SINCE the first Gallic invasion, Rome had always found enemies in Latium. Though common dangers had drawn several cities closer to her in 357, these did not accept her supremacy with the same resignation as in the days when the legions yearly

<sup>1</sup> Livy, vii. 33, 38.

<sup>2</sup> See p. 332.

<sup>3</sup> . . . *In foedere Latino nihil esse, quo bellare cum quibus ipsi velint prohibeantur.* (Livy, viii. 2.)

came to defend them against the Aequi and the Volsci. The enfeeblement of those two nations and the departure of the Gauls having removed the fears of the Latins, their jealousy awoke; an alliance with the Sidicini and Campanians, whom Rome had abandoned, increased their confidence, and the successful issue of the revolt of the cohorts in Campania led them to believe that their own defection would also be successful. Soon there arrived at Rome two Latin praetors, Annius of Setia and Numicius of Circeii. They demanded what the plebeians had just obtained, equality of political rights,—that is, that one of the two consuls and half the senators should be taken from among the Latins. On these conditions Rome would remain the capital of Latium. The national pride revolted. “Hear these blasphemies, O Jupiter!” cried Manlius; and he swore to stab the first Latin who should come to take his seat in the Senate.

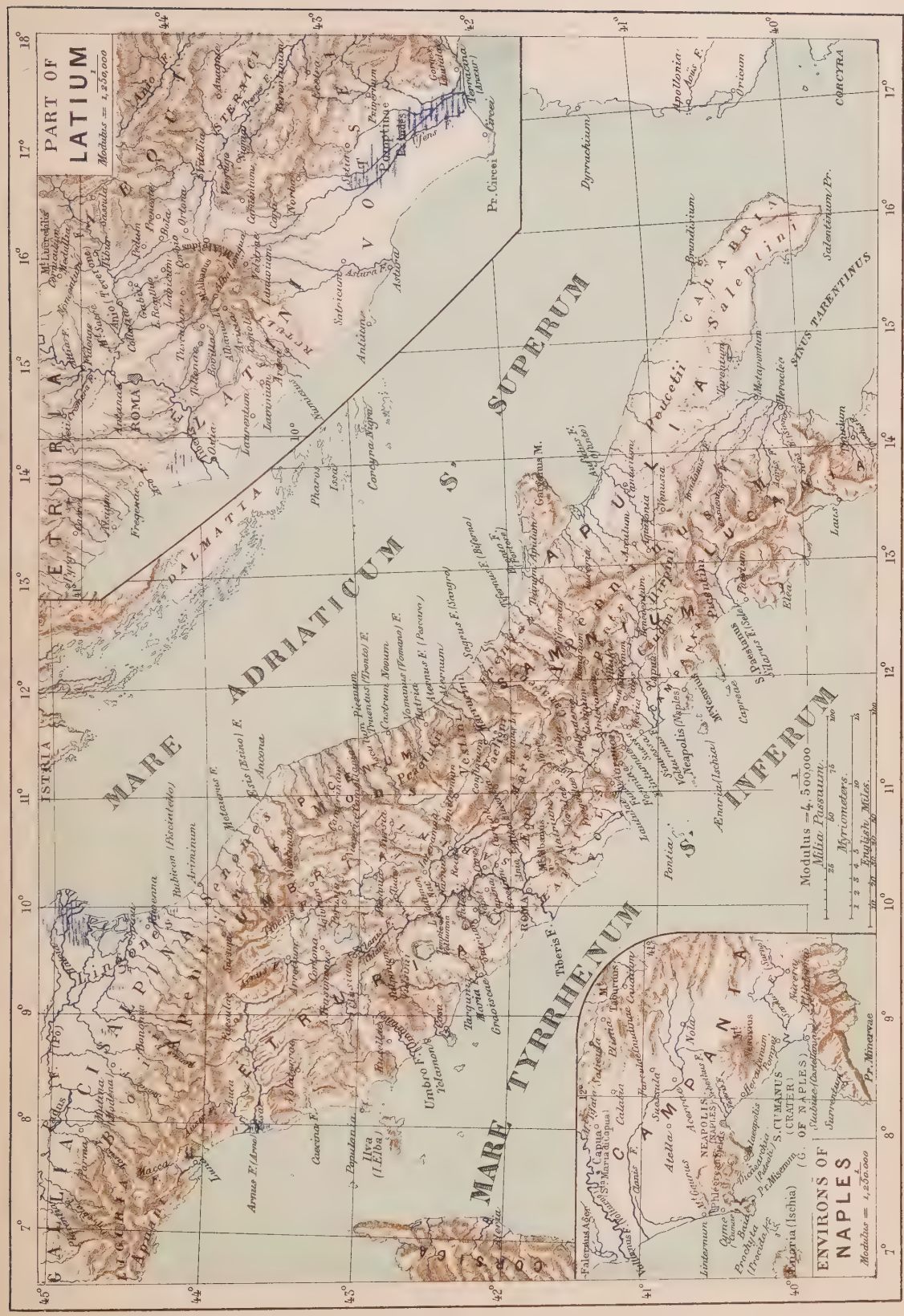
Annius replied with insulting words against Rome and her Jupiter Capitolinus. But the lightning flashed, says tradition; peals of thunder shook the Curia; and as Annius quitted the Capitol to descend the flight of a hundred steps, he missed his footing and rolled to the bottom, where he lay lifeless. The god had avenged himself.<sup>1</sup>

War was declared (340). Rome was now, by the defection of the Latin towns, obliged to fight with men accustomed to her discipline, her arms, and her tactics.<sup>2</sup> The danger was immense; but men’s courage rose with the danger. The consuls at that time were Manlius, whose severity gained him the surname of Imperiosus, and Decius Mus, of that noble plebeian family, in which devotion to their country became hereditary. While the consuls raised the best levies, strengthened discipline, and made all preparations with the activity and resources which a centralized power afford, the Senate kept up its alliance with Ostia, Laurentum, Ardea, the Hernicans, and perhaps Lanuvium, and secured the neutrality of Fundi and Formiae, and the favorable regards of the Campanian aristocracy. But the most important aid reached it from Samnium, the treaty of peace between the

<sup>1</sup> Livy (viii. 6), who wishes to bring this legend into historic possibility, only speaks of a fall followed by a swoon.

<sup>2</sup> Livy, viii. 12, 13.

CENTRAL ITALY FOR THE SAMNITE WARS



LITHOGRAPHED BY W. & A. K. JOHANNES, ERLANGEN



two nations being changed into a treaty of offensive alliance. In the first days of spring the Roman army quietly crossed the country of the Marsians, Pelignians, and Samnites, reinforced on the way from the forces of their new allies, eager with the hope of plunder in the rich valleys of the Campanians. While the consular army was arriving secretly by this bold march in the neighborhood of Capua, another, under the praetor, Pap. Crassus, protected the city, and held in check the Latins who had not joined on their way through Campania the forces destined to invade Samnium.

The battle took place at the foot of Mount Vesuvius, near a brook called Vesperis. All the nations of Central Italy met there, the Romans with the Hernicans and Sabellian tribes; the Latins with the Oscan nations who dwelt between the Numicius and the Silarus. It might have been called a struggle between the two ancient Italian races. Before the battle a Tusculan, named Geminus Metius, challenged to a single combat the consul's son, whom he had recognized at the head of a troop of knights. "Wilt thou," he cried, after the exchange of some boasts on either side, "wilt thou measure thyself with me? It will then be seen how much the Latin horseman excels the Roman."

Manlius accepted, and conquered. He returned, surrounded with soldiers rejoicing in this happy omen, to offer the spoils of the vanquished to his father. But he had fought without orders; and for this war, in which the combatants had so much in common—arms, tactics, and language—in which so many soldiers had ties of family and military comradeship with both sides, an edict of the consuls had strictly forbidden any one to leave the ranks, even in the hope of striking a lucky blow. Discipline had been violated. Like Brutus, the consul overcame the father, and the young Manlius was beheaded. The army bent beneath this iron hand.

On the day of battle, the left wing, commanded by Decius,



PRIEST OF BELLONA.<sup>1</sup>

<sup>1</sup> From a funeral stela, with the cage and bird which served to take the auspices.

began to give way. The consul called the high pontiff to him, and with veiled head and a javelin under his foot he invoked Janus, Mars, and Bellona,<sup>1</sup> and pronounced the sacred formulae which, for the safety of the legions, dedicated himself and the hostile army to the gods of the lower world. Then, mounted on his war-horse, and clad in all his armor, with his toga girt about him,<sup>2</sup> he rushed into the midst of the enemy's ranks, where he soon fell, pierced with many blows. This religious preparation, this heroic devotion, witnessed by both armies, the belief that the blood of this voluntary victim had redeemed that of the Roman army, inspired the consular legions with the certainty of victory, and the Latins with as great a certainty of defeat. Three quarters of the Latin army were left upon the field of battle, and Campania was reconquered at a blow. A skilful manœuvre on the part of Manlius, who brought up his reserves after the Latins, deceived by a stratagem, had engaged all their forces, had decided the victory. The remnant of the beaten army rallied at Vescia among the Aurunci. Numicius led thither some levies hastily raised. But a second victory, which threw open Latium, broke up the league; several towns tendered their submission; and on the 18th of May Manlius entered Rome in triumph (340).

The war was not yet finished; the Senate hastened, however, to award the punishments and rewards. Capua lost the Falernian country, so noted for its wine; but sixteen hundred Campanian knights, who had remained faithful to the cause of Rome, received the rights of citizenship, with an annual pay of 450 denarii each, levied on the rest of the inhabitants. This was about £20,000 of English money, paid annually by the Campanian people for the treason of its aristocracy. The Latin cities which had just submitted were also deprived of a portion of their land. This was distributed among the citizens, giving 2 *jugera* a head in Latium, and 3 in the Falernian country.<sup>3</sup>

Meanwhile Manlius, having fallen sick, appointed Crassus

<sup>1</sup> *Janus, Jupiter, Mars Pater, Quirinus, Bellona, Lares, divi Novensiles, di Indigetes, divi, quorum est potestas nostrorum hostiumque, Diique Manes.* The gods named by Decius are the old Italian divinities, with Janus at their head: the *divi Novensiles* are the new gods. Cf. Cincius, *ap. Arnob.*, iii. 38.

<sup>2</sup> *Ipse incinctus cinctu Gabino.* (Livy, viii. 9.)

<sup>3</sup> Livy, viii. 11.

dictator to complete the reduction of Latium. An expedition against Antium, which led to no results, was an encouragement for the towns which had remained in arms. A victory gained by Publius Philo did not efface a check sustained by his colleague at the siege of Pedum. The Republic, it is true, was at this period disturbed by troubles which led to the dictatorship and



TEMPLE OF THE GIANTS AT CUMAE.<sup>1</sup>

laws of Publius; but it was the last act of this long drama. Revolution, successful at home, was successful, too, abroad; and the first event of the new era was the total submission of Latium.

Antium, on the coast, and Pedum, situated in front of Mount Algidus, were the last two bulwarks of the league. The consuls of the year 338 divided between them the attack on these two places. Manlius marched against the first, and beat the Latins in the plain near Asturia; Furius took the second, in spite of all the

<sup>1</sup> Taken from the *Bibliothèque nationale*. It should rather be called the temple of the Giant, for these ruins belong to a small edifice from which was taken a colossal statue of Jupiter seated, which is now in the museum at Naples.

efforts of the Latins of the mountains. From this time resistance ceased, and all the towns one after another opened their gates.

It was necessary to decide on the fate of the vanquished. This was the first time the Senate came to settle matters of such grave interest. They did it with such prudence, that the measures taken on this occasion insured the fidelity of the Latins for ever, and were invariably repeated for three centuries in all countries conquered by the Republic. In the first place, the inhabitants were forbidden general assemblies, leagues, to make war, contract marriage, or acquire landed property outside their territory.<sup>1</sup> The Latin confederation was thus dissolved, and Rome had now before her nothing but small towns condemned to isolation; the Senate, moreover, awakened, by an unequal distribution of offices and privileges, those rivalries and municipal jealousies always so rife in Italian cities. The towns nearest Rome were attached to her fortunes by the concession of the rights of citizenship and of



SERPENT OF  
JUNO SOSPITA.<sup>2</sup>

voting. Tusculum got the first of these rights, not the second. Lanuvium, Aricia, Pedum, Nomentum, and doubtless Gabii, had both, and in the year 332 two new tribes, *Maecia* and *Scaptia*, were formed of their inhabitants. With Lanuvium the consuls stipulated that they should have free access to the temple of Juno Sospita, in which the consuls came yearly to offer solemn sacrifices. In this sanctuary was nourished a serpent, which is often represented on the coins.



THE ROSTRA.<sup>4</sup>

Beyond this first line of towns, which had become Roman, and which protected the capital from the sea to the mountains of the Sabine country, Tibur and Praeneste<sup>3</sup> retained their independence, but lost a part of their territory, Privernum lost three quarters, Velitrae and Antium the whole. Antium delivered up her

<sup>1</sup> *Caeteris Latinis populis connubia commerciaque et concilia inter se ademerunt.* (Livy, viii. 14.)

<sup>2</sup> Girl approaching the serpent of Juno Sospita; below, FABATI. Reverse of a silver coin of the Roscian family. For the worship of Juno Sospita, see p. 200.

<sup>3</sup> Roman citizens condemned to exile could retire into these two towns.

<sup>4</sup> The coin which represents them is a denarius of M. Lollius Palicanus, who, being tribune in the year 71, restored to the tribuneship the powers of which Sulla had deprived it. The gens *Lollia* consecrated this memory by a coin bearing on one side a head of Liberty, and on the other the platform for speeches, the *rostra*, restored to importance by Palicanus.

war-ships, the beaks<sup>1</sup> of which went to ornament the platform of the Forum, and was forbidden to arm others in future. At Velitrae the walls were razed and their senate removed beyond the Tiber. The important position of Sora had been for some time occupied by a Roman garrison; Antium, Velitrae, Privernum, and a few years later Anxur or Terracina and Fregellae, which commanded the two roads from Latium into Campania, received colonies. Thus old Latium was guarded by towns henceforth well disposed, and the country of the Volscians by numerous colonists. Among the Aurunci, Fundi, and Formiae, in Campania Capua, whose knights guaranteed its fidelity, the great city of Cumae, Suessula, Atella, and Acerrae obtained, as an inducement to remain in alliance with Rome, the rights of citizenship without the suffrage, or, as it was then called, the *rights of the Caerites* (338 B. C.).<sup>2</sup>



COIN OF CALES.<sup>3</sup>

In the following year the Sidicini of Teanum and Cales attacked the Aurunci, who inhabited a volcanic mountain, the Cortinella, the highest peak of which rises 3,200 feet above the plain of Campania. Fearing, no doubt, starvation there, the Aurunci quit-  
 ted their eyrie and took refuge at Suessa, which still exists (Sessa), half way up the hill, above a fertile plain, the last undulations of which reach to the sea. The Senate, which never abandoned an ally, as they never forgot an enemy, hastened to send to their succor the two consular armies and their best general,



COIN OF SUESSA.<sup>4</sup>

<sup>1</sup> The *rostra*, or brazen beaks of galleys, filled the place of the rams of our ironclads.

<sup>2</sup> Livy, viii. 10, 14.

<sup>3</sup> Head of Minerva; on the reverse, CALENO; Victory in a two-horsed chariot, galloping. Didrachma, or double denarius in silver.

<sup>4</sup> Silver didrachma, bearing on the obverse a laurel-crowned head of Apollo, behind, the *triquetra*, which seems to show Sicilian manufacture; on the reverse, the word SVESANO, and a horseman victorious in a race that perhaps took place in Sicily, which would explain both the fineness of the coin and the presence of the *triquetra*, the symbol of the island with three promontories.

Valerius Corvus. Cales was taken,<sup>1</sup> and guarded by a colony of 2,500 men; Teanum doubtless asked for peace, — at least, after this period there is no more mention of the Sidicini. The Ausones also disappear; the Volscians have not been mentioned since the disaster of Antium; the Rutuli no longer give any signs of life; most of the Latins are citizens of Rome; the Aequi, Sabines, and Hernici reappear once more, some to relapse immediately, vanquished and broken, into the obscurity of municipal independence, others to lose themselves in the great city. Thus the state of Central Italy was simplified: to a variety of nations there succeeds Roman unity. From the Ciminian forest to the banks of the Volturnus, a single nation holds sway. But the *malaria* follows the legions. The busy cities of the Latin and Campanian coast lose their activity with their independence. The struggle against this invading nature relaxes, the harbors become blocked, the canals are choked up, the rivers spread abroad into unreclaimed swamps, which, beneath a fiery sky, continually produce and destroy innumerable organisms, filling the air in their decomposition with the seeds of death. In these depopulated countries fertile fields become deadly solitudes.

Rome herself suffered by it. In the year 331 a pestilence desolated the city. Numbers of the Senate had already succumbed, when a slave came to the aediles and declared that the victims had died by poison. An inquiry was held; and in their terror people found some one on whom to lay the guilt, as in our own days the mob do, even in Paris, when cholera decimates them. A hundred and ninety matrons were condemned. After this holocaust had been offered to terror and folly, it was thought that so many domestic crimes must arise from the anger of the gods; and in order to appease them, a dictator was appointed, who, with all religious pomp, went solemnly to drive a nail into the wall of the temple of Jupiter.<sup>2</sup>

A few years previously (337) Rome had again afforded one of those sad spectacles which we have already described.<sup>3</sup> The Vestal Minucia, who had awakened suspicion by an over-attention to her

<sup>1</sup> Livy, viii. 16; in 335.

<sup>2</sup> Livy, viii. 18.

<sup>3</sup> See pp. 228, 229.

dress, was accused of having violated her vows. She received an order from the pontiffs to cease the discharge of her duties, and not to enfranchise any of her slaves, in order that they might be examined by torture. The evidence confirming the charges, as it always did in these cases, the unhappy girl was buried alive near the Colline Gate.<sup>1</sup> These priests, who were such vigilant guardians of the purity of the worship of Vesta, were as pitiless as their fierce goddess.

### III. SECOND SAMNITE WAR (326-312).

WHILE the results of the Latin war gave the Republic a territory 140 miles in extent, from north-east to south-west, and 58 miles from east to west,<sup>2</sup> a king of Epirus, Alexander the Molossian, uncle to Alexander the Great, was attempting to do in the West what the son of Philip accomplished in the East. Having been invited to aid the Tarentines, he beat the Lucanians and Samnites near Paestum, and consequently at the very door of Campania, made them deliver up to him three hundred hostages whom he sent into Epirus, and deprived the Bruttians of Terina and Sipontum. After he had conquered, he wished to organize; and endeavored to constitute at Thurium an assembly of the nations of Southern Italy, in the hope of governing it as the kings of Macedonia swayed the synod at Corinth.<sup>4</sup> In the Latin war the alliance of the Samnites had saved Rome; but since there was no longer a hostile nation between the allies, their jealousy re-awakened. Accordingly, the success of Alexander was hailed with joy at Rome; and as that prince had complained of the piracies of the Antiates, who, in spite of the severe chastisement they had



ALEXANDER.<sup>3</sup>

<sup>1</sup> Livy, viii. 15.

<sup>2</sup> From Sora to Antium.

<sup>3</sup> Laurel-crowned head of Jupiter; on the reverse, ΑΛΕΞΑΝΔΡΟΥ ΤΟΥ ΝΕΟΠΤΟΛΕΜΟΥ, Alexander, son of Neoptolemus, and brother of Olympias. Thunderbolt and lance-head. Silver coin of Alexander I., king of Epirus.

<sup>4</sup> Livy, viii. 17.

recently received, continued to sweep the seas, the opportunity was seized for making a treaty with him (332).<sup>1</sup> Some years



COIN OF PAESTUM.<sup>2</sup>

later Alexander was treacherously killed by a Lucanian (326); the dominion that he had established fell with him; and Rome gained no profit by the alliance, save in indicating to the Greeks of that region whither they must look for

help against the barbarians who surrounded them. About the same date Athens, seized with a sudden return of desire for conquest, settled somewhere on the shores of the Adriatic, at a spot which cannot be determined, a military and trading colony for the protection of her commerce against the pirates of the Etruscan towns of Atria and Spina. The decree of foundation, of which a fragment has been discovered, was worthy of that city, still



MERCHANT VESSEL  
UNDER SAIL.<sup>4</sup>

great in her decay. "We desire," it says, "that all who sail in this sea, whether Greeks or barbarians, may find safety there under the protection of Athens."<sup>3</sup> Italy and Greece, who divided the ancient world between them, were entangling their interests more and more. In a few years a Spartan comes to seek his fortune on the shores of the Adriatic, and

Pyrrhus renews the attempt of Alexander the Molossian upon the Italian peninsula.

Shortly after the treaty concluded with the King of Epirus, the Senate had secured the alliance of the Gauls. This league of the Romans with the barbarians on the north of Italy, and with a prince who was the representative, as it were, of all the Greeks settled in the south of the peninsula, was a threat to all the Sabellian tribes. The two peoples at first kept up an undeclared war, which envenomed their hatred without deciding anything. In 331 the Samnites crossed the Liris and destroyed Fregellae. The Senate would not consider it a *casus belli*; but a Roman colony

<sup>1</sup> Polyb., *Hist.* ii. 18.

<sup>2</sup> PAISTANO. Head of Ceres crowned with wheat; on the reverse, two horsemen racing. Silver didrachma.

<sup>3</sup> Decree of 329; see *Bull. de l'Inst. archéol.*, 1836, p. 132, *seq.*

<sup>4</sup> Engraved gem from the Berlin Collection.



RUINS OF ANTIUM.



went and quietly rebuilt the walls. The Samnites threatened Fabrateria; the Senate declared the town to be under Roman protection. In 333 they had secretly stirred up the Sidicini; Rome subdued this nation, and colonized Cales. In 329 they aroused the Privernates; Vitruvius Vaccus, a noble of Fundi, doubtless at their instigation, drew Fundi and Formiae into the movement. These two towns carried on the war without vigor, and soon dropped it. Privernum, left alone, held out against the two consular armies for many months. Vaccus, who had taken refuge there, was led in the triumph of the consuls, and then beheaded, and the senators of the town were deported across the Tiber. As for the remainder of the inhabitants, their fate was discussed in the Senate. "Will you be faithful?" asked the consul of their deputies. "Yes," they replied, "if your conditions are good; otherwise the peace will not last long." The Senate were desirous of gaining over these men, so proud in defeat; Privernum was allowed the rights of the city without the suffrage, but its walls were destroyed.<sup>1</sup>

Thus the Samnites had failed at Fregellae, Fabrateria, Cales, and Privernum. As far as the Vulturnus all was now Roman; they turned to Campania to find enemies to the Republic.

On the false report that the plague was desolating the city, and that war had been declared against the Samnites, the Greeks of Palaeopolis<sup>2</sup> had attacked the Romans scattered through Campania. When the heralds came to demand justice, they only met with challenge and insult, and four thousand Samnites entered into the place. To the complaints of the Romans about this violation of treaties, the Samnites replied by a demand for the evacuation of Fregellae; the deputies offered to submit the affair to the decision of an arbitrator. "Let the sword decide it," said the chiefs; "we appoint a meeting with you in Campania."<sup>3</sup>

An imposing religious ceremony preceded the hostilities. The gods were taken from the inmost sanctuaries where their statues were set up, were laid on couches covered with sumptuous

<sup>1</sup> The Privernates were comprised in the Ufentine tribe, formed in 318, at the same time as the Falerian tribe. Fest., s. v. *Ufentina*; Livy, ix. 20; Diod., xix. 10; Val. Max., VI. ii. 1.

<sup>2</sup> Palaeopolis, or the Old Town, a colony of Cumae, in the neighborhood of *Neapolis* (Naples), the New Town.

<sup>3</sup> Livy, viii. 23.

tapestry, and invited to a feast served by the priests, the *lectisternium*. The temples were thrown open, the roads were blocked with the faithful, who came to behold with devotion the god whom they confounded with his image. As no unlucky omen stopped the accomplishment of these rites, the divine guests of Rome seemed to have accepted her offering and promised their aid.

The war dallied, however, in the first year (326), although the Senate had secured the support of the Lucanians and Apulians, who were to take the Samnites in the rear. The Lucanians, being persuaded by the Tarentines, already jealous of the Roman power, changed sides almost immediately; but the industrious and commercial population of Apulia had too much to fear from the neighborhood of the Samnites not to remain in alliance with Rome, at least so long as fortune favored her. The defection of the Lucanians was, moreover, compensated by the capture of Palaeopolis and the alliance with Naples,—that is to say, with all the Campanian Greeks.

The blockade of Palaeopolis had been the occasion of an important innovation. In order to continue the operations against that town, Publius Philo had been continued in his command under the title of *pro-consul*.<sup>1</sup> By paying the same soldiers, the Senate were able to retain them under the standards so long as public necessity required it; by the pro-consulship, it could leave at their head the leaders who had gained its confidence and theirs. The annual election of the magistrates guaranteed liberty, but endangered empire. The institution of the pro-consulship, without affecting this great principle of Roman government, destroyed the danger of it. The Genucian law was thus happily evaded.<sup>2</sup> It is almost always pro-consuls who finish the wars, more especially outside Italy, in countries whose resources and dispositions must be leisurely studied by the generals, where negotiations and fighting must be carried on at the same time. Fabius Rullianus, Scipio, Flaminius, Sulla, Lucullus, Pompey, and Caesar had only this title when they gained their most brilliant victories.

The treaty with the Campanian Greeks had driven the Samnites out of Campania; and a mountain warfare, that is,

<sup>1</sup> [The Latin form is not *pro-consul*, but *proconsule*, according to the best MSS. — *Ed.*]

<sup>2</sup> See p. 390.

sudden attacks, obscure but bloody fights, and heroic efforts productive of no results, replaced the great warfare of the plains. The Romans there brought their tactics, arms, and discipline to perfection. They issued from this struggle the best soldiers in the world. Roman vanity is accused of having multiplied the victories of the legions; in one campaign Livy reckons fifty-three thousand killed, and thirty-one thousand prisoners! There is an evident exaggeration in these figures; but it is in the nature of this kind of war to be interminable. Though the Samnites had but a small number of walled towns, every rock was a stronghold for them. On the other hand, it was scarcely possible that their bands, formed of brave but ill-disciplined volunteers, should not be beaten in almost every encounter by troops whose organization was superior to anything the ancient world had yet known. The two armies resembled the two peoples: the one a fragile confederation, a precarious union of tribes unaccustomed to counsel and action in common; the other, a mass of two hundred and fifty thousand fighting men, animated with the same spirit, obeying the same influence: the latter, an immense force concentrated in a single hand, in the service of a single interest; the former, an indomitable, but divided, courage, pursuing different aims.

Several obscure towns captured from the Samnites on the banks of the Volturnus, the pillaging of a few valleys, the rising and defeat of the Vestinians,—these are the only events known in the first years of the war. But the dryness of the annals is suddenly broken, in 324, by the brilliant story of the quarrel of the dictator, Papirius, with Fabius Rullianus his chief of cavalry. The dictator, not having obtained sufficient auguries at the camp, had gone to Rome to seek more favorable ones. He had forbidden Fabius to fight during his absence, since the sacred chickens did not promise victory. But a good opportunity having occurred, Fabius took advantage of it, and conquered the Samnites. At the news of this infraction of discipline and defiance of the gods, Papirius left Rome, hastened to the camp, and called the chief of cavalry before his tribunal. “I would fain know of thee, Q. Fabius, since the dictatorship is the supreme power which both the consuls, who are endued with royal authority, and the praetors, who are created under the same auspices as the

consuls, obey, — I would fain know of thee if thou thinkest it right or not that a chief of cavalry should submit to its orders? I ask thee, moreover, if, convinced as I was of the uncertainty of the auspices, I ought to have left to chance the safety of the state in despite of our holy ceremonies, or renewed the auspices, in order to do nothing without a clear knowledge that the gods were on our side? I ask thee, finally, if, when a religious scruple hinders the dictator from acting, the chief of cavalry could have any excuse for doing so? Answer; but answer only this, and not a word beyond." Fabius would have spoken of his victory. Papirius interrupted him, and called the lictor: "Prepare the rods and the axe!" said he. At these words murmurs were heard, and a sedition was on the point of breaking out among the legions. Happily night came on, and the execution was, according to custom, deferred to the morrow. In the interval Fabius escaped from the camp, and arrived at Rome, where, by virtue of his office, he called together the Senate. His father, who had been dictator and thrice consul, began to inveigh against the violence and injustice of Papirius, when the noise of the lictors was heard as they drove aside the crowd, and the dictator appeared. In vain the senators tried to appease his wrath; he ordered the culprit to be seized. The elder Fabius then descended to the comitium, whither the people had flocked, and appealed to the tribunes. "Rods and axes," he cried, "for a victor! What punishment would he then have reserved for my son if the army had perished? Is it possible that he through whom the town is now full of joy, for whom the temples are now open and thanksgivings are being returned to the gods, — is it possible that this man should be stripped of his raiment and lacerated by the rods under the eyes of the Roman people, in view of the Capitol, of its gods, whom in two combats he invoked, and not in vain?" The senators, the tribunes, the people themselves were for the glorious culprit; Papirius remained inflexible. He called to mind the sanctity of the auspices and the majesty of the imperium, which must be respected; he showed the consequences of an act of disobedience left unpunished. "The discipline of the family, the city, and the camp are all closely connected," said he; "will you, tribunes of the people, be responsible to posterity for the evils

which will follow any infringement of the rules of our ancestors? Then devote yourselves to lasting reproach to redeem the fault of Fabius." The tribunes, troubled and uneasy, kept silence; but the whole people betook themselves to supplication; the aged Fabius and his son fell at the dictator's feet. "It is well," said Papirius; "military discipline and the majesty of command, which to-day seemed so near perishing, have triumphed. Fabius is not absolved from his fault; he owes his pardon to the Roman people, to the tribunitian power which has asked for mercy and not justice." The pardon was not, however, complete. Papirius appointed another chief of cavalry, and forbade Fabius, whom he could not depose, to exercise any magisterial act.<sup>1</sup>

A fine story and a splendid scene! Papirius, contending alone, in the name of the law, against the Senate, the tribunes, and the people itself, well represents that Roman firmness which yielded neither to nature, nor fortune, nor the efforts of men. Such a rock was necessary to bear the empire of the world. But to gain that empire there was needed, too, the respect for social discipline and the profound sense of responsibility, which is incumbent in public life upon one and all. This is why the old story is always good to read.

On his return to the camp Papirius beat the Samnites, who sued for peace (323). Only a truce was concluded, which was as necessary to the Romans as to their enemies. Disquieting symptoms seemed to announce that a renewal of the Latin war was approaching. Tusculum, one of the oldest allies of Rome, wavered in its fidelity; Velitrae and Privernum claimed the recovery of their independence. The wisdom of the Senate averted the storm. Instead of employing force, they disarmed the rebel cities by conceding them the full rights of citizenship. And the man who in 323 was dictator of Tusculum, is seen, a few months later, seated in the Senate as consul of the Roman people.

In this same year Alexander died at Babylon. Several Italian nations had sent ambassadors to him there.

The truce had not expired before the Samnites took up arms again, encouraged by the defection of a part of the Apulians. Fabius broke up this coalition by a victory, and by the recapture

<sup>1</sup> Livy, viii. 30-35.

of Luceria raised Roman influence in Apulia. The Samnites were thus driven back both east and west into their mountains, and not a single ally, even in the Marsic confederation, declared for them. Once more they asked for peace; as they could not deliver up Brunius Papius, the author of the last outbreak, alive — since he had killed himself — they sent his body to Rome. A refusal re-awakened their energy. They put at their head C. Pontius of Telesia, the son of the sage Herennius, whom Cicero considered



VALLEY OF THE CAUDINE FORKS, NEAR CASERTA <sup>1</sup>

to have been the friend of Archytas and Plato. The two consular armies were in Campania. Pontius had conveyed to them the false intelligence that Luceria, hard pressed by the whole Samnite army, was about to open its gates if succor were not promptly sent

<sup>1</sup> Taken from the *Bibliothèque nationale*. But there is much uncertainty as to the true position of the *Furculæ Caudinæ*. The most reliable opinion places the valley between Santa Agata and Moirano, on the road to Beneventum; a little river, the Isclero, runs through it. (Craven, *Tour through the Southern Provinces of the Kingdom of Naples*, pp. 12-20.) As to the lost town of Caudium, it was situated, according to the Roman itineraries, on the Appian Way, 21 miles from Capua, and 11 from Beneventum.

to it. In their zeal the consuls forgot prudence, and taking the shortest way, entered the narrow valley of Caudium. Suddenly the enemy appeared, closing the outlets, and from the high rocks which commanded the narrow pass, threatened the four legions with inevitable destruction. A desperate struggle ensued; it doubtless lasted several days, at the end of which, as provisions failed, the Romans were forced to yield.<sup>1</sup> "Kill them all," said Herennius, the aged father of the Samnite general, "if you desire war; or send them back free, with their arms, if you prefer a glorious peace." Pontius wished to enjoy his triumph. He sent them back free, but dishonored, with shame on their foreheads and an implacable hatred in their hearts. All who remained of forty thousand Romans had passed under the yoke, at their head the two consuls, Postumius and Veturius, four legates, two quaestors, and twelve legionary tribunes. Six hundred knights, who were delivered up as hostages, answered for the peace sworn by the leaders of the army (321).

For the national pride this humiliation was worse than the disaster. There was universal mourning in the city. Twice a dictator was appointed, and twice did sinister omens compel the annulling of the election. At length Valerius Corvus, as interrex, raised to the consulship two of the greatest citizens of the Republic, — Papirius and the plebeian Publilius Philo. When the treaty was discussed in the Senate, Postumius rose and said: "The Roman people cannot be bound by a treaty concluded without its approbation; but, in order to free the public faith, it is necessary to give up to the Samnites those who swore peace." As state interest silenced all scruples, the Senate seemed to think that the blood of these voluntary victims would redeem the perjury, even with the gods; and the consuls, quaestors, and tribunes, chained like slaves, were led by the heralds to the Samnite army.<sup>2</sup> When they stood in the presence of Pontius, "I am a Samnite now," said Postumius; then, striking the knee of the herald, he cried: "I violate the sacred

<sup>1</sup> Livy (ix. 2-6) does not mention any battle, but Cicero (*de Sen.* 12, and *de Offic.* iii. 30) knew of it; and it was perhaps after the battle that the Roman army allowed itself to be entrapped in the Caudine Forks.

<sup>2</sup> Livy (ix. 8-9) and Cicero (*de Offic.* iii. 20) justify the rupture of the treaty which had been concluded, *injussu populi senatusque*; and they are right. A general who, by his own fault, has brought himself into danger, must make his escape at his own risk; he may stipulate by a *capitulation* for his army, but not by a *treaty* for his Government.

character of an ambassador; let the Romans avenge this insult; they have now a just motive for war." "Is it permitted thus to mock the gods?" cried the Samnite general in indignation; "take your consuls back again, and let the Senate keep the sworn peace, or let them send their legions back to the Caudine Forks."

Fortune rewarded injustice. The Samnites, it is true, surprised Fregellae and massacred its defenders, in spite of their capitulation, and they roused Luceria; but the Senate, boldly resuming the offensive, sent the two consuls into Apulia, which they did not again leave till they had given these faithless allies a bloody lesson. Publilius, at the head of the legions of Caudium, beat an army in Samnium, and set out for Apulia to rejoin Papirius, who had haughtily repulsed the intervention of the Tarentines, dispersed the enemy by an impetuous attack, and recaptured Luceria.<sup>1</sup> He had there found the six hundred hostages, the arms and standards lost at Caudium, and had passed under the yoke seven thousand Samnite prisoners, with their chief, the noble, but imprudent Pontius Herennius (320).

The successes of this campaign are a too brilliant reparation of the disasters of the preceding year not to lead us to suspect the fidelity of the annals. As forty years later the Romans pretend to have wiped out the disgrace of the Allia, so they would fain have wiped out, in 320, that of the Caudine Forks; and, in order that this revenge might not be disputed, they showed how Apulia immediately entered into alliance with them again, and how the Samnites were obliged, in the year 318, to ask for a truce of two years. These hasty successes are doubtful; and this doubt is authorized by the events which followed.

The Senate had just sent a prefect to Capua to dispense justice there,—in reality to supervise and restrain those restless spirits. This was to deprive the Campanians of a right allowed to the most obscure of the vanquished, and provoke a discontent of which the Samnites took advantage.<sup>2</sup> In rapid succession Rome heard of the capture and destruction of Plistia, that Fregellae itself had been occupied, the colonists of Sora massacred, and Saticula, situated a few leagues from Capua, swept into the revolt.

<sup>1</sup> Diodorus (xx. 72) says that Luceria was reconquered in 314.

<sup>2</sup> Nuceria, on the Sarnus, to the southeast of Capua, had just revolted. (Diod., xix. 65.)

A dictator was at once sent against Saticula, which was strictly invested and taken, after a vain attempt on the part of the new allies to break through the Roman lines. But the Samnites, calling to arms every man of an age to fight, forced the dictator to retire upon the defiles of Lautulae, between Terracina and Fundi. Whilst they followed Fabius in this direction, they left Apulia open to the consuls, who hastened thither to recapture Luceria. Two roads led from Rome into Campania, the upper one by the Valley of the Trerus, a tributary of the Liris; the lower one, which was afterward the Appian Way, across the Pontine Marshes. Fregellae, which the enemy held, closed the former; by the second, Fabius received a numerous body of men from Rome, who, coming up suddenly in the middle of the action against the Samnites, secured the victory for the Romans (315).

Each of the Italian cities, great or small, had two factions, as Rome used to have, but as, fortunately for her, she had no longer, — the party of the nobles, and that of the people. The Roman Senate, which held the direction of its external policy, was naturally led to seek the alliance of the aristocratic party. The popular party inclined to the opposite side; so that when war broke out between the two most powerful nations in the peninsula, each town had a Roman and a Samnite faction. Hence the continual defections which are seen in favor of one adversary or the other, according to the party which ruled for the moment in the city.

At Capua, for instance, the Romans had granted to the rich, privileges which must necessarily have caused great irritation among the rest of the population. Accordingly, a conspiracy was formed there for calling in the Samnites. The movement spread to the towns of the lower Liris, in the country of the Aurunci;<sup>1</sup> but in Latium no disturbance occurred. The Senate had time to assemble its forces and to manage intrigues which opened to its legionaries the gates of Ausona, Minturnae, and Vescia, the inhabitants of which were massacred. After this war the name of the Aurunci disappears from history.<sup>2</sup> Oвий and Novius, the

<sup>1</sup> Diod., xix. 76. Livy is much less explicit.

<sup>2</sup> Livy, ix. 25: *Nullus modus caedibus fuit, deletaque Ausonum gens.*

leaders of the revolt of Capua, killed themselves. Sora and Fregellae fell into the hands of Rome again, and those of their inhabitants who had betrayed the Roman colonists were taken to Rome and there beheaded. It was a holocaust offered to the people; for by this terrible execution the Senate declared to all men that the citizen sent to a colony might count on watchful protection while he lived, and an inexorable vengeance if he were slain; and the ancients loved vengeance.

According to Livy, the army, after having recovered Campania, went in search of the Samnites not far from Caudium, and killed thirty thousand of them,—a great slaughter, placed too near the Caudine Forks for us not to suspect the historian, or the chroniclers copied by him, of having invented a double expiation of the insult there done to Roman military honor (314). The legions, however, acting on a plan wisely combined and perseveringly followed out, succeeded in once more driving the Samnites into the Apennines, and there enclosing them, east and west, with a line of fortresses. Suessa Aurunca, Interamna on



FLUTE-PLAYER.<sup>2</sup>

the Liris, Casinum, and Luceria in Apulia, received Roman colonies. In order to keep watch over the Tarentine corsairs, who swept the Tyrrhenian Sea, the Senate also sent one to the Island of Pontia. This measure was connected with the recent creation of a navy and the nomination of two maritime prefects.<sup>1</sup>

In the midst of these accounts of war Livy places a grotesque incident, “little worthy of recital,” says he, “if it did not refer to religion.” It is, in fact, a detail which is not devoid of interest in the history of the manners of so grave and yet so frivolous a nation. Religious festivals, sacrifices, and even the observation of heavenly signs and funeral ceremonies, required the presence of flute-players, who had

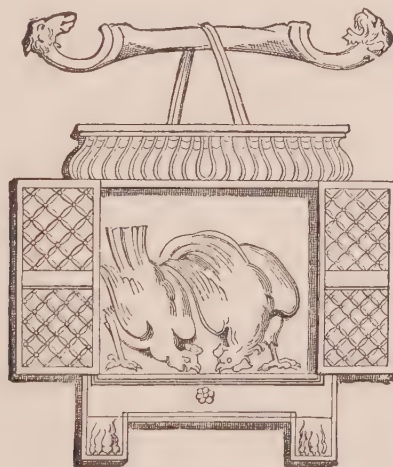
<sup>1</sup> *Duumviri navales*. (Livy, ix. 30.)

<sup>2</sup> Bronze figurine from the National Collection of France, No. 3,064 of Chabouillet's catalogue.

originally been brought from Etruria, and who formed a semi-religious corporation. The censors having forbidden them the sacred banquets of the temple of Jupiter, to which they had been hitherto admitted, they all retired in anger to Tibur. The Senate, much alarmed at the interruption of a necessary rite, ordered them to return; but they refused to re-enter Rome; and in order to make them return to their religious duties, it was necessary to adopt a stratagem. One feast-day, under pretence of giving, by the aid of music, more solemnity to the festivities, the wealthy of Tibur invited them, and made them drink until they became very drunken. They were then placed on chariots and carried back to Rome, where they were left in the middle of the Forum. When they awoke in the morning all the people were gathered round them. The privilege they had enjoyed was restored; and to seal the reconciliation, a feast of three days was instituted,—a kind of masquerade, of which they were the heroes, and which was celebrated with songs, dances, and mad gayety.<sup>1</sup>

<sup>1</sup> Livy, ix. 30; Ovid, *Fast.* vi. 651, *seq.*

<sup>2</sup> In the camp it was usual to consult omens taken from the appetite of birds, generally chickens. The *templum*, or enclosed space for observing the signs, was traced on the ground; the *pullarius* brought thither the cage and opened it, and then gave the fowls food. When they flew eagerly upon the grain, especially when they let some of it fall from their beaks, the omen was fortunate. This could be easily managed by making the fowls fast, or by giving them a friable paste. And yet, though they thus tricked Providence, the Romans, and even Papirius Cursor, as we have just seen on p. 429, believed none the less in the omen obtained.



THE SACRED CHICKENS.<sup>2</sup>

## CHAPTER XV.

### COALITION OF THE SAMNITES, ETRUSCANS, AND SENONES (311-280).

#### I. THIRD SAMNITE WAR (311-303).

FOR sixteen years the Samnites fought alone; but at last the other nations began to stir. The forty years' truce with the Tarquinians was drawing to an end, and the Etruscan cities, which no longer heard the Gallic bands thundering on the other side of the Apennines, saw with dread the fortune of Rome increasing with every campaign. Samnite emissaries excited them, and the ancient league of the *lucumonies* was again formed. While the legions were detained in Samnium at the siege of Bovianum, fifty or sixty thousand Etruscans came and surrounded Sutrium, the fortress which protected the approaches to Rome from the north. If this place were carried, it was but a few hours' march to the foot of the Janiculum. Since the battle of the Allia the Senate always kept two legions in the city. This reserve attempted to raise the blockade of Sutrium; an indecisive battle kept the enemy in check until the arrival of reinforcements led by Fabius, the hero of this war. The capture of Bovianum rendered the other consular army available, and the Senate was desirous of sending that also to the besieged town. But the Samnites broke into Apulia; it was necessary to follow them. Fabius was thus left alone. The Etruscan lines were too strong to be carried, and they declined to be drawn from them. Fabius left them there, warned the Senate to protect Rome with a reserve army, and then, without awaiting the chance of an order that might upset his bold plan, he crossed the Ciminian forest, which his brother had explored in the disguise of a Tuscan shepherd, penetrated the rich lands of Central Etruria, passing near Castel d'Asso and Norchia, — now cities of the dead,

but then flourishing towns—and slew sixty thousand Umbrians or Etruscans near Perugia. Three of the most powerful cities, Perugia, Cortona, and Arretium, asked a truce of thirty years. Sutrium was saved, the confederacy dissolved,<sup>1</sup> and the massacre of the *gens Fabia* on the banks of the Cremera, in 479 B.C., was at last avenged.

Meanwhile Marcus Rutilus, who had been sent against the Samnites, had almost fallen into another Caudine Forks: he had only escaped from the field of battle by a partial defeat; and Samnium was meditating an heroic effort. War was ardently advocated all through the mountains; the bravest were called upon to take the oath of the holy law. The Senate had recourse to the man who had repaired the disaster of Caudium, the aged Papirius.<sup>2</sup> Age had weighed down his body, bowed his lofty stature, and chilled his strength; he was no longer the Roman Achilles, but he was still one of the first generals in the Republic. The appointment of a dictator belonged to Fabius, and the consul had not forgotten the resentment of the former chief of cavalry. He hesitated a whole day; but patriotism at length prevailed, and at midnight, far from all profane eyes and ears, he named Papirius. Junius Bubulcus, the conqueror of Bovianum, Valerius Corvus, and a Decius were his lieutenants. The Samnite army was ready. Numbers of warriors had sworn before the altars, amid imposing ceremonies, the solemn oath to conquer or die; and wearing their most splendid armor, some, bright-colored cloaks and golden shields, others, white tunics and silver shields, all with their helmets crested with brilliant plumes, they marched to battle, adorned for the sacrifice as if for a triumph. They fell; and when Papirius went up to the Capitol, long trains of chariots passed along the triumphal way loaded with the arms of the Samnite *devoti*. The shops of the Forum were decorated with them, and the Campanian allies carried some of them back to their towns as glorious trophies (309).

<sup>1</sup> Diod., xx. 35. According to Livy, the battle took place near Sutrium, on the return of the legions from Etruria. He strangely exaggerates the terror inspired by the Ciminian forest, which was dreaded by merchants, as are all *marches*, like the Scottish border, but which an army had already traversed in a war against the Vulsinii, in 390. Tarquinii itself is situated north of the southwest portion of the *Ciminius saltus*, now Monte di Viterbo.

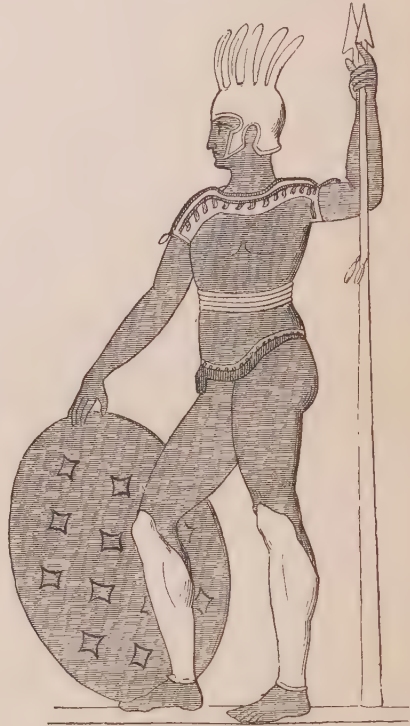
<sup>2</sup> The Romans had named him Cursor, like Achilles, and would have opposed him to Alexander, says Livy, had that prince turned his arms westward.

The fears of the Senate were not yet dissipated; Papirius retained the dictatorship all that year, and Fabius remained as proconsul at the head of the legions in Etruria; there were no consular elections.

Between the Tiber and the Ciminian forest was a lake, which Pliny the younger describes with childish satisfaction,<sup>1</sup>



ETRUSCAN WARRIOR (STANDARD-BEARER).<sup>2</sup>



SAMNITE WARRIOR.<sup>3</sup>

and which is now only a pool of sulphurous water, the *laghetto di Bassano*, formerly the *lacus Vadimonius*, famous for having twice seen the fortune of Etruria fail upon its shores. The reason is that the defile, scarce a mile wide, which extends from the lake to the spurs of the Cimino, is the easiest passage that lies open to an army desirous of going from Rome to the upper valley of the Tiber.<sup>4</sup> The Etruscans had hastened thither for a last effort.

<sup>1</sup> *Epist.* viii. 20; cf. Dennis, *Etruria*, i. 167.

<sup>2</sup> From a vase in the Campana Collection.

<sup>3</sup> *Atlas of the Bull. de l'Inst. archéol.*, vol. viii. pl. 21.

<sup>4</sup> The *Mons Ciminus*, which in ancient times was covered with a thick forest, is now quite bare, which changes the aspect of the place.

They had displayed every religious pomp, and declared the sacred law which devoted to the infernal gods all who fled; each soldier had chosen a companion in arms, at whose side he must fight, and conquer or fall. The shock was terrible. Two of the Roman lines were broken; the third, in which were the *triarii*, maintained the combat; and the horsemen, having dismounted, decided



SAMNITE WARRIOR.<sup>1</sup>



SAMNITE WARRIOR.<sup>1</sup>

the victory. "The strength of the nation," says Livy,<sup>2</sup> "was destroyed in this battle."

The Etruscans being defeated at Lake Vadimon and again conquered near Perugia, which had revolted, and this place being occupied by a Roman garrison, the other cities were compelled to sue for peace, and Etruria was finally subdued. Such were the services of Fabius in this year.<sup>3</sup> When Decius entered the country

<sup>1</sup> From a vase in the Campana Collection.

<sup>2</sup> ix. 39: *caesum in acie quod roboris fuit*.

<sup>3</sup> Diodorus does not mention all these victories of Fabius, which were family traditions embellished by imagination and vanity.

on the return of spring, he found nothing but people anxious to negotiate.

Fabius had gone to carry his fortune, that is, his renown and perseverance, into Samnium. The Marsic confederation had



SAMNITE HORSEMAN (AFTER A VASE IN THE CAMPANA COLLECTION).

furnished the Samnites with numerous volunteers, but it had not openly declared for them. As in the early days of Rome, her enemies were preparing victories for her by their want of union. When the Samnites were enfeebled and the Etruscans overwhelmed, the Marsians and Pelignians saw that their cause was that of all Italy. But it was too late. Fabius overcame them, subdued

Nuceria, which had revolted seven years before, and, learning that his colleague was retreating before a large body of Umbrians, he went to his aid, dispersed the Umbrian army, and received the submission of their towns (308). A fresh pro-consulship gave him an opportunity for fresh victories. He surrounded a Samnite army near Allifae, and obliged it to surrender before the eyes of the Tarentine ambassadors, who, deluded by their pride, wished to take upon themselves the office of mediators (308).

Among the prisoners were some Aequians and Hernicans.<sup>1</sup> An inquiry ordered by the Senate drove the latter to arms. Having met in the great circus of Anagni, they resolved to support their brothers of the mountains; but Marcius had time to beat the Hernicans in three encounters, and to oblige the nation to submit to the discretion of the Senate, who deprived its towns, with the exception of three which had remained faithful, of their independence and a portion of their territory.<sup>2</sup> Thence Marcius hastened to set free his colleague Cornelius, who was blockaded by the Samnites, and slew thirty thousand of them. For five months the legions overran Samnium, burning houses and farms, cutting down fruit-trees, killing even the animals.<sup>3</sup> On their return their general had a triumph, and an equestrian statue was erected to him (306 B. C.).

The plebeians were desirous of glorifying by this honor a consul of their own order; and to the credit of the Senate it must be said, that when in later times the statues which encumbered the Forum were removed, that of Marcius was retained; Cicero saw it there.<sup>5</sup>

ETRUSCAN MARS.<sup>4</sup>

<sup>1</sup> Livy, ix. 42.

<sup>2</sup> Livy, ix. 43. They received the rights of citizenship without the suffrage, and with a prohibition of any intercourse between them. The towns excepted were Alatrium, Ferentinum, and Verulae. These preserved the *jus connubii et commercii* among themselves.

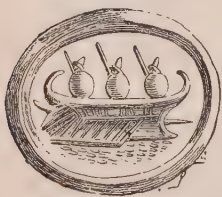
<sup>3</sup> Diod., xx. 90. It is, says Polybius, a custom of the Romans; they desire thereby to inspire a more profound terror.

<sup>4</sup> Or warrior with a helmet surmounted by a high-crested ridge; bronze figure from the Cabinet de France, No. 2,977 in Chabouillet's catalogue.

<sup>5</sup> Philipp. vi. 13.

The Samnites held out for one more campaign, in spite of the ravaging of their lands. It was only when they saw their strongholds in the hands of the legions that they decided to sue for the termination of a war which had lasted more than a generation. They retained their territory and all the outward signs of independence, but acknowledged the majesty of the Roman people. Circumstances were to define what the Senate meant by the Roman majesty (304).<sup>1</sup>

This peace left the Etruscans isolated, and exposed to the anger of Rome. For more than a century this restless nation had allowed themselves to be forgotten. Driven back by the Gallic invasions into the mountains to the west of Lake Fucinus, and restrained by Tibur and Praeneste, which barred the road into Latium against them, they had taken no part in the Latin war. But the Senate, remembering that some Aequians had fought in the Samnite ranks at Allifae, sent against them the legions which had just returned from Samnium. In fifty days forty-one places were taken and burned; then a part of their territory was confiscated, and they were allowed the citizenship without the suffrage, which placed them in the condition of subjects (304). Five years later, owing to the fear of a Gallo-Samnite coalition, they were raised to the rank of citizens, and formed into two



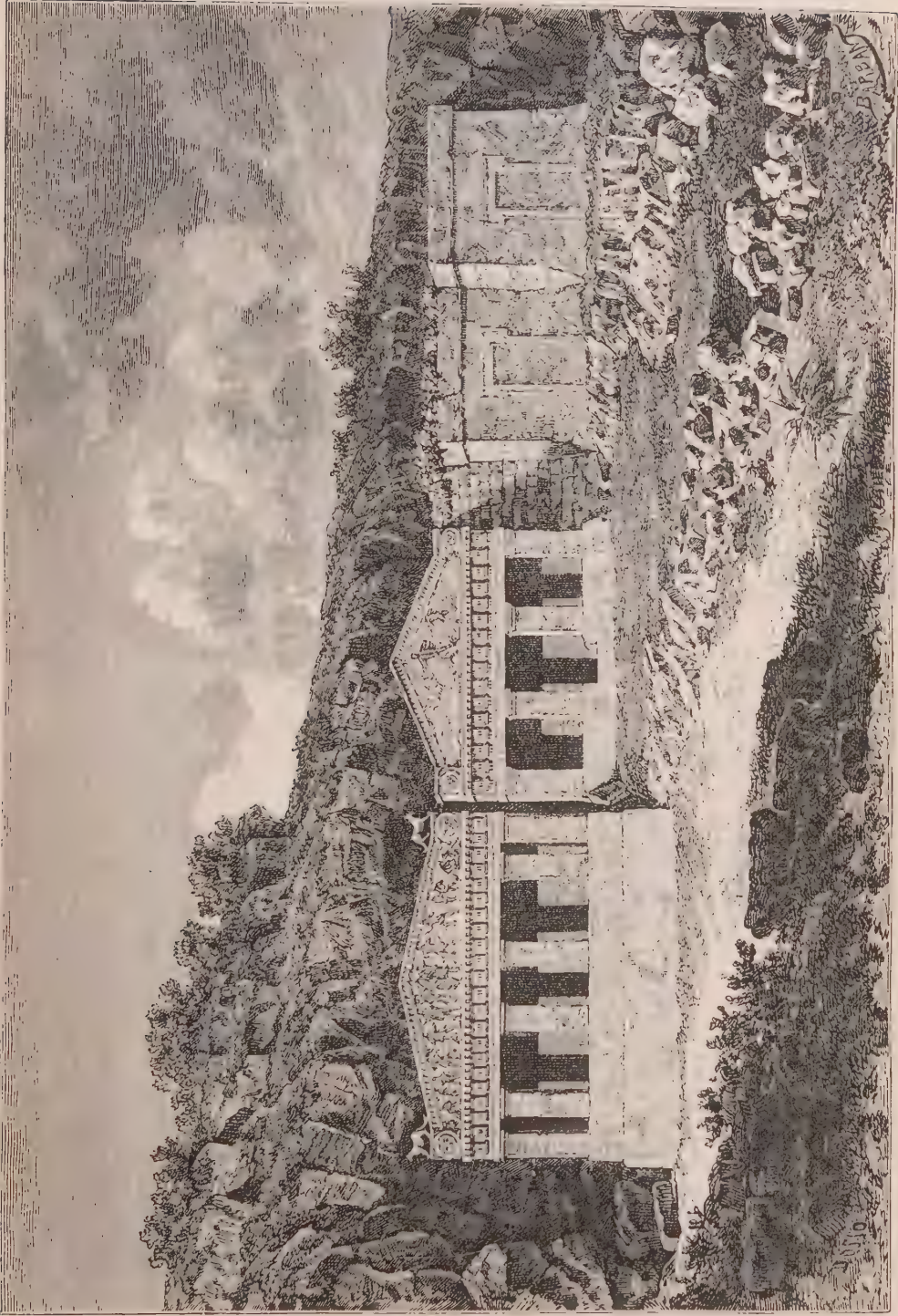
WAR VESSEL WITH  
BEAK (ROSTRUM).<sup>2</sup>

new tribes, the Aniensis and Terentina. A short war with the Marsi, who had been roused by the establishment of a Roman colony at Carseoli, and a treaty concluded with the Vestini and Piceni, are the sole events of the following years. Rome thus placed a whole mass of friendly nations between the Etruscans, the Gauls, and the Samnites, whom she had conquered, but not disarmed.

An episode of this time makes us think of our own tragic story of the caves of Dahra. Rome did not disdain to watch over those agitations with which wars end, but with which they also recommence. Men whom Livy calls brigands, but who were doubtless patriots refusing to accept a foreign yoke, overran the Umbrian country in bands. Two thousand of them had taken

<sup>1</sup> Livy (ix. 45) says: *foedus antiquum redditum*.

<sup>2</sup> Engraved gem from the Berlin Museum.



VALLEY OF TOMBS, NEAR NORCHIA (RESTORATION BY CANINA).



refuge in a deep cavern. A consul tracked them thither; and as the soldiers who tried to penetrate into it were driven back with stones and arrows, wood was piled up at the two extremities and set alight, and the fire was kept burning till all had perished, stifled by the smoke or the heat.<sup>1</sup>

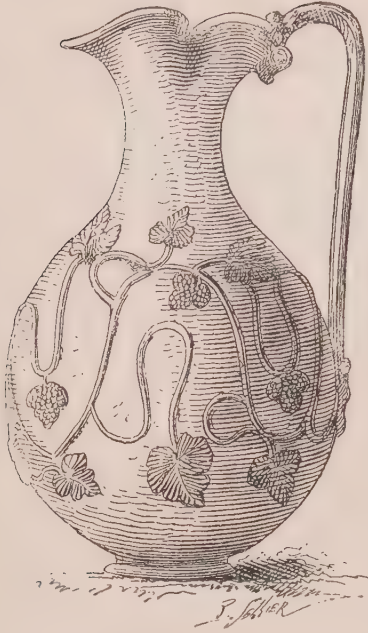
In the same year an adventure happened which the Paduan Livy tells with great satisfaction. Cleonymus, the grandson of a Spartan king, had come with a fleet to seek his fortune in the Adriatic. He seized vessels and pillaged the coasts. Finding those of the Sallentine country well guarded by the Roman legions, he pushed on as far as the head of the gulf, and penetrated by the lagoons of the Brenta to the Venetians, whose territory he ravaged. The protection of Rome did not yet extend so far; but the Paduans, accustomed, from the proximity of the Gauls, to the use of arms, fell on these marauders, killing some, and pursuing others to their ships, several of which were taken. Very proud of this success gained over the Lacedaemonians, Padua deposited the armed prows of their vessels in her temple of Juno, and instituted a feast, still celebrated in the time of Augustus, at which a naval combat on the Brenta recalled the victory over the pirates of Cleonymus.

## II. SECOND COALITION OF SAMNITES, ETRUSCANS, UMBRIANS, AND GAULS (300-290).

IN the last forty years the Samnites had been often beaten. Nothing, however, had yet been decided, and the recently concluded peace was only a momentary repose before the final struggle. Betwixt Rome and Samnium it was no longer a rivalry of power, but a question of life or death; for Roman ambition increased with success, and Appius had just declared that the sway of the Republic should reach as far as Italy reached. War was smouldering everywhere; and the partial fires which broke out, — the war with the Aequians, the Marsi, and soon against Arretium and Narnia, — announced a fresh conflagration. At Arretium the powerful family of the Cilnii called in a Roman army, which

<sup>1</sup> Livy, x. 1.

helped to subdue the people of that town. The Cilnii and the



EARTHENWARE OF ARRETIIUM  
(AREZZO).<sup>2</sup>

people became reconciled, says Livy; but most probably this union, effected by the foreigner, took place to the profit of Rome; and here, as at Capua, as indeed everywhere, the Italian aristocracy sold the independence of the people to the Senate in order to save its own privileges and power.<sup>1</sup> At least it is impossible to explain the strange conduct of the Etruscans in this last period of the Samnite war, except by internal troubles, by a deplorable rivalry between the Roman and the national parties, one desirous of peace, the other war, whence came endless broken truces and ill-conducted campaigns.

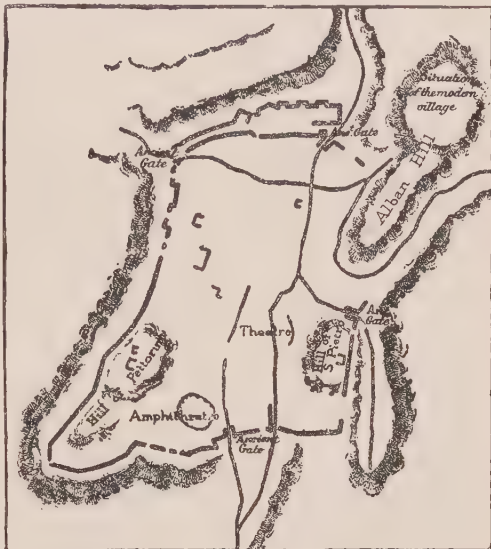
The Gauls at this time began again to make a stir in the world. Their warlike hordes were moving in the Danube Valley, whence they issued to ravage Greece and Asia Minor. Italy felt the reaction of these movements; a few bands again crossed the Alps, and the Senate, uneasy about the disposition of the Senones, made preparations for protecting themselves from a sudden invasion. In 300 B.C. we find the consuls besieging the Umbrian town of *Nequinum* (Narnia). Built on a rock above the Nar, this place commanded the passage from Umbria into the Valley of the Tiber; it was one of the most important military positions in the neighborhood of Rome. The Senate there established a strong garrison. With Carseoli and Alba Fuentia, which had been colonized a little earlier, this place completed the line of defence which surrounded the capital of Latium.<sup>3</sup>

<sup>1</sup> Livy (xlii. 30) says later on about another people and another nobility: . . . *plebs omnis, ut solet, deterioris erat . . . principum diversa studia . . . plures ex iis ita, si praecipuam operam navassent, potentes sese in civitatibus suis futuros rati . . .*

<sup>2</sup> Vase of red earthenware in relief, from the Campana Museum.

<sup>3</sup> Sutrium, Narnia, Carseoli, Alba Fuentia, and the colonies of the Liris Valley, Sora, Atina, Casinum, Interamna, etc.

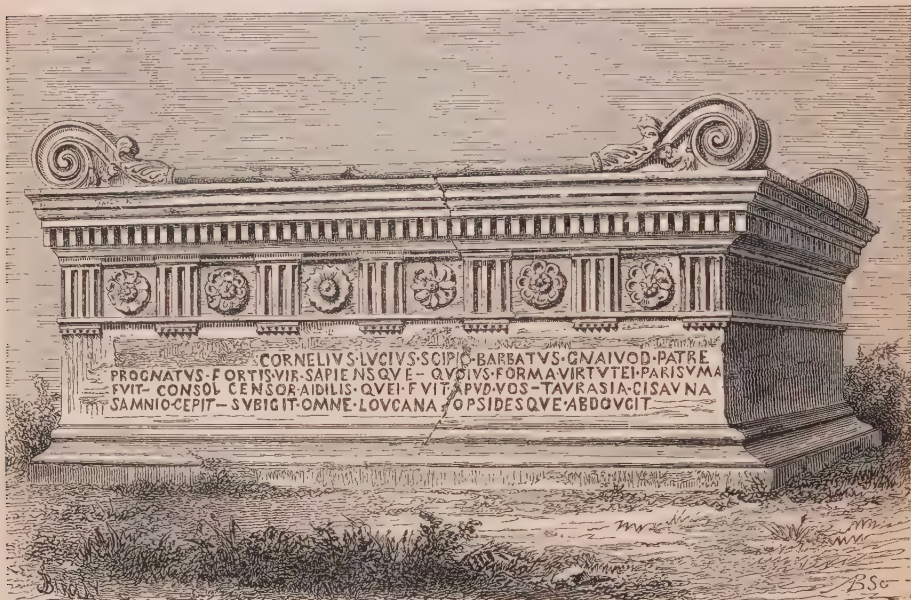
At Narnia, some Samnites had been found among the defenders of the place; their chiefs were preparing a general rising, and sought allies everywhere. The Lucanians had promised them assistance; but at the moment of action the Roman party gained the upper hand, and caused hostages to be given. The Picentines, though earnestly solicited, also informed the Senate of the message calling them to arms; and the Marsic confederation, true to its old jealousy of the Samnites, once more betrayed the common cause. But other allies were found. The Sabines, who had been at peace with the Romans for a century and a half, would not abandon a sister people in its last hour. The Etruscans were quite decided. Some years previously they had paid the Gauls to march upon Rome. When the barbarians held the money, "That is only your ransom," they said; "to aid you against the Romans you must give us lands." The Umbrians had thrown in their fortune with the Etruscans. Thus, war was ready to break out from the Cisalpine to Bruttium. To this ill-cemented coalition Rome opposed all the strength of the Latin and Campanian nations from the Ciminian forest to the Silarus; and, what was worth more than an army, unity of counsel and control.

ALBA FUCENTIA.<sup>1</sup>

The war commenced at both extremities at once, in Etruria and in Lucania. Valerius Corvus, then consul for the sixth time, was intrusted with the Etruscan war. The enemy, frightened by

<sup>1</sup> Alba Fucentina was three miles from Lake Fucinus, at the foot of Monte Velino, but upon the summit of a hill. This made it a very strong position; and Rome sent thither, in 302, six thousand colonists (Livy, x. 1), and in later times used it as the state prison. Syphax, Perseus, and Bituitus were incarcerated there. A part of the walls still remains; they have a circuit of about three miles, and in the interior are seen the village of Alba, of a hundred and fifty inhabitants, and some ruins, those of the amphitheatre and a theatre. The plan conveys an idea of what the ancient cities of Central Italy were like. See Promis, *Antichità di Alba Fucense*.

the very name of such an adversary, allowed its country to be devastated without risking a battle (299). The Samnites had sent an army into Lucania, to aid their party. Rome summoned them to recall it; they would not listen even to the heralds. The consul Fabius immediately marched upon Bovianum (298), beat



TOMB OF SCIPIO BARBATUS.

the enemy, whom he several times deceived by his strategy, and took the town; while his colleague, Scipio Barbatus, gained a victory over the Etruscans (?) near Volaterrae. These successes were no doubt less than they are represented,<sup>1</sup> or else the people

<sup>1</sup> We have the inscription from the tomb of this consul. It is the most ancient monument of the Latin language with a settled date that we possess [the ablative *Gnaivod* ending in *d* is peculiarly interesting. — *Ed.*]: —

*Cornelius Lucius Scipio Barbatus  
Gnaivod patre prognatus, fortis vir sapiensque,  
Quoius forma virtutei parisuma fuit.  
Consol, censor, aidilis quei fuit apud ros  
Taurasia Cisauna Samnio cepit  
Subigit omne Loucana opsidesque abdoucit.*

That is: —

*Cornelius Lucius Scipio Barbatus,  
Son of Cneus; valiant and wise,  
His beauty equalled his valor.  
He was consul, censor, aedile,  
Took Taurasia and Cisauna in Samnium,  
Subdued all Lucania, and brought back hostages.*

The omission of the victory over the Etruscans, related by Livy, proves that that his-

FOR THE WARS  
AGAINST THE ETRUSCANS  
THE UMBRIANS THE SENONES  
THE CISALPINE GAULS  
AND  
HANNIBAL.

Scale.  $\frac{1}{4,500,000}$

*M. P. Rom.*

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|----|----|----|-----|
| 25 | 60 | 75 | 100 |
|----|----|----|-----|

*Myriometers.*

|   |   |   |   |   |                       |
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|   |   |   |   |   | <i>Finalish Miles</i> |

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History of Rome.



were desirous of striking a decisive blow early in the campaign; for in the following year they obliged Fabius Rullianus, who had just quitted his aedileship after having exercised his celebrated censorship, to accept the consulship. Fabius only consented on condition of having P. Decius for his colleague. In spite of all attempts, the Etruscans, who did not wish to engage seriously before the arrival of the Gauls, held themselves on the defensive, and the two consuls were able to march towards Samnium. Having each gained a victory, one at Tifernum, the other at Maleventum, they remained five months in that province, methodically devastating the country, halting their legions in the richest valleys, and leaving them only when they had destroyed everything. In this manner Decius made forty-five encampments in Samnium, and Fabius eighty-six, which were long afterward to be recognized by the ruin and solitude surrounding them.

This systematic devastation, continued by Fabius in the following year, inspired the Samnites with a desperate resolve. Quitting their country, which they could no longer defend, they threw themselves into Etruria under the leadership of Gellius Ignatius, raised to rebellion the towns which still hesitated, persuading the Umbrians to join them, and called in the Gauls.<sup>1</sup>

There was great terror in Rome, which unlucky omens served to increase. It was said that the statue of Victory had descended from its pedestal and had turned towards the Colline Gate, by which the Gauls had entered a century earlier. Did the goddess wish to flee from Rome, or to show her favorite people where the danger or the triumph lay? But this people, whose superstition was boundless, never lost courage, even when they doubted the assistance of their gods. At Rome the *justitium* was proclaimed; that is, the tribunals were closed, business was suspended. All available men were enrolled, even to the freedmen, and Volumnius was recalled from Samnium to help his colleague Appius, who extricated himself by a sanguinary engagement. But Campania was left defenceless, and the Samnites

torian here again attributed to the Romans a success which they never gained. We are drawing near the time of historic certainty, however; for this Scipio was the grandfather of the conqueror of Hannibal.

<sup>1</sup> Livy, ix. 21. Thus the people of La Vendée crossed the Loire to stir up Brittany, Maine, and Normandy.

fell upon it. Volumnius hastened back into his province, beat the enemy there, and delivered seven thousand four hundred prisoners. This victory diminished the terrors of the city, and was celebrated with public prayers.

Appius, however, was left in a dangerous position: in front of him the Samnite Egnatius, by his activity and hatred, animated the coalition of all the nations of the north of the peninsula, hushing rivalry, preaching union, and guiding the terrible Senones into the defiles of the Apennines. The year 295 B. C. was critical; accordingly, all votes raised Fabius and Decius to the consulship. Ninety thousand men at least, divided into five armies, were set afoot. One of these armies invaded Samnium, whilst, under the name of colonies, two garrisons occupied Minturnae and Sinuessa; another, encamped at the foot of the Janiculum, covered the city; the third, established near Falerii, protected the approaches to it; the fourth, commanded by Scipio Barbatus, took up a position in the territory of the Camertini, whence it watched the movements of the Gauls; and finally, the fifth, formed of the consular legions, kept the field.

When Fabius came to take the command, Appius was keeping this last army shut up in a camp, the defences of which he daily strengthened. The new general scorned these precautions, which frightened the soldiers, tore down the palisades, and took the offensive again. Meanwhile the Gauls attacked a legion posted by Scipio near Camerinum, killed them to the last man, and, having forced the passage of the Apennines, spread over the plain, carrying at their saddles and on their pikes the bleeding heads of the legionaries. If the conquerors should effect a junction with the Umbrians and Etruscans, it was clearly all over with the consular army; but Fabius by a diversion recalled the Etruscans to the defence of their homes, and then hastened in search of the Gallo-Samnite army in the plains of Sentinum. The shock was terrible; the war-chariots of the barbarians put the Roman cavalry to flight, and broke the first line of the legions. Seven thousand Romans on the left wing, commanded by Decius, had already perished, when the consul, following his father's example, devoted himself for the legions. "Before me," he cried, after having pronounced the sacred formulae, "may terror and

flight, blood and death, the rage of the gods of heaven and hell dash onwards! May the breath of destruction annihilate the hostile arms and standards!" and he hurled himself into the thickest of the fray. The sacrifice of the first Decius had troubled the Latin legions; but the Gauls were inaccessible to these religious terrors, and this fall of the consul served only to animate their courage. The whole left wing would have been crushed, had not Fabius, who had overcome the Samnites, hastened up. Surrounded on all sides, the barbarians retired without disorder, and, abandoning a cause in which they were only auxiliaries, they regained their own country. Twenty-five thousand Gallic and Samnite corpses covered the field of battle; eight thousand prisoners remained in the hands of the Romans; Egnatius had perished; only five thousand Samnites went back to their mountains. Fabius again beat an army that had issued from Perugia,<sup>1</sup> and then went to Rome to enjoy his triumph. Behind his car the soldiers sang the praises of Decius: this was the justice of the people (295 B. C.).

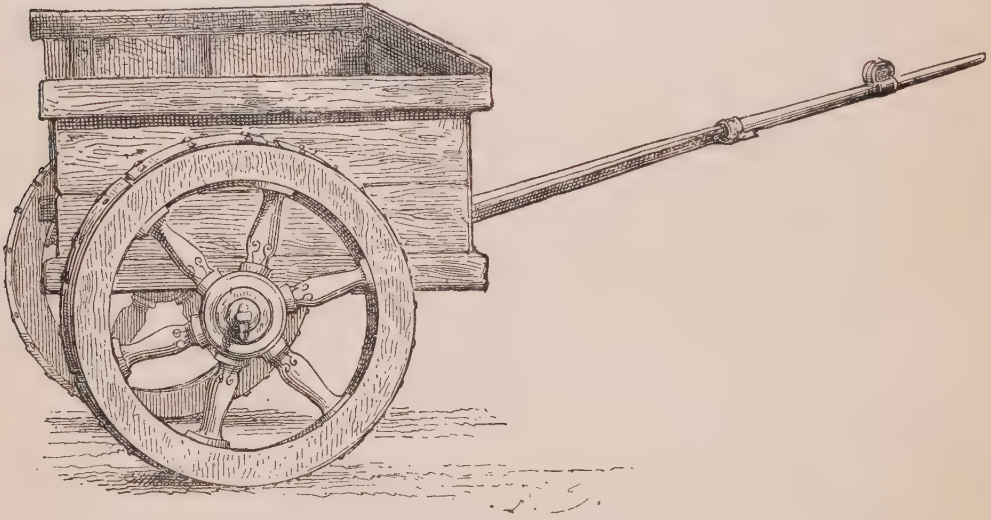
The coalition was dissolved. It remained to crush successively those who had taken part in it, whose names the Senate never forgot. But the Samnites, in spite of so many defeats, were yet formidable.<sup>2</sup> Like a lion stricken to death, this indomitable nation did not perish without inflicting cruel wounds. In the following year they beat a consul. In another encounter Atilius Regulus found himself so near a defeat, that he vowed a temple to Jupiter Stator; and as the winter approached, the Romans dared not remain in Samnium. A diversion of the Etruscans remained without any successful results. The colleague of Atilius had forced a truce of forty years upon them.

The war was now about to concentrate in the Apennines. The son of Papirius was sent thither with Sp. Carvilius. As they had done fifteen years before, so now the Samnite chiefs called religion to the aid of patriotism and union. The aged Ovius Paccius assembled forty thousand warriors near Aquilonia. In the centre of the camp was a tent of linen cloth; in the middle of the tent an altar; around the altar stood soldiers with naked swords.

<sup>1</sup> He slew of the Perugians, says Livy (x. 31), four thousand five hundred men, and captured one thousand seven hundred and forty, who paid each for his ransom 510 ases.

<sup>2</sup> *Dura illa pectora.* (Id., *ibid.*)

After mysterious sacrifices, the bravest were led thither, one by one, like so many victims;<sup>1</sup> and each warrior, repeating the dread imprecations of Paccius, devoted himself, his family, and all his race to the anger of the gods, if he revealed these mysteries or refused to follow his chiefs everywhere, if he fled from the fight or did not himself slay those who fled. Some refused, and were put to death. On their bodies, placed with those of the victims, the others swore. Then from among these the generals appointed ten, who in turn chose ten warriors, and so on up to sixteen thousand. This was the *Linen* legion, the soldiers of which, clad



GALLIC CART (MUSEUM OF SAINT-GERMAIN).

in flashing armor, were all the bravest and noblest warriors of Samnium. They kept their word. Thirty thousand Samnites remained on the battle-field of Aquilonia, where Papirius had displayed his father's talents.

A defection of the Faliscans called Carvilius into Etruria. A few days sufficed to drive back the Etruscans, ever the enemies of Rome, and ever fearful of a decisive combat. The Faliscans gave a year's pay to the army, and paid a fine of 100,000 pounds weight of copper (293 B. C.).

At his triumph Papirius displayed 2,033,000 pounds weight of copper, resulting from the sale of the prisoners, and 1,330

<sup>1</sup> *Nobilissimum quemque genere factisque . . . magis ut victima*, etc. (Livý, x. 38.)

pounds weight of silver, taken from the towns and temples. Carvilius, on his side, placed 380,000 pounds of bronze in the treasury, distributed 200 ases to every soldier, and twice as much to the centurions and knights.<sup>1</sup> With the rest of his booty he built, on the left bank of the Tiber, the temple of *Fors Fortuna, Lucky Chance*,—a strange deity for a people who left so little to chance. The arms taken on the field of battle were distributed to the colonies and allies as trophies; and of the part which fell to himself he had a colossal statue of Jupiter made, which he placed on the top of the Capitoline Hill, whence it commanded the city and the whole Roman Campagna.<sup>2</sup>

From this immense quantity of booty for a single campaign, the slaughter on the battle-field, and the sale of slaves after the victory, we can understand the depopulation and misery which everywhere followed the legions. After half a century of such warfare, Samnium might well be exhausted; and of the men who had seen it begin, no doubt there were but very few left alive. There was one, however, who from the depths of the retirement, in which perhaps the reproaches of his fellow citizens held him, followed in despair the course of these repeated disasters. This was the hero of the Caudine Forks, the man who had believed in Roman faith. The Samnites called him to their head for their last effort, and Pontius Herennius reappeared victorious after a lapse of twenty-nine years, in the plains of Campania. Fabius Gurges, the son of the great Fabius, dared to attack him, and was beaten; but his father obtained leave from the Senate to go and serve under him as lieutenant. The conqueror of Perugia and Sentinum struck the last blow of this war. Twenty thousand Samnites perished, and their leader was taken. Fabius Gurges triumphed; his father followed him on horseback, and behind them marched Pontius in chains. When the triumphant general left the Sacred Way to ascend to the Capitol, the victors dragged Pontius to the

<sup>1</sup> Livy's figures have been accused of exaggeration by those who maintain that the mountaineers of Samnium were poor. That is true; but they forget that for centuries they had pillaged Campania, Apulia, and Magna Graecia, that ancient nations loved to treasure up valuables, and that warrior tribes delight in displaying their wealth in their arms.

<sup>2</sup> Here ends Livy's first decade; we do not meet him again till 220 B. C. This statue was to be seen, says Pliny (*Nat. Hist.* xxxiv. 18), from the Alban Mount.

prison of Ancus.<sup>1</sup> They went their way; one to render thanks to the gods, the other to yield his head to the executioner.

Two centuries later, the Roman who knew most of justice, who had the tenderest soul, still spoke of punishments due to the vanquished.<sup>2</sup> Ancient warfare was certainly a merciless duel.

For one year more the legions pursued the remnants of the Samnite armies, till Curius at length extorted from this nation the acknowledgment of their defeat. A treaty, the clauses of which we do not know, classed them among the allies of Rome (290 B. C.). To keep them in restraint, Venusia, between Samnium and Tarentum, was occupied by a numerous colony.

We know just as little of the operations of Curius in the Sabine country. It is only mentioned that the Sabines paid for the aid they had so tardily afforded the Samnites with a considerable portion of their lands. On his return, after having penetrated as far as the Adriatic, Curius uttered these words, which show how Rome conducted a war: "I have conquered so many countries, that those regions would be but a vast solitude, had I less prisoners to people them with. I have subdued so many men, that we should not know how to feed them, had I not conquered so many lands." Accordingly, he distributed seven *jugera* to every citizen. For himself he would accept no other recompense. The Sabines had the rights of citizenship without the suffrage; but Reate, Nursia, and perhaps Amiternum, remained simple *præfectures*.<sup>3</sup> *Castrum* and *Hadria*, on the Adriatic, were colonized. Curius triumphed twice in the same year. This honor, hitherto unprecedented, and the respect which attached to his name, proclaim great services. The true Samnite war was over.

For other reasons Curius well deserved to triumph twice, for he had conquered nature as well as the Samnites. He turned the Velinus aside into the Nera, and created the magnificent cascade

<sup>1</sup> The Tullianum. See in Sallust (*Cat.* 55) the description of the place where executions took place.

<sup>2</sup> Cic., in *Verrem*, II. v. 30: *Supplicia quae debentur hostibus victis*.

<sup>3</sup> Fest., s. v. *Præfectura*; Aur. Vict., viii. 33; Vell. Patern., i. 14. The long peace which the Sabine country had enjoyed had increased the wealth of its inhabitants. It was after the conquests of Curius, says Strabo, that the Romans became opulent.



CASCADES OF TERNI.



of Terni. Victors and vanquished have been dust these twenty-three centuries; but the marvellous spectacle that this Roman created for himself lasts for ever.

Could this Samnite war, which caused such ruin, have been avoided? There is something of the bird of prey and the wild beast even in many civilized men; naturally these instincts of rapine and carnage were more strongly developed in times when humanity was nearer its origin. The men of the plains and those of the mountains, the husbandmen and the shepherds, were necessarily hostile to one another; and in all ages the one race had yielded to the temptation of reaping the lands sown by the other. Rome, who was herself mistress of the Latin plain, and, through Capua, also of the Campanian plain, was anxious to put a stop to this periodical pillaging, and to act as the police of the Apennines. With her usual tenacity, she succeeded in so doing. This constituted the whole Samnite war. It had lasted fifty-three years (343-290); and the intervals of peace had only served the two nations for repairing their arms, for a moment's breathing time, before they again closed in conflict.

Accordingly we have followed the incidents of this desperate struggle and the slow death-pangs of a brave nation with tedium, it is true, but also with admiration<sup>1</sup> and involuntary regrets. Boldness, heroism, love of country,—nothing was lacking to the Samnites, nothing but that union which alone makes nations strong. In order to rise to a glorious rank among the nations, it is at times needful to sacrifice precious but enervating liberties. In the very camp the Samnites did not forget the wild independence of their mountains. At Aquilonia, in order to secure their obedience for the last time, their chiefs had been obliged to call the most dreadful mysteries of religion to the aid of their authority. Therefore Samnium perished, and deserved to perish; for had she been victorious, she would never have drawn Italy and the world from the chaos out of which Rome drew them.

<sup>1</sup> *Quinam sit ille, quem pigeat longinquitatis bellorum scribendo legendoque, quae gerentes non fatigaverunt?* (Livy, x. 31.)

### III. COALITION OF THE ETRUSCANS AND SENONES ; WAR AGAINST THE LUCANIANS (283-281).

LATIUM, Campania, Apulia, and Samnium submitted to the rule or the alliance of Rome. But on the north a part of the Etruscans were hostile, and the Gauls had quickly forgotten their defeat at Sentinum. On the south, although the Samnite nation had laid down their arms, there remained some bands which, rejecting all peace with Rome, went to seek refuge among the rugged mountains of Calabria. There are to be found immense forests, where by degrees a new nation was formed, the Bruttii, whom the Greeks and Romans disdainfully called revolted slaves. Greeks and Lucanians saw with dread the Roman rule drawing nearer to them, — Tarentum especially, which showed a growing jealousy of the successes of the barbarous city on the banks of the Tiber. But how were so many tribes to be united for common action? Pyrrhus and Hannibal himself could not effect it. Rome alone worked this miracle, because she applied to the work two great forces, — wisdom and time.

There was only an instant of serious danger. Arretium, thanks to the Cilnii, had remained faithful to the alliance of Rome ; some Etruscans, supported by an army of Senones, came and besieged it. The legions hastened to the succor of the place ; but their leader, seven tribunes, and thirteen thousand soldiers, fell on the field of battle ;<sup>1</sup> the rest were taken prisoners (283). This was one of the most bloody defeats that the Romans had ever suffered ; it served to increase the alarm that the simple announcement of a Gallic war caused among them. When the Senate caused complaints to be brought before the council of the Senones, their chief, Britomar, whose father had been slain in the battle of Arretium, replied by killing the deputies as expiatory victims, whom he offered to the paternal manes. Indignation

<sup>1</sup> Polybius, ii. 19 ; Orosius, iii. 22.

doubled the strength of Rome, and two powerful armies were raised. With one of them one of the consuls restrained or overcame the Etruscans; with the other Dolabella, quietly crossing the Sabine country, entered the territory of the Senones by Picenum, burned their villages, slew the men, sold the women and children, and only quitted the country when he had made it a desert. He had borne thither the vengeance of Rome, which, when the sons of the conquerors of the Allia were exterminated, no longer blushed for the ransom carried off from the Capitol. In order to prevent the Cisalpine Gauls from replacing the Senones in this solitude, the Senate sent colonists to guard the country, settling them at Sena, on the north of Ancona, at Castrum, and at Hadria, in Picenum. As the sway of the Romans had crossed the Apennines on the south by the occupation of Venusia, so it crossed them on the north by settlements on the Adriatic, whence she could watch over the Valley of the Po.

The Boii, whose territory extended from Parma to Bologna, grew alarmed at this extermination of a Gallic tribe. With those of the Senones who had escaped the Roman sword, they entered the Valley of the Arno by the defiles which led from the Romagna to Florence, and passed through the whole of Etruria, summoning all those who were still enemies to Rome. But not far from Narnia, near a swampy marsh called Lake Vadimon, they were stopped by a defeat with fearful slaughter. Streams of blood ran as far as the Tiber, and reddened its waters.

In the following year the Boii made peace (282 B. C.). For two years longer the Senate was obliged to send armies into Etruria. The victory of Coruncanius over the Vulcientes put an end to this war, which had begun almost with the beginning of Rome. From the year 280 the name of Etruscans no longer appears in the triumphal records.

Since the day when Fabius passed the Ciminian forest, the Tuscan augurs could predict to their nation that the end of its life was drawing near, and that the tenth century—in which, according to ancient prophecies, its nationality was to perish—had arrived. Resignation was easy to them. Their gods had spoken, and the

Romans had fulfilled the oracle. Why should they resist destiny, especially when Rome demanded so little, when life was so sweet, and nature so fruitful in that land of plenty, where nothing was lacking for pleasure and luxury? One of the ancients said of the Etruscans: "Renouncing the virtues of which their ancestors were so jealous, the Tuscans pass their lives in feast-

ing or in wanton pleasures; they have thus lost the glorious renown of their fathers."<sup>1</sup> We may write here, then, *Finis Etruriae*.



ETRUSCAN FUNERAL URN.  
(Museum of the Louvre, Campana Collection.)

During these operations in the North, hostilities had been actively carried on in the South. The Greek town of Thurium (Thurii) had implored the aid of Rome against the Lucanians, who ravaged their lands every summer. A first expedition against these pillagers effected nothing; but in 282 Fabricius opened his way as far as Thurium, the blockade of which he raised, and left troops there. Locri, Crotona, and perhaps Rhegium, also received Roman garrisons. On his return, Fabricius put 400 talents into the treasury: with the remainder of the booty he paid large gratuities to the soldiers, and restored to the citizens what they had paid for the military tax that year. Such productive campaigns made men love war; the am-

bition of the great and the greed of the poor found it to their advantage.

Peace was apparently restored in the peninsula, and from the Rubicon to the Straits of Messina all except Tarentum acknowledged the majesty of the Roman people, or submitted to alliance with it; but the powerful city on the banks of the Taras, proud of its Spartan origin, its riches, and the numerous vessels that crowded its harbor, the *mare Piccolo*, was about to instigate a

<sup>1</sup> Diod., v. 40. Theopompus and Timaeus said much more . . . *famulas nudas ministrare viris . . . communes mulieres*, etc., Athen., *Deipnosoph.* xii. 14, and iv. 38.

war more dangerous to Rome than had been any of the struggles which she had sustained in the last sixty years.

<sup>1</sup> This votive shield seems to represent the famous legend of the gold of the Capitol weighed by the Gauls; below, Camillus and Brennus; above, the town and its monuments; in the centre, a grotesque figure with ram's horns, a twisted beard, and great leaves. The workmanship is referred to the first century of our era. (Dodwell, *de Parma Woodwardiana*.)



VOTIVE SHIELD.<sup>1</sup>

## CHAPTER XVI.

### WAR WITH PYRRHUS (280-272).

#### I. RUPTURE WITH TARENTUM ; FIRST CAMPAIGN OF PYRRHUS IN ITALY (282-278).

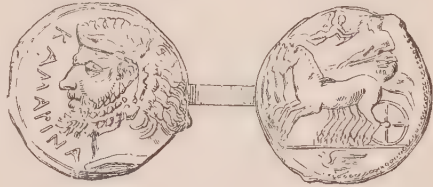
WE have reached the moment when Rome and Greece are about to clash. Greece was then moribund, and her end marked the completion of a new period in the life of humanity. By allowing individual genius its full flight, by leaving it untrammelled by the bonds of priestcraft or of an overshadowing aristocracy, Greece had created political liberty, art, and science ; but from an excess of liberty social anarchy had arisen. The Greeks were a great people ; Europe owes her civilization to them ; but they never were a great state. That is why others inherited their labors. Rome represents a second age of the European world, — manhood after youth, the people of action after the people of theory, ambition after enthusiasm, discipline and order after liberty and anarchy. Plato and Aristotle,<sup>1</sup> tracing the ideal of a Greek city, admit therein only a few thousand citizens, and even condemn fruitfulness in women. Rome makes citizens even of her enemies, and prepares her subjects to become so. Accordingly, her prosperity endures for ages, whilst that of the Greek cities had lasted but a few years. Sparta had succeeded to Athens, Thebes to Sparta, Macedonia to all three. Then when Alexander died, and

<sup>1</sup> Plato would have no more than 5,040 citizens (*Laws*, v.). Children born of parents who are blemished or too old, says he, natural children or deformed, should be exposed. The republic must not be burdened with them (*Rep.* v.). Aristotle demands that the number of marriages and the number of children to be raised in each household should be fixed. If the law of the country forbids the exposure of children, says he, let abortion be practised (*Polit.* vii. 14, 10). He would have the number of citizens such that they might all know one another (*Ibid.*, vii. 14). In another place he mentions the means employed by the Cretans to stop the increase of population. (*Pol.* ii. 7, 4.)

his vast designs with him, a huge disorder had shaken his empire, from the Indus to the Adriatic; confusion devoid of greatness, chaos whence life could never spring! Morality was debased, nationalities were forgotten; every man's hand was against his neighbor's for a little gold or power; war became a trade, as in Italy and in Germany at the most disastrous periods of their history; and a few mercenary soldiers bestowed or took away crowns.

COIN OF HICETAS.<sup>1</sup>

This general decay of the Greek race had reached Sicily and Magna Graecia. In Sicily the brilliant rule of Agathocles had just closed, and everywhere petty tyrants arose:<sup>2</sup> Hicetas at Syracuse, Phintias at Agrigentum, Tyndarion at Tauromenium, Heraclides at Leontini, etc. On the west, Carthage was strengthening herself; on the north, the mercenaries of Agathocles took possession of Messina by treason, massacred the male inhabitants, and thence extended their raids over the whole island as far as Gela and Camarina, which they pillaged.<sup>4</sup> On the north of the straits Rhegium, so hardly treated by Dionysius the Elder; Locri, ruined by his son; Metapontum, almost destroyed by Cleonymus and Agathocles; Thurium, which had replaced Sybaris without succeeding to its power; Croton, thrice taken by Agathocles and Dionysius,—all these, surrounded by Lucanians and Bruttians,

COIN OF CAMARINA.<sup>3</sup>COIN OF PHINTIAS.<sup>5</sup>

<sup>1</sup> Head of Ceres crowned with ears of wheat; behind, the torch lighted by Demeter in her search for her daughter Proserpina; the legend ΣΥΡΑΚΟΣΙΩΝ; coin of the Syracusans. On the reverse, a Victory in a chariot, drawn by two horses galloping; above, a star and the words ΕΠΙΚΕΤΑ; under the reign of Hicetas. Gold coin.

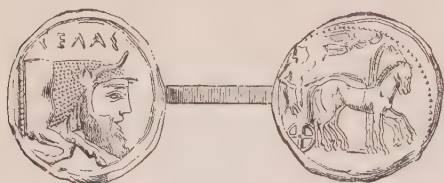
<sup>2</sup> Diod., *Fragm.* xxii. *Excerpt. Hoeschel.*, p. 495.

<sup>3</sup> KAMAPINA (ἰών), coin of Camarina; head of Hercules with the lion's skin. On the reverse, figure on a *quadriga* crowned by Victory, probably in commemoration of a prize won in the chariot-race at Olympia.

<sup>4</sup> Diod., *Fragm.* xxi. *Excerpt. Hoeschel.*, p. 493.

<sup>5</sup> Laurel-crowned head of Apollo. On the reverse, ΒΑΣΙΛΕΟΣ ΦΙΝΤΙΑ, Phintias being king, and a wild boar. Bronze coin.

lived a miserable life amidst continual alarms. Tarentum was an exception;<sup>1</sup> but these Dorians, who had become the richest merchants of Italy, had fallen into a dissoluteness of manners which made them incapable of sustaining a serious struggle. Yet they had the haughtiness which wealth brings, and were angry at hearing all Italy resound with the name of these barbarians

GELA.<sup>2</sup>

HARBOR OF TARENTUM.

on the banks of the Tiber, who were as incapable of executing a work of art as of arranging a festival.

The Senate had added to the Roman garrison of Thurium a squadron of ten galleys to cruise in the gulf. One day, as the people of Tarentum were assembled in the theatre facing the sea, the Roman vessels appeared at the entrance of the port. A demagogue, named Philocharis, cried out that, according to ancient

<sup>1</sup> Tarentum was the only port on this coast; Croton had only a summer roadstead (Polyb., x. Fragn. i.). The principal industry of Tarentum was the manufacture and dyeing of woollen stuffs. Hence its relations with the Samnites, of whom it bought the wool. The latter took in exchange salt, fish, and manufactured objects. (Cf. Strabo, v. p. 259.)

<sup>2</sup> ΓΕΛΑΙΣ. Gela was the name of the torrent which ran at the foot of the walls of the town, now the *Fiume di Terranova*. The god of this torrent was represented under the form of an ox with a man's head. Thus our silver tetradrachma of the town of Gela shows it. On the reverse, a chariot, or *biga*, and a figure crowned by a Victory, — a token of a prize gained in the Olympic games.

treaties, the Romans had not the right to pass the Lacinian Cape. The Tarentines hastened to their vessels, attacked the Roman galleys, sank four of them, took another, and butchered the crew; and, emboldened by this easy success, went and drove the Roman garrison out of Thurium and pillaged the town. Soon a Roman ambassador presented himself, demanding reparation. He was received with hooting and low insults: one buffoon dared to cover



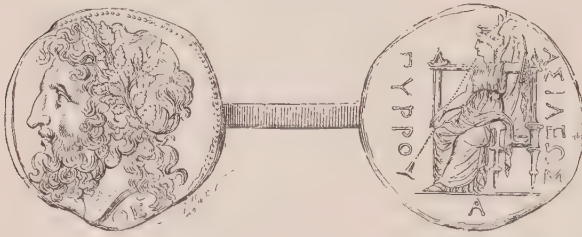
THE LACINIAN CAPE.<sup>1</sup>

the ambassador's toga with filth. "Laugh," said Postumius, "laugh now; your blood will wash out these stains." (282 B. C.)

The Senate, however, entered upon this fresh war with repugnance. The Etruscans still resisted the legions. Armed bands overran Samnium, and the Lucanians must be punished for their repeated attacks upon Thurium. Moreover, it was evident that the Tarentines would seek auxiliaries in Greece, as they had

<sup>1</sup> This solitary pillar still marks the site of the famous temple of Hera Lacinia, built on the point of the cape. (From a photograph taken in 1882.)

already done thrice, when they had called in Archidamas, king of Sparta, Alexander of Molossus, and the Lacedaemonian Cleonymus. The discussion lasted several days in the Senate. The



COIN OF PYRRHUS.<sup>1</sup>

war party at last prevailed, and the consul Aemilius marched through Samnium against Tarentum. Before attacking it he once more offered peace. The nobles

accepted it; but the popular party, who were the true masters of the state, rejected all proposals, and invited Pyrrhus to make a descent upon Italy (281).

Pyrrhus, nephew of Olympias, and son of Aeacides, king of Epirus, was perhaps the ablest of all those who claimed to be the heirs of Alexander. Tried, however, by the most diverse fortunes, having already twice lost and regained his kingdom, and conquered and abandoned Macedonia, he had acquired a restless ambition which all his life long impelled him from one enterprise to another. At Ipsus (301) he had fought for Antigonus against Seleucus, Lysimachus, and Cassander. As Asia fell to these, he dreamed of the conquest of Rome, Sicily, and Carthage; he desired to be the Alexander of the West. Method was wanting in all his designs; accordingly, he lived and died less like a king than an adventurer. In other respects, brilliant in mind and courage, like his cousin Alexander; like, him too, beloved by his people, even to the most entire devotion; a spoiled child of fortune, which so often smiled on him and so often deserted him; upright of heart, open to all noble feelings, history at once loves and condemns him. When he saw Fabricius, he desired to have him for a friend; when he knew the Romans, he was eager to have them as allies; and he never blushed at having been conquered by them.

The Tarentines spared neither presents nor promises. He was to find in Italy 350,000 foot soldiers and 20,000 cavalry. In spite of the warnings of his friend, the Thessalian Cineas, Pyrrhus

<sup>1</sup> Head of Jupiter crowned with oak. On the reverse, ΒΑΣΙΛΕΩΣ ΠΥΡΡΟΥ, Pyrrhus being king.

accepted, and immediately sent off Milo with three thousand men to occupy the citadel of Tarentum. During the winter he prepared a considerable armament — 20,000 infantry, 3,000 cavalry, 2,000 archers, 500 slingers, and 20 elephants. In crossing, a tempest dispersed the fleet and almost dashed the royal vessel on the coast of the Messapians.

When Pyrrhus arrived at Tarentum, he closed the baths and theatres, obliged the citizens to take arms, and exercised them pitilessly, like mercenaries. The town of pleasure had become a place of war. Many Tarentines fled (280 B. C.).

At Rome it was desired to open the campaign with a solemn declaration of war against Pyrrhus; but Epirus was far away, and time pressed. They escaped from the difficulty, as at Caudium, by a subterfuge. An Epirote deserter bought a field, and on this field the heralds solemnly carried out the religious ceremonies. The letter of the law was fulfilled. The gods ought to consider themselves satisfied. The public conscience asked no more. Happily, the preparations for war were more serious. The consuls enrolled, as in all times of extreme danger, all the capable men, even of the proletariat. The freedom of Rome, recently granted to several tribes, the colonies spread over Campania, Samnium, and Apulia, especially that of Venusia, which was so numerous, and the garrisons in the advanced posts of Locri and

PYRRHUS.<sup>1</sup>

<sup>1</sup> Statue in the Capitoline Museum.

Rhegium, secured the fidelity of the allies. Moreover, to keep them from the sight of hostile standards, Laevinus marched to meet the King as far as the banks of the Siris. In vain did



COIN OF THE LUCANIAN HERACLEIA.<sup>1</sup>

Pyrrhus strive to negotiate, condescending to act the part of mediator; the Romans repelled every offer: they neither would nor could allow a stranger to interfere in the affairs of Italy. The first battle was fought near Hera-

clea, half way between Thurium and Tarentum. The elephants, which were new to the Romans, threw their ranks into disorder. They left fifteen thousand men on the field of battle. But Pyrrhus had lost thirteen thousand.<sup>2</sup> "Another such victory," said the



FIGHTING ELEPHANT  
MAKING A PRISONER.<sup>3</sup>

latter, "and I return without an army to Epirus." He himself was nearly slain by the Frentanian Vulsinius; and one of his officers, whom he had equipped with his own weapons and royal mantle, had fallen, covered with wounds.

This hard-earned victory, the very dangers he had run, and what he had learned about Rome, inspired the Greek King with an earnest regard for these barbarians, whose tactics were so excellent. He had reckoned, when crossing the Adriatic, on an easy war, and he met with the most redoubtable adversaries; on numerous auxiliaries, and the Italians had left him to fight alone at Heraclea. After this battle, Locri had opened its gates to him; the Campanian legion, in garrison at Rhegium, massacred the inhabitants of that city and took their place, as the Mamertines had done at Messina. Some Lucanians and Samnites came to his camp; but this was very far from the three hundred and seventy thousand men who had been promised.

Pyrrhus renewed his first offers,—that the Romans should leave free Tarentum and all the Greeks of Italy, and restore to

<sup>1</sup> Helmeted head of Minerva; the reverse, Hercules choking a lion, the hero's club, and Minerva's bird, the owl. Silver coin.

<sup>2</sup> These are the figures, the latter certainly false, given by Dionysius of Halicarnassus.

<sup>3</sup> Gem in the *Cabinet de France*, No. 1,911 in Chabouillet's catalogue.

the Samnites, Apulians, Lucanians, and Bruttians the cities and lands which they had taken from them. In exchange, he offered his alliance and the ransom of their prisoners. Cineas, whose eloquence, it is said, had gained for Pyrrhus more cities than his arms, was charged with submitting these proposals to Rome. He brought bribes for the senators, and rich robes for their wives; but he found nobody venal. Yet the Senate was inclined for peace. The aged Appius, now blind, heard of this with indignation. He had himself led to the senate-house: "I was sorry at not being able to see," said he: "to-day I am sorry that I can hear;" and after having spoken strongly against what he termed a cowardly act, he ended with these words, which became ever afterward a rule for the guidance of the Senate: "Let Pyrrhus leave Italy, and then we shall talk of treating with him."<sup>1</sup> Cineas was ordered to leave Rome the same day. Before his eyes two legions were formed solely of volunteers. The sight of this great city, of its austere manners, of this patriotic zeal, struck the Greek with admiration, brought up, as he had been, in the midst of the base intrigues, the venality and decay of his own country. "The Senate," said he on his return, "seemed to me an assembly of kings. To fight with the Romans is to fight the Hydra."<sup>2</sup> Their numbers, like their courage, is unbounded."

Pyrrhus tried a bold move. He left Lucania, avoided Laevinus, who was covering Naples and Capua, threw himself into the Valley of the Liris, took Fregellae, Anagni, Praeneste, and pushed his advanced posts to within six leagues of Rome; but nothing stirred around him, not a city revolted, and Laevinus was approaching; Coruncanius, who had just signed a peace with the Etruscans, was bringing from Etruria another consular army, and in the city new legions were being drilled.

Before this threatening circle could close around him, Pyrrhus escaped with his booty, and returned to winter at Tarentum. The legions also went into winter-quarters, except those which had been defeated at Heraclea. As a punishment for their defeat,

<sup>1</sup> Cic., *de Sen.* 6. This speech of Appius was still extant in Cicero's time.

<sup>2</sup> Plut., *Pyrrh.* 19. See in Horace (*Od.* IV. iv. 57, 61) the beautiful comparison, *Duris ut ilex* . . . *Non hydra secto corpore firmior*, etc.

they were made to stay in the enemy's territory, living on what they could plunder.

The Senate, nevertheless, decided to ransom the prisoners. These were, for the most part, cavalry, whom their horses, being scared by the elephants, had thrown. They belonged, besides, to the best houses in the city. Three commissioners went to treat of their ransom or exchange, Aemilius Papus, Corn. Dolabella, and Fabricius, the hero of the legends, which we are compelled to follow during this period, when Dionysius and Livy fail us, and after which Polybius begins. Pyrrhus refused; but, from esteem for Fabricius, whom he in vain tried to bribe, he allowed his prisoners to go to Rome to keep the Saturnalia. Not one of them failed to return. In the spring of the year 279 he resumed hostilities in Apulia, and besieged Asculum, which the two consuls, Sulpicius Saverrio and P. Decius, determined to save by a battle. The report went abroad, it is said, in the two armies that Decius would imitate the example of his father and grandfather. The King gave his troops a description of the costume which the consul would wear, and gave orders to seize him alive and unwounded. At the same time he warned the Roman generals that after the battle he would put the *devoted* to an ignominious death, as a man practising sorcery and waging unfair war.<sup>1</sup>

The fragment of Dionysius of Halicarnassus, found lately at Mount Athos, does not say a word of the death of Decius,<sup>2</sup> but relates the battle in a way which seems to indicate a sort of official despatch. It is indeed probable that Dionysius, who knew the *Commentaries* written by Pyrrhus, had borrowed from them, at least partly, this account of the battle, which we give abridged.<sup>3</sup> "Heralds had fixed beforehand the time and place of combat. The

<sup>1</sup> Zonaras, viii. 5.

<sup>2</sup> Valerius Max. (V. iv. 5, 6) speaks only of the Decii, whose death in the Latin war and in the Etruscan we have related. At Asculum Dionysius shows the two consuls acting in concert right to the end of the battle. Cicero does the same in *de Offic.* (iii. 4) and *de Senect.* (20); but in *Tusc. Disp.* (i. 37) and in *de Finibus* (ii. 19) he admits the death of three Decii. These discrepancies confirm the opinion of Valerius Maximus and Dionysius.

<sup>3</sup> Dionysius and Plutarch cite the *Commentaries* (ὑπομνήματα) of Pyrrhus. He had likewise written a treatise on the art of war, which Cicero read. (*Fam.* ix. 25.) [I have even abridged it further in the translation, as the details are quite conventional, and of no moment in explaining to us the real points of strategy employed by either side. — *Ed.*]

Macedonian infantry were on the right with the Italian mercenaries and the auxiliaries of Bruttium and Lucania; the Aetolians and Acarnanians filled the centre. The left wing was formed by the Samnite battalions. The cavalry, elephants, and light-armed soldiers covered the two extremities of the line, which reached a terrace of land raised above the plain. A reserve of two thousand cavalry was under the direct orders of Pyrrhus. The consuls adopted a similar order. In the space between the four legions, they placed the contingents from Latium and Campania and their other allies. They distributed equally their cavalry on the two flanks of the army. Three hundred four-wheeled war-chariots, bristling with scythes and lances, were intended to take part this time in the action. They had been furnished with long movable poles, carrying at one end bundles of tow steeped in pitch, in order that when in flames the smoke and the smell would rout the elephants.

“Pyrrhus had 70,000 infantry, 16,000 of whom were Greeks, who had crossed the Ionian Sea; the consuls had nearly as many, of whom 20,000 were Roman citizens and 8,000 horse. The King had rather more cavalry, and nineteen elephants.

“On the signal being given, the Greeks sounded the paean, and the cavalry opened the action. In the royal army the prize for valor was gained by the Macedonians, who made the first legion and the Latin allies retreat; in the Roman army it was merited by the second legion, who drove back the Molossi, Thesprotes, and Chaonians.

“The battle was maintained with this alternation of diverse fortune, when an unexpected succor reached the Romans. A body of four thousand infantry and four hundred horsemen from the city of Arpi, seeking to join the consuls, reached the high grounds at the rear of the King's camp, and attacked it. Warned by a soldier, Pyrrhus ordered his bravest horse to hasten to the camp with some elephants, and drive away the pillagers. But the latter had already set fire to it; and, on seeing the troops despatched against them, they retired to a steep hill, which the cavalry were unable to climb.

“However, in the plain the fight continued. The King was the first to grow tired, and began, at the decline of day, to withdraw.

The Romans also withdrew; they crossed the river, and returned to their camp. Pyrrhus did not find his own again; the tents and his baggage were burned, and many of the wounded perished through failure of succor;<sup>1</sup> but he remained master of the field of battle."

If the Romans were worsted, they had, at all events, yielded a victory dearly bought (279).<sup>2</sup>

For Pyrrhus this war was decidedly very serious and very slow. He desired nothing more than a pretext to give it up with honor. Fabricius having forewarned him that his physician, Philip, sought to poison him, he sent back all the prisoners without ransom (278).<sup>3</sup> After this exchange of amenities it was hard to fight any longer. So, leaving Milo in the citadel of Tarentum, and his son Alexander at Locri, he crossed into Sicily, whither the Greeks had invited him against the Mamertines and Carthaginians.

## II. PYRRHUS IN SICILY; CAPTURE OF TARENTUM (272).

CARTHAGE had recently sent a fleet to Ostia of a hundred and twenty galleys, offering help to the Senate against Pyrrhus. The Senate had declined it, at the same time renewing their ancient alliance. The two republics seemed to have then the same interests; they struggled against the same enemies: the one against the Greeks of Italy, the other against those of Sicily. The Carthaginians were again besieging Syracuse. It is to the succor of this city that Pyrrhus,<sup>5</sup> as son-in-law of Agathocles, was invited. He raised the blockade, and drove the Africans back



ALEXANDER II.,  
KING OF EPIRUS.<sup>4</sup>

<sup>1</sup> Dionys., *Ant. Rom.*, *excerpta ex libro*, xx. 1, 3.

<sup>2</sup> According to the Roman annalists, their countrymen had made a great carnage of the King's troops. A contemporary, Hieronymus of Cardia, following the Commentaries of Pyrrhus, makes the loss of the Romans six thousand men, that of the Epirotes three thousand five hundred and six. [Cf. Müller, *Frag. Hist. Graec.* ii. 454. — *Ed.*]

<sup>3</sup> These details are too strongly out of character with the wars which precede or follow and with ancient manners, which possess nothing chivalrous in them, to be accepted without suspicion. The story of Pyrrhus' physician is an evident reminiscence of the story of Alexander's physician.

<sup>4</sup> Alexander, son of Pyrrhus and Larissa, with a head-dress from the hide of an elephant's head. Gem from the *Cabinet de France*, No. 2,050 in Chabouillet's catalogue.

<sup>5</sup> Pyrrhus had married his daughter Larissa or Lanessa; cf. Diod., xxii. 14.

from port to port as far as Lilybaeum, which he could not take. There, as in Italy, after victories arose misunderstanding with his allies and the tediousness of a war which would not end. Pyrrhus had lost Cineas. Urged on by new counsellors to violent measures, he severely punished some acts of perfidy, and alienated by his haughtiness the Sicilians, to whom he wished to give as their king his son Alexander. Besides, he had remaining very few of his veteran Epirotes, as the bravest had perished at Heraclea, Asculum, and in the battles against the Carthaginians. With an army of Greek and barbarian mercenaries, he did not feel himself secure against the Sicilians. The entreaties of the Italians, hard pressed by Rome, decided him; and for the second time he left his enterprise uncompleted (278–276).

Every year since his departure had been marked by the successes of the Romans. In 278 Fabricius had beaten the Lucanians, Bruttians, Tarentines, Salentines, and compelled Heraclea to enter into alliance with Rome. In 277 Rufinus and Bubulcus had completed the devastation of Samnium, and forced the remainder of the population to seek, like wild beasts, a refuge in the forests and on the highest mountains. Then Rufinus had gone to capture Croton and Locri. The following year there was a fresh victory over all those nations, who then recalled Pyrrhus. At the crossing of the straits the Carthaginians beat his fleet and captured his military chest; then he encountered the Mamertines, who had reached Italy before him, and through whom he was compelled to force a passage. One of them, of gigantic stature, was eager in his pursuit, when Pyrrhus turned about and with an axe cleft him from the head to the saddle. At Locri, which he re-entered, he pillaged Proserpine's temple to pay his mercenaries. But this sacrilege, he himself said, drew down on his arms the anger of the goddess,<sup>2</sup> and caused his fortune to fail at Beneventum. Curius



COIN OF BENEVENTUM.<sup>1</sup>

<sup>1</sup> Coin of Beneventum, BENEVENTOD. Laurel-crowned head of Apollo; on the reverse, ΠΡΟΠΙΟΜ, a word that Eckhel (vol. i. p. 102) believes to be the name of a magistrate. A horse at large; above, a pentagon. Bronze coin.

<sup>2</sup> 'Ως . . . καὶ αὐτὸς ὁ Πύρρος ἐν τοῖς ἰδίοις ὑπομνήμασι γράφει. (Dionys., *Ant. Rom.*, *exc. ex libro*, xx. 10.)

Dentatus was then in command of the Roman army. The legion-

aries had become accustomed to the *Lucanian oxen*,<sup>1</sup> as they named the elephants; they knew how to keep them off by a shower of darts, or by burning brands: their victory



COIN OF ANTIGONUS GONATAS.<sup>2</sup>

was complete. Even the royal camp fell into their hands (275).



PTOLEMY  
PHILADELPHUS.<sup>3</sup>

Pyrrhus was unable longer to keep in Italy; he left a garrison at Tarentum, and crossed into Epirus (274) with an army reduced to eight thousand men, and without money to pay it. He led it to fresh enterprises, tried to reconquer Macedonia from Antigonus Gonatas, was proclaimed king there for the second time, then met an ignoble death, at the attack on Argos, from the hand of an old

woman (272).

The following inscription has been recently found at Dodona:<sup>4</sup> "King Pyrrhus and the Epirotes have dedicated to Jupiter Naïos



DEMETRIUS POLIORCETES.<sup>5</sup>

these spoils of the Romans and their allies." Whilst these lying trophies were hung up in the most venerable of the sanctuaries of Greece, Curius was triumphing at Rome on a car drawn by four elephants, and an ambassador from

the King of Egypt, Ptolemy Philadelphus, came to congratulate the Senate, and to ask its friendship. The alliance of the two states became a rule of national policy, at Rome as at Alexandria.

<sup>1</sup> [A formation like turkey-cock or Nil-pferd. — *Ed.*]

<sup>2</sup> Coin of Antigonus Gonatas. Bust of Pan, with the *pedum* (see p. 262) on a Macedonian shield; the reverse, ΒΑΣΙΛΕΥΣ ΑΝΤΙΓΟΝΟΥ. Minerva walking; beside her, a helmet and monogram. Tetradrachma in silver of Antigonus Gonatas.

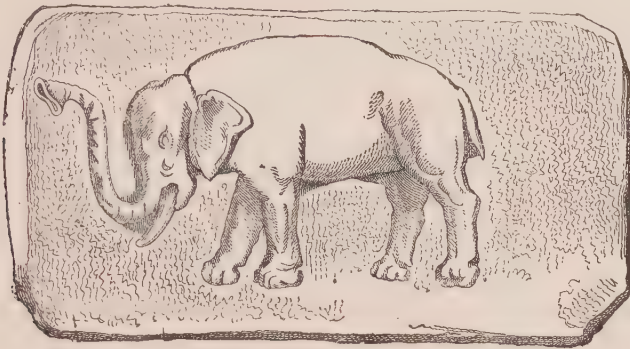
<sup>3</sup> From the quadruple stater of gold of Ptolemy Soter, Berenice, Ptolemy Philadelphus, and Arsinoe.

<sup>4</sup> By M. Carapanos, the able and learned excavator of Dodona, the results of which he has published in a magnificent work.

<sup>5</sup> On the right, the head of Demetrius Poliorcetes; the reverse, ΒΑΣΙΛΕΥΣ ΔΗΜΗΤΡΙΟΥ: a horse-soldier (Demetrius?) with a Macedonian helmet and armed with a lance. Gold stater.

Some years before, Demetrius Poliorcetes had sent back to the Senate some prisoners made on the Italian ships which cruised in Greek waters. Thus, the princes of the East turned their eyes towards this new power, which they saw seizing the dominion of Italy. But in Pyrrhus the Romans had conquered in advance all the successors of Alexander. The Romans had triumphed over the Macedonian phalanx and the elephants, those living engines of war belonging to the Asiatic and African armies.

Hostilities, but of no importance, lasted for some years longer in the south of Italy. A victory of Papirius Cursor and Spurius



QUINCUSSIS WITH THE FIGURE OF AN ELEPHANT.<sup>1</sup>

Carvilius disarmed the last Samnite bands. This people at length submitted, and gave numerous hostages. It was seventy years ago since the battle of Mount Gaurus had been fought; and in this long war the consuls obtained the triumph twenty-four times.

The same year Papirius received the submission of the Lucanians, and Milo (272) delivered up Tarentum, the walls of which were destroyed, its arms and vessels taken away. The citadel was preserved, into which the Senate put a garrison to hold the city, which was condemned to an annual tribute, and to keep away the Carthaginians from the best part of South Italy. Pyrrhus had, in fact, hardly left, before distrust grew up between the two republics. During the siege of Tarentum by the Romans a

<sup>1</sup> This money, worth five-twelfths of a libra, was coined in memory of the victory gained over Pyrrhus.

Carthaginian fleet appeared outside the port,<sup>1</sup> offering assistance. Papirius had done all he could to keep off this formidable aid, and the city owed to these fears the fact of its being less harshly treated. Before eight years were gone by, this mistrust changed into a terrible war.

The struggle for the rule of Italy was ended. Measures rather of policy than of war will account for some agitations, which are the last paroxysms of this great body of Italian people. The Senate knows that there are no enemies to be despised, and that great conflagrations are often produced from mere sparks. Placed in the centre of Italy, it could hear the least sound and watch every movement. Nothing escaped this surveillance, which never slept in times of success, and as soon as danger showed itself, strong forces were at once sent to the threatened point.

Thus, in the year that followed the capture of Tarentum, the consul Genucius went to demand reckoning for their misdeeds of the revolted legionaries of Rhegium. Three hundred of them, being sent to Rome, were scourged and beheaded. The rest had almost all perished in the attack.<sup>2</sup>

In 269 a Samnite hostage, Lollius, escaped from Rome, collected a few adventurers, and tried to raise the Caraceni in the high valley of the Sagrus. The two consuls at once sent against him quickly stifled this re-opening war.

The year after, it is the Picentes who are struggling with two other consular armies, and who are compelled to submit at the mercy of the Senate; then the Sarsinates and the whole Umbrian nation, which receives the final stroke; and lastly, in the south of Italy the Salentines and Messapians, who suffer the attack of the legions less on account of their alliance with Pyrrhus than because they possess the port of Brundisium, the best passage from Italy to Greece. Already the Senate turned its eyes in this direction. Some disturbances were arising also in certain villages

<sup>1</sup> There are, as to this fact, great variations between Orosius (iv. 2), Zonaras (viii. 6), the Epitome of Livy (xiv.), and Dion Cassius. In Livy (xxi. 10), Hanno gives as the cause of the First Punic War an attack on Tarentum projected by the Carthaginians; but it is Livy who makes him say it.

<sup>2</sup> Polyb., i. 7; Val. Max., II. vii. 15.

of Etruria, where two classes, the dominant and the subject, were always face to face; the latter cultivating the earth, working marble and iron for the former, who lived in abundance, whilst the plebs, subjected to a sort of slavery, continued in wretchedness.

At Rome the poor had reached, by a slow but continuous progress, comfort, political equality, and agreement with the patricians; in Etruria they had sought to bring about this change by violence and crime. This difference explains the opposite destinies of the two peoples.

Volsinii, built on a hill overlooking a beautiful lake, was the chief of the Etruscan cities,<sup>1</sup> but also one of the most effeminate; and its loose morals were combined with the most violent passions. A popular revolution deprived the nobles of their liberties, their property, even the honor of their families; for their daughters were compelled to marry the clients and slaves of the city. The nobility called in the Romans, who took the city by famine and destroyed it (360), after having carried away, Pliny assures us, two thousand statues. Much blood was shed. Rome made little distinction between the slaves revolted against their masters, the clients armed against their patrons, and the nobles, traitors to their native land. The remnants of the population were forbidden to inhabit the site of the old Etruscan metropolis. Even the ruins of this powerful city have disappeared.

This expedition was the last clash of arms heard in Italy till the explosion of the Punic wars (265). But these are impending. The military habits acquired by the Romans during these seventy years of fighting, this pillage of Italy, which had enriched the city, the nobility, and people,—these victories, which had raised the ambition, the patriotism, and pride of the nation, were to commit Rome to eternal war. The genius of conquest henceforward inspired the senate-house.

<sup>1</sup> *Caput Etruriæ*. (Livy, x. 37.) The temple of Voltumna, where the lucumons assembled yearly, was situated on its territory. The *tempio di Norzia*, to be seen at Bolsena near the Florence gate, is Roman work. The Etruscan city was on the height at the place called *il Piazzano*, above the amphitheatre of Bolsena (Dennis, *Etruria*, i. 508); the Roman city was built at the foot of the hill. It was a custom of the Romans to compel the vanquished to abandon cities built on heights, and descend into the plain.

## CHAPTER XVII.

### ORGANIZATION OF ITALY BY THE ROMANS.

#### I. THE FREEDOM OF THE CITY, AND THE THIRTY-FIVE TRIBES.

WHILE Rome was bringing Italy into subjection, the Greeks were overturning the Persian monarchy. To the latter, a few years in one human life had sufficed to conquer from the Adriatic to the Indus. Rome required a century to stretch from the Rubicon to the Straits of Messina. If she advanced only step by step, she knew at least how to keep what she took; while Greece, at the end of a few generations, had lost all, even her liberty.

In that immovable East, where governments pass away like the water of the streams which are lost in the desert, but where manners last like unchangeable Nature, the revolution which transferred the empire from the Persians to the Macedonians had no lasting results, and that old world was agitated only on the surface. The Greeks found themselves neither numerous nor strong enough to organize after having conquered, to establish after having destroyed. Left, after Alexander, without guidance; lost, so to speak, in the midst of Asiatic populations,—they exercised on the latter only a feeble influence, and by their imprudent divisions they encouraged revolts. What the conqueror might have perhaps known how to do,—to bind together all these nations, whose bonds the Persian monarchy had broken in its fall, not one of his successors attempted.<sup>1</sup> There, as elsewhere,

<sup>1</sup> [I need hardly say that the text gives rather a rhetorical than an historical view of the Diadochi. They each strove to recover for themselves the whole dominion of Alexander, — at least Perdiccas did, and Antigonus, Demetrius, and Seleucus. But they were too evenly matched, and wore one another out in mutual conflicts. Ptolemy alone of the leading men confined himself to Egypt and the surrounding coast, and so Hellenized Egypt very completely. But,

Greece was convicted of inability to organize anything great, outside of the petty states which, small as they were, were yet too large for her philosophers and public men. In the political world, therefore, there resulted from this conquest nothing but a vast confusion; and if, in morals, there grew up between these men of two hitherto separated worlds, a useful interchange of doctrines; if from the comparison of their systems of religion and philosophy there proceeded a rich intellectual development,—it was the West only that profited thereby, since only in the West was Rome able to establish the order and unity of power.

The Roman state grows slowly. Her territory becomes wider only as her population augments; before she makes a country into a province, she prepares long in advance her support there; she creates therein a Roman population,—Roman either in interest or by origin. Into the midst of twenty independent nations she throws out a colony,—an advanced sentinel, forever on guard. Of one city she makes an ally; to another she grants the honor of living under quiritarian law,—here, with the right of suffrage, there, with the local government preserved. Municipia of various grades, Latin colonies, Roman colonies, prefectures, allied cities, free cities, all isolated by the difference in their condition, all united by their equal dependence upon the Senate, they form a great network entwined about the Italian peoples until the day when, without further struggles, the latter awake to find themselves subjects of Rome. Let us examine thoroughly this policy which made of a little city the greatest empire of the world.<sup>1</sup>

Ancient patriotism had something material and narrow in it. The country which a man could see and touch, whose extent could be embraced with the eye from the summit of Cape Sunium, from Mount Taygetus, or from the Capitol, was the real fatherland, the hearths and the altar for which he ought to die: *pro aris et focis*. But those invisible ties of a common language, of the same ideas and

indeed, so did the Seleucidae Hellenize Syria, and even as far as the Punjab, Greek influences were deep and lasting.—*Ed.*]

<sup>1</sup> Tacitus says so (*Ann.* xi. 24): *Quid aliud exitio Lacedaemoniis et Atheniensibus fuit, quanquam armis pollerent, nisi quod victos pro alienigenis arcebant? At conditor nostri Romulus tantum sapientia valuit, ut plerosque populos eodem die hostes, dein cives habuerit* (Speech of Claudius).

sentiments and manners and interests,—this patriotism, born of Christian brotherhood and modern civilization, was unknown in antiquity.<sup>1</sup> Each was of his own tribe, his canton, or his city. Like Sparta, Athens, and Carthage, like all the conquering republics of antiquity, Rome did not desire her sovereignty to pass beyond her Forum and her senate-house. These cities were not capitals, but the entire state. There were citizens<sup>2</sup> only inside these walls or on the narrow territory which lay around them; beyond were only conquered lands or subjects. Accordingly, Sparta, Athens, and Carthage, which never gave up this municipal pride, were never more than cities, and perished.<sup>3</sup> Rome, which often forgot it, became a great people, and lived twelve centuries.

The political wisdom of the Romans never rose, however, to the idea of creating an Italian nation. To deprive the vanquished of the right of foreign policy because it was Rome's interest to suppress local wars in Italy, as later on she put them down in the world; to place them in varied conditions of dependence, so that an unequal pressure might prevent a dangerous concert; in short, to make use of them to promote Roman security and grandeur by requiring their assistance against every foreign enemy,—this was the design of the Senate when the legions had conquered Italy. To comprehend and control this situation the Senate had merely to review its own history. Two very ancient ideas inspired its conduct. As regards political rights, it placed the Italians, towards the people of Rome, in the position which the plebeians had so long occupied in their relation to the patricians, that is to say, it made them a subordinate people.

<sup>1</sup> [This ignores the Pan-Hellenic sentiment so prominent in the policy of Pericles, the letters of Isocrates, the speeches of Demosthenes, and elsewhere.—*Ed.*]

<sup>2</sup> The maximum of the number of citizens was at Athens 20,000. (Thucyd., ii. 13; Demosth., *adv. Aristog.* i.; cf. Boeckh, i. 7.) "The limitation of the number of citizens was the basis of the government of Greece." (Letronne, *Acad. des Inscr.* vi. 186.)

<sup>3</sup> According to the public law of Greece, the conquered were either massacred, as the Plataeans and Melians, or driven away, as the Potidaeans, the Scyreans, the Carians of Lemnos, etc. (Thucyd., ii. 27; Diod. Sic., xii. 44; Corn. Nep., *Cim.* 2, and *Milt.* 2); or enslaved, as the Dolopes, the Pelasgians of Lemnos and Imbros (Thucyd., i. 98; Diod., xi. 60) and the ancient inhabitants of Crete under the Dorians (Athen., vi.); or made slaves of the soil, as the Helots, the Penestae, the Maryandinians among the Heracleotes of Pontus, the Gymnesii at Argos. (Müller, *Dor.* ii. p. 55.) Others, more fortunate, were subjected only to tribute and some humiliating conditions, as the Messenians, the Lesbians, etc. (Paus., *Messen.*; Thucyd., iii. 50.) All this was far from the state of things in the Roman policy.

As regards the common defence, the Senate imposed on them the part which the Latins and Hernicans had filled after the treaty of Spurius Cassius; it used them as guardians of its fortunes and instruments of its power.

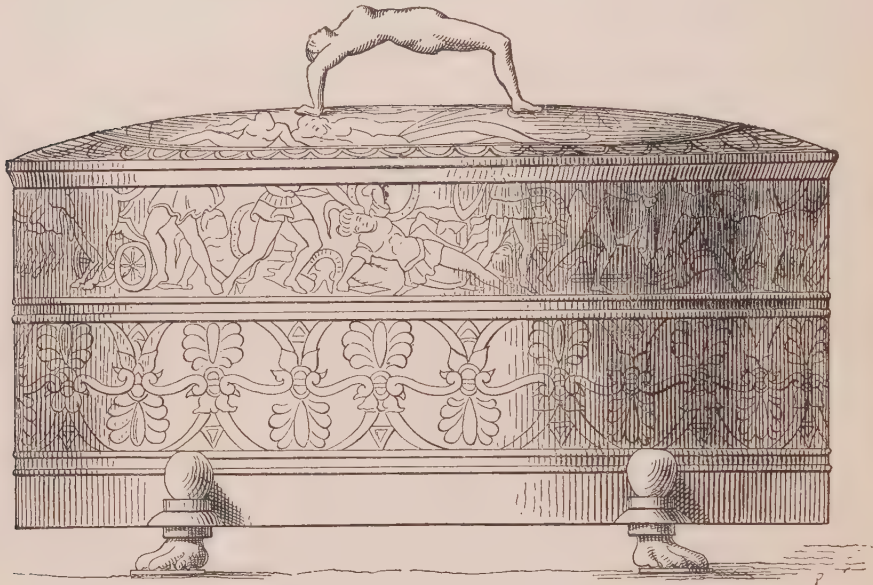
The origin of Rome, in fact, its history and policy, which under the kings had opened the city to the conquered, under the consuls the Senate to the plebeians, had taught the Senate that force alone establishes nothing durable, and that the vanquished cannot be trampled under foot for ever. Implacable on the field of battle, Rome showed no pity either for the hostile chiefs who fell into her hands or for the city handed over to her will. She massacred in cold blood, and made wars of extermination, at the end of which whole peoples had disappeared. In other cases she took a part of their territory: that is ancient war in all its severity. But after the victory there is no tyrannical oppression; she leaves to her subjects their laws, their magistrates, their religion,—in fact, all their municipal life; no tribute,—that lasting and painful mark of defeat and servitude; no fiscal extortions or arbitrary levies of soldiers; in case of a common danger they furnish subsidies of men and money according to rules established for the Romans themselves. If they have lost their independence they have become members of a powerful state, which reflects on them the glory of its name; and when the wounds made by war are healed, they are certainly more happy than before their defeat, since they enjoy peace and security in place of frequent struggles and perpetual alarms.<sup>1</sup>

The sovereign people of the Quirites is always that of the Forum, and it can exercise its rights only in the sacred enclosure of the *pomoerium*;<sup>2</sup> but into this enclosure the vanquished are by degrees admitted, according as they become gradually penetrated

<sup>1</sup> Dionys. (i. 89) says of Rome: *κοινωτάτην τε πόλεων καὶ φιλανθρωποτάτην*; cf. *ibid.*, ii. 16, and Sall., *Cat.* 6; Flor., i. 1; Livy, *passim*; Tac., *Ann.* xi. 24; and Cicero in a beautiful passage (*de Legibus*, ii. 2) and in *pro Balbo* (13): *Romulus docuit etiam hostibus recipiendis augeri hanc civitatem oportere. Cujus auctoritate . . . nunquam est intermissa largitio et communicatio civitatis*. [All these panegyrics on the Roman peace ignore the fact that Italy as a whole did not prosper under this rule. It became depopulated more and more, and provincial life became gradually sadder and duller. The loss of political liberty, with the impetus it gives to intellect and to material enterprise, is never counterbalanced by the so-called blessings of an ignoble and compulsory peace. — *Ed.*]

<sup>2</sup> *Roma sola urbs, cetera oppida.* (Isid., viii. 6.)

with the Roman spirit. The bravest and nearest entered it first. It was, without doubt, for the Romans a partition of the profits of victory; so also was it, by doubling their number, an assurance of new victories and durable conquests. Between 384 and 264 twelve tribes were created, and the *ager Romanus* spread from the Ciminian forest to the middle of Campania. On this territory the censors reckoned 292,334 fighting men,<sup>1</sup>—*i. e.*, a population of 1,200,000 souls close around Rome, which was certainly strong



CHEST OF PRAENESTE.<sup>2</sup>

enough to keep the rest of Italy in awe.<sup>3</sup> Two centuries before, the military population did not exceed 124,214 men.<sup>4</sup> In spite of the losses from the Gallic and Samnite wars, the force of Rome in citizens, and consequently in soldiers, increased in the proportion

<sup>1</sup> Census made at the commencement of the First Punic War. (*Epit. Livy*, xvi.; cf. *Eutrop.*, ii. 10.)

<sup>2</sup> This chest, taken from the *Atlas* of the *Bull. Arch.*, vol. viii. pl. 8, has unfortunately been cut, no doubt to lessen its height. The part which remains represents Aeneas killing Turnus, Camilla on her chariot, etc. It is the old legend of the Trojan origin of Rome, treated by a Greek artist. We shall see later at what period the legend became established in Latium.

<sup>3</sup> I follow, for the evaluation of the whole population, the rule adopted by Clinton in his *Fasti Hellenici*. Ihne (*Röm. Gesch.* i. 465) stretches these figures, and reaches a population of a million and a half, for which he gives half a million of slaves. I think both these numbers exaggerated, especially the latter.

<sup>4</sup> Census of 463 (*Livy*, iii. 3). The number in 338 was still only 169,000, before the great annexations which the success of the war, then commencing, admitted.

of 1 to 3. The old Roman stock counts for scarcely half of this number. But its 21 tribes<sup>1</sup> gave 21 votes, and the new citizens, perhaps more numerous, counted as 12 only; the districts of South Etruria, Roman since 387 B. C., had 4 votes; the Latins, Volscians, Ausones, and the Aequians, 2 each; the Sabines in 241 formed no more than two tribes.<sup>2</sup> Let us add that the distance from Rome of the new citizens did not permit them, without costly journeys, to attend the comitia to vote in the centuries. Thus while doubling her military strength, while declaring the peoples established around her as far as 50, 60, or 100 miles from her walls members of the sovereign state, Rome prudently reserved to her ancient citizens their legitimate influence. She satisfies the vanity of her subjects without altering the fundamental nature of her constitution; she remains a city, and is already almost a nation; she has the strength of numbers and that of unity.

This union, however, was never so complete but that there remained at the very gates of Rome some independent towns. In every direction the territory of the 35 tribes, *ager Romanus*, was intersected by foreign territories, *ager peregrinus*. At Tibur, at Praeneste, the Roman exiles found an inviolable asylum; for the law which interdicted them fire and water was unable to touch them beyond the lands of the Republic.<sup>3</sup> While making their own Forum the only theatre of political discussions, the only place from the Umbro to the Vulturnus where lofty ambition and great talents could find scope, the Senate wished to leave some encouragement to this old love of the Italians for municipal independence. Many a town of Latium, *nomen Latinum*,<sup>4</sup> still continued a foreign

<sup>1</sup> Four urban: the *Esquiline*, *Colline*, *Suburan*, and *Palatine*; 17 rural: *Aemilia*, *Camilia*, *Claudia*, *Cornelia*, *Crustumina*, *Fabia*, *Valeria*, *Horatia*, *Lemonia*, *Menenia*, *Papiria*, *Politia*, *Pupinia*, *Romilia*, *Sergia*, *Veturia*, and *Voltinia*. The four urban tribes have geographical names; the seventeen rural tribes, one only excepted, *Crustumina*, bear the names of patrician *gentes*.

<sup>2</sup> Etruscan: *Stellatina*, *Tromentina*, *Sabatina*, *Arniensis*, in 387 (Livy, vi. 5); Volscian: *Pomptina* and *Publilia*, in 358 (Livy, vii. 15); Latins: *Maecia* and *Scaptia*, in 332 (Livy, viii. 17); Ausones, *Oufentina* and *Falerina*, in 318 (Livy, ix. 20); Aequi, *Aniensis* and *Terentina*, in 299 (Livy, x. 9); Sabines, *Velina* and *Quirina*, in 241 (Livy, *Epit.*, xix.).

<sup>3</sup> The same at Naples.

<sup>4</sup> The *nomen Latinum* now includes what remained of the ancient Latin peoples not yet attached to the Roman city, and those who had received the *jus Latii*, as colonies of the Latin name; but among these people "of the Latin name" there were also differences: some kept some of the privileges from the ancient alliance concluded by Sp. Cassius: others, who perhaps

city, and yet attached by divers bonds to the great association of peoples and cities which formed the Roman Republic. Less hardly treated in general than the other peoples of Italy, surrounded by Roman citizens, possessing the same material interests, the same language, the same manners, often the same civil laws, with the right of trade, *jus commercii*, and many facilities for obtaining the freedom of the city, the Latins had no other feelings than those of Roman citizens. The election of their magistrates and senators (*decuriones*), the liberty left them of making laws of local interest, of administering their revenues, of coining,<sup>1</sup> of watching over the worship and police of their city,<sup>2</sup> occupied men's life in these little cities. Their political speaking, less far-reaching than the Roman debates, was not less impassioned. Before seeing at Rome the rivalry of Marius and Sylla, Cicero had seen at Arpinum the hereditary struggles of his ancestors and of those of Marius.<sup>3</sup> But the Senate took good care not to forget these consuls, these municipal censors in their own municipality. It had appointed that the exercise of a municipal office should give the freedom of the Roman city;<sup>4</sup> in this way attaching to the fortune and interests of Rome whatever men of wealth, nobility, or ambition were in the Latin towns. To disarm the plebeians, it had taken their chiefs into its bosom; to disarm the Latins, it summoned their nobility to Rome.

This freedom of the city, which the Senate knew so well how

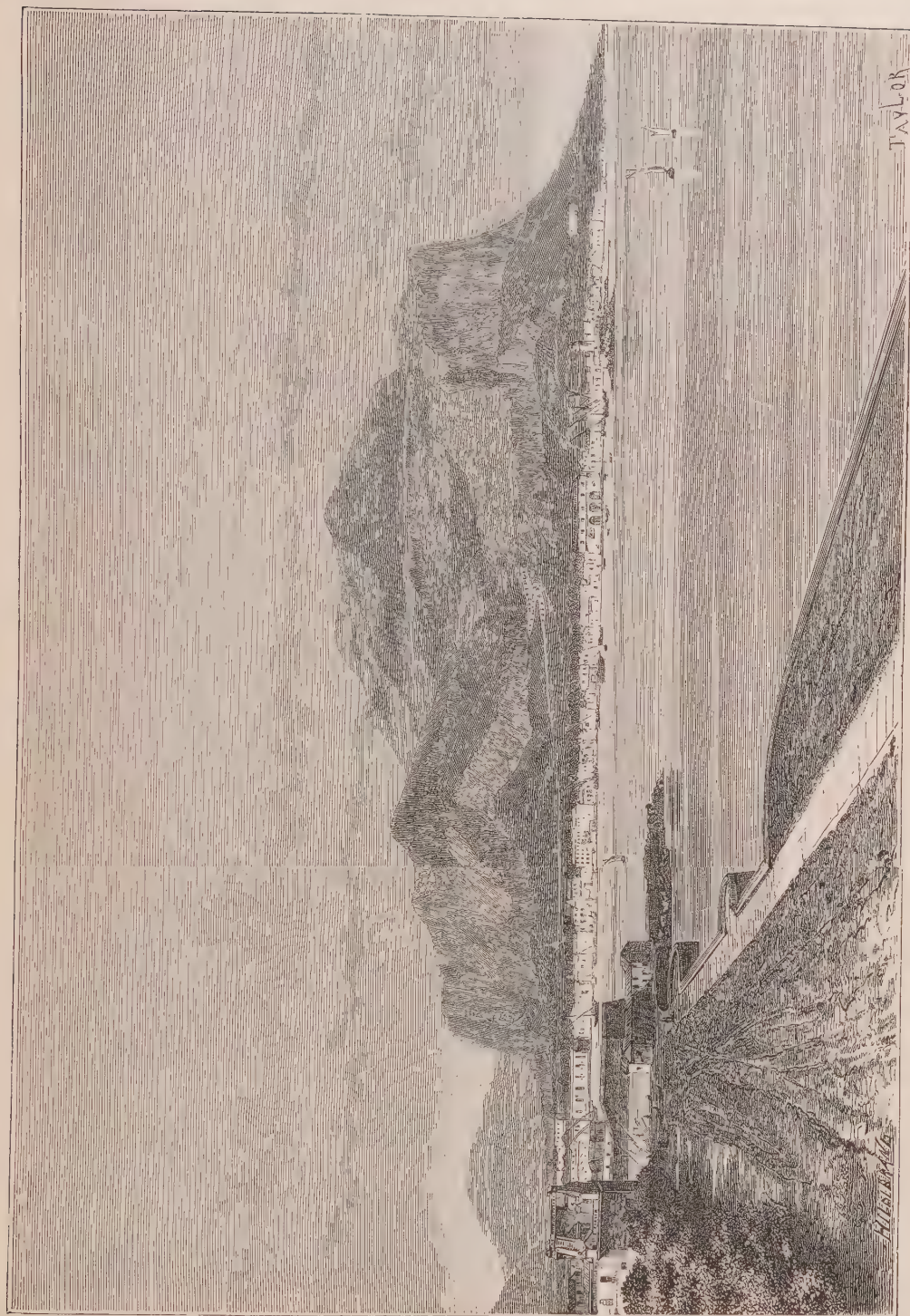
were at first the inhabitants of the twelve Latin colonies founded since 268, had not the right of coinage, excepting copper, and retained the *jus commercii* with restrictions. Hence one distinction between the *Latium majus* and the *Latium minus*, which spread greatly under the Empire. This *Latium minus* opened the Roman city to those of the Latins who had borne one of the great municipal offices or convicted a Roman magistrate of peculation.

<sup>1</sup> It seems that from 268 the Latins ceased the coinage of silver money, and that the issuing of their bronze coin stopped after the Second Punic War. (Mommsen, *Hist. of Roman Money*, iii. 188-195.)

<sup>2</sup> Aul. Gell., *Noct. Att.* xvi. 13: *legibus suis et suo jure utentes*. See *ibid.*, iv. 4, the proof of the existence among the Latins of a civil law distinct from that of Rome for marriages, and in Livy (xxxv. 7) for debts. The Julian law destroyed this special law.

<sup>3</sup> *De Leg.*, iii. 16. Arpinum, on a hill which overhangs the Liris near its confluence with the Fibrenus, was surrounded by Cyclopean walls with a remarkable gate (see this gate, p. 47, No. 7). Cicero built for himself, quite near, a villa on one of the isles of the Fibrenus. See the charming description which he gives of it in *de Legibus*, ii. 1. It is in this passage that the beautiful words are found, cited on p. 210.

<sup>4</sup> Strab., iv. p. 187; App., *Bell. Civ.* ii. 26: ὧν ὅσοι κατ' ἔτος ἡρχον ἐγίνοντο Ῥωμαίων πόλῆται; Gaius, i. 96: *Hi qui vel magistratum vel honorem gerunt ad civitatem Romanam perveniunt*.



MOUNT ERCUTE (MONTE PELLEGRINO), NEAR PANORMUS (PALERMO).



to use for stimulating zeal, recompensing services, or softening the regret of lost liberty,<sup>1</sup> implied for him who had obtained it absolute authority over his children, wife, slaves, and property, the guaranty of personal liberty, of religion, of the right of appeal, and that of voting up to 60 years of age;<sup>2</sup> fitness for office, inscription on the censor's lists, and the obligation of military service in the legions; that of permission to buy and sell according to the law of the Quirites;<sup>3</sup> exemption from every impost except that which citizens paid;<sup>4</sup> lastly, the useful right of participating in the enjoyment of the domain lands or in the farming out of the taxes,—in a word, the benefit of the civil, political, and religious laws of the Romans. Among these laws, some affect the family and property,—these are included under the name of *jus Quiritium*; others affected the State,—this is the *jus civitatis*; all together, they formed the freedom of the city in its fulness,—*jus civitatis optimo jure*.

## II. MUNICIPIA, PREFECTURES, AND ALLIED TOWNS.

THE Senate conferred on the Italians outside the 35 tribes either the civil rights of the Caerites<sup>5</sup> after the Gallic invasion, or political rights in their full extent. Sometimes the Senate granted only the right of trade (*commercium*), or of marriage (*connubium*); and in this case children followed the condition of the father.<sup>6</sup> Far from dishonoring the freedom of the city by an imprudent liberality, the Senate parcelled it out in order to vary the concessions,

<sup>1</sup> However, some Italians refused this so envied honor. (Livy, ix. 45; xxiii. 20.)

<sup>2</sup> Macrob., *Saturn.* i. 5; Pliny, *Ep.* iv. 23; Festus, s. v. *Sexagenarios*.

<sup>3</sup> *Patria potestas, jus connubii, legitimi dominii, testamenti, hereditatis, libertatis, provocationis, sacrorum, suffragii, honorum vel magistratuum, census, commercii, militiae.*

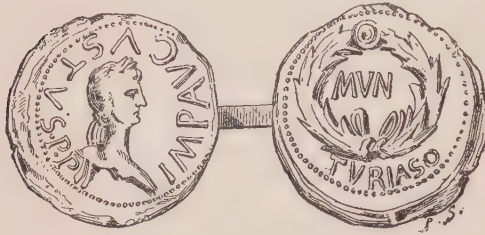
<sup>4</sup> That is to say, a moderated impost, some rights of customs, and excise of one twentieth on the sale and setting free of slaves.

<sup>5</sup> As they could neither vote nor hold any office, the censors, in order to punish a citizen, inscribed him in *tabulas Caeritum*. But this list of Caerites had at first been a title of honor, when the inhabitants of Caere were associated to the Roman state, *ea conditione ut semper rem publicam separatam a populo Romano haberent*. (Festus, s. v. *Municeps*.)

<sup>6</sup> Gaius, *Inst.* i. 77. When marriage had taken place between persons not having the *jus connubii*, the condition of the children was fixed by that of the mother; in the case of a marriage of a foreigner with a Roman, *natum deterius parentis conditionem sequi jubet lex Mensia*. (Ulp., *Lib. reg.* v. 8; cf. Gaius, *Inst.* i. 78, 81, 86.)

which enabled it to repay zeal or punish lukewarmness, at the same time making everywhere inequality.

These concessions were made sometimes to a man, or a family, or an entire class; more often to a whole city. *Municipia* was the



COIN OF A MUNICIPIUM.<sup>2</sup>

name given to the cities thus annexed to the great Roman society. They were of three kinds:<sup>1</sup>—

1. *Municipia optimo jure*, whose inhabitants had all the rights and obligations of Roman citizens. Their internal

government was copied from that of Rome, but they ceased to be an independent state, *civitas*, since they formed part of the Republic, and had not the right of coining money, which the federated cities and Latin colonies possessed.

2. *Municipia* without the right of suffrage, whose inhabitants were in the same condition as the ancient plebeians of Rome, bore the title of citizens, served in the legions, but could not hold office or vote.<sup>3</sup>

3. Towns having a treaty of alliance with Rome, who bound them to her fortune without altering their laws and institutions.

Below the *municipia* came, in this social hierarchy, the *praefecturae*, which had no local magistrates at all; a prefect, sent yearly from Rome, administered justice and did all the public business; then cities sank to the state of simple country towns, *vici*.<sup>4</sup>

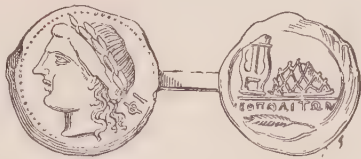
<sup>1</sup> Fest., s. v. *Municipium*. When the people, on receiving the freedom of the city, adopted the Roman laws, *beneficio populi Romani*, it was called *fundus*, and its citizens adjusted their actions-at-law to the Roman law, sometimes before a *praefectus jure dicundo*, who was called the *praetor urbanus*. So it was at Arpinum, whose inhabitants had the right of voting at Rome and in several other cities. Let us note, too, in passing, that the prefects, whatever their functions, — and these were very variable, — were always appointed, and not elected.

<sup>2</sup> Laurel-crowned head of Augustus, with the legend, AVGVSTVS P. P. IMP. (Augustus, Pater patriae, Imperator). On the reverse, MVN. (municipium) in a crown of laurel, and the name of the municipium, TVRIASO. Medium-sized bronze coin, of coarse workmanship, struck in a Spanish city.

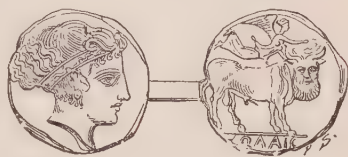
<sup>3</sup> Fest., s. v. *Municipes* . . . *cives erant et in legione crebant, sed dignitates non capiebant*. The Campanians were in this class; it is for this reason that Polybius counts them with the Romans. Cf. Livy, viii. 14; Fest., s. v. *Praefectus*.

<sup>4</sup> . . . *in quibus et jus dicebatur et nundinae agebantur . . . neque tamen magistratus suos habebat*. (Fest., *ibid.*)

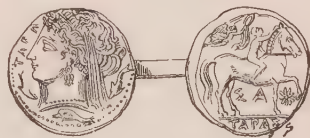
The prefectures of this sort were cities punished for their too great power or their revolts, as Capua during the Second Punic War, or cities troubled by intestine dissensions and which asked of Rome a body of laws and a prefect.<sup>1</sup> In the Middle Ages every Italian republic had also a foreign *podesta*. Yet among the prefectures the same diversity existed as among the municipia, and doubtless for the same reasons.

COIN OF NAPLES.<sup>2</sup>

The *dedititii* were still more severely treated: handed over by victory to the discretion of Rome, they had been obliged to give up arms and hostages, to pull down their walls or receive garrisons, to pay tribute, and furnish a contingent determined by the Senate. According to the formula of surrender preserved by Livy, they and their property, even their gods, became the property of the conqueror.<sup>4</sup> The *dedititii* were the subjects of Rome.

COIN OF NOLA.<sup>3</sup>

Others bore none of these names. They had with Rome treaties of public friendship or hospitality which made their citizens, when they came to the Forum, the guests of the Roman people, and permitted them to attend, in a place of honor, at religious feasts. Or again a convention, the terms of which they had struggled for, declared them the free allies of the Roman people, *civitates foederatae*,—an illusion which served the designs of the Senate without taking aught from its power.

COIN OF TARENTUM.<sup>5</sup>

<sup>1</sup> *Eodem anno (316) primum praefecti Capuam creari coepti legibus ab L. Furio praetore datis, cum utrumque ipsi pro remedio aegris rebus discordia intestina petissent.* (Livy, ix. 20.)

<sup>2</sup> Laurel-crowned head of Apollo. The reverse, a lyre and the vase called *cortina*, which received the first oil come from the press, or water carried to horses and circus-riders. A small bronze of the Neapolitans, ΝΕΟΠΟΛΙΤΩΝ.

<sup>3</sup> Head of a woman. The reverse, ΝΩΛΑΙΩΝ, money of the Nolans, — a bull with human face crowned by a winged Victory. Silver didrachma.

<sup>4</sup> For the formula of surrender, see p. 59.

<sup>5</sup> Head of a woman between three dolphins and the legend ΤΑΡΑ. The reverse, a young man on horseback crowned by a Victory. Gold *stater* of Tarentum, the Greek name of which is ΤΑΡΑΣ.

Tarentum was free, like the Hernican cities;<sup>1</sup> but its demolished walls, its citadel occupied by a Roman legion, told plainly what sort of liberty it was. Naples was the ally of Rome, as also Velia, Nola, Nuceria, the Marsi and Peligni, and a number of other peoples, but they were obliged in all wars to give vessels and pay for the troops.<sup>2</sup> The Camertines and Heracleotes had treated on an equal footing, *aequo foedere*;<sup>3</sup> Tibur, Praeneste, had



COIN OF NUCERIA.<sup>4</sup>

preserved all the external signs of independence, like the greater part of the Etruscan and Greek cities, and seemed like foreign states. But these allies of Rome had promised to respect "the Roman majesty," — which interdicted them from every enterprise against the fortunes of the Roman people.<sup>5</sup> The term, moreover, was vague enough to let the Senate extract from it all the obligations which suited them; and as in every city Rome had created friends by sustaining the party of the nobles against the popular party, from which some foolish heroism<sup>6</sup> was always apprehended, what could this equality be between some obscure cities and the mistress of Italy? What was this independence, due simply to the disdainful or politic moderation of the conqueror?

Such, then, was the policy pursued by the Senate in its treatment of the vanquished: the respect of local liberties in all the cities where particular circumstances had not demanded severity, but no general treatment which would have united what the Senate wished to keep separate: on the contrary, formal interdiction of every league, of all commerce, even of marriage, between the Italians of cities or different cantons;<sup>7</sup> and for every

<sup>1</sup> They had autonomy. (Livy, ix 43.)

<sup>2</sup> Livy, xxviii. 45. Rhegium, Velia, Paestum, rendered ships also (xxvi. 39). Likewise Tarentum (xxxv. 16), Locri (xxxvi. 42), Uria (xlii. 48), *et aliae civitates ejusdem juris*. Cicero says, speaking of these duties imposed on the allied cities: *Inerat nescio quo modo, in illo foedere societatis, quasi quaedam nota servitutis*. (II. in Verr. v. 20.)

<sup>3</sup> Cic., *pro Arch.* 4; *pro Balbo*, 20, 22; Livy, xxvii. 46.

<sup>4</sup> Head of a young woman with a ram's horn; Oscan legend; behind the head a dolphin, and on the reverse a Dioscueros standing, holding his horse by the bridle, and a sceptre. Silver money of Nuceria.

<sup>5</sup> *Ut populi Romani majestatem comiter conservaret*. (Dig. xlix. 15, 7 § 1.)

<sup>6</sup> At Capua, during the Second Punic War, the nobles remained faithful to the Romans; the people were for Hannibal.

<sup>7</sup> Cf. Livy, viii. 14; ix. 45; xlv. 29.

people who submitted, special conditions; for every city a special treaty!<sup>1</sup> To judge from appearances, one might take Italy for a confederation of free states, one of which in the centre surpassed the others only in power and renown. The fate of the Latin league has taught us already what must be that of the Italian confederation.

The prohibition which broke every bond between the cities was political, and is easily comprehended; that which authorized the exercise to the Italian of the *jus commercii* only within the limits of his own territory was economic, and had grave results, which do not appear at first sight. The Romans, being alone able to buy and sell throughout the peninsula, and meeting with a very limited competition from the inhabitants of the place where the transaction was made, possessed a privilege which permitted them by degrees to unite in their own hands a great part of the Italian landed property. This limitation certainly contributed much to the formation of the *latifundia*, which, in the centuries following, established, for the profit of the Romans, immense domains cultivated by armies of slaves.

There were, however, conditions common to the whole of Italy. Thus prudence counselled not to subject the Italians to a land-tax; and this exemption became one of the marks of the Italian law under the Empire. But citizens *pleno jure*, citizens *sine suffragio*, allies or *socii*, and *civitates foederatae*, all were subjected to military service, which these warlike peoples scarcely regarded as a burden; and their contingents had to be raised, armed, paid, perhaps even supported, at the expense of the cities,<sup>2</sup> — which was not unjust, since Rome at first demanded them only for the common defence.

<sup>1</sup> For towns bearing the same title some differences existed. Thus Messina and Tauro-menium became during the First Punic War *foederatae*; but the former furnished a ship, and the other was not expected to do so. (Cic., II. *in Verr.* v. 19.)

<sup>2</sup> For the incorporation of the Italians into the Roman army, see Polyb., vi. *Frag.* 5. He says that Rome gave gratuitously corn and barley to the Italian auxiliaries (*ibid.*, p. 8), while she retained the cost of it out of the pay of the Roman citizens. We infer from this passage that she did not undertake the pay of the auxiliaries, although she divided the booty with them. But their chiefs, *praefecti sociorum*, were Roman citizens. (Livy, xxiii. 7.)

## III. COLONIES AND MILITARY ROADS.

AFTER having divided the interests, there was need to prevent them from becoming reunited: the colonies forestalled this danger.

The Greek colonies were sometimes founded with a commercial end in view, like the three hundred trading-posts of Miletus; but never for a political object, unless it were to rid the mother country of a surplus population or a turbulent crowd. Like the swarm driven from the hive, the colonists became strangers to



COIN OF A  
COLONY.<sup>2</sup>

their metropolis;<sup>1</sup> the utmost they owed to it was in religious matters—some marks of deference and filial respect. The civil law explains the political law; at Athens, the son, inscribed in the *phratría*, became a citizen, and no one had authority over him. At Rome, the father was master of the life and property of his son, even if senator or consul.

In the colony born of Rome,<sup>3</sup> emancipation could never come. From the Senate it received its municipal law; its internal organization was sketched on that of the mother country; it had senators or *decuriones*, consuls or *duumvirs*, censors or *duumviri quinquennales*; but in case of war it had to pay a tribute to the Roman treasury, and to the legions even the very last of its able-bodied men.<sup>4</sup> The ancient Roman colony was truly nothing but a garrison,<sup>5</sup> sent out to the state lands, and, as Machiavelli terms it, a sentinel.<sup>6</sup> It did not establish itself at random<sup>7</sup> in some

<sup>1</sup> The κληροῦχοι must be always excepted. Athens entered upon this system after the Median wars, and to it owed the power that she enjoyed during half a century. The true Greek colonist was in a state of inferiority in respect to his metropolis (Thuc., i. 25). He of Athens, if he returned to Attica, was nothing more than a μέτοικος. See on this question the learned memoir of M. Foucart on *les Colonies athéniennes* of the 5th and 6th centuries.

<sup>2</sup> Reverse of a bronze struck at *Carthago Nova*. Two military ensigns, and around, C. AQUINVS MELA IIVIR QVIN (*duumvir quinquennalis*).

<sup>3</sup> The colonies were reflections of Rome. *Ex civitate quasi propagatae sunt et jura institutaque omnia populi Romani habent . . . cujus istae coloniae quasi effigies parvae simulacraque esse . . . videntur.* (Aul. Gell., *Noct. Att.* XVI. xiii. 8-9.)

<sup>4</sup> . . . *Milites pecuniamque darent.* (Livy, xxix. 15.)

<sup>5</sup> *Non tam oppida Italiae quam propugnacula imperii.* (Cic., in *Rull.* ii. 27.)

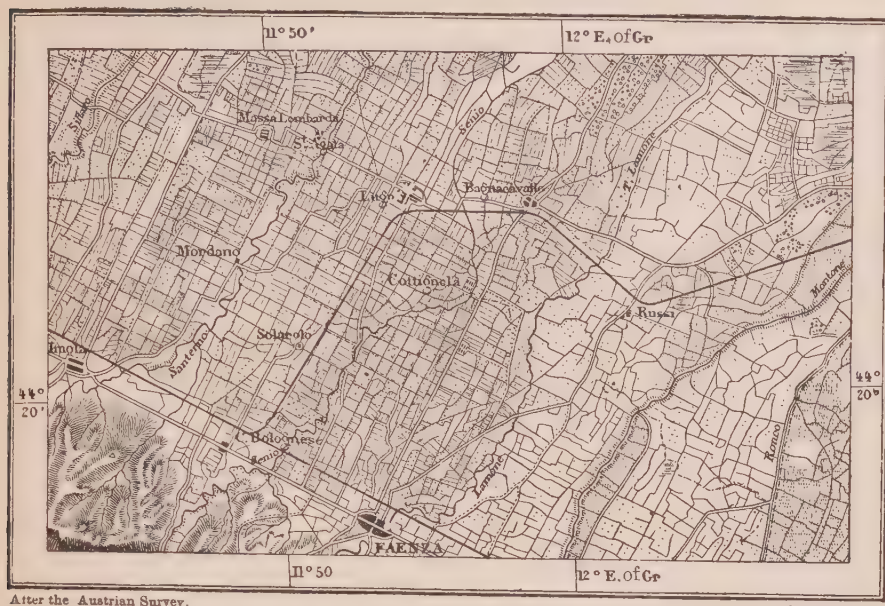
<sup>6</sup> The expression is Cicero's. In the speech *pro Fonteio* he calls Narbonne: *Specula populi Romani et propugnaculum.*

<sup>7</sup> Servius (in *Aen.*, i. 12) defines a colony: *deducti sunt in locum certum aedificiis munitum.*





fertile district, on a river's bank, or at a harbor. It had as its object not its own prosperity, but the guardianship of a territory.<sup>1</sup> In place of building a city where it chose, it occupied



Scale  $\frac{1}{356000}$

GROUND-PLAN OF LANDS FOR A COLONY.<sup>2</sup>

in narrow passes, or on precipitous mountain-sides, old cities surrounded by good walls, and commanding the country far and wide.<sup>3</sup> The *agrimensor* who came from Rome with the armed colonists, all veteran soldiers,<sup>4</sup> divided among them houses as well as lands. At

<sup>1</sup> Brutus (*ap. App., Bell. Civ. ii. 140*) calls the colonists: *φύλακας τῶν πεπολεμηκότων*.

<sup>2</sup> There still remain traces of the ground-plans set out by the *agrimensores*: "In following the *Via Aemilia*, between Cesena and Bologna, as well as here and there in the districts of Modena and Parma, the traveller is much surprised to see uniform paths, all perfectly parallel, equidistant and at right angles with the high road. They are all cut at right angles by other tracks, so that the fields have exactly the same area. Seen from the spurs of the Apennines, these fields look like chessboards of verdure or of ripening crops, and an accurate survey proves that in fact the soil of these districts is cut into rectangles of geometrical equality, being 785 yards long and about 127 acres. Now this square is precisely the Roman *centuria*, and Livy tells us that all these lands, after having been taken from the Gauls, were measured, squared, and divided among the Roman colonists. It is, then, beyond doubt that these regular networks of roads, canals, and furrows date 20 centuries back, and are, indeed, the work of the veterans of Rome." (Reclus, *Nouvelle géographie universelle*, i. 344.)

<sup>3</sup> Horace says, speaking of Venusia: *Quo ne per vacuum Romano incurreret hostis.* (*Sat. II. i. 38.*)

<sup>4</sup> Livy, iv. 48; Front., *Strat. iv. 3, 12*. The colonists formed a little army, having its centurions and knights, who received a larger share. (Livy, xxxv. 9, 50; xxxvii. 57; xl. 34.)

the first, they were few in number; in the cities of Latium and the Sabine territory there were three hundred families; later on, when there was need to occupy important military frontiers, actual armies went forth: six thousand men went to Beneventum, to cover Campania; still more to Venusia, to threaten Magna Graecia, to defend Apulia, to check the Lucanians and the Samnites of the south. It is thought that the colonists, once established at the expense of the former inhabitants, and consequently sur-



COIN OF THE DECURIONS.<sup>1</sup>

rounded by enemies, were not allowed to desert their post and go to vote at Rome, and that, like all the soldiers with the colors, the law deprived them of the right of deliberating. We have no

express evidence that they did not preserve the plenitude of their privileges as Roman citizens. But though they preserved them, they had something else to do than increase the din and crowd of the Forum. The Republic required them to render its conquests durable; to watch over the vanquished and prevent revolts; to carry throughout Italy the language, manners, laws, and blood of Rome and Latium.<sup>2</sup> This they secured so well, that, within a few years, there was born in the depths of Apulia the man whom the Romans styled the father of their literature, *Ennius noster*, the poet who sang in eighty-one books the great deeds of their ancestors.

Three magistrates were generally charged with conducting them, and during the first year supervising their wants: *triumviri deducendis coloniis, qui per triennium magistratum haberent*. (Livy, xxxii. 29.) The colonies called maritime (not all the colonies on the sea were so, but only those which guarded an important port at the mouth of a river) were exempt from land service, and sometimes that by sea: *sacro-sancta vacatio*. (Livy, xxvii. 38; xxxvi. 3.) They were required above all to defend the position which had been intrusted to them, and this interest appeared so considerable, that the maritime colonies were composed of Roman citizens.

<sup>1</sup> Coin struck by decree of the decurions DD (*decreto decurionum*) at Apamea in Bithynia under Caracalla. Large bronze.

<sup>2</sup> Asconius (*in Pison.*) reckoned before the Second Punic War 53 colonies, twenty-three of which had the *jus Latii*. Madvig and Mommsen have enumerated the names of thirty-one or thirty-two Roman colonies and of thirty-nine Latin colonies. In the latter not only Latins and Italians were admitted, but also plebeians from Rome, who preferred a property in a colony to the exercise of political rights in the Forum.

Following a custom derived from older Italy, the colonists, where the conquered had been spared, took usually a third of the territory; the natives shared the rest, and had in their own city only an inferior position, like that of the plebeians of Rome when the latter were still without the *jus suffragii* and the *jus honorum*. Thus revolts were frequent, and many a time were the colonists driven away or surprised and massacred by their subjects. But time and community of interests effaced, as at Rome, these differences. The colonial *populus* and *plebs* ended by being fused in the equality of municipal rights, to which was often added equality of rights with Rome, in virtue of a plebiscite which enrolled the city in one of the thirty-five tribes. Then there remained no other division than the natural one between the rich and poor, the *assidui* and the *aerarii*, the *honestiores* and the *humiliores*, which formed the great social division in the last days of the Republic and under the Empire.

With the Gracchi a new sort of colonies began,—that of poor people to whom lands were given; another again with Marius and Sylla,—that of soldiers who obtained lands as a military prize: two very different proceedings, which we shall discuss in due time.

To complete this sketch of the ancient colonies, let us see what posts the Senate gave them to guard.

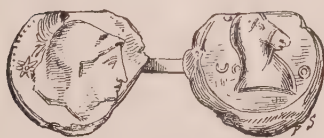
Till the Samnite war, Rome, more engaged in gaining peace within than conquests without, had formed a small number only of these establishments alike political and military. In Etruria, Sutrium and Nepete at the passes of the Ciminian forest; among the Rutuli, Ardea and Satricum; among the Volsci, Antium to watch the coast; Velitrae, Norba, and Setia, to keep in check the mountain district.

In the war with Samnium the legions had conquered in vain; the war would never have ended, had not the Senate, by its colonies, gradually made the enemy retreat to the Apennines. By Terracina, on the Appian Way, it closed the route from Campania into Latium; by Fregellae it barred the Valley of the Trerus, which led to Praeneste and the Alban Mount; by Sora, Interamna, Minturnae, all on the Liris, it covered the country of the Volsci and of the Hernicans.

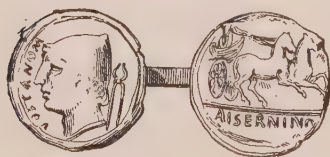
A second line defended the first, — Atina, Aquinum, Casinum, in the mountainous country which separates the Vulturnus from the Liris, closed the passes which the Samnites had many a time followed to descend into the valley of this latter river, and thence effect a junction with the revolted peoples of Latium. Vescia, Suessa Aurunca, Teanum, and Cales among the Sidicini, kept the country between the Lower Liris and the Vulturnus.

COIN OF AQUINUM.<sup>1</sup>

This double line, which encircled Latium on the south and southeast, was connected on the east by Alba Fuentia among the Marsi, Aesula and Carseoli among the Aequi, with the important position of Narnia, which covered the route from Umbria towards Rome, and with the colonies of Etruria, Nepete, Sutrium, Cosa, Alsium, and Fregellae. Behind this rampart Rome could brave every enemy. Hannibal and Pyrrhus, who once crossed this formidable circle, but without having broken it, did not dare to remain in the midst of it.

COIN OF COSA.<sup>2</sup>

In the rest of Italy the colonies were less numerous: the population of Rome and its Latin allies would not have been sufficient to form so many garrisons; but by their strength and good position they were enabled to command a wide area. Thus Samnium had only two, — at Aesernia and Beneventum, from whence started all the high roads of South Italy; Picenum, three, — Hadria, Firmum, Castrum; Umbria, four, ranged along the route of the Gauls, — Narnia, which barred the middle valley of the Tiber; Spoletum, which covered this place and

COIN OF AESERNIA.<sup>3</sup>

<sup>1</sup> Head of Minerva. Reverse, AQVIN, a cock and a star; small bronze of Aquinum on the *via Latina*, the ruins of which are to be seen still in the vicinity of the modern town of Aquino. It was the native place of Juvenal [and of the great St. Thomas. — *Ed.*].

<sup>2</sup> Head of Minerva. On the reverse, bust of a horse, CO(sa)NO. Small bronze.

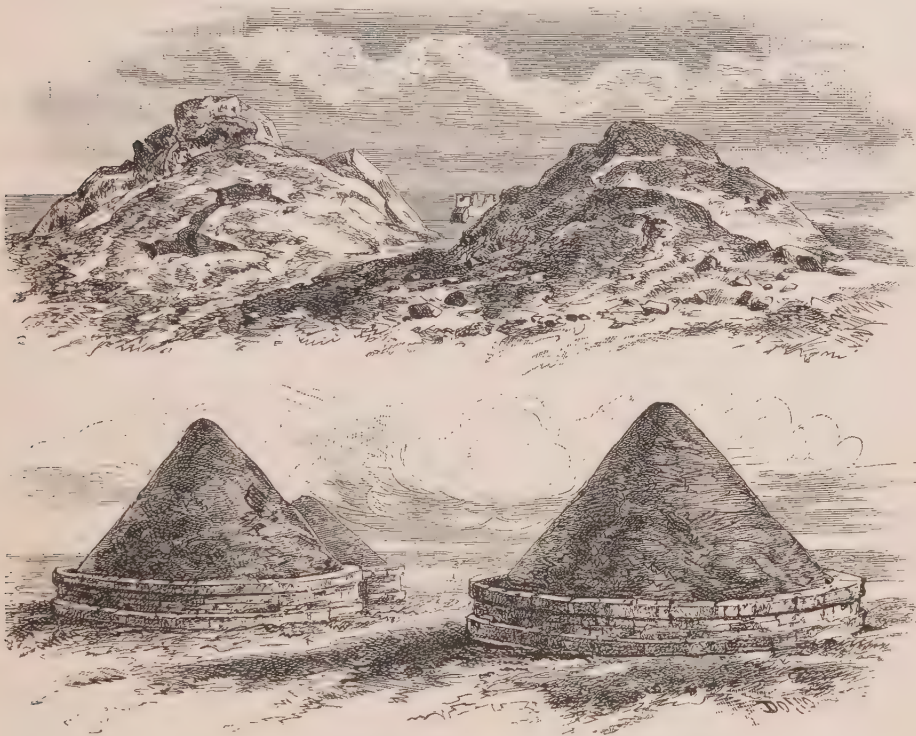
<sup>3</sup> Head of Vulcan: VOLCANOM; behind, pincers. On the reverse, AISERNINO and a young woman driving a biga. Small bronze of Aesernia, in the Valley of the Vulturnus, now Isernia.

the route to Rome; Sena and Ariminum, outposts against the Cisalpines.<sup>1</sup>

In Campania the Greeks proved faithful; but Capua, always turbulent, was watched by the colonies of Saticula and Cales; in case of need, Casilinum, on a rock at the edge of the Vulturnus and a short distance from Capua, could receive a garrison; Apulia was guarded by Luceria and Venusia, which put on its coins the eagle of Jupiter holding a thunderbolt;



COIN OF BRUNDISIUM.<sup>2</sup>



TUMULI AT ALSIUM.<sup>3</sup>

Calabria, by Brundisium and Valentia; the coast of Lucania, by

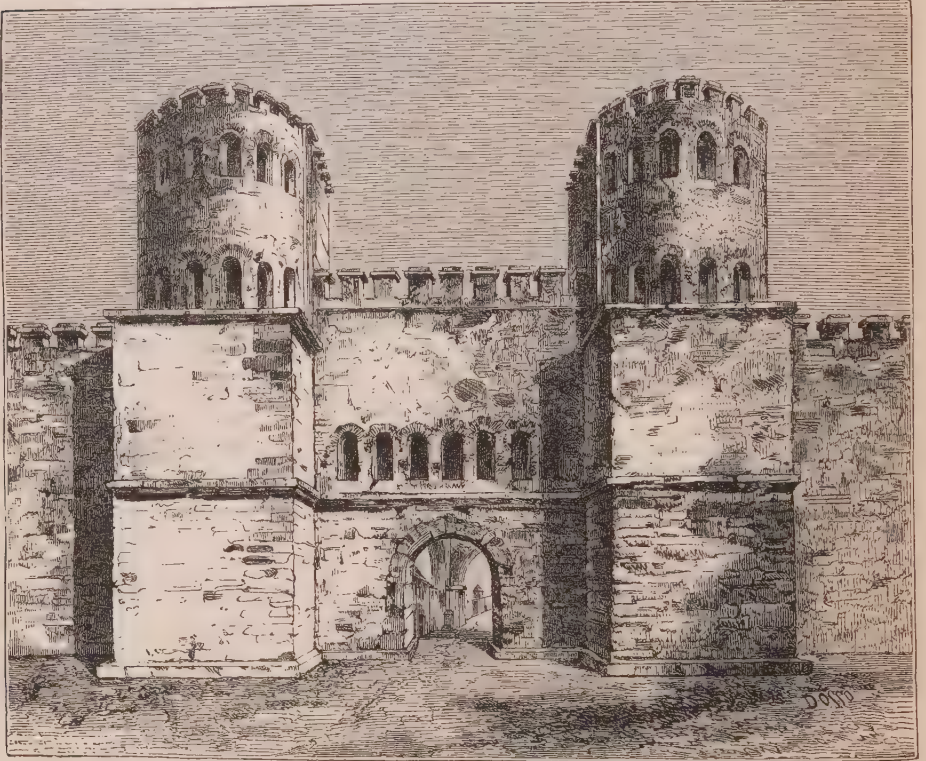
<sup>1</sup> To avoid returning later on to this matter of the colonies, in the case of some I go beyond the date which we have reached. Thus Spoletum was colonized only in 240; several others were founded only during the First Punic War.

<sup>2</sup> Neptune crowned by a Victory, the trident, and four O's, the mark of the *triens* (see p. 324). On the reverse, BRVN. (Brundisium) and a monogram. Arion on a dolphin, and holding in his right hand a Victory. Bronze of Brundisium.

<sup>3</sup> Vergil has described (*Aen.* xi. 850, *seq.*) this kind of sepulture: "On a mountain arose

Paestum. More to the south, Tarentum, Locri, Rhegium, on the Straits, and some other places, had garrisons.

To bind together all these parts, and to transport the legions rapidly to menaced points, great military roads were laid out from one extremity of the peninsula to the other. In the middle of the Samnite war, in 312, the censor Appius had begun the Appian

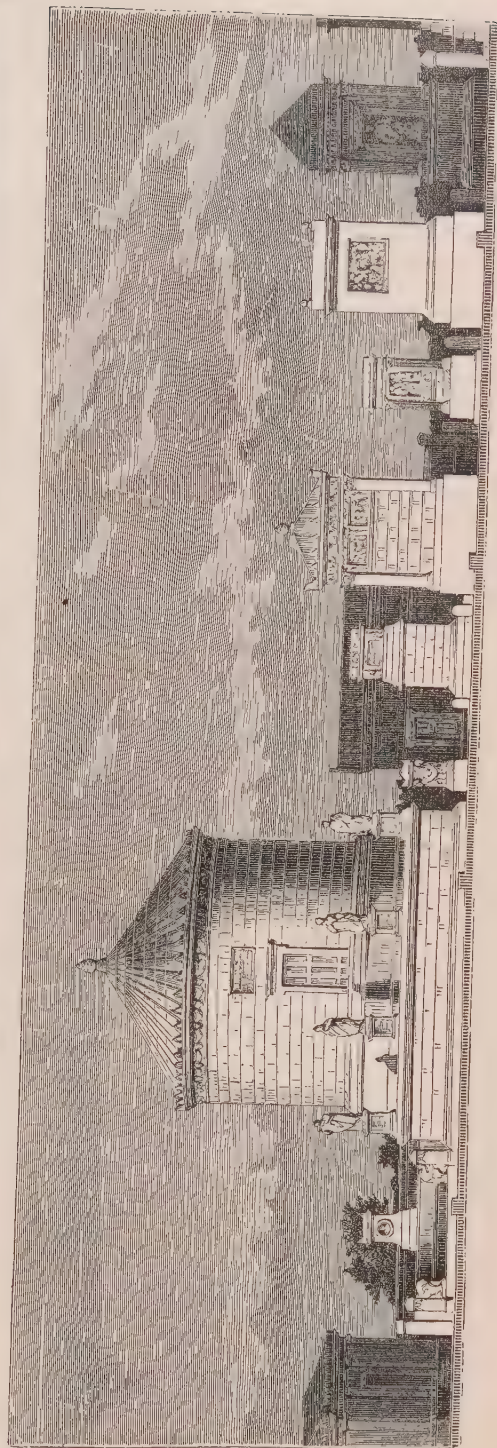
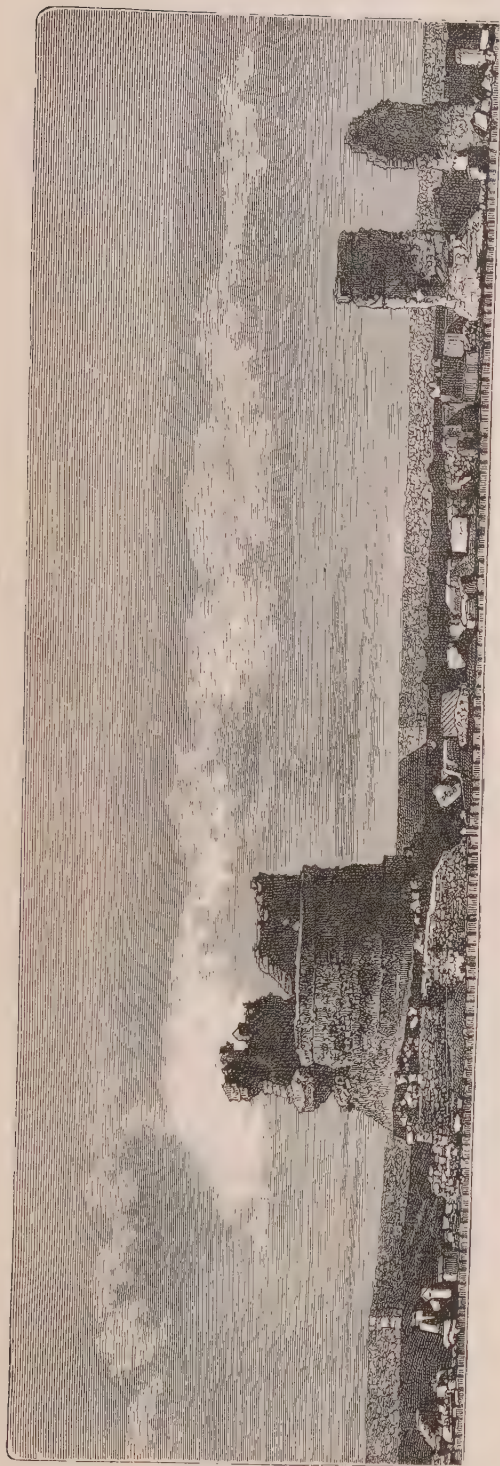


THE APPIAN GATE (RESTORED).<sup>1</sup>

Way, which led across the Pontine Marshes from Rome to Capua. This great example was followed; and from that time the censors employed for works of peace the resources of the treasury. They set with such activity to work, that before the Second Punic War the Valerian Way traversed Tibur, the colonies of Carseoli and Alba, and reached Corfinium, on the other side of the Apennines; the Aurelian Way ran along the coasts of Etruria, and the Flaminian

an immense eminence, which an oak covered with its thick shade. It was the tomb of Dercennus, a former king of Laurentum."

<sup>1</sup> Canina, *gli Edifizj di Roma*, pl. 270.



THE APPIAN WAY; IN ITS ACTUAL STATE, AND AS RESTORED BY M. ANCELET.



Way went from the Campus Martius to Ariminum, *i. e.*, to the entrance of Cisalpine Gaul.

By the Appian and Latin Ways Rome had therefore prompt and easy communication with Lower Italy; by the Aurelian and Flaminian Ways, with Etruria and Umbria; by the Valerian Way, with the country in the midst of the Apennines. The colonies settled on these routes were able, in case of danger, to close them.<sup>1</sup>

The genius of a people or an epoch is seen in its architecture. Greece had the Parthenon,—supreme elegance and ideal beauty; the Middle Ages, the cathedrals of Rheims and Amiens,—the fervent glow of devotion. The architectural glory of the Romans is above all their military roads, whose strong network first enlaced Italy, later on, the world. This people did not look upwards: its eyes and hands are fixed on the earth; but no one has held it with a stronger grasp.<sup>2</sup>

<sup>1</sup> It is true that ancient armies, not carrying heavy artillery, could more easily leave the main roads.

<sup>2</sup> The following is a list of the seven high-roads leading from Rome, to which were attached twenty secondary roads or branches from the principal ones. The most important of these can be traced on our special map of the military roads and colonies before the Punic wars. In the following list we give the complete system, so as to avoid returning to this matter.

I. VIA APPIA, from Rome to Capua by the plain, and from Capua to Brundisium. From it branch off the roads,—*Setina*, going to Setia; *Domitiana*, which from Sinuessa to Surrentum goes round the Bay of Naples; *Campana* or *Consularis*, from Capua to Cumae, Puteoli, Atella, and Naples; *Aquillia* from Capua to Salernum, Paestum, Cosentia, Vibo, and Rhegium; *Egnatia*, from Beneventum to Herdonea, Canusium, and Brindisi; *Trajana*, from Venusia to Heraclea, Thurium, Crotona, and Rhegium, where it joins the *Via Aquillia*; *Minucia*, or *Numicia*, traversing Samnium from north to south.

II. VIA LATINA, from Rome to Beneventum, at the foot of the mountains. It sends a branch to Tusculum, *via Tusculana*, and is connected to the Appian Way by a cross-road, *Via Hadriana*, running from Teanum to Minturnae. The two roads, Appia and Latina, separate at the Porta Capena. Between the Latin and Valerian roads run,—the *Via Labicana*, from the Esquiline Gate to Labicum, and joining the *Via Latina* at a place called *ad Bivium*, 30 miles from Rome; the *Via Praenestina* or *Gabina*, going off at the same point and joining the Latin Road near Anagnia; the *Via Collatina*, very short.

III. VIA TIBURTINA, from the Porta Tiburtina to Tibur, and continuing, under the name of VIA VALERIA, across the Sabine country to Corfinium, whence it was continued to the Adriatic, which it coasted from Aternum to Castrum Truentinum, where it met the Salarian Road. Two branches led to Sublaqueum, *Via Sublacensis*, in the high valley of the Anio and in Apulia; *Via Frentana Appula*, along the Adriatic. The *Via Nomentana*, or *Ficulnensis*, started from the Porta Collina, rejoined at Eretum the Salarian Way.

IV. VIA SALARIA, from the Colline Gate to Ancona, by Fidenae, Reate, Asculum, Picenum, Castrum Truentinum, to the coast of the Adriatic.

V. VIA FLAMINIA, from the Flaminian Gate to Ariminum, by Narnia, Interamna, Spoletum, Fanum Fortunae, and Pisaurum, on the coast. It was continued under the name of *Via Aemilia*, which traversed Gallia Cisalpina to Placentia, where it crossed the Po, reached

Besides the military colonies sent to the strongest places of Italy, Rome had in the country establishments of another kind, and which helped the same result,—the spread of the Latin race over the whole peninsula. The *ager Romanus* stopped at the Vulturnus; but the rest of Italy was covered with lands assigned to the public domain of the Roman people. The Bruttians had ceded half of the Sila forest;<sup>1</sup> the Samnites and the Lucanians, who had recognized *the majesty of the Roman people*, the Sabines and Picentines, despoiled by Curius, the Senones, exterminated by Dolabella, had lost more still; and the half, perhaps, of the best lands of the peninsula had become Roman property. The censors had let them;<sup>2</sup> and shepherds and Roman laborers, being spread throughout the country, were unceasingly being fused with the Italian populations.

In order to insure the payment of the tax imposed on the lands of the domain, the Senate divided the peninsula into four grand divisions, to which were sent four quaestors, who resided at Ostia and Cales for the provinces which lie towards the Tyrrhenian Sea; in Umbria and Calabria for the districts along the Adriatic.<sup>3</sup>

To the cities of different ranks which we have named are attached the cantons, *pagi*, and the country towns, *vici*, which had their annual magistrates; also the *fora* and *conciliabula*. In the districts where the population was not dense, certain places became the

Milan, and from thence ran westward to Turin, to the east as far as Trieste. A cross-road, *Via Postumia*, went from Genoa to Verona.

VI. VIA CASSIA led across Central Etruria, by Veii, Sutrium, Vulsinii, and Arretium to Luna, where it joined the Aurelian Way. One of its branches, *via Amerina*, went to Tudor and Perugia; another, *Via Clodia*, united Rusellae and Tarquinii, and the *Via Ciminia* crossed the mountains of Viterbo, *Ciminus mons*.

VII. VIA AURELA, leaving Rome by the Janiculum Gate, touched Alsium, and followed the Etruscan coast to Genoa and Frejus. The *Via Portuensis* followed the right bank of the Tiber to Portus Augusti; the *Via Ostiensis*, the left bank to Ostia, whence it turned to the south, keeping, under the name of *Via Severiana*, along the coast to Terracina; the roads *Laurentina* and *Ardeatina* indicate the route by their names.

Thus seven grand roads started from Rome,—two, *Appia* and *Latina*, to the south; two, *Valeria* and *Salaria*, to the Adriatic; one, *Flaminia*, to the northeast; two, *Cassia* and *Aurelia*, to the northwest; and the *Via Aemilia* serves for both banks of the Po. See on this question the classic work of Bergier, *Histoire des grands chemins de l'empire romain*, and the *Table de Peutinger*, ed. Ernest Desjardins.

<sup>1</sup> Dionys., *Excerpta ex libro* xx. 15 (20, 5).

<sup>2</sup> In many places the Italians were admitted as farmers, and this was one more bond between them and Rome; but that dates, doubtless, from a later period. At the time of the Gracchi, many of them are holders of domain land. (Cic., *de Rep.* iii. 29.)

<sup>3</sup> Livy, *Epit.* xv.; Tac., *Ann.* iv. 27.

common market-place, *forum*, and the point of reunion, *conciliabulum*, of the whole canton.<sup>1</sup> Communities were there formed which became by degrees *vici*, or even cities; and the nomad shepherd of the Pontine Marshes, as well as the mountaineer whose hut lay hidden in the most retired valleys of the Apennines, was attached to this municipal rule, of which Rome, while respecting it, made an instrument of dominion.

#### IV. RELIGIOUS SUPREMACY; ROME GOVERNS, AND DOES NOT ADMINISTER.

RELIGION exercised too great an influence throughout the whole peninsula for the Romans, while disciplining Italy, to neglect the discipline also of its religions. We have seen<sup>2</sup> that the protecting divinities of conquered cities were often worshipped at Rome. When their gods were left to the vanquished, it was usual to subject the priests of these gods to the control of Roman priests, who claimed to be the sole possessors of the science of augury. From the Rubicon to the Straits of Messina, not a prodigy happened that was not immediately referred by the trembling people to the Roman Senate, interpreted by its augurs, and expiated according to their directions.<sup>3</sup> By this the local clergy was dispossessed of its principal means of influence, and the Romans held Italy by religion, as they did by policy and arms. Presently, we shall find the religious feeling grow weak, and amongst some disappear. Now it was still powerful, and the Romans gave an example of piety. It is computed that from 302 to 290 ten temples were built by them in their city.

The other great nations of antiquity had known well enough how to conquer; not one knew how to preserve its conquests, because none would forego the rights which victory had given them.

<sup>1</sup> The commissioners nominated in the year 211 for the recruiting, go *per fora et conciliabula*. Cf. Livy *pass.* and Festus s. v. These *fora et conciliabula* were places where a rural population, not having a city, transacted their religious or judicial affairs, and held their meetings and markets. I have counted among the ancient cities of Italy more than thirty *fora*, many of which to this day keep the name: Forlì, Forlimpopoli, Fossombrone, etc.

<sup>2</sup> Page 358, n. 1.

<sup>3</sup> Livy, xxi. 62: *lectisternium Caere imperatum*; xxii. 1, *decretum est . . . Junoni Lanuvii . . . sacrificaretur . . . Decemviri Ardeae in foro majoribus hostiis sacrificarunt*. Cf. xxxiii. 31. See especially in the next volume the *senatus-consultum* against the Bacchanals.

Under her kings, Rome called in strangers to unite with her; now, populous enough, in the Senate's judgment, she creates Roman citizens outside her walls; and to stimulate zeal, she holds up, before the eyes of all, this title which raises to the rank of masters of Italy, which releases from many taxes, which gives access to office, and invites to a share in the distributions of lands and to the enjoyment of the public domain. It is the coin in which she repays all services,—precious money, which she distributes in order to gain by it a greater number to her cause. Therefore if it is true that the Roman people, terrible against the strong, and pitiless on the field of battle, carried destruction wherever it found a keen resistance, at least, when war was over, it spontaneously, in the interest of its greatness, raised up the enemy which it had just struck down; it was pleased, as the poet says, *parcere subjectis et debellare superbos*. Satisfied with having destroyed the political power of its adversaries, it generally respected, in this first period of its conquests, their manners, their laws, and their government. It knew that a people could be resigned to the loss of its independence, that is to say, to a confession of its weakness, but never to the contempt of the customs of its ancestors. The centralization was political, not administrative; and the greater part of the cities, preserving their magistrates,<sup>2</sup> laws, religion, finances, internal police, allowed to confer municipal freedom, to administer criminal and civil procedure,<sup>3</sup>—in short, to give themselves laws,—regarded themselves rather as associated with the splendor of the Roman name than subject to its power. The bustle of their comitia made them believe themselves free. All the living forces of Italy were centralized in the hands of the consuls; the Senate disposed of its five hundred thousand soldiers, its cavalry, its navy, and yet political life was not extinguished in the *municipia*; the blood did not leave the extremities to rush to the heart, as is the case a century and a half later, when those tempests arise in which the Republic will founder. We are still in the age of moderation and wisdom.

<sup>1</sup> See p. 483. After the war against Perseus, the citizens had no taxes whatever to pay.

<sup>2</sup> Even the simple towns: *magistri vici, item magistri pagi quotannis fiunt*. Fest., s. v. *Vicus*.

<sup>3</sup> Except for the *municipia optimo jure*. A Roman citizen could, in a criminal matter, be judged only by the whole people according to the Twelve Tables.

While giving to Italy the organization just described, Rome had accomplished all that her municipal constitution permitted, and more than the political wisdom of antiquity taught her. She continued the sovereign city by the right of victory; but she made herself the capital of the Italians by attracting to her Senate their most notable citizens. If it is not the representative system in its reality, it was a feeble image of it; and this political genius which anticipated the far-off future ought to command our admiration.<sup>1</sup>

<sup>1</sup> We have seen at p. 418 that the Latins had demanded that the Senate should be composed half of Roman senators and half of Latin senators. This idea of a sort of federative republic was very familiar to the Italians of Central Italy. We know of an Etruscan diet of Voltumna, the *feriae Latinae*, the ancient league of Rome, the Latins and Hernicans. Alexander the Molossian had also formed an amphictyonic council for the Italian Greeks.

## CHAPTER XVIII.

### INTERNAL STATE OF ROME DURING THE SAMNITE WAR.

#### I. MANNERS.

THIS period has been regarded as the golden age of the Republic. According to the old and honorable custom of praising bygone days, all the virtues have been ascribed to the Romans of this period; and virtues they indeed possessed, especially those which make good citizens. The conquerors of the Etruscans and Tarentum did not despise poverty; the plebeians, who had asserted so many rights, accepted all their duties, and their patriotism had the force of a religious feeling. Two Decii gave their lives for the Roman army; Postumius and Manlius each sacrificed a son to discipline. The censor Rutilius, re-elected on leaving office (266), called together the people, and censured them strongly for having conferred twice in succession on the same citizen those important functions. If Corn. Rufinus, in spite of two consulates, a dictatorship, and a triumph, was expelled the Senate for his ten pounds of silver plate, when the law permitted only eight ounces;<sup>1</sup> if the consul Postumius forced two thousand legionaries to cut his corn or clear his woods,—Atilius Serranus received at the plough the consular purple, as Cincinnatus did formerly the dictatorship. Regulus, after two consulates, possessed only a little field with a single slave, in the sterile territory of Pupiniae; and Curius, with his triumphal hands, like Fabricius and Aemilius Papus, prepared his coarse food in wooden vessels. The same Curius who declared a citizen to be dangerous to whom seven acres were not enough,<sup>2</sup> refused the gold of the Samnites; Fabricius

<sup>1</sup> Livy, *Ep.* xiv. Rather, perhaps, for his plundering. The answer which Fabricius made him (Cic., *de Orat.* ii. 66) represents him as a plunderer.

<sup>2</sup> Pliny, *Nat. Hist.* xviii. 4.

that of Pyrrhus; and Cineas, when introduced to the Senate, thought he saw there an assembly of kings.

"At that time," says Valerius Maximus, "there was little or scarcely any money, some slaves, seven acres of poor land, poverty in families, funerals paid for by the state, and daughters without dowry; but illustrious consulates, wonderful dictatorships, innumerable triumphs,—such is the picture of these old times!"<sup>1</sup> Let us say more tamely that, thanks to the Licinian law of the limitation of property,<sup>2</sup> Rome had neither the extreme wealth which sometimes produces insolent pride, nor the extreme poverty which causes the growth of envy and the spirit of revolt. The greatest number was in that happy mean which excites to labor, gives value to a small possession, and puts into the heart the desire of energetically defending it.

This people had its faults: it liked work, but also booty, usury, litigation; it had in its blood the she-wolf's milk. The creditor was hard to the debtor, the father to his son, the master to his slaves, the conqueror to the conquered. They had the limited intelligence of the peasant, who lives with his head bent over the furrow, with the brutal passions of dull natures and the vulgar pride of physical force. There was nothing generous, nothing elevated, save in the very few; neither art, philosophy, nor true religion; as its ideal, gain, and power, which is the political form of covetousness. Was their domestic life more edifying than it is in the sequel? Evil is better seen in the societies which are in full light of day, than in those whose darkness history can hardly penetrate. But there are vices which excess of wealth, the pleasures of a too easy existence and of too numerous temptations, develop; with these the Romans of the fourth century before Christ were certainly unacquainted.

They were upright, and kept their plighted word. "Trust," said a later proverb, "a treasure to a Greek, take ten sureties, ten signatures and twenty witnesses: he will rob you." At Rome, a magistrate had in his hands all the public wealth, and to prevent

<sup>1</sup> Val. Max., IV. iv. 6 and 11. The triumph of Curius introduced, by what Florus says, great riches into the city. Silver was soon so abundant that, three years after the taking of Tarentum, silver coin was struck. Up to that time there had been only *ases* of bronze. Polybius (xviii. 2) still praises the poverty of Paulus Aemilius and of Scipio Aemilianus.

<sup>2</sup> *Eo anno plerisque dies dicta ab aedilibus, quia plus quam quod lege finitum erat, agri possiderent.* (Livy, x. 13.)

his embezzling it, his oath was sufficient.<sup>1</sup> This good faith of the individual, this probity of the magistrate, were the reflection of a more general virtue which existed in the whole body of citizens: absolute respect for law, a spontaneous obedience to established authority, with the right of appeal from an arbitrary order. "The people most jealous of its liberty which the world ever saw was at the same time the most submissive to its magistrates and to lawful power."<sup>2</sup> Bossuet was right in bringing together these two ideas, which to so many men are contradictory: it is their union which makes citizens truly free, and states really strong.

The Roman is not lovable, but he extorts admiration, because, in that society, if the man is little, the citizen is great. He is so by those civic virtues through which he deserved empire, by the indomitable courage which gave it him, by the discipline, in the best sense of the word, and by the political wisdom which preserved it to him. Thus his history, in which the poet and artist find so little interest, will be always the proper school of public men.

## II. THE CONSTITUTION; BALANCE OF FORCES.

THE dangers of the Samnite wars had restored peace between the two orders. Little rivalries had ceased when the great interest of the public safety was concerned, the political emancipation of the plebeians was fully accomplished, and the new generation of patricians, brought up in camps, had lost the remembrance of the popular victories. The new men were now as numerous in the Senate as the descendants of the old families; and the services as well as the glory of Papirius Cursor, Fabius Maximus, Appius Caecus, and Valerius Corvus, effaced neither the services nor the glory of the two Decii, P. Philo, four times consul, of C. Maenius, twice dictator, of Caecilius Metellus, who commenced the renown of this family, of whom Naevius is obliged to say: "The Metelli

<sup>1</sup> [This statement may have been often true, but suffered many sad exceptions. There was great corruption among Roman public men later on, and it is not certain that their political morality, when state interests were concerned, was higher than that of Demosthenes. Cf. my *Social Life in Greece*, fourth edition, p. 424.—*Ed.*]

<sup>2</sup> Bossuet, *Disc. sur l'hist. univ.*, part 3, cap. vi.

are born consuls at Rome," of Curius Dentatus and Fabricius, who were plebeians not even of Roman descent.

There was union because there was equality, because the aristocracy of blood was no longer known, and because they did not yet know that of riches. At this period the Roman constitution presented the wise combination of royalty, aristocracy, and democracy which Polybius, Machiavelli, and Montesquieu have admired. In the consulate, there was unity in command; in the Senate, experience in counsel; in the people, strength in action. These three estates being kept mutually within just limits, all the forces of the state, sometime in opposition, had at last found, after a struggle of more than two centuries, that happy state of equilibrium which made them concur, with irresistible power, towards one common end,—the grandeur of the Republic.

In the city the consuls<sup>1</sup> were the chiefs of the government; but there were two of them, of different order, and their inevitable rivalry assured the preponderance of the Senate, to which they were constrained by their dearest interests to show a prudent deference. They received the ambassadors of foreign nations; they convoked the Senate and the people, proposed laws, drew up the *senatus-consulta*, and directed the other magistrates; but all this power, more honorable than real, might break down against the opposition of a colleague or the inviolable authority of the tribunate, against the sovereignty of the people who made the laws, against a decree of the Senate, which could annul the power of a consul by causing a dictator to be nominated. In the army the consul seems an absolute chief; he chooses a part of the legionary tribunes, fixes the contingents of the allies, and exercises over all the right of life and death; but without the Senate he has neither victuals, clothes, nor pay, and a *senatus-consultum* can suddenly stop his enterprises, give him a successor, suspend him from his command, grant or refuse him a triumph.<sup>2</sup> He makes treaties; but the people ratify them or reject them. He acts, he decrees; but the tribunes watch him, and by their veto stop him, by their right of accusation keep

<sup>1</sup> *Apropos* of consuls, Cicero utters the celebrated but dangerous maxim: *ollis salus populi suprema lex esto*. It was an indirect vindication of his own consulate.

<sup>2</sup> It was the Senate that authorized the consul to borrow from the treasury the amount necessary for covering the expense of this solemnity. (Polyb., vi. 5.)

him in a continual suspense. Lastly, when his term of office has expired, he must render an account to the people to receive their plaudits, which promise him fresh offices, or reproaches and murmurs, which for ever close against him entrance to high office, — sometimes even a penalty which ruins and dishonors him.<sup>1</sup>

Subjects, allies, and foreign sovereigns, never received by the Senate but when assembled in the temple of Bellona, to remind them that Rome was always prepared for war,<sup>2</sup> who saw it settling their differences, replying to their deputies, sending amongst them commissioners, and granting or refusing the triumph to the generals who had conquered them, looked on this body as the mistress of the Republic.<sup>3</sup> Even at Rome the senators, appearing always clothed in the royal purple; holding their sittings in the temples; discussing important affairs, — the plans of generals and the government of conquered countries; able to adjourn the assemblies of the people or pass decrees having the force of law;<sup>4</sup> receiving the reports of the censors and quaestors; authorizing outlays, public works, and alienations of the domain lands; watching over the conservation of the religion of the state, the prosecution of public crimes, the celebration of games and solemn sacrifices; finally, decreeing, in case of peril, supplications to the gods after victory, acts of thanksgiving, and regulating even the affairs of Heaven by granting temples and the freedom of the city to foreign divinities, — the senators, I say, seem to be the chiefs in the state by the extent of their public rights, as they were by their dignity and the respect which was attached to their name. But, subjected to the irresponsible control of the censors, the Senate is still presided over by

<sup>1</sup> Postumius, on quitting office, was condemned to pay 500,000 *ases* (Livy, *Epitome*, xi.); Camillus narrowly escaped being fined the same amount.

<sup>2</sup> This temple, vowed by Appius in 296 (Livy, x. 19, and Pliny, xxxv. 3), was built outside the city, in the Field of Mars. The Senate met there to receive foreign ambassadors and the consuls who asked of it a triumph. At the entrance of this temple was the column which the fetial struck with a javelin when the enemy was too distant to permit him to declare war from the Roman people. (See p. 230.)

<sup>3</sup> In England also the people are little concerned with foreign affairs, the direction of which they generally leave to the ministry.

<sup>4</sup> Montesqu., *Espr. des Lois*, v. 8. Legally the legislative power of the Senate was exercised only in matters of administration. But the limit was very difficult to fix, and more than one *senatus-consultum* trespassed on the territory of the law. The Senate later on took the right of giving dispensation from keeping the laws. (Cic., *pro lege Man.* 21.) On the formalities followed for drawing up a *senatus-consultum*, see Foucart, *Mém. sur un senatus-cons.*, inédit de l'an 170.

the consuls, who direct its deliberations as they please. Should they be agreed, yet would it not be possible, without the consent of the tribunes, either to assemble or pass a decree; and the legislative omnipotence of the people places the Senate in dependence on the centuries and tribes. - All its members are, besides, indirectly nominated by the people, since it is they who raise to office, and it is by office that the Senate is attained.<sup>1</sup>

With us the executive can be questioned respecting its acts as soon as they are done; in certain cases even before their execution, and this can stop them. At Rome the magistrate renders an account only after the expiration of his magistracy. He is inviolable, sacrosanct,<sup>2</sup> and yields only to the interference of a colleague, the veto of a tribune, or that of the augurs. Nor can he be proceeded against even for a crime in common law.

The people, the highest jury,<sup>3</sup> an electoral and legislative body,<sup>4</sup>—in a word, the true sovereign in the Forum,—finds in the civil tribunals, senators as judges, in the army, consuls as generals, the former armed with the authority of the laws and of that discretionary power which an uncertain and obscure legislation gives; the latter with a discipline which commands a blind obedience. The plebeian will avoid offending those who could be avenged on

<sup>1</sup> We shall see later how Fabius Buteo filled up the Senate after Cannae. So also the senators are often represented as chosen by the people. (Livy, iv. 4; Cic., *pro Sextio*, 65; *pro Cluent.*, 56.) In *de Legibus* (iii. 3) Cicero says the Senate must be composed of all the former magistrates, and Sylla passed a law in this sense. Yet the censors could inscribe on their list any whom they pleased; but the *lex Ovinia* (p. 392) obliged them to summon former magistrates first. This it is which made the Senate so experienced an assembly.

<sup>2</sup> Livy, ix. 9. The praetor Lentulus, an accomplice of Catiline, could only be proceeded against after he had abdicated his office. (Cic., *Catil.* iii. 6.)

<sup>3</sup> At the head of the Roman constitution Cicero (*de Leg.*, iii. 3) puts the precious right of appeal [like our *Habeas corpus*.—*Ed.*].

<sup>4</sup> The people, assembled by tribes, *nominated* the tribunes, aediles, quaestors, a part of the legionary tribunes, the chiefs of colonies, the commissioners for the agrarian laws, the *duumviri maritimi* (Aul. Gell., xiii. 15; Livy, vii. 5, ix. 30). It deliberated in the *conciones* and voted in the assembly of the tribes (*plebiscitum*) on the propositions of the tribunes, which sometimes referred to the gravest interests of the state; on the granting the freedom of the city (Livy, xxxviii. 36); on the powers of magistrates (Livy, xxii. 25, 26, 30). Flaminius brought his agrarian law to their vote. They had also a judicial power (Livy, xxvi. 3, 4; App., *Bell. Civ.* i. 31). In the comitia centuriata the people as a legislative power made laws, decided peace and war, ratified treaties, and received the accounts of the magistrates; as an electoral body it nominated to the leading offices; as supreme tribunal it received appeals from all the courts, pronounced on the life of citizens, on the crime of high treason (Livy, vi. 20, xxvi. 3; Cic., *de Leg.* iii. 4, 19; *pro Sext.* 44, 51). But we know that in these assemblies the rich and the high class easily predominate, and that the multitude is reduced to an unimportant part.

him as suitor or legionary for his hostile vote as citizen. In the comitia even, where the people is supreme, nothing is left to the hazard of the moment. The magistrate who calls together the assembly limits the debate; he asks either a Yes or a No; he allows no inquiries; and the people reply, *Uti rogas* [as you propose], for approval; *Antiquo* [I am for the old], for rejection. We should say now that the assembly had neither the right of amendment nor question. Discussion occurred only in the *conciones*, — a sort of preparatory assemblies, where no voting took place. If, nevertheless, the sovereign people sought to manifest its sovereignty, it could be stopped by a double veto: in the *comitia tributa* by that of the tribunes; in the centuries by that of the gods expressed by the augurs. Lastly, the farmers of the revenue and contractors for public works — a large class of citizens and among the richest — were still more dependent upon the Senate and the censors, who decide upon bids, allow commissions, put off the pay-day, or break the lease.<sup>1</sup>

There were none, even to the poorest, who had not their days of royalty. On the eve of the comitia the patrician sinks his nobility to mix with the crowd, to caress these kings of a few hours who give place, power, and glory. He takes the hard palm of the peasant, calls the most obscure citizen by his name,<sup>2</sup> and, later on, he will restore to the people for one election all that he and his fathers have saved out of the pillage of many provinces. Canvassing, which a century later was punished as producing venality, tended as yet only to draw the rich and poor together, and to give a lesson in equality to the great.

“Everybody in the state,” says Polybius, “may, therefore, damage another or serve it; hence arises their harmony and the invincible strength of the Republic.”

A moral power, the censorship, itself irresponsible and unlimited in its rights, watched over the maintenance of this

<sup>1</sup> Polyb. vi. 7, 11. I could have quoted him for almost every detail of this picture of the Roman constitution. When we compare it with that which Cicero has drawn in his treatise *de Legibus* (iii. 3), we see that the former was written by a statesman, the latter by a juriconsult and a philosopher, who, in the first book at least, is pre-occupied with a matter for which ancient Rome had no thought, — natural law.

<sup>2</sup> Cf. Livy, *passim*; Plutarch, in the Life of Coriolanus; and the curious book of Quintus Cicero, *On the Candidature for the Consulate*. [The author might have cited the canvassing of great English nobles at parliamentary elections, especially before the introduction of the ballot. — *Ed.*]

equilibrium. In oriental legislations, the principal preservative of the constitution is religious sentiment, for law is only the expression of the divine will. In Greece and at Rome, Lycurgus and Numa also gave to their laws the sanction of the gods. But Solon and the Romans of the Republic, further removed from the sacerdotal period, confided to men this conserving power: Solon to the Areopagus, the Roman constitution to the censors. At Athens, the Areopagus, a sort of tribunal placed outside the executive, was never sufficiently strong to exercise a useful in-

SUOVETAURILIA.<sup>1</sup>

fluence;<sup>2</sup> at Rome, the censorship, charged with very important material interests, was an active magistracy; the political importance grew, and asserted a moral authority.<sup>3</sup> Those details which no law could anticipate, those innovations which silently unsettle republics by destroying equality, the censors knew how to reach and punish. They often expelled powerful citizens from the Senate or the

<sup>1</sup> Bas-relief from the Louvre, showing the ceremony of the *suovetaurilia*. Before the altar, the magistrate, standing with veiled head, performed the functions of sacrificer; near him are two assistants or *camilli* carrying, the one the *acerra*, or incense-box, the other the vase of libations, *guttus*; behind are the two lictors of the magistrate with their fasces; next come the *victimarii* crowned with laurel, leading the victims, or preparing to strike them; lastly, on the second slab, are seen some assistants at the ceremony. See p. 233.

<sup>2</sup> [I think the influence of the Athenian Areopagus is underrated by the author. — *Ed.*]

<sup>3</sup> *Censores populi aevitates, soboles, familias, pecuniasque censento; urbis tecta, templa, vias, aquas, aerarium, vectigalia tuento, populi que partes in tribus describunto, exin pecunias, aevitates, ordines partiunto, equitum peditumque prolem describunto, caelibes esse prohibento, mores populi regunto, probum in senatu ne reliquinto, Bini sunt.* (Cic. de Leg. iii. 3.)

equestrian order, or deprived them of their political rights, and in the re-partition of classes "they exercised legislation even over the body which had the legislative power,"<sup>1</sup> and they placed their acts under the sanction of religion, by offering at the closing of the census the solemn sacrifice of the *suovetaurilia*. By their uncontrolled power they came to the aid of the executive power, — always so weak in democracies.

In every state it is a grave question to know in whose hand the judicial power should be placed. This question troubled the last century of the Roman Republic; in anterior periods it had received an original solution. The consul, and then the praetor, did not himself judge. For each case he gave the rule of law which ought to be applied, and the judges [jury] appointed by him, with the agreement of the parties, decided the question of fact. Thus the process was double, *in jure* before the praetor, *in iudicio* before the judges [jury]. For important causes the judges were chosen from the Senate; for less important matters from the body of centumvirs selected to the number of three by each of the thirty-five tribes. Thus, the organization of civil justice was, in some respects, that which we have for criminal justice; the magistrate declared the application of the law, and *judices* or jurors pronounced on the point of fact.

Criminal justice was exercised by the people. Whoever had violated the public peace, was amenable to the sovereign assembly, which also received appeals brought against the decisions of the magistrates; the latter, in virtue of their duty to make the law respected, punished offences, a certain number of which would be regarded by us as crimes. The chastisement was the rod for the lower classes; for the others, a fine. The consuls and praetors had, besides, preserved from royalty the right of nominating, for grave and pressing cases, criminal quaestors, — an exceptional jurisdiction which became permanent, *quaestiones perpetuae*. However, criminal justice was rarely exercised, for domestic justice dealt with the crimes of the slave, of the son, if he were not emancipated, and of the wife *in manu*. The master, the father, and the husband pronounced in the interior of the house the sentence, and had it

<sup>1</sup> Montesquieu, *Esprit des Lois*, Bk. xi. cap. xvi.

executed. There was not then, at the period of Roman history now reached, a body of citizens who were invested with judicial authority, and who, thanks to that privilege, could menace the liberty of the other classes. Justice was, therefore, now equal to all; in a century it was so no more.

This so well balanced constitution, however, exposed the state to some great perils. It was not written down; and the rights of the assemblies or the magistrates having never been clearly defined, it could happen that the different jurisdictions should clash, and hence cause disturbance; or that one, aided by circumstances, should gain a dangerous preponderance in the state. Thus, Hortensius gave an equal authority to the decisions of the Senate and of the people. Let these two powers array themselves against each other, and there is no legal force in the state, save the violent and temporary remedy of the dictatorship, which can end this struggle without conflicts. But the prudence of the Senate was able for a century and a half to avoid the danger. It caused a division to be made between itself and the people of the matters respecting which legislative omnipotence should be exercised. To the people fell the elections and the laws of internal organization: to the Senate, the administration of finance and foreign affairs; to the magistrates, the unlimited rights of the *imperium* for the exercise of the executive power.

Then, too, if this people was continually urged on by new wants, it was constantly also held in check by its respect for ancient times. As long as Rome remained herself, she had, like the image of her god Janus, her eyes turned at the same time towards the present and the past. The custom of their ancestors, *mos majorum*, preserved an authority which often permitted the supplementing or evading of the written law; and this authority of custom was a powerful principle of social conservation.

### III. MILITARY ORGANIZATION.

ABROAD, this government was protected by the best armies yet known. No adversary, no enterprise could affright the conquerors of the Samnites and Pyrrhus. They had triumphed over

all enemies and obstacles; over Greek tactics<sup>1</sup> as well as Gallic dash and Samnite obstinacy; the elephants of Pyrrhus had astonished them only once.<sup>2</sup> Surrounded by enemies, the Romans had, for three quarters of a century, known no other art than war, no other exercise than arms. They were not only the bravest soldiers, the best disciplined in Italy, but the most active and strong. The average military march was 24 millia in 5 hours (nearly 3 miles per hour), and during these marches they carried their arms, rations for five days, stakes for encamping, — in all, at least 60 Roman pounds.

In the intervals between the campaigns drill was continued in the Field of Mars. They shot javelins and arrows, fought with the sword, ran and leaped in full armor, or crossed the Tiber swimming, employing for these exercises weapons of a weight double that of ordinary arms. The noblest citizens took part in these games; consuls, those who had triumphed, contended in strength, address and agility, showing to this people of soldiers that the generals had also the qualities of the legionary.

All other Powers fought at that time with mercenaries; Rome alone had a national army, from which the foreigner, the freedman, the proletary were excluded, and which had already established that devotion to the colors which has wrought such miracles.<sup>3</sup>

All the wealthy citizens had to pass through this rude school of discipline, devotion, and self-denial. No one, says Polybius, can be elected to a magistracy who has not been in ten campaigns.

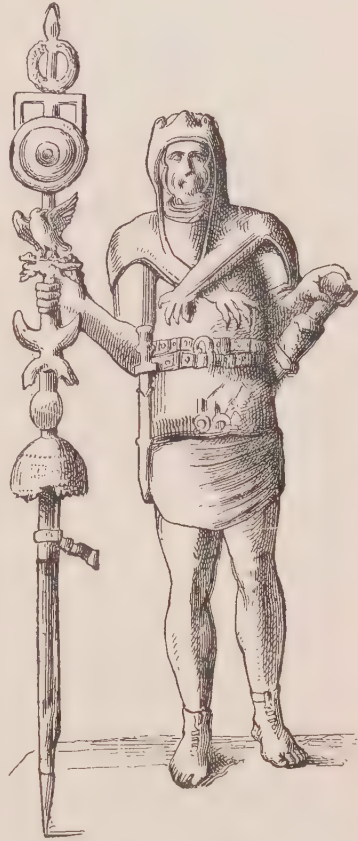
<sup>1</sup> The Macedonian phalanx had its force merely from impetus; barbarian armies from the individual courage of their soldiers. In the one the individual was nothing, and the mass everything; in the others, the mass nothing, the individual everything. The legion, by its division into maniples, left full swing to individual courage, and preserved full action to the mass. Hannibal himself did homage to the organization of the Roman armies by arming his veterans like the legionaries. (Polyb., xviii. 11.) [The power of the phalanx is perhaps underrated here. As a formation, like the modern column, intended to break the old extended lines, it was most effective, and it was superior to the Roman order of battle when they met on even ground. But the difficulty of marching it through any rough or uneven ground made it often useless, and so it was that Alexander never won a battle with his phalanx, but always used it as the *defensive* arm of his line of battle, — the cavalry and light footguards being the offensive. At the very time of his death he was devising means to make the phalanx more serviceable, and resolvable into smaller and more active subdivisions when need arose. — *Ed.*]

<sup>2</sup> It has always been said that Pyrrhus taught the Romans how to pitch a camp. The description of Polybius makes one think of the *urbs quadrata* of the Etruscans; and he himself contrasts the regularity of a Roman camp to the confusion which prevailed in a Greek one.

<sup>3</sup> On the return from every campaign the standards were placed in the *aerarium*.

To what an extent must this law have raised the dignity and force of the army!

We have followed the Romans to the Senate and the Forum; we have shown their public as well as their private life. This study would be incomplete if we did not see them in camp. Military organization is for all peoples a very serious matter. Without soldiers formed in the gymnasia of Greece, the Persians had been conquerors at Marathon and Plataea; without the phalanx of Philip, Alexander had not set out from Macedonia; without the legion, Italy and the world would have been given up to the barbarians before civilization could have taken such root as not to be entirely extirpated by them. The picture of the Roman army necessarily, therefore, forms part of Rome's history; and to trace it we have only to abridge, while supplementing it in some points, the account by Polybius, who, if not a great writer, was the most intelligent observer of antiquity.<sup>1</sup>



ROMAN SOLDIER.<sup>2</sup>

“After the election of the consuls, 24 tribunes, always of senatorial or equestrian order, were appointed, 16 by the people, 8 by the consuls, for the annual levy, which is usually of four legions.<sup>3</sup> They were chosen in such a way that 14 of them were selected from those who had at least served five years. And that was easy, since all the citizens were obliged, up to forty-six years, to carry arms, either ten years in the cavalry, or sixteen years in the infantry. Only those were excepted whose property did not exceed

<sup>1</sup> Fragment of book vi. 19–42.

<sup>2</sup> Taken from the work of M. Lindenschmidt, keeper of the Museum of Antiquities of Mayence, *Die Alterthümer unserer heidnischen Vorzeit*.

<sup>3</sup> In 207, the levy being of 23 legions, the comitia nominated the twenty-four tribunes of the first four legions; the consuls designated all the others. (Livy, xxvii. 36.)

400 drachmae, and who were reserved for the navy. When necessity arose, even they were taken for the infantry, and then their military obligation was twenty years' service.

"Each legion has six tribunes, who command the legion by turns for two months under the superior orders of the consul; and care is taken that this body of officers is made up in almost equal proportions of young and veteran tribunes.



ROMAN SOLDIER.<sup>1</sup>

"When there is need to make a levy, ordinarily of four legions, all Romans of age to bear arms are summoned to the Capitol. There the military tribunes draw the tribes by lot and choose in the first four men equal, as far as possible, in height, age, and strength. The tribunes of the first legion make their choice first, then those of the second, and so of the rest. After these four other citizens come forward; it is then the tribunes of the second legion who make their choice the first; those of the third afterward; and so of the rest. The same order is observed till the finish, whence the result

is that each legion is made up of men of the same age and strength, generally to the number of four thousand two hundred, and of five thousand when danger presses.<sup>2</sup> In respect of the horse the censor selects them according to the state of the revenue, three hundred to each legion. When the levy is over the tribunes assemble their legion, and, choosing one of the bravest, they make him swear that he will obey the orders of the chiefs and do all he can to carry them out. The others, passing in turn before the tribune, take the same oath by pronouncing the words, *Idem in me*. [It was equivalent to our formula, *I swear it*.<sup>3</sup>]

<sup>1</sup> Lindenschmidt, *op. cit.*

<sup>2</sup> According to Livy (viii. 8) five thousand was the regular number; later on it reached six thousand. (Cf. Livy, xlii. 31; and Suidas, s. v. λεγεὼν . . . ἐξακισχίλιοι.)

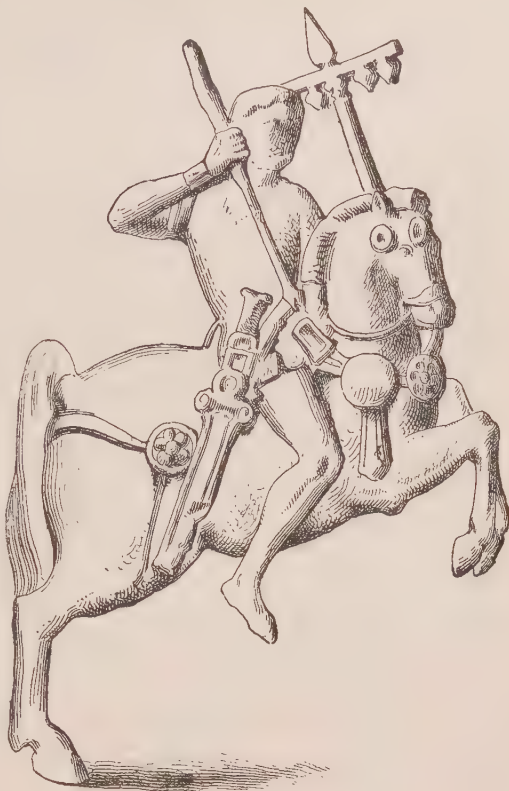
<sup>3</sup> This oath was called *sacramentum*, because he who took it became cursed or devoted to the infernal gods if he broke it. Seneca says, too: *primum militiæ vinculum est religio et signorum amor et deserendi nefas*. (*Ep.* 95.)

"At the same time the consuls gave information to the cities of Italy, whence they wish to draw auxiliaries, as to the number of men they require, the day, and place of assembly. The levy takes place in these cities as at Rome, the same order, the same oath. A chief and quaestor is given to these troops, and they are marched off.

"The tribunes, after administering the oath, inform the legions of the day and place where they must assemble without arms; then he dismisses them. When assembled on the day fixed, of the youngest and poorest the *velites* were formed; those who followed them in age formed the *hastati*; the strongest and most vigorous composed the *principes*; and the oldest were taken to form the *triarii*. Thus each legion was composed of four sorts of soldiers, who differed in name, age, and arms: 600 *triarii*, 1,200 *principes*, as many *hastati*; the rest formed the *velites*.

"The *velites* were armed with a helmet without crest, a sword, a round buckler, 3 feet in diameter, several javelins, the wood of which was 2 cubits long and an inch thick. The point, 9 inches long,<sup>2</sup> is so tapering that at the first stroke it warps, so that the enemy is unable to use it.<sup>3</sup>

"The *hastati* have complete armor, that is to say, a convex buckler,  $2\frac{1}{2}$  feet broad and 4 long. It is made of two planks glued together, and covered outside with linen, then with calf-



ROMAN HORSE-SOLDIER.<sup>1</sup>

<sup>1</sup> Lindenschmidt, *op. cit.*

<sup>2</sup> The Greek foot = 1 ft. 0.135 in.; the digitus = .7584 in.; the spithame = 9.10125 in.; the cubit = 1 ft. 6.2025 in.

<sup>3</sup> Livy, xxvi. 4, says that the *velites* each had seven of these darts.

skin. The edges of this buckler above and below are mounted with iron, and the convex part is covered with a plate of the same metal, to ward off darts sent with great force. The *hastati* carry their sword on the right thigh; the blade is strong, and strikes both cut and thrust.<sup>1</sup> They have, besides two *pila*, a bronze casque and buskins. One of these two javelins is round or square, and 4 digits thick; the other is lighter, but the staff of both is 3 cubits long, and the iron as much.<sup>2</sup> On their helmet is a red or black plume, formed of three straight feathers, a cubit high, — a thing which makes them appear taller and more formidable. The poorer soldiers wear, besides, on the breast a plate of bronze, which is 12 digits in diameter. But those whose wealth exceeds 10,000 drachmas have, instead of this breastplate, a coat of mail. The *principes* and *triarii* have the same arms, only the latter have but one lance (*hasta* or δόρυ).

“In each of these three bodies they select — putting aside the youngest — twenty of the most prudent and brave, to make them centurions. The first chosen has a voice in the council. There are twenty other officers of an inferior rank, *optiones*, who are chosen by the first twenty to lead the rear-guard. Each corps is divided into ten *maniples*,<sup>3</sup> with the exception of the *velites*, which are divided in equal numbers among the three other corps. The centurions choose in their companies two of the

<sup>1</sup> This sword of which Polybius speaks was the Spanish sword, adopted by the Romans during the Second Punic War, just as they must have taken the *pilum* from the Etruscans. There has been found at Vulci, among some old Etruscan arms, an iron *pilum*-head.

<sup>2</sup> That would make 6 cubits or 9 feet; but as a part of the iron entered the wood, where it was fastened by a socket, the *pilum* was somewhat shorter. Polybius makes it also too heavy for the thickness which he gives it, unless he meant the *pilum murale*, which played the part of our siege muskets, which are much larger than the ordinary musket. We shall see the changes made by Marius and Caesar in the *pilum*, — the arm with which the Romans conquered the world.

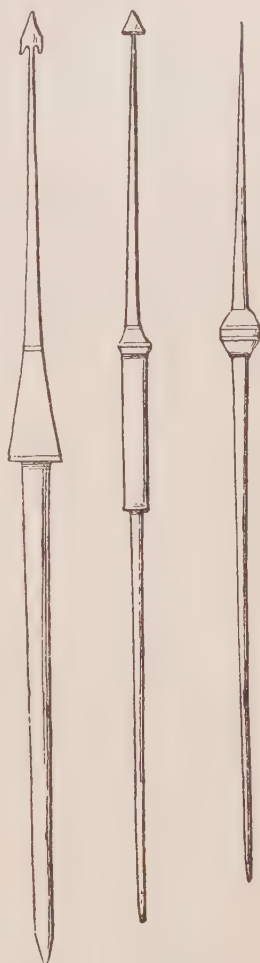
<sup>3</sup> The legion had then thirty maniples divided into two centuries, each commanded by a centurion, so that there were sixty of these officers to a legion. The *centurio prior* commanded the first maniple, and was placed at the head of the right wing; the *centurio posterior* served as his lieutenant, if needful, took his place, and had his place in battle at the left wing. The distinctive sign of the centurion was a vine-stock, with which he might strike the soldiers. The allies, in case of fault, were beaten with rods: *quem militem extra ordinem deprehendit, si Romanus esset, vitibus, si extraneus, fustibus cecidit.* (Livy, Ep. lvii.) A cohort was the union of a maniple of *hastati* with another of *principes* and a third of *triarii*, each with the *velites* which belonged to them. The cohort was therefore the reduction to the tenth of the whole legion. (Cincius, ap. Aul. Gell. xvi. 4.)

strongest and bravest men to carry the standards, *vexillarii*, *signiferi*.<sup>1</sup>

“The cavalry is divided in the same manner into ten companies or *turmae*; each of them has three officers, of whom the first nominated commands the whole company. These officers choose three others of a lower rank to control the rear ranks. The arms of the cavalry are a cuirass, a solid buckler, and a strong lance with iron at its butt, in order that it might still be used when its point was broken.<sup>2</sup>

“After the tribunes had thus divided the troops, and given the necessary orders for arms, they dismissed the assembly until the day on which the soldiers had sworn to rejoin. Nothing can release them from their oath except the auspices or insurmountable difficulties. Each consul appoints a separate meeting for the troops intended for him, — generally the half of the auxiliary allies and two Roman legions. When the allies have joined, twelve officers chosen by the consuls, and who are styled prefects, are charged with regulating their distribution. They put on one side the best formed and bravest men for the cavalry and infantry, which are to form the consul’s body-guard. These are styled the *extraordinarii*. The prefects divide the rest into two corps, one of which is called the right wing, and the other the left wing.”

On the field of battle the legion formed three lines, — in the first, the *hastati*; in the second, the *principes*; in the third, the *triarii*; all divided into six maniples, in ranks of 20 in front and



THE PILUM.<sup>3</sup>

<sup>1</sup> Before Marius the Romans put the image of the wolf on their standards. (Pliny, *Nat. Hist.* x. 4.)

<sup>2</sup> The cavalry did not use stirrups, and practised vaulting on horseback fully armed, (Vég., i. 17.)

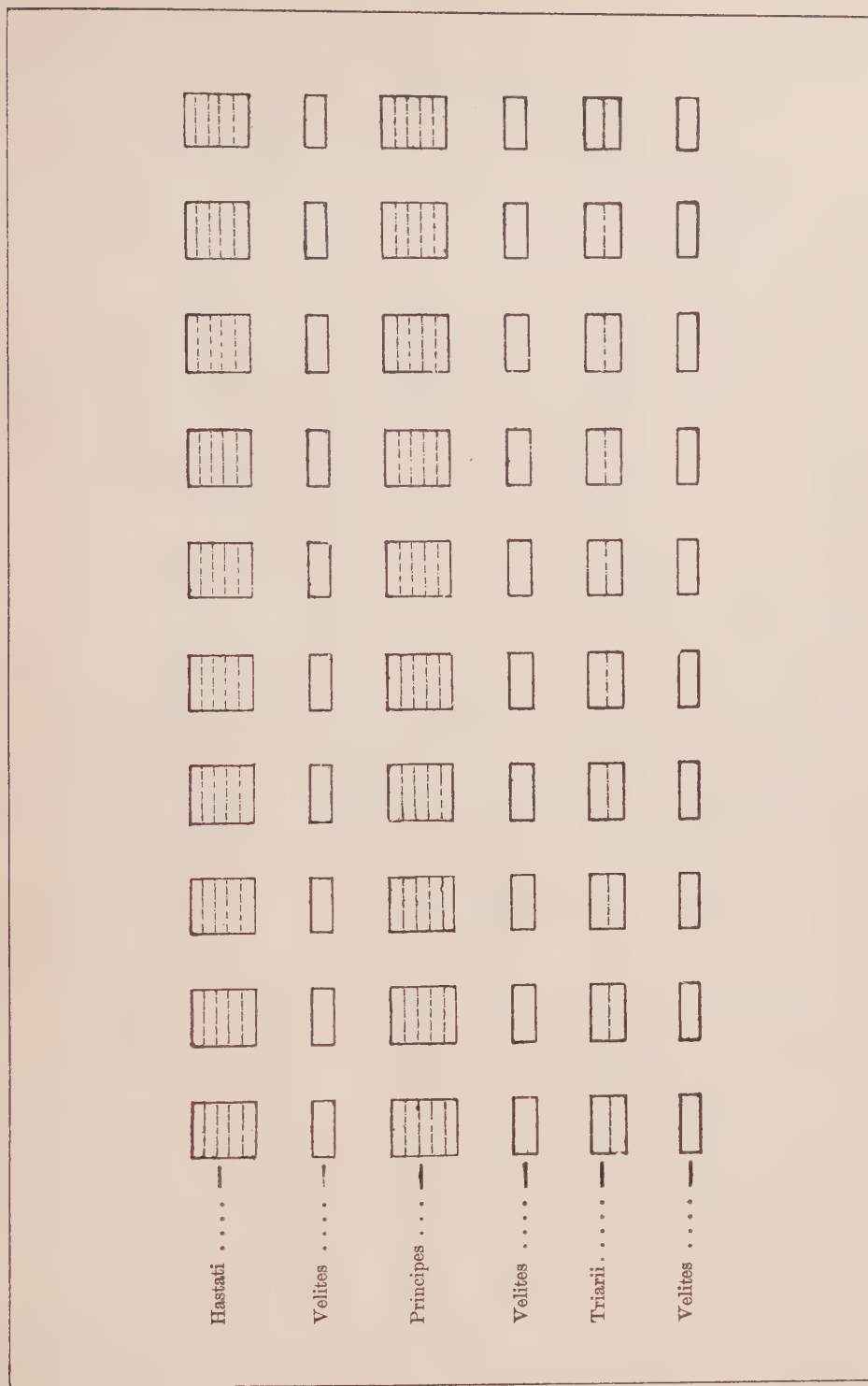
<sup>3</sup> De Reffye, *Les Armes d'Alise*, 1864, p. 339.

6 deep. In close order, *confertis ordinibus*, the soldiers were stationed 3 feet apart, in every direction, so as to have enough space for using their arms. A similar interval separated the ten maniples of each line, so that the front of a legion in battle array was about 617 yards, without counting the space reserved for the cavalry, which the general generally placed at the wings, and which took up a space of nearly 5 feet for each horse. In extended order, *laxatis ordinibus*, the soldiers were separated from one another by an interval of 6 feet, which doubled the line of front.

To each maniple of *hastati* and *principes* were joined forty *velites*, who formed behind the heavy infantry a sixth and seventh rank of light troops. The *velites* passed through the intervals to commence the action as skirmishers, re-entered again when the *hastati* closed with the enemy, or formed with them, if they could still hurl their darts to advantage against the enemy. The Romans did not employ slingers and archers till later. If the *hastati* gave way, they retired by the intervals between the *principes* in their rear; and while the latter fought, the *triarii*, kneeling and protected by their bucklers, waited the moment for coming into action.

“The position for the camp is chosen with great care. When once the site has been designated, the spot is selected from which the general can most easily see everything; and there is fixed a standard. Around is measured off a square space, each side of which is distant a hundred feet from the standard; this is the *praetorium*. To the left and right of the *praetorium* are the *forum*, or market, and the *quaestorium*, i. e., the treasury and arsenal. The legions are stationed on the side which is most convenient for getting water and forage. The twelve tribunes, if there are only two legions, are lodged in a right line, parallel to the *praetorium*, and at a distance of fifty feet, their tents facing the troops, whose tents begin a hundred feet farther off, in a line also parallel.<sup>1</sup> The chief street (*Via Principalis*), a hundred feet wide, extends across the camp in front of the tribunes’ tents; the *Via Quintana*, parallel to this, is fifty feet wide; and narrower ways (*viae*) intersect these at right angles.

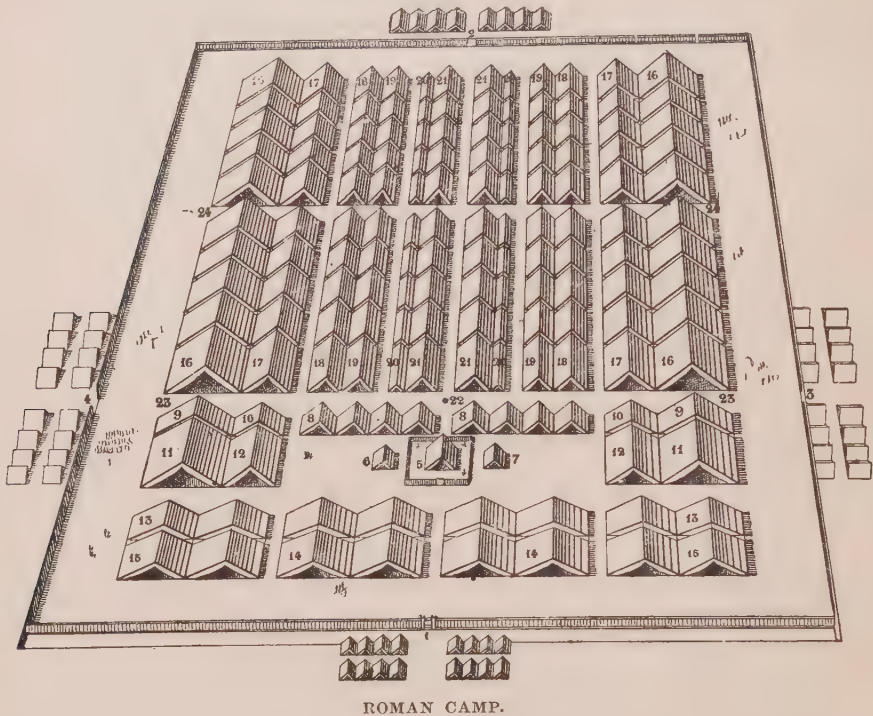
<sup>1</sup> The tents, made of skins, upheld by poles, each held ten men. [For further details of the arrangement of the troops, see the plan.]



PLAN OF THE ORDER OF BATTLE.

"From the entrenchment<sup>1</sup> to the tents there is a distance of 200 feet; this space serves to facilitate the entrance and departure of the troops. Cattle and whatever may be taken from the enemy are also put there. Another considerable advantage is that in night attacks neither fire nor dart can easily reach the tents.

"If it happen that four legions and two consuls camp together, the arrangement is the same for each army; only we must



- |                     |                        |                       |                      |
|---------------------|------------------------|-----------------------|----------------------|
| 1. Porta praetoria. | 7. Quaestorium.        | 13. Equites extraord. | 9. Principes.        |
| 2. Porta decumana.  | 8. Tribuni.            | 14. Pedites extraord. | 20. Triarii.         |
| 3. Porta dextra.    | 9. Praefecti sociorum. | 15. Auxilia.          | 21. Equites Romani   |
| 4. Porta sinistra.  | 10. Legati.            | 16. Pedites sociorum. | 22. Ara.             |
| 5. Praetorium.      | 11. Pedites delecti.   | 17. Equites sociorum. | 23. Via Principalis. |
| 6. Forum.           | 12. Equites delecti.   | 18. Hastati.          | 24. Via Quintana.    |

imagine two armies turned towards one another, and joined where the *extraordinarii* of both are placed,—that is to say, by the rear of the camp; and the latter then forms an oblong, covering a space double the first.

<sup>1</sup> The camp was defended by a ditch 9, 11, 12, 13, or 17 feet broad, and 8 or 9 deep. The earth which was dug up was thrown inside the camp in such a way as to form an embankment 4 feet high, on which was fixed palisading strongly interlaced. The sutlers and servants encamped outside the gates in the *procestria*.

“When once the camp is arranged, the tribunes receive the oath from all, whether free or slaves, that they will not steal anything in the camp, and that if they find anything they will bring it to the praetorium. Then two maniples, made up of equal numbers of principes and hastati from each legion, are set to guard the place which extends in front of the tribunes’ tents, and which the soldiers occupy during the day. The tent and baggage of each tribune are, besides, guarded by four soldiers. These maniples, drawn by lot from among the principes and hastati, furnish this guard daily, which is also intended to exalt the dignity of the tribunes. The triarii, exempt from this service, guard the horses for the squadron placed behind them. They have to prevent these horses from getting entangled in their halters or from causing by their escape any tumult in the camp. A maniple is always on guard at the consul’s tent.

“The allies make two sides of the ditch and entrenchment, the Romans the two others, one by each legion. Each side is allotted to parties, according to the number of the maniples, and for each party a centurion supervises the work; when the side is finished, two tribunes examine and approve it.

“The tribunes were charged with the discipline of the camp. Two of them commanded in turn together for two months. This duty was among the allies performed by the praefecti. At day the centurions waited at the tents of the tribunes, and the latter at that of the consul, from whom they took their orders.

“The watchword for the night is given in the following manner: one soldier, exempt from all guard-duty, is chosen from each of the turmae of cavalry and the maniples of infantry quartered in the last line. Every day, a little before sunset, the soldier betakes himself to the tribune’s tent, and there receives the watchword, which is written on a little piece of wood, and then returns to his company. His officer, taking witnesses, carries it to the officer of the next company, and the latter in his turn carries it to the next; and so on, until the watchword, having passed through all the maniples, is returned to the tribunes before night. General orders were sometimes circulated in the same way.

“A whole maniple guards the praetorium during the night. The tribunes and the horses are also guarded by sentries, who are

taken from the maniples. Ordinarily three sentries are given to the quaestor. The guard of each corps is taken from the corps itself. The exterior sides are confided to the care of the velites, who during the day mount guard along the entrenchment; there are, besides, ten at each gate of the camp.

“The cavalry make the rounds. It is the first maniple of the *triarii* whose centurion is charged to sound the trumpet at every hour when the guard must be mounted. The signal given, the horseman on whom the first guard has fallen makes the round, accompanied by some friends whom he uses as witnesses, and he visits not only the guards posted on the entrenchment and at the gates, but also all those who are at each company of foot and horse. If he finds the sentinels of the first watch on the alert he receives from them a small piece of wood, on which is written the name of the legion, the number of the maniple and century of which the soldiers on guard make part. If any one is asleep or absent he calls to witness those who accompanied him, and retires. The other rounds are made in a similar way. At each watch they sound the trumpet, so that those who have to make the round and those who form the guard may be warned at the same time.

“Those who have made the round, carry, as soon as the morning breaks, the little pieces of wood which they have received to the tribune. If they bring less than the number of guards, the writing on each of them is examined; whatever guard has not been found at its post, and the centurion and men who formed the guard, are called to confront him who made the round, who produces his witnesses, without which he alone bears all the penalty. Immediately a court-martial is called. The tribunes judge, and the guilty one has to run the gauntlet.

“This punishment is thus inflicted: the tribune, taking a small rod, simply touches the criminal; and immediately all the legionaries fall upon him with blows from sticks and stones in such a way that he frequently loses his life during the punishment. If he do not die, he remains marked with infamy. He is not allowed to return to his native land, and no relation or friend of his would dare to open his house to him. So severe a punishment causes the discipline as regards the night watches to be always exactly observed. The same punishment is inflicted on

those who steal in the camp, who give false witness, or have been caught three times in the same fault. There are also marks of infamy for any one who boasts falsely to the tribunes of an exploit, who abandons his post, or throws away his arms during battle. So that from the fear of being punished or dishonored, the soldiers brave all perils.<sup>1</sup>

“Should it happen that whole maniples have been driven from their post, the tribune assembles the legion; the guilty are brought forward; he makes them draw lots, and all who produce the numbers 10, 20, 30, etc., are made to run the gauntlet. The rest are condemned to receive barley in place of wheat, and to camp outside the rampart, at the risk of being carried off by the enemy. This is called *decimating*. When soldiers, on the contrary, distinguish themselves, whether in single combat with the permission of the general, or in a skirmish where the officer imposes no obligation of fighting, the consul parades the legion, calls out the soldiers, and having first bestowed great praises on them, makes a present of a lance to him who has wounded the enemy, of a cup or a breastplate if he has killed and despoiled him.

“After the capture of a city, those who first scaled the wall receive a golden crown.<sup>2</sup> There are also rewards for the soldiers who save citizens or allies. Those who have been delivered themselves, crown their liberator. They owe them during their whole life filial respect and all the duties which they would render a father. The legionaries who have received these rewards have the right, on their return from the campaign, to be present at games and *fêtes*, clothed in a dress only worn by those whose bravery the consuls have honored. They besides hang up, in the most conspicuous places of their houses, the spoils which they have taken from the enemy, as monuments of their courage.

“After a victory or the capture of a city the division of the booty is made with the same regularity. Half the soldiers guard the camp; the others disperse for pillage, and each brings

<sup>1</sup> The consul Petilius having been slain in 176 by the Ligurians, the Senate decided that the legion which had not been able to defend its general should not receive the pay of the year, and that that campaign should not be reckoned to any one *quia pro salutis imperatoris hostium telis se non obtulerant*. (Val. Max. II. vii. 15; cf. Livy, xli. 18.)

<sup>2</sup> The *obsidional* crown was for a long time made simply of grass.

to his legion what he has been able to get. This booty is sold by auction, and the tribunes divide the proceeds equally among all, including the sick and those who are absent on leave.

"The pay of the foot-soldier is two *obols* per day.<sup>1</sup> The centurion has double, the cavalry treble, or a drachma. The ration of bread for the infantry was two thirds of an Attic *medimnus* of corn per month, that of the horse 7 *medimni* of barley and 2 of wheat.<sup>2</sup> The infantry of the allies had the same rations as the Romans; their cavalry 1 *medimnus*, and a third of wheat and 5 of barley. This distribution was made the allies without charge; but as regards the Romans, a certain fixed sum was deducted from their pay for the victuals, dress, and arms which were assigned them.

"As the camp was always arranged as has been explained, and as each corps holds the same place in it, all that was needful was that the army, on reaching the place of encampment, should see the white flag waving which marks the spot where the consul's tent is pitched, in order that all the maniples should know where to halt. The soldiers take their places as if entering their native city, each going straight to his dwelling without possibility of mistake. Thus the Romans have no need to search, as the Greeks had, for a place 'fortified naturally;' they could camp everywhere; and everywhere, when the enemy wished to try a night surprise, they found them established in a fortress, where the watch was well kept."<sup>3</sup>

We see that in the army of those days there was no question respecting the distribution of the soldiers according to the order of classes. The legion of the first age of the Republic was constituted aristocratically, according to wealth. After the

<sup>1</sup> The *obol* was one sixth of a drachma; and Polybius regards the Greek drachma as equal to the Roman denarius, which continued to be considered, for the pay of troops, as equal to 10 *ases*, though, from 218 B. C. onward (*Pl. Nat. Hist.* xxxiii. 13), it was worth 16 in commerce. For a year of 360 days, the pay of a foot-soldier was therefore 120 denarii, that of the centurion and horse-soldier from 240 to 360 denarii. The denarius, containing about this time 58 grains of fine silver (*Hussey, Ancient Weights*), had an absolute value of 88 centimes ( $8\frac{1}{2}d.$ ), and a possible value much greater. M. de Witte raises the intrinsic value of the early denarii, struck at the rate of 72 to the lb., to 1.01 francs; that of the latter, 84 of which went to the lb., at about  $82\frac{1}{2}$  centimes ( $8\frac{1}{4}d.$ ).

<sup>2</sup> This rate is somewhat higher than that adopted for the French army.

<sup>3</sup> Compare with this description that which Josephus (*Bell. Jud.* iv. 5) gives more than two centuries after Polybius.

establishment of pay in 400 B. C., and probably since the reforms made by Camillus,<sup>1</sup> the distinctions set up or regulated by King Servius necessarily disappeared, and equality seemed to rule in the camp as well as in the Forum. Age and strength decided the place that the soldier should hold in the ranks. But Rome was too tenacious of its old usages to forget them entirely. The rich, who in the infantry have complete armor, alone furnish all the cavalry, both those who mount themselves at their own expense *equo privato*, to whom the state gives 7 medimni of barley a month, and those who receive from it a horse, *equus publicus*, with an allowance for its support, *aes equestre*, equivalent to the rations granted to the others in kind. The poor are only received into the *velites*,—a sort of forlorn hope, not called on for heavy fighting,—and the proletariat are enrolled only in times of grave peril.<sup>1</sup> Their service is then an exception, which becomes the rule from Marius' time,—that is to say, at the time when ambitious men believe the poorest to be the best auxiliaries.<sup>2</sup> At the time of the Punic wars the army was still representative of its country. In two centuries it will no longer be so.

Let us note also that no people of antiquity so faithfully fulfilled the obligation of military service. One may assert that from the battle of Lake Regillus to that of Zama the Romans were an army always on foot. To be raised to a civil magistracy one must have been a soldier; and this custom continued through the time of the Antonines. When, in the third century of our era, civil functions were separated from military, what remained of the spirit of old Rome disappeared, and the reign of adventurers began.

#### IV. RECAPITULATION.

So, in the heart of Italy, in the midst of populations subdued, disunited, and watched, arose a people, strong from union and character, which, having spent nearly two centuries in building up its constitution and army, had, in less than eighty years,

<sup>1</sup> The state gave them a sword and buckler.

*Proletarius publicitus scutisque feroque*

*Ornatur ferro.*

(Ennius, *ap. Aul. Gell. xvi. 10.*)

<sup>2</sup> . . . *et homini potentiam quaerenti egentissimus quisque opportunissimus.* (Sallust, *ap. Aul. Gell., ibid.*)

subdued and organized the whole peninsula, from the Rubicon to the Straits of Messina. In presence of these splendid results of human activity and prudence, remembering what Rome had once been, we shall say with Bossuet: "Of all the peoples of the world the Roman people has been the proudest and hardiest, the most regular in its counsels, the most constant in its principles, the most prudent, the most laborious, — finally, the most patient. From all this has been formed the best military power and the most prudent, firm, and logical political system which has ever existed."

These are very glorious destinies and a very great history. Yet if in Rome we have found many great citizens, we cannot say that we have, thus far, met with one really great man. This empire was, as Bossuet shows, in spite of himself, the work of time, of historical circumstances, and of the collective wisdom of the Senate and people. The union existing between those who deliberated in the curia and those who voted in the comitia, the spirit of sacrifice and the spirit of discipline, that is to say, the great civic virtues, — these gave to Rome the victory over the Samnites and Italy, these gave her the victory over Carthage and the world. This history is then the triumph of good sense applied with perseverance to public affairs; it is also the most brilliant protest against the old doctrine of the government of the world by the gods, and against the new theory which attributes all human progress to great men. They do much, doubtless, and in the works of art and thought they do all; but in politics there are no other great men than those who are the personification of the wants of their time, and who direct the social forces in the direction these forces had already taken. We shall one day see Rome, incapable of guiding her destinies, abandon herself into the hands of her military chiefs; but, for a century longer, her institutions and her old spirit preserved her from these dangerous leaders.

<sup>1</sup> Coin of Lollius Palikanus, the reverse of which represents the rostra. (See p. 422.)



HEAD OF LIBERTY.<sup>1</sup>

## FOURTH PERIOD.

### THE PUNIC WARS (264-201).

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#### CHAPTER XIX.

##### CARTHAGE.

##### I. COMMERCIAL EMPIRE OF THE PUNIC RACE.

WHILE Rome was advancing slowly by war from the heart of Latium to the Straits of Messina, on the other coast of the Mediterranean, facing Italy, less than 30 leagues from Sicily, the Carthaginian power was growing by means of industry and commerce.

To-day, on a desert strand, 4 leagues from Tunis, are to be seen fragments of columns, the ruins of a Roman aqueduct, some reservoirs half filled up, and in the sea the remains of piers which the waves have destroyed. This is all that remains of Carthage,<sup>1</sup>

<sup>1</sup> The most considerable ruins are those of the aqueduct which crossed the isthmus and supplied the city. At its extremity are some deep parallel cisterns, which are sunk under the ground. At a little distance from the cisterns, and commanding the sea by a height of 205 feet, a hill rises, where King Louis Philippe has had a small chapel built in honor of Saint Louis. This is, without doubt, the site of Byrsa, the citadel of Carthage. M. Beulé (*Fouilles de Carthage*) thought he found the foundations of the walls on the declivity of the hill; but the results of his excavations have on this point been strongly combated by Mr. Davis (*Carthage and her Remains*). The temple of the great goddess of Carthage, Tanit, whom the Romans successively called Urania, Juno, and the Heavenly Virgin, occupied, according to the accounts of ancient authors, another hill almost as extensive as Byrsa, from which it was separated only by a low street. There has been found on the whole breadth of the space comprised between the chapel of St. Louis and the sea, but principally in the vicinity of the chapel, a quantity of ex-votos bearing dedications in the Phœnician language to Tanit and Bâal-Hammon, which must come from the temple of this goddess.

“The situation of the ports leaves room for less doubt; they were to the south of Carthage.

. . . *etiam periere ruinae*. And yet twice, Carthage lived gloriously, first as a Punic city, and then as a Roman. Her towers rose to 4 stories; her triple walls reached to 30 cubits; and such was the strength of her walls, that the rooms made in their masonry could shelter three hundred elephants of war, four thousand horses, and twenty-four thousand soldiers with their provisions, equipment, and arms.<sup>1</sup> Gold plates covered her temple of the Sun, whose statue of pure gold weighed, it is said, 1,000 talents; and in her squares, which re-echoed with twenty languages, were to be met the half-naked Numidian and Moor, the Iberian dressed in white, the Gaul in his brilliant sagum, the stout Ligurian, the active Balearic, Greeks come to seek their fortune in the great city, Nasamones and Lotus-eaters called from the region of the Syrtes, — in short, all those who came to Carthage to sell their courage, pay their tribute, or to bring to this commercial centre of all lands, civilized and barbarous, the products of three continents. In its last days, after the struggle of a century, Carthage still contained seven hundred thousand people.<sup>2</sup>

and opened not upon the Lake of Tunis, but upon the sea, in front of the little port Goletta. There were two, one behind the other; but one opening gave entrance to both. The first, which communicated directly with the sea, was the commercial port; the other, the naval port, was smaller and circular; an island occupied its centre. These ports had been cut out of the rock, as were a great many of the Phoenician harbors; and they were thus defended on their sides by a natural wall; towards the south they were closed by an iron chain.

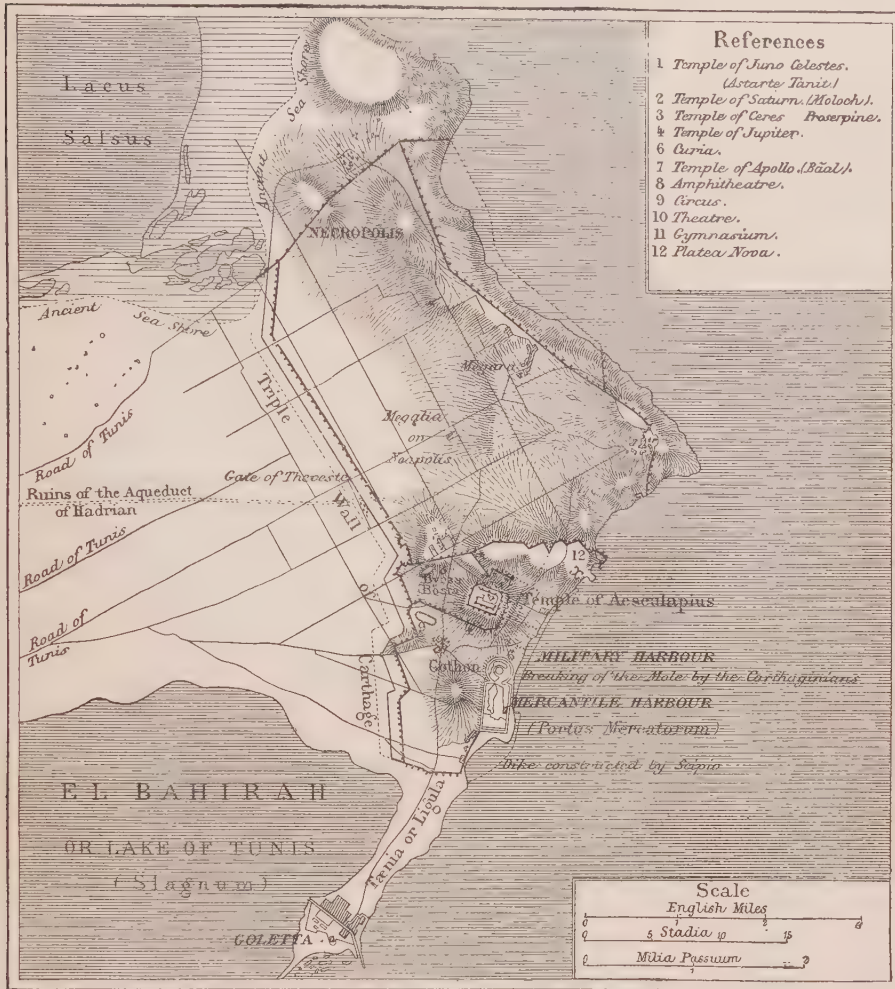
"The Phoenicians carried their religion with them. Wherever they went they raised chapels, or consecrated in the temples of foreign divinities ex-votos to their national divinities. So in almost all their commercial stations are to be found traces of the worship of Melkart and Astarte, or Hercules and Venus, as the Greeks and Romans have always called their gods. The *Portus Herculis*, *Portus Herculis Monoeci* (Monaco), and the *Portus Veneris* (Port Vendres) have this origin.

"The Carthaginian inscriptions make known to us, besides priests properly so called, the existence of hierodules attached to the service of the different temples who must have formed regular confraternities. The temple was their family; they had no ancestors; thus more than once is seen on the *stelae* the name of the city of Carthage in the place of the son and of the ancestor of him who made the offering. The inscriptions permit us also to catch glimpses of a religious organization outside the sacerdotal body; on two or three large inscriptions we see represented the 'ten men placed over the sacred things.' This must have been a sort of religious magistracy answering to the *centumviri* or the *suffetes*. Finally, it tells us the names of a certain number of *suffetes*, — Hannibal, Mago, Bomilear; but their names were very widespread, and the total absence of dates prevents us from drawing any result relative to the history of Carthage." (Note communicated by M. Berger.)

<sup>1</sup> The triple enclosure of which Appian speaks was perhaps only the external wall, then the two walls of casemates separated from the first by a covered road.

<sup>2</sup> Its Punic name was Kiriath-Hadeshât, or the *New City*, which was probably pro-

This city was, however, only a colony of another city,—Tyre, a city without territory, like Venice or Amsterdam, a vessel at anchor on the sea, and thence witnessing conquerors and revolutions. Tyre and Sidon were the principal cities of a country



PLAN OF CARTHAGE.<sup>1</sup>

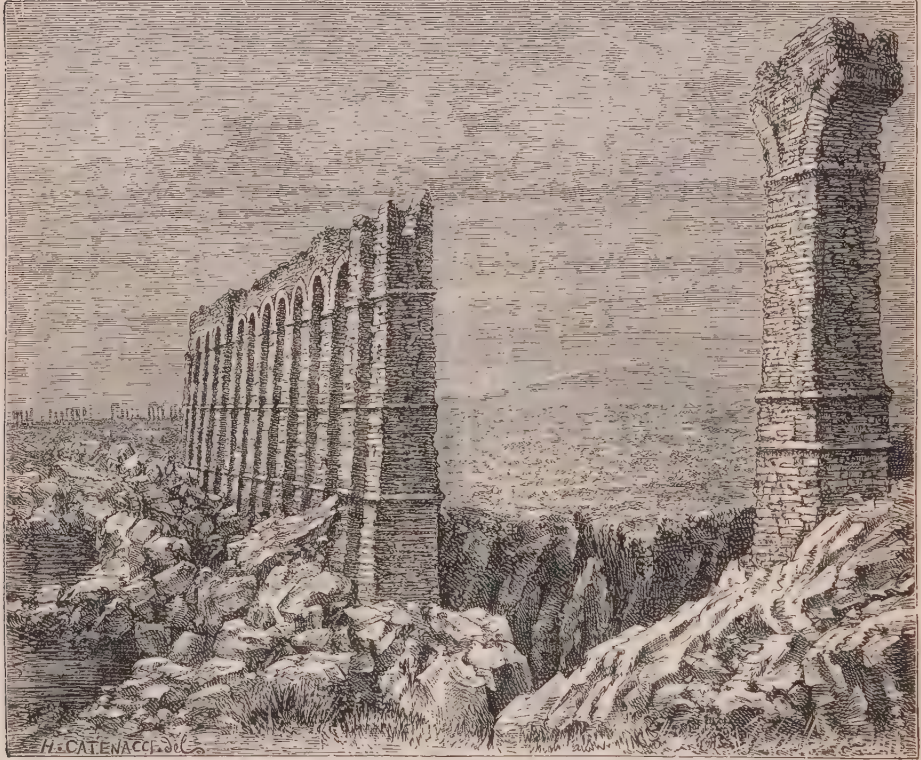
which, confined between Lebanon and the sea, had scarcely an area of 240 square miles. But from the smallest countries have come

nounced Kart-Hadshât, and this explains the Greek name *Καρθηδών*, and the Roman name *Carthago*.

<sup>1</sup> There are many plans of Carthage. We have collected into ours the results of the most recent works; but many of the details in the published plans, as also in our own, are only approximations.

the grandest things: from Attica, the civilization of the world; from Palestine, the religion of Christ.

The Greeks have been the artists, the thinkers, and the poets of the ancient world; the Phoenicians were only the traders,<sup>1</sup> but with so much courage, perseverance, and skill, that they have taken, in the history of the human race, a place among its civilizing peoples. In their distant expeditions these gold-seekers



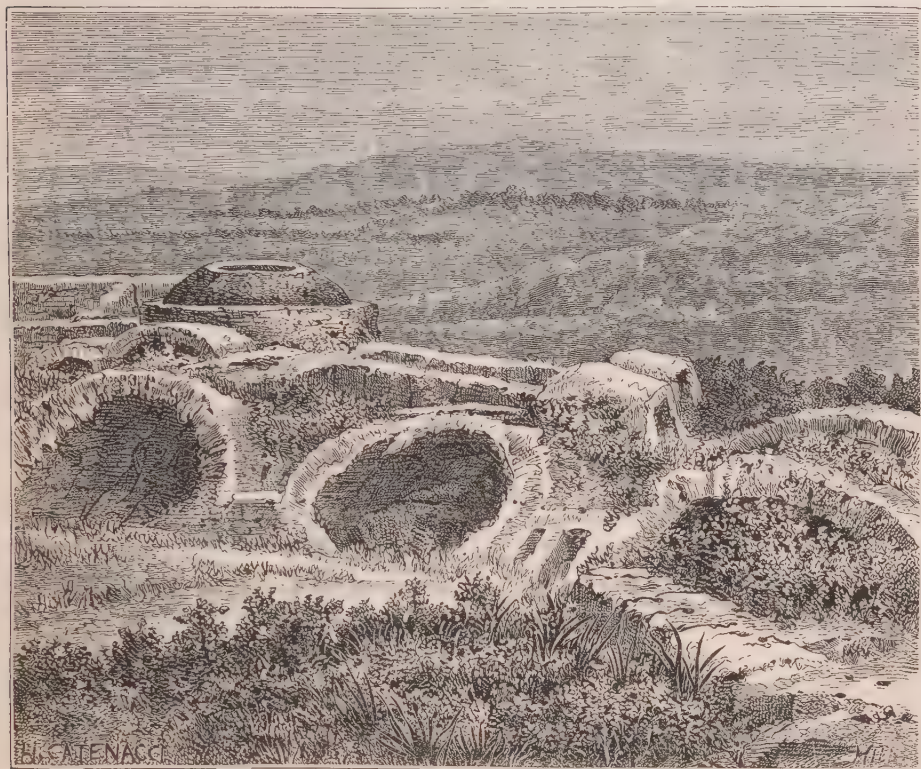
AQUEDUCTS OF CARTHAGE.<sup>2</sup>

had found what they did not seek, — the arts and science of Egypt and of Assyria, which they carried away in their caravans and on their ships. To the Greeks they transmitted the hieratic writing of the Pharaohs, the metric system of the Babylonians, and many religious doctrines and artistic methods, which were felicitously

<sup>1</sup> Respecting the commerce of the Phoenicians, see the magnificent ode by Ezekiel (chap. xxvii.): "O Tyre! thou hast said, I am of perfect beauty," etc.

<sup>2</sup> These aqueducts belonged to Roman Carthage. Drawing taken from the work by Davis, *Carthage and her Remains*; see p. 529, n. 2.

modified by the bright and charming genius of the race beloved by Minerva.<sup>1</sup> To the Africans and Spaniards they taught the agricul-



CISTERNS OF CARTHAGE.<sup>2</sup>

ture of Syria and of the Nile Valley; everywhere they brought the products of an advanced industry, which awakened the nascent industry of barbarous countries.

<sup>1</sup> [The Phœnician influences on Greek and Roman culture are here well stated, and have been of late proved far greater than was supposed by the earlier students of Greece and Rome. The Greek *μῦα* retains its Babylonian name; the Greek alphabet has now been proved (by De Rougé) to have come from Egypt through the Phœnicians, who re-named the letters; the tombs of Palestrina, etc., show the spread of Phœnician workmanship over Italy. How much Greek and even Roman religion owed them is uncertain, but the debt was certainly large. — *Ed.*]

<sup>2</sup> These cisterns, built on the east of the citadel, appear to have been 140 feet long, 50 wide, and 30 high; the walls were 5 feet thick. The Carthaginian cisterns became insufficient for Roman Carthage. Hadrian sought for a supply at Zaghwan and Djonghar, about 68 miles distant, and constructed a gigantic aqueduct across mountains and valleys. It had a mean height of about 113 feet, and a separation of only 9 feet between the supports. There exists above the Bardo, at about one hour's distance, a part of the arches to an extent of about 800 yards. The canal, which the aqueduct carried, was vaulted, and high enough for an average man to walk along without stooping.

As there was no land for the Phoenicians on their barren strand, they had taken the sea for their domain; they covered it with their fleets, and planted colonies on all its coasts, not after the fashion

COIN OF SIDON.<sup>1</sup>

of Rome, as fortresses intended to secure empire and the unity of the conquering people, but after the Greek manner, as an overflow of population left to its own resources, and so much the better pursuing its own fortune. There

was a time when the Mediterranean might be styled the Phoenician Sea. The legend, summing up, as it always does, the ancient

COIN OF SARDINIA.<sup>2</sup>

history of a people in that of a mythic hero, represented the successive stages of progress of Phoenician colonization by the symbolic voyage of the god Melkart. The Tyrian Heracles, leading a powerful army, had crossed the north of Africa,

Spain, Gaul, Italy, and Sicily, subduing nations, founding cities, and teaching to the conquered the arts of peace. Sardinia still

possesses the strange monuments raised by the Phoenician colonists, the *Nuraghe*.<sup>3</sup>



NURAGHE OF SORI.

In the Aegean Sea the Phoenicians retired before the warlike races of Hellas; and leaving to them the north of the Mediterranean, they kept only Africa and

Spain. From Tyre to Cadiz, for 1,000 leagues, the Phoenician

<sup>1</sup> Head crowned with towers, personification of the city. On the reverse, the name Sidonians, an eagle with a palm and its foot on a ship's prow; in the field a monogram and the date E, year 5 of the Sidonian era, or 106 B. C.

<sup>2</sup> SARD. PATER. Head of the god Sardus; on the reverse, the head and name of Atius Balbus, praetor in Sardinia, and grandfather of Augustus. Roman bronze coin.

<sup>3</sup> [That these *Nuraghe* were built by Phoenicians is more than doubtful; they probably date from earlier, or at least ruder races. — *Ed.*]

ships could follow a coast fringed by their trading-posts. But the Mediterranean was too narrow for these thousands of merchants who constituted themselves the purveyors of nations. Their caravans or their ships visited the most remote countries of the east and south. By the Red Sea and Indian Ocean they went as far as India, Ceylon, and established themselves in the Persian Gulf; by Persia and Bactria they penetrated to the frontiers of China. The ivory and ebony of Ethiopia, the gold dust of Central Africa and Asia, the perfumes of Yemen, the cinnamon and spices of Ceylon, the precious stones and rich tissues of India, the pearls of the Persian Gulf, the metals, slaves, and wools of Asia Minor, copper from Italy, silver from Spain,<sup>2</sup> tin from England, amber from the Baltic, lay in heaps in the markets of Tyre. But let us not look into the interior of these maritime cities, where, with so much riches, there was combined so much corruption. Under the influence of a hot climate and of a religion which reduced the problem of the universe to that of fecundity, their solemnities were the lascivious feasts of Astarte, or the shrieks with which their temples resounded when Moloch, "horrid king,"<sup>3</sup> required the sacrifice of the noblest children.<sup>4</sup>

COIN OF CADIZ.<sup>1</sup>

Carthage was only a link of this immense chain which the Phoenicians had attached to all the continents, to all the islands, and with which they seemed to desire to bind the world. But there are cities which are called by their situation to a high fortune. Placed at that point of Africa which stretches out towards Sicily, as if to close the Maltese Channel, and commands the passage between the two great basins of the Mediterranean, Carthage

<sup>1</sup> Head of Hercules — Melkart; on the reverse, a fish and a Punic inscription, which reads: "Mebaali-Agadir," a "citizen of Agadir." Silver money. (Note by M. de Sauley.)

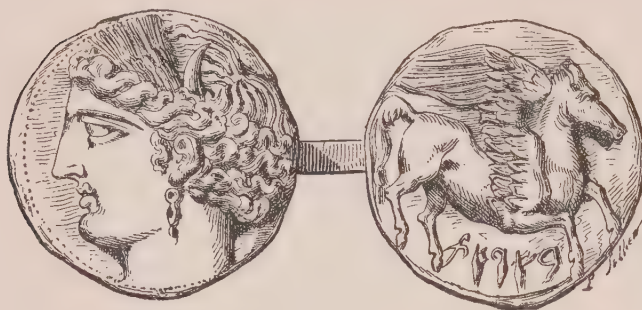
<sup>2</sup> Silver being rare in ancient times, the ratio of gold to silver was at Rome as 1 to 10; anciently in Asia it was perhaps 1 to 7 or 8; with us it is legally 1 to 15½; this high price of silver was without doubt one of the causes of the wealth of the Phoenicians, who drew much silver from Spain. Tyre and Sidon had flourishing industries also, — purple stuffs, glass ware, textile fabrics, toys, salt provisions, metal work, etc.

<sup>3</sup> "Moloch, horrid king, besmeared with blood  
Of human sacrifice and parents' tears."

MILTON: *Paradise Lost*, ii.

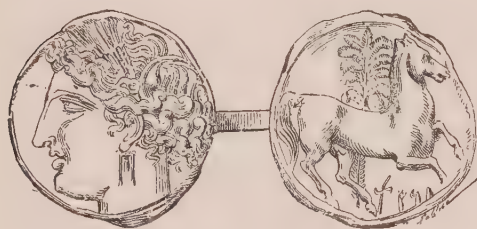
<sup>4</sup> [The most brilliant picture of Carthaginian splendor will be found in Flaubert's novel *Salammbô*, of which the scene is laid between the First and Second Punic Wars. — *Ed.*]

became the Tyre of the West, and in colossal proportions, because Mount Atlas, with its intractable mountaineers, was not like Lebanon to Tyre, close to its walls, barring the way and



COIN OF CARTHAGE.<sup>1</sup>

limiting its space; because it was not encircled, like Palmyra, by the desert and its nomads; because, in short, it was able, resting on large and fertile provinces,<sup>2</sup> to extend over the vast continent lying behind it, without being stopped by powerful states. The Greeks of Cyrene were kept in check, the interior of Africa crossed to the Nile and Niger,



COIN OF CARTHAGE.<sup>4</sup>

Senegal<sup>3</sup> discovered, Spain and Gaul explored, the Canaries discovered, America perhaps surmised and announced to Christopher Columbus by that statue on the Isle of Madeira which, with extended arm, pointed to the West. This

is what the colony did which was placed by Tyre at Cape Bon.

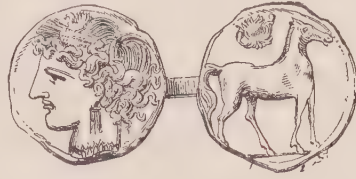
<sup>1</sup> Head of the nymph Arethusa; on the reverse, Pegasus. The inscription, BARAT, signifies the Wells, and perhaps more exactly Bi ARAT, "at Arat," a Punic name of Syracuse, which possessed the famous fountain of Arethusa. Large silver piece, certainly struck in Sicily, and probably at Syracuse. (Note of M. de Sauley.)

<sup>2</sup> The Zeugitana and the Byzacene districts, the extreme fertility of which Polybius (xii. 3), Diodorus (xx. 8), and Scylax praise, and whose soil is even now of inconceivable fertility. Ninety-seven ears have been counted on a single root of barley, and the natives have assured Sir G. Temple (*Excurs. in the Medit.* ii. 108) that there have often been as many as 300. At the Algerian Exhibition of 1876 some clusters of barley grown in the ditches of Touggourt, and springing from a single grain, bore each 78, 84, and even 118 ears.

<sup>3</sup> Hanno, charged with the examination of the west coasts of Africa, came to a stop through want of provisions between the 7th and 8th degree of N. lat., in the Gulf of Sherboro, which he called the Horn of the South, *Nóron képas*. He settled colonists, men and women, on divers points of the coast, from 10° N. lat. to the Pillars of Hercules.

<sup>4</sup> Head of Arethusa. On the reverse, a free horse, with his back against a palm-tree, — a symbol essentially Carthaginian. A fraction of the former piece. The inscription has the same meaning, which assigns the same Sicilian origin to this piece. An electrum coin. (Note of M. de Sauley.)

There was a moment when this commercial empire founded by the Punic race, with its two great capitals, Tyre and Carthage, extended, as did a thousand years later that of their Arab brothers, from the Atlantic Ocean as far as the Indian. But this rule had two implacable enemies,—in the east the Greeks, in the west the Romans. With Xerxes the Phoenician ships came as far as Salamis; with Alexander the Greeks appeared under the walls of Tyre, which they overturned. When, however, they founded Antioch and Alexandria, Phoenicia, straitened between these two cities, saw the commerce of the world depart. What Alexander had done to Tyre, Agathocles and Pyrrhus attempted against Carthage. But Greece looks towards the east; here she had gained her brilliant victory; Pyrrhus miscarried in the west against the Phoenician colonists; it required a stronger hand to snatch Sicily from the Carthaginians.



COIN OF CARTHAGE.

GOLD COIN.<sup>1</sup>

## II. CARTHAGINIANS AND LIBY-PHOENICIANS; COMMERCIAL POLICY OF CARTHAGE.

LIKE Rome, Carthage had the most obscure beginnings. She took four centuries to found her empire. Not all the Numidians were, as their Greek name would seem to indicate, nomads. Many of the Libyans were devoted to agriculture; many also wandered about, like the present Algerians, with their flocks. She conquered the former and gained or restrained the latter by the alliances which she caused their

COIN OF LIBYA.<sup>2</sup>

<sup>1</sup> On the right, a palm. On the reverse, the head of a horse. Coin of recent period.

<sup>2</sup> Hercules-Melkart, having the head covered with a lion's skin. On the reverse, a lion walking. Below the name of the Libyans. Above, the Punic letter corresponding to M, the abbreviation of the word MAKINAT, which signifies *camp*. The piece must be, then, a *moneta castrensis* special to the Libyans. (Note of M. de Sauley.)

chiefs to contract with the daughters of her richest citizens.<sup>1</sup> She encouraged the culture of the soil, and her colonists, mixing with the natives, formed in time one people with them, the Liby-



PORTS OF CARTHAGE<sup>2</sup> (TAKEN FROM DAVIS).

Phoenicians.<sup>3</sup> But the Roman colonies, always armed, encircled their metropolis with an impenetrable girdle. The establishments

<sup>1</sup> See in Livy the history of Sophonisba, and in Polybius that of Naravas (i. 78 *seq.*). Oesalces, King of the Massylians, married also a niece of Hannibal. (Livy, xxix. 29.)

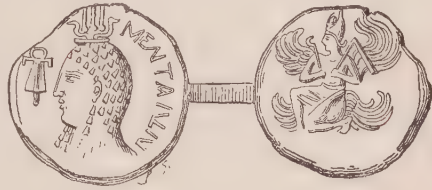
<sup>2</sup> The harbors of Carthage were situate to the southeast of Saint Louis' chapel, at the point where the Bey's country-house stands. The two little lakes now to be seen there are not remains of the ports, but an attempt at restoration, made some years ago by the son of the prime minister. (De Sainte-Marie, *La Tunisie Chrét.*)

<sup>3</sup> Arist., *Pol.* vi. 3. Let us note that between the Carthaginians and the Africans there was a difference of origin, language, and manners which did not exist, at least to the same degree, between Rome and the Italians, even if the famous narrative of Procopius (*De B.* V. ii. 20) should be admitted respecting the presence in Africa of Canaanites, — that is to say, of men of Phoenician language and race before the arrival of colonists from Sidon and Tyre. In Italy the fusion was possible; it was so in Africa only by that intermediary race the Liby-Phoenicians, which was slow in forming, and which had not the same interests as Carthage. Just as the English are foreigners in India, so the genuine Carthaginians always remained for Africa. In Livy the ambassadors of Masinissa reproach them with it.

of Carthage, all unwall'd, that a revolt might be impossible, were only, to say the truth, large agricultural villages, charged with the feeding of the immense population of the capital and provisioning its thousand ships and its armies. Thus is it that the Carthaginian cities appear to us, — open to all attacks, and as incapable of defending themselves against Carthage as against her enemies. Spoletum, Casilinum, Nola, and the impregnable cities of Central Italy saved Rome by their resistance to Hannibal; two hundred cities yielded to Agathocles as soon as he had set foot in Africa.

The Senate had favored the intermarriage of its colonists with the Libyans (Berbers). But the people of this mixed race were regarded as an inferior class, excluded from honors and from office,<sup>1</sup> watched, treated as a hostile race, and thus urged on to revolt. The history of Mutines and of the war of the mercenaries shows the fault of Carthage and its punishment; at Rome, Mutines might have become a consul; at Carthage, he was insulted, proscribed, and forced into treason to save his head.

Carthage had been preceded or followed on this coast by other Phoenician colonies, — Utica, Hippo, Hadrumentum, the two Leptis, all of which she compelled to recognize her supremacy, except Utica, which knew how to keep a real independence.<sup>3</sup> No longer having to fear their rivalry, having subjected the Numidian borderers, keeping the rest divided by policy or gold, she had full liberty to extend her maritime empire. Born of a merchant city, Carthage loved nothing but commerce, and made war simply to open up thoroughfares, to make sure of trading with new countries, or to destroy rival powers. The Greeks and the Phoenicians divided between them one of the two great basins of the



AEGYPTO-ROMAN COIN OF MALTA.<sup>2</sup>

<sup>1</sup> It was the Liby-Phoenicians who composed, with the populace of the capital, the colonies sent out in such number. (Arist., *Pol.* vi. 3.) [Mommson thinks the designation was really political, like the *Latin* name. — *Ed.*]

<sup>2</sup> MEAITAIQN. Head of Iris, with her usual head-dress, — three plumes and two uraens (the serpent, mark of royalty); before her, the representation of the goddess Tanit. On the reverse, Osiris (?) carrying the two symbols of regularity, — the claw, which holds, and the *flabellum*, which moves or fans. Bronze coin of Malta.

<sup>3</sup> Polyb., iii. 24. Utica in Phoenician means the *old town*.

Mediterranean: Carthage sought to possess the other. Sardinia, Corsica, and the Balearic Islands commanded its navigation; 'she



POENO-ROMAN COIN OF GAULOS.<sup>1</sup>

took possession of them. Sicily was better defended by the Greeks of Syracuse; she kept them in check by taking up her position at Malta, where she kept two thousand men as garrison, at Gaulos, at Cossura, which touch it, at the Aegates and the Lipari Islands, which dominate its coast on the west and north, in Sicily itself, two thirds of which she finally occupied. Wherever she ruled as sovereign, hard laws—as merchants have always prescribed, even in our days, to defend their monopolies—oppressed the conquered. Whilst around her own walls she condemned the Libyans to work for her profit, it was forbidden, if we may believe the Greeks,



POENO-ROMAN COIN OF COSSURA.<sup>3</sup>

the inhabitants of Sardinia, under pain of death, to cultivate the soil.<sup>2</sup> In Africa, whose stormy coast she had fringed with her numerous factories; in Spain, where ancient Phoenician colonies served as commercial stations,—she profited by the ignorance of the barbarians to make good bargains with them. She lost neither her time nor strength in conquering or civilizing them; she preferred to create wants for them, and to impose on them burdensome exchanges, taking, for some slight tissues made at Malta, the gold dust of the African or silver of the Spaniard; always gaining on everything, and with all men.

<sup>1</sup> Head of Melkart. Before it, a *caduceus*, symbol of commerce. On the reverse, an object, the meaning of which is lost, and in a Roman crown of laurel the words "the ships." Bronze money used for paying sailors.

<sup>2</sup> *Auct. de Mirab.* 104. This is a mistake; Sardinia furnished much corn to the fleets and armies of Carthage (Diod., xiv. 63, 77). But the Carthaginians spread this report to keep off foreign ships from the island, which would have supported Carthage if a revolt or war deprived them of the corn of Africa. In the first treaty with Rome, the Romans were allowed to trade in Sardinia; in the second, this permission was withdrawn. (Polyb., iii. 22-24.)

<sup>3</sup> Head of a veiled woman, image of the tutelary deity of the island, crowned by a Victory. Reverse, COSSURA, and the representation of Tanit in a crown of laurel (see p. 542, n. 2). Bronze coin of Cossura. These three coins show the two islands submitting to the triple influence of Phoenicia, Egypt, and Rome; and as two at least are of the Roman period, they prove also the persistence of the Punic nationality.



RUINS OF THE TEMPLE OF BĀĀL-HAMMON.



The Etruscans, Massaliots, Syracuse, Agrigentum, and the Greek cities of Italy created for her a severe competition. Against some she excited the hate and ambition of Rome (by the treaties of 509, 348, and 276 B. C.); against others she perhaps armed the Gauls and Ligurians; or else she mysteriously hid the route followed by her ships. Every foreign vessel caught in the waters of Sardinia or near the Pillars of Hercules was pillaged and the crew thrown into the sea.<sup>1</sup> After the Punic wars, this strange right of nations, as Montesquieu calls it, was modified. A Carthaginian vessel, seeing itself followed into the Atlantic by a Roman galley, ran itself aground rather than show the route to the Cassiterides (the Scilly Islands).<sup>2</sup> The love of gain rose almost to heroism. What is strange, the greatest commercial power of antiquity seems to have remained a long time without itself coining its gold and silver money; at least, the silver and gold coins which we possess of Punic Carthage all come from the mints which it had in Sicily, and where Greek artists worked for it. Syracuse even made them for it, as appears from the beauty of the type and image of the nymph Arethusa. These moneys do not even belong to the standard of weight after which the true Punic coins were made.<sup>3</sup> Carthage, however, had them at the time of its independence; but, following the custom of Egypt and Western Asia, it made its exchanges principally with bullion, as China still does, and by barter, or with pieces of leather, which, bearing the stamp of the state,<sup>4</sup> played the part of our paper money. This practice need hardly surprise us, as something analogous to it has been found among the Assyrians, from whom Phœnicia borrowed so much.<sup>5</sup>

<sup>1</sup> App., *Bell. Pun.* 4; Strabo, xvii. 802; Montesq., *Esp. des Loïs*, xxi. 11.

<sup>2</sup> Strabo, iii. 176. The captain being saved, Carthage restored him, at the public expense, all he had lost.

<sup>3</sup> Lenormant, *La Monnaie dans l'antiquité*, i. 266. The author believes that Carthage began to coin pieces of gold at home only towards 350.

<sup>4</sup> Cf. Eckhel, *Doctrina Numm.* iv. 136.

<sup>5</sup> From the ninth century B. C. the Assyrians had small clay bricks, which were real letters of credit, enabling the merchants of Babylon and Nineveh to dispense with the cumbrous and sometimes dangerous transport of specie. (Lenormant, *ibid.* i. 113.)

## III. — MERCENARIES.

To give its commerce scope and security, to be mistress of the seas, Carthage only wanted quiet possession of the isles and coast-line. However restricted these pretensions were, armies were required to realize them. But as soon as war becomes simply a commercial matter, a means of assuring the return of capital and the sale of merchandise, why should not the merchants pay soldiers as they pay agents and clerks? Venice, Milan, Florence —

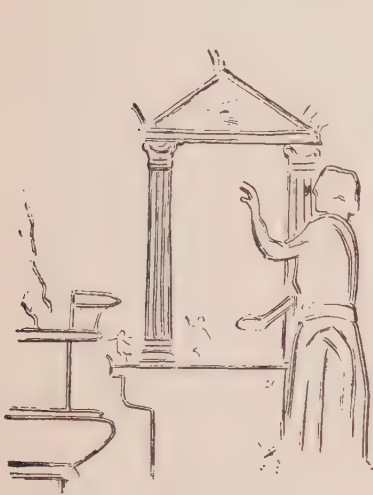
FIGURES PLACED AT THE PROWS OF PUNIC SHIPS.<sup>1</sup>

all the Italian republics of the 15th century had *condottieri*; England has often bought them. It was a Phoenician practice: "The Persians, Lydians, and the men of Libya," said Ezekiel to the city of Tyre, "were in thine army, thy men of war: they hanged the shield and helmet in thee; they set forth thy comeliness."<sup>2</sup> Carthage had, therefore, its mercenaries. Horses were bought and ships,

<sup>1</sup> We may suppose that Carthage followed the usage of Tyre and Sidon, who placed monstrous dwarfs at the prow of their ships (*Musée Napoléon*, vol. iii. pl. 19). See (p. 542) what is said of Carthaginian art.

<sup>2</sup> xxvii. 10.

which they armed at the prow with deformed dwarfs to excite terror; they also bought men, and from the Alps and Pyrenees to the Atlas Mountains there were plenty of swords for hire! Every one of Carthage's factories became a recruiting office. The prices were low, for the emulation was great amongst the poor and greedy barbarians who encircled the narrow border of the Carthaginian possessions. Besides, Carthage understood her business. She shipped the women, children, and even the effects of her mercenaries, — they were so many hostages of their fidelity; or after

OFFERING (EX-VOTO).<sup>1</sup>THE GODDESS TANIT (EX-VOTO).<sup>2</sup>

a murderous campaign they fell to the treasury. No one was refused, neither the Balearic slinger,<sup>3</sup> nor the Numidian horseman,<sup>4</sup> armed with a buckler of elephant's hide and covered with the skin of a lion or panther, nor the Spanish and Gallic foot-soldier, nor the Greek, whom they employed in every capacity, — spy, sailor, builder, in time of need even general.<sup>5</sup>

The more different races there were in the Carthaginian

<sup>1</sup> A Carthaginian making an offering before an altar.

<sup>2</sup> Top of a *stèle* of the temple of Tanit, where the goddess, who was "the splendor of Bâal," that is to say, the moon, is reflection of the god, whose wife she was, is represented holding a child. To the right and left on the *acroteria* the crescent moon above the sun's disc.

<sup>3</sup> The reputation of these slingers is known. Strabo says (iii. 168) that the Baleares gave bread to their children only by placing it on a spot which they had to reach by the sling. Cf. Florus (iii. 8), Lycophron (*Alex.*, p. 637), and Diodorus (v. 18), who say the same thing.

<sup>4</sup> Polyb., i. 15.

<sup>5</sup> Xanthippus. Polyb., i. 7. See in the chapter following the history of the Rhodian of Lilybaeum.

army, the more confidence Carthage felt; a revolt seemed impossible among men who could not understand each other's speech. Besides, the general, his principal officers and his guard, called the sacred battalion,<sup>1</sup> were Carthaginians; and the senators always kept some of their colleagues near him, to watch over his conduct, and make sure that all these men were well earning their pay. The love of fame and of country, devotion to the state, — all those grand words, which at Rome wrought miracles, had no currency with the Carthaginian Senate. There was much talk of receipts and expenditures — very little of national honor; hence the resources of the country were exactly measured by those of the treasury. When that was full, soldiers were lavished with careless prodigality; when it was exhausted, Carthage yielded, or negotiated: the transaction had been a failure. In case of success, the disbursements were quickly made good, and the dead mercenaries forgotten. What matter if there were forty or fifty thousand barbarians less in the world! These mercenaries might sometimes be dangerous; but in that case it was easy to get rid of them, — witness the four thousand Gauls given up to the sword of the Romans, the troop abandoned on the desert Isle of Bones,<sup>2</sup> and Xanthippus, who perhaps perished like Carmagnola.

Such a system might last, so long as distant expeditions only were concerned; but the moment that war drew near her own walls, Carthage was lost. Her citizens, having committed to mercenaries the care of their defence, found few resources in themselves when they stood alone in face of the enemy. Even if they had had a senate able to send to the Romans, when making a descent on Africa, the answer of Appius to the King of Epirus, still they could not have made legionaries, like those of Asculum and Beneventum, out of their shopboys. "A crowd of virtues belongs to the pursuit of arms;"<sup>3</sup> and war, while a great misfortune, gives to

<sup>1</sup> For the Carthaginian citizen military service was so meritorious that he desired to keep perpetual remembrance of it. The law considered that to gird the sword was quite an exploit, and authorized the citizen to wear as many rings as he had made campaigns. (Arist., *Polit.* vii. 2, 6.)

<sup>2</sup> Ὀστρεώδης. Diod., v. 11.

<sup>3</sup> Châteaubriand says: "A people accustomed to see only the variations of the funds and the yard of cloth sold, if it find itself exposed to a disturbance, will be able to show neither the

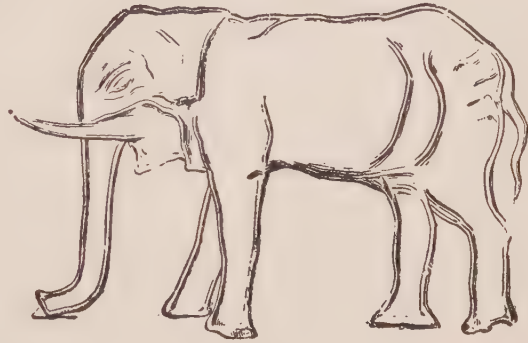
a military people qualities which outside camps are not known. Like the Jews and Tyrians, their brethren, the Carthaginians learnt how to fight only in their last days; but like them also, at the crisis they were heroic.

#### IV. THE CONSTITUTION.

BESIDES, the mercenaries only appeared at periods of decadence,—in Greece, after Alexander; in the Roman Empire, after



POMEGRANATE (EX-VOTO).<sup>1</sup>



ELEPHANT (EX-VOTO).<sup>1</sup>

the Antonines; in Italy, in the Middle Ages, after the Lombard League. When Rome and Carthage met, according to Polybius,<sup>2</sup> the former was in the full force of its robust constitution; the other had reached that senility of states when the enfeebled organization is no longer directed by an energetic will. The assertion of the merits of poverty had disappeared with the declamations on the virtues of the golden age. The poor man is not necessarily a good citizen, and the rich a bad one; but riches as well as indigence can produce mischief. Now there was at

energy of resistance nor the generosity of sacrifice. Repose begets cowardice; among shuttles there is fear of swords; a crowd of virtues belongs to arms."

<sup>1</sup> Taken from a *stèle* of the temple of Tanit. The pomegranate being consecrated to Adonis, this representation would indicate some relation between the worship of Tanit and that of Adonis. These two designs show more manual dexterity in the reproduction of animals and plants than is to be found in that of the human figure.

<sup>2</sup> Polyb., vi. 51. [Greeks served for pay from early days, as already mentioned. — *Ed.*]

Carthage too much opulence and too little of that high spirit which raises the soul above fortune. This great city had skilful merchants, bold voyagers, wise counsellors, and incomparable generals; we cannot name a poet, an artist, or a philosopher.<sup>1</sup> It will be



EX-VOTO OF THE TEMPLE OF  
TANIT.<sup>2</sup>

quite enough to see the reproduction which we give of some specimens of the three thousand ex-votos found at Carthage, to learn that, true to its origin, this people had no more art than their metropolis. It was active enough, but not thoughtful; and its religion, at once licentious and sanguinary, and for that reason very tenacious, exercised no moral influence on private life, no useful influence on the govern-

ment; whilst that of the Romans promoted virtuous conduct, and its priests, nearly all magistrates or senators, spoke in the name of Heaven to give sanctions to political wisdom.<sup>3</sup>

<sup>1</sup> In spite of the luxury of the temples and palaces, art was at Rome, as at Tyre, only a foreign importation. In the temple of Melkart at Tyre, where Herodotus (ii. 44) saw a gold column and one of emerald, there was no image of the god. The same in the temple of Gades:

. . . nulla effigies, simulacrave nota deorum  
Majestate locum implevere timore.

SILIUS ITALICUS: *Punica*, iii. 30.

There were some books at Carthage, since the Senate gave them to Masinissa, and Sallust (*Jug.*, p. 17) saw them; but there is no literary work extant but Mago's treatise on agriculture. It has been thought that the sculptor Boëthos was a Carthaginian; but the best editions of Pausanias have the reading Χαλκηδόνιος in place of Χαρρηδόνιος, which makes Boëthos to be a Greek of Chalcedon (see the Pausanias, ed. Didot, V. xvii. 4). They make Clitomachus also a Carthaginian, one of the chiefs of the New Academy; but he lived a long time at Athens, and there succeeded (in 129 B. C.) Carneades. He was still teaching there in 111 (Cicero, *De Orat.* i. 11), and he is traced there as far as the year 100. He was a Greek, at least in education, as another Carthaginian, Terence, was a Roman.

<sup>2</sup> A pediment somewhat Greek, then two figures of geometrical appearance, and which are, in fact, the rudimentary representation of the sacred cone (Venus of Paphos, Tacit., *Hist.* ii. 3, black stone of Emesa, Cybele, etc.), which was the image of Tanit, of whom the Graeco-Romans have made the *Heavenly Virgin*. "There, indeed, where the Aryan mind sees atmospheric phenomena, the Semite sees persons, who become united and beget others. . . . The open hand seen from the front is the hand of the divinity which blesses." (Berger, *Les Ex-voto du temple de Tanit*, p. 12.)

<sup>3</sup> Note explanatory of the figures of the plate (p. 543): No. 1, Attitude of adoration; No. 2, Hand of the goddess blessing, whose power is indicated by the immoderate size of the thumb, on which is graven its image; No. 3, The ears of the god "who hears," and his mouth, "which blesses;" No. 4, Disk of Venus surmounting the globe of the sun, with two *uraei*, symbols of Bâal-Hammon, formed by two crowned serpents surrounding the solar disk; No. 5, in the centre



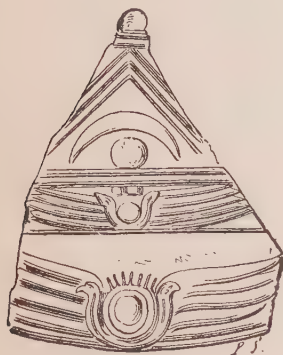
NO. 1. ADORATION.



NO. 2. HAND OF A GOD BLESSING.



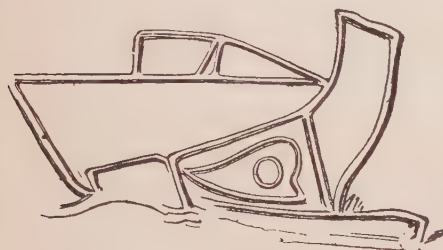
NO. 3. EX-VOTO.



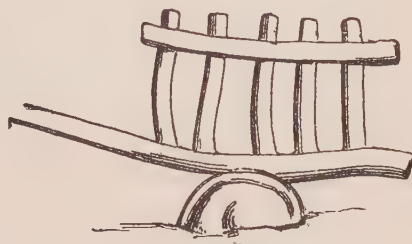
NO. 4. DISK OF VENUS.



NO. 5. PALM-TREE AND ENSIGNS.



NO. 6. SHIP.



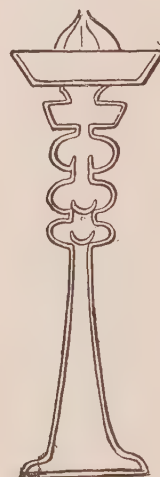
NO. 7. CHARIOT.



NO. 8. TROPHY.



NO. 9. PLOUGH.



NO. 10. CANDELABRUM.

REMAINS OF CARTHAGINIAN ART (SEE PAGE 542, NOTE 3).



The Romans pillaged the enemy; they did not pillage the state. At Carthage, in the latter days, all was for sale, and all was sold, principles as well as places. As wealth gave power, honors, and pleasure, no means of acquiring it, whether by force or astuteness, seemed illegitimate. "Among the Carthaginians," says Polybius, "in whatever way riches are acquired, one is never blamed; high places are bought." Aristotle also says that the rich alone held office. Carthage loved gold; she got possession of it, and she utterly ceased to live on the day when she lost it,—*receperunt mercedem suam*.

Nevertheless, Aristotle boasts of the excellence of her government.<sup>1</sup> It was a constitution made up of different elements,—royalty, aristocracy, democracy; but there did not exist among these powers the just balance which is the advantage of this kind of polity: oligarchy was really supreme. Two suffetes (*shophetim*, i. e. judges), chosen out of privileged families, and originally appointed for life, by the general assembly, were the highest magistrates of the Republic: some Greek and Latin writers give them the name of kings.<sup>2</sup> After them came the Senate, in which all the great families had representatives. To facilitate the action of the government by concentrating it, there was taken from the Senate the council of the centumviri, or of the hundred and four, according to Aristotle. The latter by degrees usurped the power, so that the suffetes became an annual office, and, being deprived of the command of the armies, were no more than presidents of this council and the religious chiefs of the nation. The centumviri, who recruited themselves by co-option, could call the generals to

a palm-tree with two clusters of dates, to the right and left two pikes representing ensigns; No. 6, Ship's prow; No. 7, Chariot with full wheels; No. 8, Panoply showing that the conical helmet represented is like the conical helmets found at Cannae, and which, after our drawing, should be considered as Carthaginian; No. 9, Plough; No. 10, Candelabrum (extract from a memoir by Mons. Ph. Berger on *Les Ex-voto du temple de Tanit à Carthage*). Let what precious monuments come from the small town of Pompeii be compared with what the temple of Tanit yields to us, and whatever allowance we may make for profanations and pillage, the thought must strike us that the Carthaginians, in spite of their nearness to Sicily, had only rude forms of art.

<sup>1</sup> Arist., *Polit.* ii. 8. Cicero says also: *Nec tantum Carthago habuisset opum sexcentos fere annos sine consiliis et disciplina.* (*De Rep.* i. fragm. inc. 3.)

<sup>2</sup> Corn. Nepos (*Hannib.* 7). Arist. (*Pol.* ii. 8) compares them to the kings of Sparta, and calls them βασιλεῖς. Livy (xxx. 7) compares them to the consuls; cf. Zon., viii. 8. Gades had two suffetes (Livy, xxviii. 37), and the case was probably the same in all the Phœnician and Carthaginian colonies.

account; they made use of this right to control all the military forces of the Republic. In time the other magistrates and the Senate itself found themselves subjected to their control.<sup>1</sup> As senators, they filled the committees formed in the Senate to control each of the branches of the administration, — the navy, internal police, military affairs, etc., and as centumviri they exercised, moreover, supervision over these committees. Finally, they formed the tribunal before which were brought judicial matters, — perhaps in the committee of the Thirty, whose members were for life,<sup>2</sup> and who seem to have been a privy council.<sup>3</sup> The nomination to offices and the right of intervening, in case of disagreement, between the suffetes and the Senate constituted the sole prerogatives of the public assembly.

We cannot be quite sure that what has just been said is a faithful summary of the Carthaginian constitution. The information of the ancients is insufficient, and on many points contradictory;<sup>4</sup> but they agree in showing the long-continued preponderance in this Republic of the oligarchy, which, to keep away the poor from the government, had made, as at Rome, all public functions unsalaried, and permitted the same citizens to hold several offices at the same time. To select senators and judges Athens consulted the lot, which is very democratic; Carthage consulted wealth only, which is not so.

The Senate, and in the Senate the centumvirs, were for a long time the sole masters of government. If liberty, as the Greeks

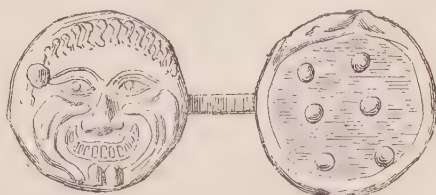
<sup>1</sup> Livy, xxx. 16; xxxiii. 46. The tribunal of the Forty at Venice united also all their powers. (See Daru, bk xxxix.; Arist. (*Pol.* ii. 8) speaks of the *συσσίτια τῶν ἑταίριων*.) These associations, where they prepared subjects for deliberation in the Senate, — *in circulis convivisque celebrata sermonibus res est, deinde in senatu quidam* (Livy, xxxiv. 61), — were an element of strength to the aristocracy, which was besides renewed by the accession of the newly become rich. Observe that the Carthaginians had not family names any more than the Jews.

<sup>2</sup> Justin, xix. 2, 5, and Livy, xxxiii. 46: *res fama vitæque omnium in illorum potestate erat. Qui unum ejus ordinis offendisset, omnes adversos habebat.*

<sup>3</sup> . . . *Triginta seniorum principes: id erat sanctius apud illos, consilium, maximeque ad ipsum senatum regendum vis.* (Livy, xxx. 16.)

<sup>4</sup> The two men who have spoken with the greatest authority respecting the institutions of Carthage, Aristotle and Polybius, are separated by two centuries, since the former died in 322, and the latter in 122. The one knew Carthage in prosperity, and finds its government excellent; the other saw its ruin, and blames its institutions. Both speak truly, though inconsistently; and this difference is explained by the difference of the times when they lived. Yet Aristotle had said: "If ever any great reverse happen to them, if their subjects refuse them obedience, the Carthaginians will find no means in their constitution to save themselves."

of the decadence understood it, suffered, empire profited, for the Carthaginian Senate had the immutable policy belonging to great aristocratic bodies, which, pursuing the same designs with energy and prudence for several generations, do more for the future of states than the often-changing influence of popular assemblies. It maintained during one whole war the same generals in office, — for example, Hannibal,<sup>1</sup> the defender of Agrigentum; Carthalo, the destroyer of the Roman fleet among the rocks of Camarina; Adherbal, the conqueror at Drepanum;

COIN OF CAMARINA.<sup>2</sup>

Himilco, who for nine years held Lilybaeum; and, above all, Amilcar Barca, over whom for six years all the efforts of his powerful adversaries could not triumph. But it watched their acts and punished their faults, not always their misfortunes; thus he who was conquered at Mylae, being surprised by an unusual manœuvre, did not lose its confidence. It is blamed for some rigorous decisions; it was right to remove from commands the incapable, or to strike ambitious fools, who deserve the extremest severities when they have lost the army or compromised the state. In home affairs it did not, like Athens, give up the tribunals to the people, — that is to say, justice to popular passions; and so well did it defend the civil power against military chiefs and demagogues, that there was not seen to arise, during a space of five hundred years, one of those tyrannies which were so often bred elsewhere from the favor of the army or demagogic excesses.<sup>3</sup> The populace, restrained by a whole system of aristocratic institutions, attached to the

<sup>1</sup> The following are the meanings, as given by M. de Saulcy, of some Carthaginian names: Hannibal (khanni-Baal), "Baal has taken me into favor;" Asdrubal (âazeron-Baal), "Baal has protected him," or "protects him;" Amilcar (âbd-Melkart), "the servant of Melkart;" Hannon (khannoun), "the gracious;" Maharbal (mahar-Baal), "present from Baal;" Bodostor (âbd-Astaroth), "the servant of Astarte;" Bomilcar (âbd-Melkart), "the servant of Melkart."

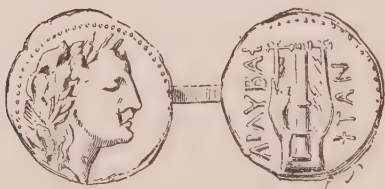
<sup>2</sup> Theatrical mask or head of Medusa; on the reverse, six globules, mark of the  $\frac{1}{2}$  lb. (6 ounces). Very ancient bronze coin of Camarina.

<sup>3</sup> Two attempts at usurpation are quoted. Aristotle speaks of a Hanno, whom he compares to Pausanias, and who, in 340, was put to death, after frightful tortures, with his whole family; and, according to Justin (xxi. 4), Bomilcar also attempted, in 308, to cause a revolution.

government by the opulence of the charitable establishments,<sup>1</sup> was also periodically enfeebled by the sending abroad of numerous colonies. Carthage thus got rid of this populace, without native ties and without gods, which collects in great merchant cities, and in which low instincts, brutal passions, hatred, envy, and all covetousness were at work. War stopped this current of emigration, and seditious mobs gathered in Carthage. If we believe the wisest historian of antiquity, the Punic wars, which at Rome consolidated union, modified the constitution for the profit of the multitude. He says, "Among the Carthaginians, it was the people, before the war of Hannibal, who decided all; at Rome it was the Senate. So the Romans, often beaten, triumphed at last by the prudence of their plans."<sup>2</sup> We must attribute, if we follow Polybius, this great fall of Carthage to its demagogues: they have caused that of many other states.

<sup>1</sup> "The Carthaginians have rich establishments, where they take care to place a large number of citizens of the lower class. It is thus that they remedy the fault of their government, and assure tranquillity at home." (Arist., ii. 8.)

<sup>2</sup> Polyb., vi. 51; cf. xv. 30.



HEAD OF APOLLO CROWNED WITH LAUREL; ON THE REVERSE, AIAVBAHTAN AND A LYRE. BRONZE COIN OF LILYBAEUM.

## CHAPTER XX.

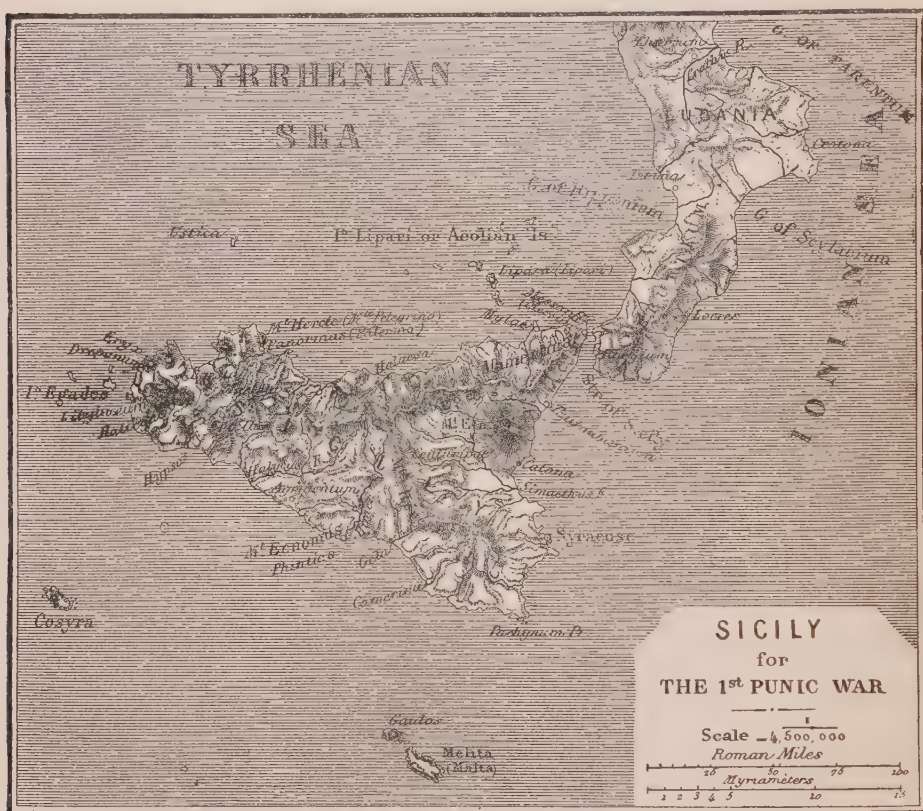
### THE FIRST PUNIC WAR (264-241).

#### I. — THE TREATIES BETWEEN ROME AND CARTHAGE (509-279).

ROME and Carthage had known each other for a long time ; three times they had sealed their alliance by treaties, for they had the same enemies, — the pirates who infested the Tyrrhenian Sea and pillaged the coasts of Latium ; later on, the Italiot Greeks and Pyrrhus.

We can still quote these monuments of a very ancient diplomacy ; Polybius had read them on tables of bronze preserved in the archives of the aediles. They are doubly interesting, — as regards the history of political events, and that of the law of nations. The most ancient, which is at once a treaty of alliance and of commerce, was negotiated by Tarquin, and concluded by the first consuls of the Republic (509). “Between the Romans and their allies on the one part, the Carthaginians and their allies on the other, there shall be peace and amity on the following conditions : The Romans and their allies shall not sail their war-ships beyond [east of] Cape Bon (Prom. Pulchrum), unless they be driven thither by tempest or chased by their enemies. In that case they shall be permitted to buy there or to take thence what shall be necessary for the repair of the vessels, and for sacrifices to the gods, and they shall undertake to leave in five days. Their merchant-ships shall be able to trade at Carthage ; but no bargain shall be valid unless it shall have been made by the medium of the public crier and writer. For everything sold in their presence, the public credit shall be a guaranty as regards the seller. The same shall apply in Africa (on the territory of Carthage), in Sardinia, and in the part of Sicily under the Carthaginians. The Carthaginians shall do no harm to the peoples of Ardea, Antium, Laurentum, Circei,

and Terracina, nor to any other Latin people subject to Rome. They shall abstain from attacking (in that part of Italy) the cities not subjects of the Romans; if they take one, they shall relinquish it to the Romans without doing it damage. They shall not build any forts in Latium, and if they disembark in arms upon Latin territory, they shall not pass the night there."



This treaty shows what degree of power Rome had reached under its kings, how it then protected its subjects and Latin allies, and what advantages it assured their commerce even on the distant shores of Libya, without, however, obtaining from Carthage for their ships free entrance into the Levant.<sup>1</sup>

<sup>1</sup> [Rather from entering the Gulf of Carthage, and proceeding to the rich country about the Lesser Syrtes, Byracium, and Emporia. The genuineness of this treaty, as to age, being attacked by Mommsen, has been recently defended by many scholars, and seems fairly established. Cf. the account in Neumann's *Zeitalter der Pun. Kriege*, pp. 53-58, where the editor (Faltin) cites the recent literature on the subject, especially Nissen in the *Jahrbücher f. Klas. Phil.* for 1867, pp. 321 seq. — Ed.]

The second treaty is later by more than a century and a half (348 B. C.). Rome had employed the hundred and sixty-two years in recovering that which the setting up of the Republic had cost. Carthage, on the contrary, secure from revolutions under its aristocratic government, had grown in strength and riches. Among its allies it names this time Utica and Tyre, because it now represents all the ambitions of the Phoenician race, united against those Greeks who come into so rude a rivalry with the ancient masters of the Mediterranean, who dispute with them Sicily, and threaten at the same time the Roman coast of Latium and the Punic factories of the Tyrrhenian Sea. So its words are more haughty and its concessions less favorable. By the former treaty it interdicted the Romans from navigating the Eastern Mediterranean; it maintains this prohibition, and adds another, that of not passing the Pillars of Hercules. It takes from them the right of traffic in Sardinia and Africa, and no longer engages not to molest the Latin cities which it might take outside the Roman territory. It still consents, indeed, to give up such towns to its allies, but cleared of gold and captives, which this time it intends to keep.<sup>1</sup>

The third treaty is in the year 279 B. C.<sup>2</sup> Pyrrhus being then in Italy, and disturbing both Carthage and Rome, these two cities renewed their old compact of friendship. They stipulated that neither of the two nations should accept from the King conditions contrary to the alliance, and that if one of the two peoples were attacked by the Epirots, the other should have the right to help it.<sup>3</sup> "Carthage shall furnish transport ships for the voyage out and back, but the auxiliaries shall be paid by the state which sends them. The Carthaginians shall bring help to the Romans on sea, should the latter need it; yet the ships' crews shall not be forced to land if they refuse."

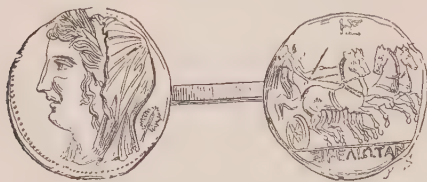
These treaties were confirmed by oaths. The Carthaginians swore by the gods of their fathers; the Romans, in the former

<sup>1</sup> [This treaty was mainly concerned with international limitations of piracy, which, since the fall of the Etruscan and Dionysian naval powers, was restricted by no powerful marine, and was particularly injurious to the Romans, who had no fleet to overcome it. Cf. Livy, vii. 26, and Neumann, *op. cit.* p. 60, *seq.* — *Ed.*]

<sup>2</sup> [Really the fourth. The third was in 306 B. C.; but its terms are unknown. — *Ed.*]

<sup>3</sup> . . . ἵνα ἐξῆ βρηθεῖν ἀλλήλους. (Polyb., iii. 25.)

treaties by Jupiter Lapis, in the last by Mars and Enyalius.<sup>1</sup> The oath by Jupiter Lapis was thus taken: "The fetial takes a stone in his hand, and, after having sworn by the public faith that the conventions shall be faithfully kept, he adds: 'If I speak the truth, let happiness be mine; if I think differently from what I say, let every one else preserve in peace, in his own country and



COIN OF SICILY.<sup>2</sup>

under its laws, his property, penates, and their tombs; as for myself, let me be cast away as I cast away this stone.' And while saying these words he throws the stone far away."

We have seen that the Carthaginians, to fulfil one of the clauses of the treaty, before it had even been requested by Rome, sent to Ostia a hundred and twenty galleys.<sup>3</sup> The Senate did not accept this help; under their refusal was hidden the confidence which the Romans had of conquering alone, or the distrust with which such forward allies inspired them. From Ostia the admiral sailed to Tarentum, and offered his mediation to Pyrrhus.<sup>4</sup> The Carthaginians were evidently very desirous to restore the King to the delights of his Epirot royalty. He, on the contrary, dreamt only of battles; he passed into Sicily, made war there for three years, and when quitting the island exclaimed: "What a fair battle-field we are leaving to the Romans and Carthaginians!"<sup>5</sup>

## II. OPERATIONS IN SICILY (264 B. C.)

NEITHER Rome nor Carthage could yield to a rival power the fine island situated in the centre of the Mediterranean, which adjoins Italy, and from which Africa is almost visible. If

<sup>1</sup> Enyalius, or the *bellicose*, was at first a surname of Mars; later on they made him a son of that god. He holds probably, in the language of Polybius, the place of Quirinus.

<sup>2</sup> Woman's head (probably the queen Philistis, whom some assign as wife to Hiero II.) veiled and crowned with corn ears; behind, a leaf. On the reverse, ΣΙΚΕΛΙΑΤΑΝ and a monogram. Victory in a quadriga. Coin of the Sicilians.

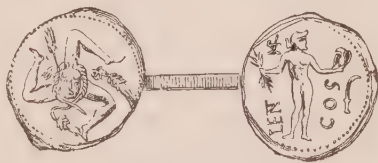
<sup>3</sup> Justin, xviii. 2.

<sup>4</sup> Justin, xviii. 2. Livy tells of presents which Carthage sent in the years 342 and 306 to Rome, in congratulating them on their successes over the Samnites, vii. 38; ix. 43.

<sup>5</sup> A quarrel had already been near breaking out on the subject of Tarentum. See p. 473.

Carthage were mistress of it, she would shut up the Romans in the peninsula, whose people her intrigues and gold would unceasingly be arousing to revolt. If Rome ruled there, the commerce of Carthage would be intercepted, and a fair wind could in less than a night convey the legions to the foot of her walls.

Three powers divided the island between them: Hiero, tyrant of Syracuse since the year 270, the Carthaginians, and the Mamertines, or sons of Mars. The last, who had been mercenaries of Agathocles,<sup>2</sup> had by treason seized Messina, and from this port they infested the whole island.<sup>3</sup> Diodorus represents them pillaging even on the south coast, where they laid waste Gela, which was rising from its ruins. Hiero wished to rid Sicily of them; he beat them, threw them back on Messina, and was going to receive their submission, when the Carthaginian governor of Lipari, Hanno, disputed this conquest with him. The Mamertines then remembered that they were Italians; and preferring a protector at a distance to friends so close at hand, they sent an embassy to Rome.

COIN OF MESSINA.<sup>1</sup>COIN OF HIERO II.<sup>4</sup>THE TRIQUETRA.<sup>5</sup>

<sup>1</sup> ΜΕΣΣΑΝΙΩΝ. Hare running; above, head of Pan; below, a leaf. On the reverse, a figure seated in a biga and crowned by a Victory; below, a leaf. Silver tetradrachma of Messina.

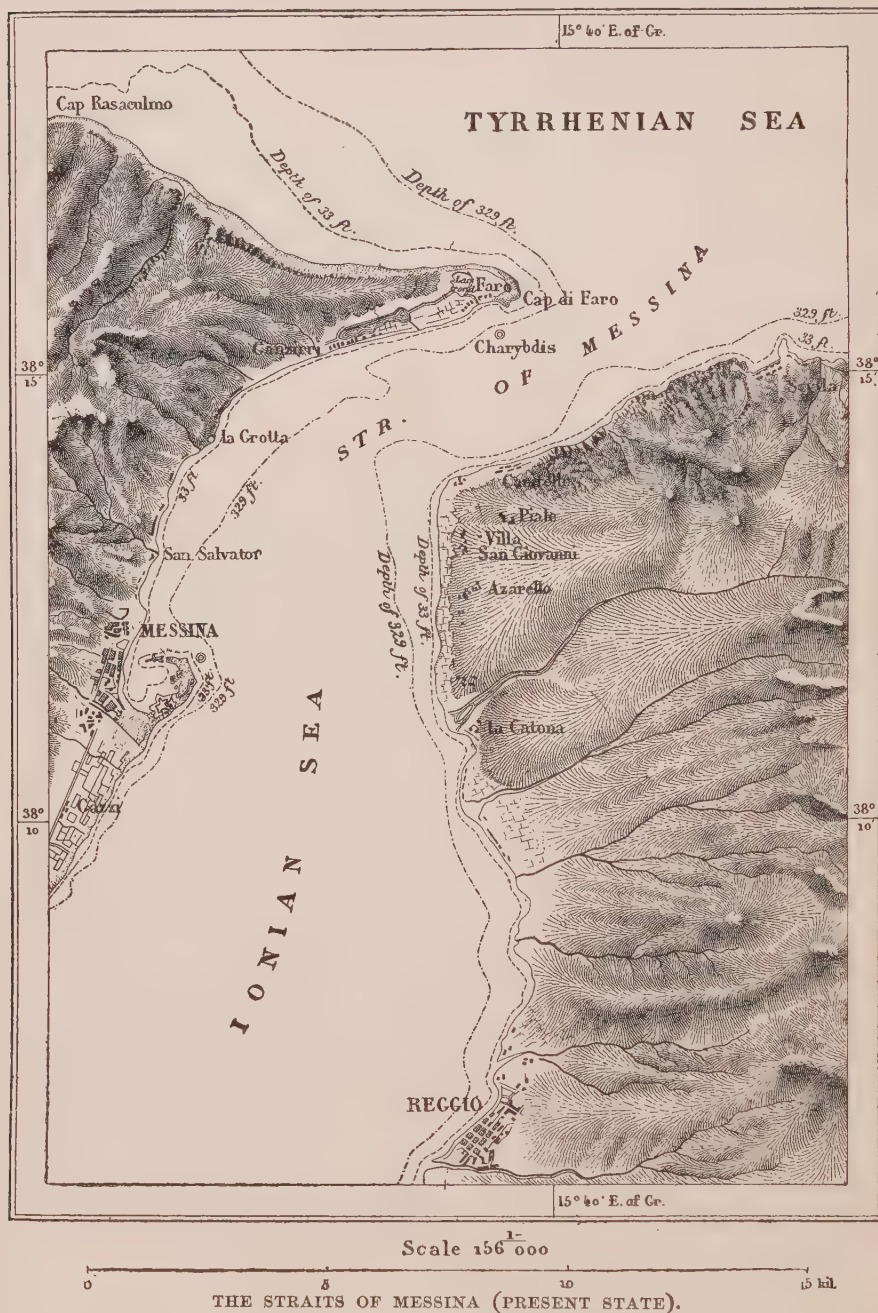
<sup>2</sup> Festus regards them as a sacred spring of the Samnites. See p. 114.

<sup>3</sup> See p. 461.

<sup>4</sup> Head with diadem of Hiero II.; the reverse, ΒΑΣΙΛΕΥΣ ΙΕΡΩΝΟΣ. Victory in a quadriga at a gallop; in the field a star. Silver octodrachma.

<sup>5</sup> The *triquetra*, a symbol of Sicily, the island of three promontories, *Trinacria*; on the reverse, LENT. COS. Jupiter standing, holding a thunderbolt and an eagle; in the field a strigil. Silver penny of the Cornelian family.

The Mamertines were notorious pillagers. What the garrison of Rhegium, so severely punished, had just done on one of the

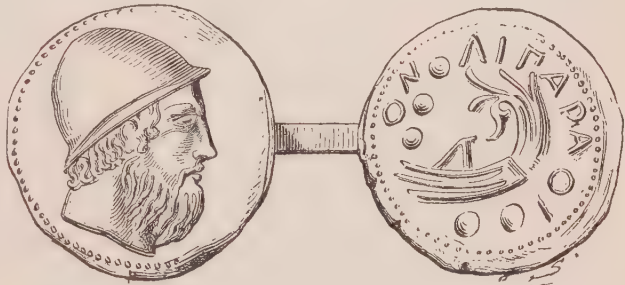


coasts of the Straits, the Mamertines had done, and very much worse, on the other side. The Senate hesitated at undertaking

their defence. The consuls, less scrupulous, carried the matter before the people. They recalled the equivocal conduct of the Carthaginians at Tarentum, and pointed out the establishments of this people in Corsica, in Sardinia, in the Lipari Islands, in Sicily, like a chain which already closed the Tyrrhenian Sea, and which must be broken. The ambition of the Romans was a mixture of pride and avarice. They wished to command, because they considered themselves to be already the greatest people of the earth; they wished to conquer, to satisfy their taste for plunder; Sicily and Carthage were such a rich prey! The people decided that succor should be sent to the Mamertines; the consul despatched in great haste the legionary tribune C. Claudius to Messina.

COIN OF AGATHOCLES.<sup>1</sup>

He was, like all those of his race, an energetic man, who stopped at nothing if he could gain his end. He passed the Straits at the risk of being seized by the enemy, and on his arrival at Messina found Hanno established in the citadel which a faction had delivered to him.<sup>3</sup> Claudius wished to bring over troops, but the Carthaginian vessels closed the Straits. "Not a ship shall pass," said Hanno, "and not one of your soldiers shall ever wash his hands in the waters of Sicily." However, he consented to an interview with the tribune; in the midst of the conference Claudius caused him to be seized, and to obtain his liberty, Hanno surrendered the citadel. On his return to Carthage he was

COIN OF LIPARI.<sup>2</sup>

<sup>1</sup> ΚΟΡΑΣ. Head of a Proserpine; the reverse, Victory setting up a trophy; in the field the *triquetra*. As inscription, ΑΓΑΘΟΚΛΕΙΟΣ. Silver coin of Agathocles, King of Syracuse.

<sup>2</sup> Head of Vulcan; on the reverse, ΛΙΠΑΡΙΟΝ and a prow of a vessel with the *acrostolium*, an ornament which terminates a ship's prow; the six globules are the mark of the  $\frac{1}{2}$  denarius, Large-sized bronze money of Lipari.

<sup>3</sup> [No doubt this party argued that the example of Rhegium made the Romans more unsafe allies than the Carthaginians.—*Ed.*]

crucified; but Rome had commenced the period of its great wars by an act of perfidy, which, with many others, was forgotten by her orators when they arraigned "Punic faith" in the Senate and the Forum.



COIN OF THE MAMERTINES.<sup>1</sup>

mercenaries; but as the strait was scarcely more than two miles in the narrowest part, the allies could not prevent the consul Appius Caudex<sup>2</sup> taking advantage of a dark night to send across twenty thousand men on barks and small boats, lent by all the cities on the coast. Appius defeated or cowed the two besieging armies,



COIN OF GELA.

Hiero and the Carthaginians united in laying siege to Messina. With horrible precaution, the Carthaginians massacred their Italian

mercenaries, which were not very considerable, for Polybius does not say that their retreat was the result of a victory by the Romans. The consul pursued Hiero as far as the walls of Syracuse; the place was too strong to be taken by a

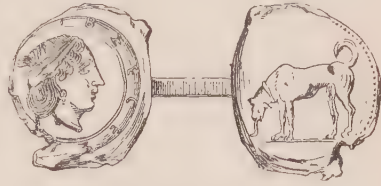
sudden attack, and the malaria from the marshes of the Anapus forced him to retire (264). He retired to Messina, where he left a garrison.<sup>3</sup> The occupation of this natural and secure harbor, large enough to hold six hundred galleys of the ancients, and deep enough to receive the largest of modern vessels, was worth more to Rome than a victory. She possessed there the port of the island, and she took measures for its safe preservation. This prosperous commencement encouraged the Senate to push on the war vigorously. The two consuls and thirty-six thousand legionaries passed the following year in Sicily, where sixty-seven towns, and amongst them Catana, at the foot of Etna, fell into their power. Segesta, the most ancient ally of Carthage in the island, had

<sup>1</sup> Laurelled head of young Mars and his Greek name, ΑΠΕΟΣ; on the reverse, ΜΑΜΕΡΤΙΝΩΝ. An eagle on a thunderbolt. Bronze coin of the Mamertines.

<sup>2</sup> From the name of his transport-ships, *caudicariae*. [Most writers call him Claudius. — *Ed.*]

<sup>3</sup> [Rather he was defeated and driven into Messina, where his siege was raised by the victory of the succeeding consul (Messalla). In this year, too, the first Roman fleet was built. Cf. Neumann, *op. cit.*, p. 86. — *Ed.*]

massacred its Punic garrison, and had pleaded its pretended Trojan descent in order to obtain favorable terms from the Romans. The Senate was not likely to refuse a people, which attracted its nobility by flattering Roman vanity, and which gave such pledges of its relationship. The Segestans were declared *liberi et immunes*. Hiero, dismayed, and reflecting that Syracuse had more to lose, in the matter of its commerce, by siding with Carthage than with Rome, hastened to negotiate; he gave up his prisoners, paid 100 talents,<sup>2</sup> and remained for fifty years the faithful ally of the Romans.

COIN OF RHEGIUM.<sup>1</sup>COIN OF SEGESTA.<sup>3</sup>

Never was Syracuse in a happier condition. Theocritus was there then cursing the war, and praying the gods to cast into the Sardinian sea the enemies who were destroying the Sicilian cities.<sup>4</sup> We would wish to believe that these idyls were a true picture of the happiness of this little corner of land, while the rest of the world was shaken by the collision of two great nations.



COIN OF AGRIGENTUM.

<sup>1</sup> The head of a lion, with a branch of laurel on the left. On the reverse, the name of the town ΠΕΡΙΝΟΣ, in ancient Greek backwards. Jupiter sitting; an eagle under the seat of the god; the whole surrounded with a wreath of laurel. Tetradrachma of Rhegium.

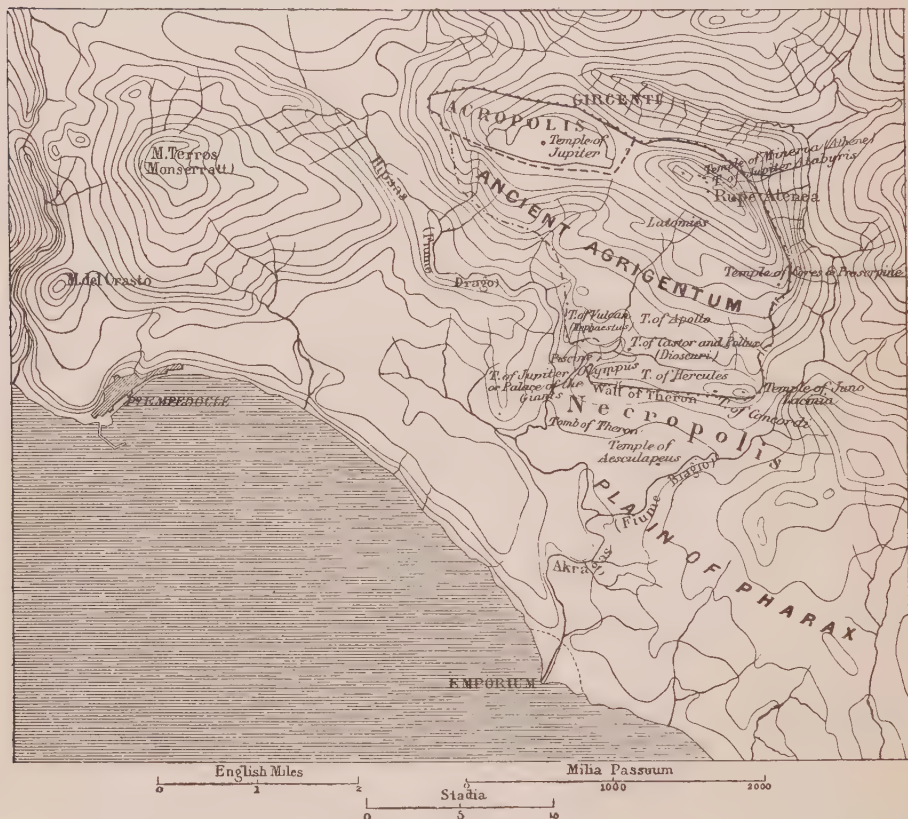
<sup>2</sup> Diodorus (xxiii. 5) said 150,000 drachmas, Polybius 100 talents, Orosius and Eutropius 200. [The prisoners restored were those taken in the defeat of Ap. Claudius. — *Ed.*]

<sup>3</sup> ΣΕΓΕΣΤΑ (boustrophedon, see p. 165, n. 1). Head of a woman with a head-band; on the back, a dog drinking. A silver didrachma of Segesta.

<sup>4</sup> See Idyl xvi, especially lines 82–97:—

ἐχθροὺς ἐκ νάσσοιο κακὰ πέμψειεν ἀνάγκα  
 Σαρδόνιον κατὰ κύμα . . .  
 ἄργους δ' ἐργάζονται τεθηλότας, αἱ δ' ἀνάρητοι  
 μήλων χιλιάδες βοτάνῃ διαπιανθείσαι  
 ἄμ πεδίων βληχοῦντο, βόες δ' ἀγελῆδον ἐς αὖλιν  
 ἀράχνια δ' εἰς ὕπλ' ἀράχλαι  
 λεπτὰ διανήσαιντο, βοᾶς δ' ἔτι μηδ' ὄνομ' εἴη.

The treaty with Hiero assured to the Romans the alliance of the national party in Sicily, and relieved them from the necessity of sending from Latium provisions and stores, which the enemy's fleet would have been able to intercept. The ambition of the Senate increased, and it resolved to drive out the Carthaginians from the whole island, where the excesses of their barbarous bands for two centuries had made their rule odious.



PLAN OF AGRIGENTUM.

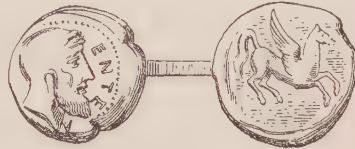
Agrigentum, famous among all the Sicilian towns by the number and the colossal proportions of its monuments, was a very strong position, and the Carthaginians had made their arsenal in the island. Built on rocks, of which some, those of the citadel, seemed cut perpendicularly, and surrounded by two watercourses, which, uniting below it, fell together into the sea, *fiume de Girgenti*, it would have been impregnable, if its distance from the shore —

18 stadia, or about 2 miles — had not rendered its re-victualling impossible.<sup>1</sup> The Romans besieged it. Not knowing yet how to take a place by the aid of engines of war, which the Greeks had long since used, they established themselves at the east and west of the town in two camps, which a double line of defences protected against sorties and succors from without. There they stayed for seven months, until famine opened the gates for them. Without Hiero, they would themselves, more than once, have suffered from scarcity. Hannibal, the son of Gisco, defended the place with a strong garrison; the provisions therein diminished the



COIN OF AGRIGENTUM.

more quickly. Carthage sent an army to succor it under Hanno, who seized on Heraclea and Herbessus, where the two consuls kept their stores; the convoys of Hiero maintained abundance in the Roman camp, and Hanno was compelled to risk a battle, which he lost in spite of his elephants. Since the time of Pyrrhus the legions no longer feared these clumsy engines of war. They killed thirty of them, and took eleven alive. Profiting by the darkness of a winter's night, and by the negligence of the sentinels rendered over-confident



COIN OF ENTELLA.

by the late victory, Hannibal crossed the Roman lines with a part of his troops. The unfortunate town was sacked by the conquerors, who sold as slaves twenty-five thousand of its inhabitants. These three campaigns and this long siege had already tried the finances of Carthage, and she was for a while compelled to stop the pay of her mercenaries. To get rid of the too-spirited complaints of four thousand Gauls, who threatened to go over to the enemy, a Carthaginian general promised them the pillage of Entella. They hastened thither; but he had secretly warned the Roman general,

<sup>1</sup> [The site of Agrigentum is peculiar. It is a great oval plateau, with scarped edges laid, on the slope of a hill, and reaching from the summit half way to the sea. Along the lower edge of this plateau there is a splendid row of temples, from which you look over the descending slope to the sea. Syracuse has similar features on its land side, that is to say, at the summit of the slope there is the same kind of steep rock, protecting the city from the land side. Pindar seems to have thought Agrigentum the most beautiful of Greek towns. — *Ed.*]

and the Gauls, having fallen into an ambuscade, were killed almost to a man. The legionaries were also without pay; but not a complaint was heard among the army of citizens. Before Agrigentum, a number of soldiers suffered themselves to be killed at the gates of the camp to give the dispersed legions the time to rally; and if any quarrels arose between them and their allies, it was to obtain the most perilous post in the battle.<sup>1</sup>

From the third year of the war, Carthage possessed only some maritime places in Sicily. But her fleets ravaged the coasts of Italy, closed the Straits, and rendered all conquest precarious.<sup>2</sup> The Senate understood that it must attack the enemy on his own element (261). Thus their object was enlarged as it constantly receded. It was at first to prevent the Carthaginians from getting possession of Messina; then to drive them from the island; now the Senate wished to sweep them from the sea.

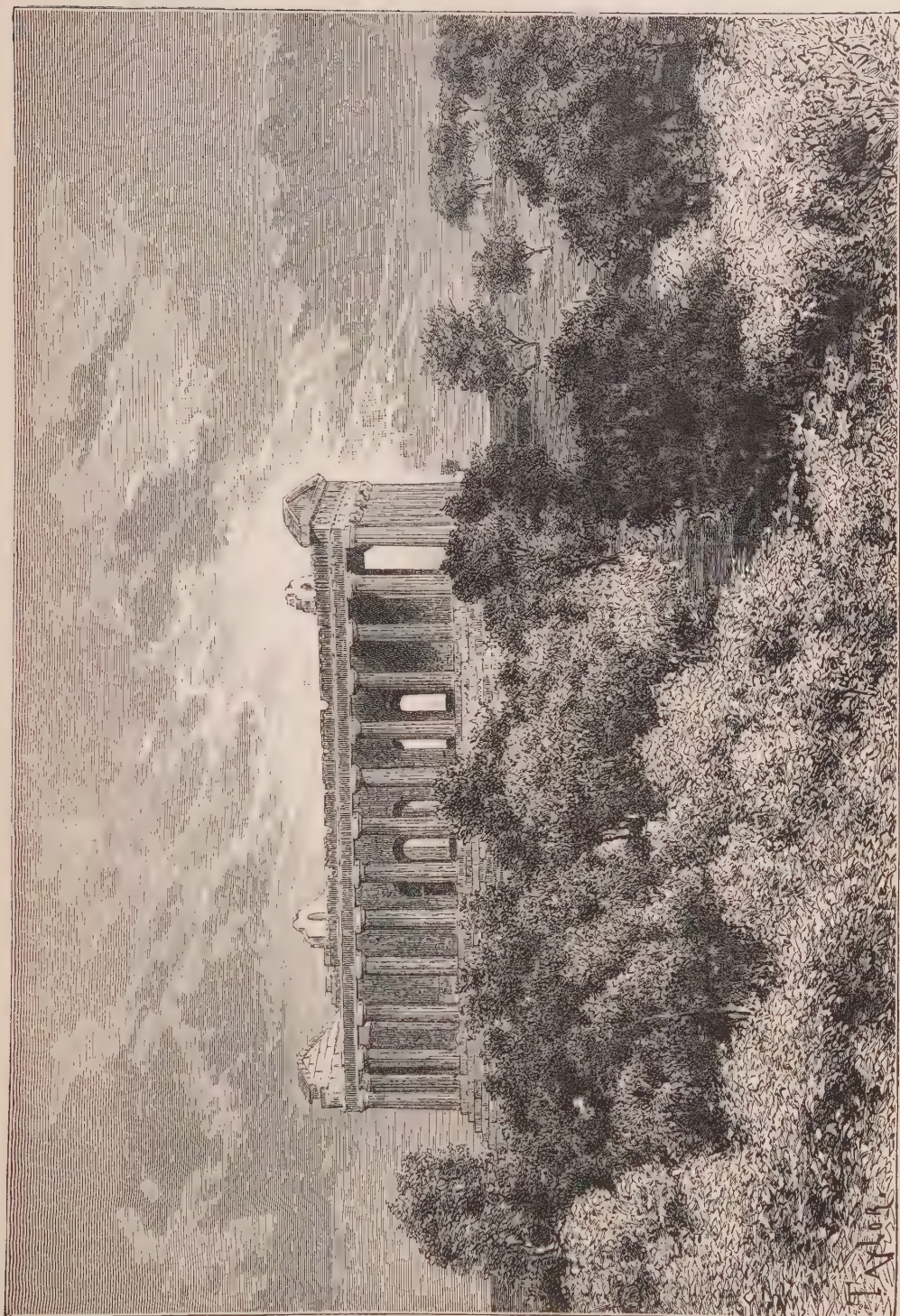
### III. MARITIME OPERATIONS; LANDING OF THE ROMANS IN AFRICA (260-255).

THE Romans were not so ignorant of maritime affairs as has been supposed. They were acquainted with the construction and the management of triremes; it must be remembered that the appearance of a Roman fleet in the harbor of Tarentum had provoked the war with Pyrrhus. But they did not like the sea; they distrusted the "treacherous element;" and as their military life was spent on land, they had no permanent fleet, although they elected magistrates, *duumviri navales*,<sup>3</sup> to watch over the maintenance of a fixed naval stock. Also, when they had need of vessels, they demanded them of their Etruscan and Greek subjects. But in the struggle against Carthage they required ships of the line, that is to say, vessels with high bulwarks and five ranks of rowers. A Carthaginian quinquereme, which had foundered on the coast of Italy, served as a model. Such was then the imperfection of this art, which has become so

<sup>1</sup> Polybius, i. 17.

<sup>2</sup> [Hence Pliny (xvi. 192) says they built a fleet in 45 days against Hiero, viz. 263 B.C.—*Ed.*]

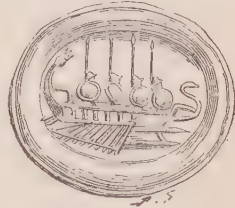
<sup>3</sup> [Viz., *duumviri classis ornandae reficiendaeque causa*, in 311 B.C.—*Ed.*]



TEMPLE OF CONCORD (?) AT GIRGENTI.

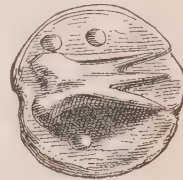


elaborate, that two months sufficed to fell the wood, build and launch one hundred and twenty ships, and to form and train the crews.<sup>1</sup> All these sailors were not novices; the allies had furnished many seamen and experienced pilots. They nevertheless needed courage to make an attack with such a fleet on the first maritime power in the world. The consul Cn. Cornelius Scipio was taken, it is true, with seventeen vessels in an attempt on the Aeolian Islands (Lipari); but his colleague Duillius defeated near Mylae (Milazzo), the Carthaginian fleet (260).



WAR-SHIP WITH A  
DOUBLE BEAK-HEAD.<sup>2</sup>

In the naval battles of antiquity, the vessels, armed with a ram at the prow, sought to strike each other at the water-line; the lightness of the ship and the activity of the sailors were then, as at present, the first conditions of success, and the galley-slaves did more than the soldiers embarked on board, ordinarily few in number. Athens used to put but ten on their triremes with 200 rowers.<sup>3</sup> After the first campaign the military genius of the Romans invented a new form of tactics. Their vessels, roughly constructed of green timber, were heavy machines, which could, however, by the aid of oars, be forced straight at the enemy. At the bows of the ship Duillius placed a gangway,<sup>4</sup> which, falling upon an enemy's galley, seized it with its grappling-iron, held it fast, and made a bridge for the soldiers. The science of the Carthaginian pilots became useless; it was a mere land battle, in which the legionaries regained their advantage, and Duillius had as many as a hundred and twenty on board each ship.<sup>6</sup> When the Carthaginians saw the Roman



BEAK-HEAD OF  
A SHIP.<sup>5</sup>

<sup>1</sup> A few months suffice the Carthaginians to open a new outlet to their internal harbor and to build a fleet with the *debris* of their houses. One cannot but be astonished at an art remaining so long in its infancy, which was practised by so many people.

<sup>2</sup> Engraved gem of the Museum of Berlin.

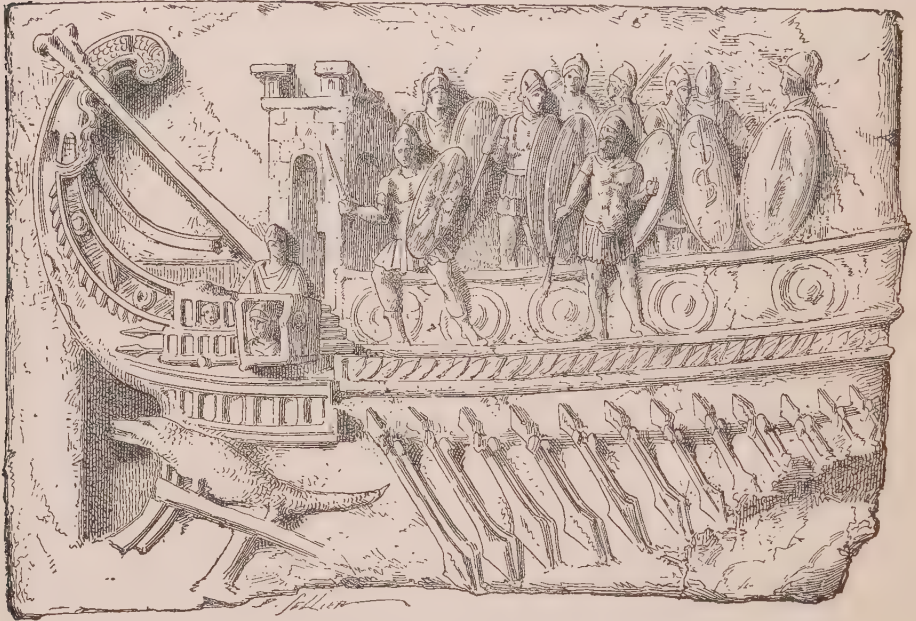
<sup>3</sup> During the Peloponnesian War. Thucyd. ii. 23, 102; iii. 91, 95; and iv. 76, 101. Cf. Boeckh, *Staatsh.* i. 390.

<sup>4</sup> According to the description, a little obscure, of Polybius, this bridge, which was called *corvus*, and which worked all round, was used at the prow, stern, or at the sides.

<sup>5</sup> Reverse of a sextans of bronze of the town of Tudor.

<sup>6</sup> There was less than this number at Ecnomus (Polyb., i. 5). Others give 200 as the number of soldiers Duillius put on board each ship.

fleet advancing, they came on as if to certain victory. Thirty ships, which formed the vanguard, reached it first. Seized by the grapples, not one escaped. The admiral's galley, with seven rows of oars, was itself taken, and Hannibal, the former defender of Agrigentum, who was on board, had but time to escape in a boat. He directed, however, his other galleys to the flank and astern of the Roman vessels. But, despite the rapidity of their evolutions, the formidable grapple was always ready for them. Twenty galleys more were taken; three thousand men were killed, and six thousand



ROMAN GALLEY. (CAST FROM MUSEUM OF S. GERMAIN.)

made prisoners; the rest fled in terror. The land army raised in all haste the siege of Segesta; the troops which were defending Macella allowed the place to be taken by storm; and the Carthaginian general, having retired to Sardinia with some troops, was crucified there by the mutinous mercenaries.

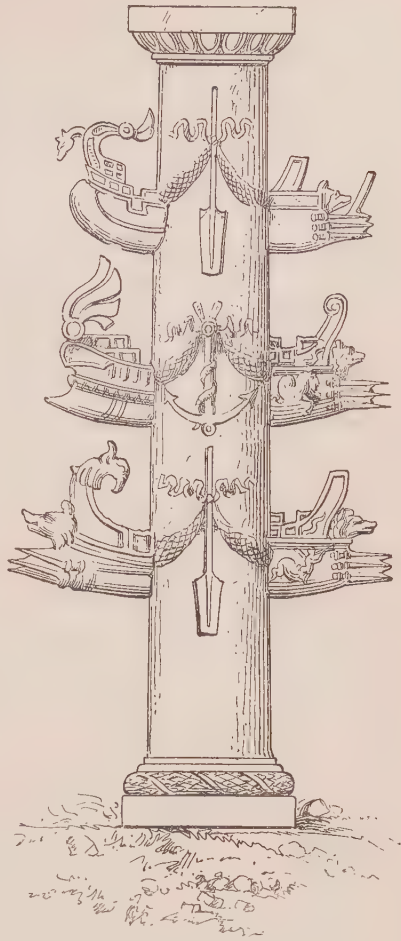
These successes were the material result of the victory; but there was a greater. The prestige of the maritime superiority of Carthage was dispelled; and whatever disasters befell the Roman fleets in the future did not cause the Senate to give up the sea. They knew now that Carthage could be conquered; and the late events made them understand that the conquest

of islands must be accomplished by sea. Already they were directing a fleet against Sardinia, and an attack on Africa was in contemplation. Very unusual honors were given to Duillius. Besides the triumph, he had a column in the Forum, and the right of being escorted home in the evening by torchlight and the sound of flutes. The simplicity of this time knew no better way of honoring the first conqueror of Carthage.<sup>1</sup>

After the victory of Mylae, the Romans had divided their forces; while the land army succored Segesta, the consul, L. Corn. Scipio, with a part of the fleet, pursued as far as Sardinia the vessels which had escaped at the first disaster, destroyed them, and commenced the conquest of that island and of Corsica, of which he took the capital, Aleria. Caught, on his return, in a stormy sea, he dedicated a temple to the tempests, and desired that on his tomb there might be preserved the twofold remembrance of his conquest and of the protection with which these peculiar divinities had sheltered him:

“Hic cepit Corsicam Aleriamque urbem  
Dedit Tempestatibus aedem merito.”

Carthage then sent to Panormus a great general, Amilcar. By skilful manœuvres he enclosed the legions in a defile, whence



ROSTRAL COLUMN OF DUILLIUS.<sup>2</sup>

<sup>1</sup> Florus, Fl. 2, and Val. Maximus speak of these honors bestowed on himself by Duillius. The inscription of his rostral column would be one of the oldest monuments of the Latin language, if the text which we have had not been repaired towards the middle of the first century of our era, when the monument was restored.

<sup>2</sup> Restoration of Canina, vol. iv. p. 264. This monument of one of the greatest victories of Rome is actually disgraced by a street-lamp!

they were only able to escape through the devotion of Calpurnius Flamma. He was a legionary tribune, who offered to occupy, with four hundred men, a hill, from whence he could cover the retreat and stop the enemy. "I give my life to thee and to the Republic," said he to the consul. All fell except the tribune, who was found alive under a heap of corpses. He received a crown of grass. "At that time," says Pliny, "it was the highest reward."<sup>1</sup> Cato compares him to Leonidas, and complains of the caprice of fortune which has left his name in obscurity. He forgot that it is the end for which we die which gives immortality to the victim. Calpurnius, like so many soldiers in our annals, saved only one legion (258); Leonidas had saved his country, the whole of Greece, and the civilization of the world.

Notwithstanding, the war languished; Amilcar destroyed the



VENUS ERYCINA.<sup>2</sup>

town of Eryx, of which he left standing only the temple, built, it was said, in honor of his divine mother, Venus Erycina, whom the Phoenicians confounded with their goddess Astarte. He

carried the population to Drepanum,

and concentrated his forces in that town and in Lilybaeum, two impregnable places, the approaches to which were protected by the sea and by several cities which the Carthaginians still occupied on the coasts and in the interior.

The fortune of Rome seemed declining, and some dangerous defections resulted. In the centre of the island, Enna, the sacred town whose civic divinity, Ceres, was honored throughout Sicily, on the southern coast the great city of Camarina, and even Agrigentum, came round to the Carthaginians. If the legions had returned to Rome at the end of the summer, according to custom, and had not wintered in the island, all would have been lost. But the consul of 258 retook the lost places, putting to death the principal citizens, and selling the rest. It was the custom, and was

<sup>1</sup> Pliny, *Hist. Nat.* xxii. 11; Aul. Gell. (iii. 7) calls him Caecidius, others Laberius.

<sup>2</sup> On the obverse, Venus Erycina, diademed, and crowned with myrtle or laurel, and the inscription, C. CONSIDI. NONIANI. S. C. On the reverse, ERVC, and the temple of Venus. Silver money of the family Considia. The coin represents the temple at the summit of the hill with the deep enclosure which surrounded it, and which the artist, to render his drawing lighter, has represented as open work.

practised on both sides. Among the ancients, when the city fell, the individuals perished. Fortune destroyed, family lost, no home, no household gods; yesterday enjoying the honors of the patriciate, to-morrow in the miseries of slavery: such was the lot of the conquered, when on the day of defeat they had not fallen beneath the sword of the soldier or under the axe of the lictor. By way of compensation the fierce character of war gave to patriotism an energy long since passed away.

These successes in the interior of the island, and a fresh naval battle, which the consul Atilius claimed to have gained near Lipari, decided the Senate to the boldest enterprise. Three hundred and thirty vessels were equipped, one hundred thousand seamen and soldiers, and the two consuls, Manlius Vulso and Atilius Regulus, embarked with the determination of passing through the Carthaginian fleet and making an attack on Africa.

ASTARTE.<sup>1</sup>

The two fleets met off Ecnomus.<sup>2</sup> It was the greatest spectacle

<sup>1</sup> Statuette found in Phœnicia (cf. *Acad. des Sciences de Saint-Petersbourg*, 7th series, vol. xix. No. 4, p. 1, fig. 2), and which does not give a very great superiority to the artists of the metropolis over those of Carthage. "The goddess is standing in full dress; on the forehead a rich fillet. The hair falls in many tresses behind and on each side, on the neck two symbolical necklaces; a circle shut by a square bezel, and a triple row of pearls. The bare forearm is ornamented up to the wrists with open bracelets, closing by a clasp, the two ends of which are decorated with heads of antelopes. An upper dress, made of a supple and fine material, opens in front, forming on each side symmetrical little folds. Sleeves with clasps cover the top of the arm. The robe, falling from the neck to the feet, covers the heels, and is provided with a train which the left hand holds, and brings to the front. The bare feet have sandals with straps. The whole of this dress is heavy, and seems strange. The goddess thus resembles the squaw of a Redskin." (Georges Colonna Ceccaldi, *Revue archéol. de janvier*, 1878, p. 16, note 1.)

<sup>2</sup> A mountain between Gela and Agrigentum.

the Mediterranean had yet seen ; three hundred thousand men were about to fight on its waves. The Roman vessels, formed into a hollow triangle, with double base, and its point directed towards the enemy's line, advanced steadily, and the Carthaginians, despite a clever manœuvre to draw off the van of the hostile fleet and separate it from its powerful rear-guard, lost ninety-four ships out of three hundred and fifty ; twenty-four Roman galleys only were sunk (256).

The remains of the conquered army fled to Carthage. Some vessels were equipped there in all haste, and troops raised to guard the coast. But the greatest confusion still reigned in the town when it was learnt that the Romans, having disembarked near the promontory of Mercury (Cape Bon), were already besieging Clypea. Regulus had only taken sufficient time to repair his disabled ships and to get provisions. The troops began to



REGVLVS.

be afraid of a war in Africa, — that land of monsters, whence such terrible tales reached them, *Africa portentosa* ;<sup>1</sup> even a tribune had dared to murmur. Regulus threatened him with the axe, and the army, despite its superstitious fears, set out. Clypea having been taken, and no position, no army, protecting the country, the Romans spread over these rich plains, which, since Agathocles,

had not seen an enemy, and whose fertility was secured by a good system of irrigation. In a few days they took twenty thousand prisoners and immense booty.

The Senate, deceived by its first successes, recalled Manlius and his legions ; it was a mistake. Regulus himself, it was said, had requested to return, because the farmer whom he had left to cultivate a field of seven acres, his sole patrimony, had run away and taken the plough and oxen. The Senate replied that all should be re-purchased for him, his field cultivated, and his wife and children kept at the expense of the treasury. He remained in Africa with fifteen thousand men and five hundred horses. These forces were sufficient for him to defeat the enemy on all sides, to

<sup>1</sup> Livy, xxxiv. 62. Such is the suspicious history of the serpent of Bagradas, a hundred and twenty feet long, and whose head, sent to Rome, was still shown there in the time of the Numantian war. (Cf. Flor., ii. 2.) Polybius does not mention it. However, such large serpents now exist in the highlands of Algeria, that it may only have been an exaggerated fact.

take three hundred towns, and seize Tunis, three leagues from Carthage, after a victory near Adys which cost the Carthaginians seventeen thousand killed, five hundred prisoners, and eighteen elephants. The town was hard pressed. From the amount of tribute imposed on Leptis Parva, — a talent a day, — we can understand that the yoke of Carthage was heavy. In consequence of these defeats the subjects revolted, and the Numidians plundered that which had escaped the Romans. A treaty was proposed. Regulus demanded the abandonment of Sicily and Sardinia, an annual tribute, the giving up of the Roman prisoners, the ransom of the Carthaginian captives, the destruction of the whole fleet of war, the promise to make neither alliance nor war without the consent of the Senate, etc.

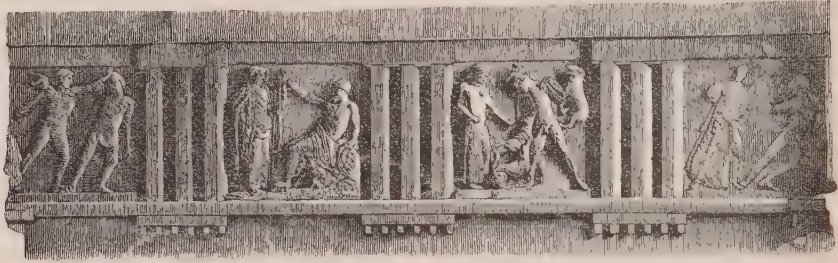
Such conditions offered no inducement for treating; the war was resumed.<sup>1</sup> The fanaticism of the people was excited by human sacrifices, and vessels laden with gold went to Greece and Spain to buy soldiers. Among the mercenaries which came from Greece was the Lacedaemonian Xanthippus. Carthage had still twelve thousand infantry,<sup>2</sup> four thousand horse, and one hundred elephants. The Lacedaemonian undertook, with this army, which he carefully drilled for some weeks, to fight the enemy. "The question is only," said he, "to find a field of battle which may suit us." Instead of pitching his camp on the heights, where the elephants and cavalry were useless, he descended into the plain; and the legions, disordered by the elephants, and charged by a numerous cavalry, fell into confusion. Two thousand only escaped by reaching Clypea; Regulus and five hundred of the bravest were made prisoners; the rest perished. Xanthippus, richly rewarded, left the town before gratitude had given place to envy.<sup>3</sup>

<sup>1</sup> [This whole campaign shows the extraordinary helplessness of Carthage, owing to the counter-suspensions of its oligarchical factions, and the gross incompetence of Regulus, who, if he had used the Numidian cavalry, ought to have carried the day. Amilcar had been recalled from Sicily, but was only joint commander with two others. Surely such a general was as well able to defeat Regulus as a Greek mercenary. So the demands of Regulus, who had no siege-train, were as severe as those demanded by Scipio at the end of the Second Punic War. Nothing is stranger than that such a man should have been exalted into a national hero. — *Ed.*]

<sup>2</sup> [These numbers are probably lessened, to increase the glory of Xanthippus. — *Ed.*]

<sup>3</sup> The Carthaginians have been accused of having drowned him (Zonaras, viii. 13; Silius Ital., vi. 682); but they had no interest in this crime, contradicted elsewhere by Polybius.

Carthage was saved. However, the victorious army was repulsed at the siege of Clypea, and a Carthaginian fleet was again beaten in sight of this place. But the destruction of the whole of an army, the capture of a consul, and the difficulty of crossing incessantly a stormy sea, in order to re-victual the legions of Clypea, decided the Senate to relinquish Africa. At the same time a frightful disaster closed the way. Two hundred and seventy



FRIEZE OF SELINUS, TAKEN FROM PHOTOGRAPHS, DATING ABOUT 460 B. C.  
(SEE PP. 570-572.)

galleys were shattered by a tempest along the coasts of Camarina; it was nearly the whole fleet. The Carthaginians hastened to put down their rebel subjects; the chiefs were crucified; the towns gave 1,000 talents and twenty thousand oxen; then the preparations were pushed forward with vigor for carrying the war again into Sicily (255).

#### IV. THE WAR IS CARRIED BACK INTO SICILY (254-241).

A NEW fleet, a new army, and one hundred and forty elephants set out from Carthage. Agrigentum was re-taken. On her side, Rome, in three months, built two hundred and twenty galleys, and the consuls, proceeding along the northern coast of Sicily, took by treachery the strong position of Cephaloedium,<sup>1</sup> and that of Panormus, which gave them an excellent port. Those of the inhabitants of Panormus who were unable to pay a ransom of two silver minae (200 drachmas, or nearly eight guineas) were sold as slaves. There were thirteen thousand of them.

The following year the fleet ravaged the coast of Africa; but

<sup>1</sup> It was built on a steep promontory, whence its Greek name signifying head; it is now Cefalu.

a tempest on its return again destroyed one hundred and fifty vessels near Cape Palinurus, on the coast of Lucania (253). These repeated disasters seemed a menace of the gods; the Senate gave up the sea, as it had given up Africa.

The two adversaries, wearied out by the struggle, which had already lasted eleven years, rested on their arms: the Carthaginians, in a strong position, which they occupied at the western extremity of Sicily; the legions, at some distance in the rear, on the heights, from which they watched the enemy. This inaction became detrimental to the Roman discipline. It was necessary at one time to degrade four hundred *equites*, who had refused to obey the consul; at another time to make a military tribune of the illustrious house of Valerius run the gauntlet.<sup>1</sup> Carthage, on her side, occupied without doubt in reconstituting in Africa her rule, which the Roman invasion had shattered, confined herself in Sicily to a prudent defensive. She even



COIN OF CEPHALOEDIUM.<sup>2</sup>

made no effort in 252 to prevent Scipio, who was conquered in the first naval action, from taking his revenge at Lipari, by seizing upon this island with the ships lent by the faithful Hiero. The blow was a severe one, for from Lipari her privateers incessantly came forth, ravaging the Italian coasts. Accordingly, the year after, Carthage made a vigorous effort. Hasdrubal, with two hundred vessels, carrying thirty thousand men and one hundred and forty elephants, attempted to retake Panormus. The pro-consul, Metellus, kept his army shut up there; but, by means of his light troops, he challenged the enemy, and drew them to the foot of the wall; and while the elephants, pierced with darts, rushed furiously back on the Carthaginian army, which they threw into disorder, Metellus attacked with all his forces.



COIN COMMEMORATIVE OF THE VICTORY OF METELLUS.<sup>3</sup>

<sup>1</sup> Val. Max., II. ix. 7; Front. Strat., iv. The knights were degraded to the rank of *aerarii*. In 252, Aurelius Pecuniola having, in the absence of the consul, Cotta, his cousin, permitted the burning of a redoubt, and almost lost his camp before Lipari, Cotta had him flogged, and reduced him to the rank of a common soldier. (Val. Max., II. vii. 4.)

<sup>2</sup> Head of Jupiter, crowned with laurel; on the reverse, ΚΕΦΑ. Goat skin, club, and quiver. Bronze money.

<sup>3</sup> METELLUS in a car drawn by elephants, and crowned by Victory. The reverse of a piece of silver money of the Caecilian family.

Twenty thousand Africans perished; one hundred and four elephants



METOPE FROM THE LATEST TEMPLE AT SELINUS.<sup>1</sup>

were taken; they were conducted to Rome, where they followed the car of the conqueror; and as it was found too expensive to keep them, they were hunted down in the great circus, that the people by familiarity might cease to dread them (251).

On his return to Carthage, the incapable Hasdrubal was crucified. At Rome Metellus received great honor. He was twice made consul, dictator, sovereign pontiff; and when, in a fire in the temple of Vesta,

he lost his eyes in saving the Palladium, the people gave him the right, which none had up to this time obtained, of going in his car to the Senate. In the funeral oration which the son of the conqueror of Panormus delivered in honor of his father, we can see what a Roman of this time esteemed as the sovereign good. "He attained," he said, "and in perfection, ten very great things, which the wise pass their life in seeking. He wished to be the best soldier, the first of orators, the ablest of generals, the most eminent of senators, and he desired to conduct under his auspices the gravest affairs, to attain to the highest magistracies, to supreme political wisdom, and a great fortune acquired by honorable means, and finally to leave behind him many children, and to be the most respected of all his fellow-citizens."<sup>2</sup> This is the ideal of Roman virtue. It is not a very elevated one; but if it did not make sages in the true sense of the word, it made great citizens.

Many noble Carthaginians had been made prisoners before Panormus; others had long been so. The Carthaginians, we are

<sup>1</sup> It represents Heracles fighting an Amazon. The setting of the extant sculptures is the restoration in the Museum at Palermo.

<sup>2</sup> Pliny, *Nat. Hist.* vii. 45.

told, proposed an exchange, and sent Regulus to Rome to support their demand. That general had nobly borne his captivity. He was unwilling to enter the city: "I am no longer a citizen," said he, as Postumius had said after the Caudine Forks; and when he spoke on the proposal, he dissuaded the senators from accepting it. They tried to move him to have pity on himself: "My days are numbered," said he; "they have given me a slow poison;" and he set out on his return, repelling the embraces of his wife, Marcia, and his children.

COIN OF PANORMUS.<sup>1</sup>

Horace has celebrated this mythical story, so dear to Roman pride:

"Then, it is said, he . . .  
bent to earth

"In stern humility his manly face,  
Till his inflexible persistence fixed  
The Senate's wavering will:  
And forth, bewept, the glorious exile passed.

"Albeit he knew what the barbarian skill  
Of the tormentor for himself prepared,  
He motioned from his path  
The opposing kindred, the retarding crowd,

"Calmly as if — some client's tedious suit  
Closed by his judgment — to Venafrian plains  
Or mild Tarentum, built  
By antique Spartans, went his pleasant way."<sup>2</sup>

On his return to Carthage he died, it is affirmed, a cruel death.<sup>3</sup> If this tradition be true, in spite of the silence of Polybius, we must not forget either the treatment inflicted by the Romans themselves on hostile chiefs who fell into their power, or that other tradition, according to which two Carthaginian generals were given up to Marcia, and by her cruelly tortured.<sup>5</sup>

COIN OF SELINONTUM.<sup>4</sup>

<sup>1</sup> Double head under a horse. On the reverse, PANOPMI . . . and an eagle. Bronze coin of Palermo (Panormus).

<sup>2</sup> *Carm.* III. v. [Lord Lytton's Metrical Translation of Horace.]

<sup>3</sup> *Resectis palpebris, illigatum in machina, vigilando, necaverunt.* (Cic., in *Pison.* 18.)

<sup>4</sup> Parsley-leaf. On the reverse, a square hollowed in compartments. Silver coin of Selinus; very ancient.

<sup>5</sup> *Diod., Fragm. de Virt. et Vit.* xxiv.; *Aulus Gell.*, vii. 4; *Zonaras*, viii. 15, etc.

Polybius reproaches Regulus with not having known how to guard himself against the inconstancy of fortune, with having imposed too severe conditions, etc. No doubt he would have been wiser to restrain himself within bounds; but what general would have acted otherwise? It was by aiming at a very lofty ideal, often



ZEUS AND HERE (SEE P. 568).

even above their powers, that the Romans did such great things. A nation does not become great by merely being always a nation of wise men.

The victory of Panormus put an end to the great battles. The Carthaginians once more fell back to the western extremity of the island, to Drepanum and Lilybaeum, whither they transported all the inhabitants of Selinus, after having destroyed their town. Lilybaeum, surrounded on two sides by a sea rendered dan-

gerous, even to the most skilful pilots, by sand-banks, reefs just beneath the surface, and rapid currents, was shut in on the land side by a high wall, and defended by a very wide and deep ditch. In the autumn of the year 250 two consuls, four legions, and two hundred ships of war blockaded the place, and a new siege of Troy began. The Romans at first tried to close the entry to the port by sinking fifteen vessels loaded with stones there; but the current swept them all away. The passage remained open, and fifty vessels, bearing provisions and ten thousand soldiers to Lilybaeum, were able to pass through it under the very eyes of the powerless Roman fleet. On the land side the Romans in several places filled up the ditch and mined the walls; but when their battering-rams had made a breach, they found themselves faced by another wall which Himilco had raised. Some mercenaries plotted the surrender of the town; Himilco discovered the conspiracy, and burned the engines of the Romans in a sortie, thus obliging them to change the siege into a blockade.

When the new consul, P. Claudius, son of Appius the censor, came to take the command, sickness had already carried off many of the soldiers. The Carthaginian fleet was stationed in the neighboring port of Drepanum. Claudius wished to fall upon it by surprise. The omens were sinister; the sacred chickens refused to eat. "Well, let them drink, then," said the consul, and he had



REMAINS OF SELINUS.

them thrown into the sea. The army was beaten beforehand by this impious act, which Claudius could not repair by the cleverest manœuvres:<sup>1</sup> ninety-three vessels taken or sunk, eight thousand men killed, and twenty thousand prisoners, — such were the results of the battle of Drepanum (249). Junius Pullus, the colleague of Claudius, had no better fortune. He was at Syracuse with eight hundred merchant vessels destined for the revictualling of the camp at Lilybaeum. Carthalo, who watched his departure

<sup>1</sup> Polybius knows nothing of this story of the sacred chickens, but Cicero relates it.

from the coast of Agrigentum, first intercepted several convoys, and then by a clever manœuvre drove the whole of Junius's fleet into the midst of the reefs of Camarina, where furious winds broke it up, while he himself, running before the storm, went and sheltered his vessels behind Cape Pachynum. All the transports and a hundred and five galleys had been destroyed. The occupation of the high hill near Drepanum, on which stood the fortified temple of Venus Erycina, was not compensation for so many sad losses.

The disaster of the year 249, the saddest in all the war for



METOPÉ OF TEMPLE AT SELINUS (NOW AT PALERMO).<sup>1</sup>

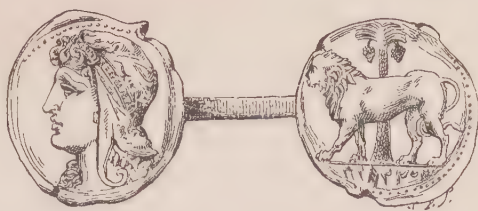
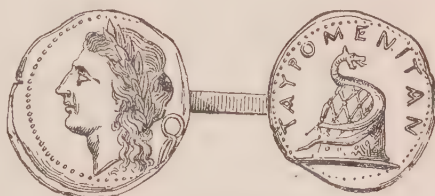
Rome, compelled the Senate again to renounce the idea of fleets. Claudius was recalled, and obliged to name a dictator. He chose the son of a freed-man, named Claudius Glicia, his client and clerk. The Senate annulled the insulting choice, and a sentence passed by the people severely punished this bold contemner of things human and divine. Junius, accused, like his colleague, of having despised the auspices, killed himself before his condemnation; Claudius had, per-

haps, set him the example of a voluntary death. Three years laterwards another sentence struck the haughty race. The sister of Claudius, finding herself one day pressed by the crowd, cried, "Would it might please the gods that my brother should still command the armies of the Republic.!" The aediles punished this homicidal wish with a fine.

By a singular fatality, at the time when Rome could no longer find any but incapable leaders, Carthage placed able generals at the head of her forces, — Himilco, the defender of Lilybaeum; Hannibal, who had so successfully revictualled that place; Adherbal, the conqueror of Drepanum; Carthalo, who, before destroying

<sup>1</sup> [This very archaic sculpture is one of the most remarkable remains of nascent Greek art, and dates from the 7th century B. C. It represents Heracles carrying off the Kerkopes. — *Ed.*]

Junius' fleet, had burned a part of that before Lilybaeum and ravaged the coasts of Italy; and, finally, the greatest of all, Amilcar, father of Hannibal, surnamed Lightning, *Barca*. Unfortunately, discipline was often wanting in these armies of Carthage, and a violent sedition of the mercenaries had just brought her into the greatest peril. Amilcar found means to satisfy their requirements. He led them to the pillage of Italy. When the booty gained in Bruttium had won him their confidence, he boldly advanced and took possession of Mount Ercte (Monte Pellegrino), near Panormus (247).<sup>2</sup> For six years all the strength of the two republics was concentrated in this corner

COIN OF ERCTE.<sup>1</sup>COIN OF TAUMOMENIUM.<sup>3</sup>

of Sicily; the Romans were at Panormus, on the summit of Mount Eryx,<sup>4</sup> in the ancient town of that name, and before Lilybaeum and Drepanum. The Carthaginians occupied these two places and Mount Ercte. From the top of this almost inaccessible mountain Amilcar watched all the enemy's movements, and swept quickly down from it to intercept his convoys, cut up his detachments, and carry his ravages to the very heart of the island; or, again, from the port at the foot of his mountain he set sail with a fleet of light vessels and ravaged the Italian coast as far as the middle

<sup>1</sup> Bust of a woman. On the reverse, a lion before a palm-tree. Below, a Punic legend signifying "of the people of the camp." This was a coin struck for the pay of the troops, *moneta castrensis*. It was struck in Sicily, but engraved by an artist who did not know Punic, for the inscription is written the wrong way. M. de Saulcy, who has kindly furnished me with this note, does not believe that this silver tetradrachm, attributed to Ercte by the Duc de Luynes, belonged to that town, or, at least, it was not struck there during Amilcar's occupation.

<sup>2</sup> Mount Ercte, the foot of which is washed by the sea, is protected on its flanks by sharp rocks, and separated from the mountains which run west of Panormus by a broad plain, so that it forms a vast natural fortress, rising above the town to a height of 2,000 feet.

<sup>3</sup> Laurel-crowned head of Apollo. On the reverse, TAYPOMENITAN, and a serpent round a vase, called *cortina*. Silver coin.

<sup>4</sup> Mount Eryx, at 6 miles from Drepanum, is only 2,180 feet high, but its isolated situation makes it appear much loftier. It was a still stronger position than Mount Ercte. On the summit of the mountain was the temple of Venus Erycina. The town was built half way up.

of Campania.<sup>1</sup> For six years there were continual and bloody fights. They were like two athletes of equal strength wrestling on a rock high above the waves.<sup>2</sup>

The armies were but a few stadia apart; they drew still nearer. Amilcar took the town of Eryx by surprise, and placed himself between the two Roman camps established at the base and on



REMAINS OF THE TOWN OF ERYX.<sup>3</sup>

the summit of the mountain. The war advanced none the quicker; an equal tenacity paralyzed every effort. At last the soldiers, weary of useless conflicts, and each side esteeming equally the valor of the other, "plaited," says Polybius,<sup>4</sup> "the sacred crown," which was offered to the gods when the victory remained undecided, and abstained by common accord from fighting.

<sup>1</sup> These cruises obliged the Senate to found several maritime colonies at Alsium, Fregellae, and Brundisium.

<sup>2</sup> Polybius, i. 56, 57.

<sup>3</sup> Taken from *Monum. della Sicilia* of Fr. Cavallari, parte 1<sup>a</sup>, tav. 26. There is no more mention of Eryx in Roman history after its destruction by Amilcar.

<sup>4</sup> Polybius, i. 58.

Since the commencement of hostilities the Romans had lost many more galleys than the Carthaginians. But for Rome, a continental power, vessels were but so much wood and iron, which were easily replaced; whereas for Carthage, a maritime and commercial power, they were strength and riches. The one then was like a ship struck in a vital part; the other like a fortress, of which only a few battlements had fallen. This was plainly seen



VIEW FROM MOUNT ERYX (MONTE SAN GIULIANO).<sup>1</sup>

when, in 241, the Senate decided upon a fresh effort. In order to avoid expenses which no longer appeared necessary, and to pass them over to their commercial fleets, the merchants of Carthage had disarmed all their remaining war vessels; and leaving Amilcar alone to keep in check from his mountain-top all the forces of Rome, they had resumed their long voyages, their business relations with the whole world. They willingly forgot that devastated island, without industry or commerce, whence there came only

<sup>1</sup> Taken from the *Bibliothèque Nationale*. (See p. 575, n. 4.)

troublesome sounds of warfare and ceaseless demands for money. The sea remained free, and a Roman fleet reappeared. It had been necessary to make an appeal to the devotion of the citizens to build it. The treasury was empty; patriotism, that wealth which excels all other, replenished it. The rich lent money to the state, or built vessels at their own expense. Many armed privateers.<sup>1</sup> Two hundred vessels were once more launched. Lutatius took the command, and led them to Drepanum. It was near the end of winter. The fleet, which for economical reasons the Carthaginians recalled during that season, had not yet returned,



GREEK TOMB-RELIEFS (NOW IN THE MUSEUM OF PALERMO).

so that Lutatius had no difficulty in making himself master of the port, and closely beleaguering the place. Carthage in all haste sent ships laden with provisions, but with no soldiers, as the admiral was to take on board Amilcar's veterans. In order to reach Ercte he had to pass before Drepanum. Lutatius barred the way by placing himself near the Aegates. "Never was fought a more furious naval battle," says Florus. "The Carthaginian vessels were overladen with provisions, arms, and engines of all kinds. The Roman fleet, on the other hand, brisk, active, and light, resembled a land army. It was like a cavalry action. Our ships obeyed the oar as a horse does the bit, and with their movable

<sup>1</sup> Zonar., viii. 16.

beaks darted so well, now against one vessel, now another, that they might have been living creatures." Lutatius sank five of these defenceless ships, and took seventy (10th March, 241). The Romans became undisputed masters of the sea again, and Drepanum, Lilybaeum, and Amilcar could be starved into surrender. Moreover, twenty-four years of war, expense, and sufferings were enough — nay, too much — for these merchants; for the third time they asked to treat for peace. Lutatius required that Amilcar should lay down his arms. "Never," replied the indignant hero, "will I lay down these arms that were given me to fight against you." The consul agreed to allow the Carthaginian army to evacuate Sicily freely. Peace was

ARCHAIC METOPE FROM SELINUS.<sup>1</sup>

signed on the following conditions: Carthage should not attack Hiero or his allies; she should abandon Sicily and the Aeolian Islands; should restore all prisoners without ransom, and pay 3,200 Euboic talents (nearly £760,000) within ten years.

"Thus ended the war of the Romans against the Carthaginians regarding Sicily, after lasting twenty-four years without interruption: the longest and most important war of which we have ever heard. . . . Some Greeks assure us that the Romans owe their successes only to fortune. But after having prepared themselves for great enterprises by expeditions of such importance, they had nothing better to do than to propose to themselves the conquest of the world; and this project was likely to be successful."<sup>2</sup> Polybius is right; and if he could have been shown beforehand how

<sup>1</sup> It represents Perseus, aided by Athene, cutting off Medusa's head, and is of the same age as that given on p. 574.

<sup>2</sup> Polybius, i. 63. That historian is the principal source of information concerning this war.

much blood, how many tears, and what ruin were necessary to erect the edifice of Roman greatness, he would doubtless have replied: "Before Rome as much blood had flowed; without her, more would have flowed." Indeed, after her final victory, she allowed none to be shed for centuries.

<sup>1</sup> This African elephant differs from the Asiatic one in height, which is less, and his ears, which are larger, being as much as 4 feet 5 inches in length, and 4 feet in breadth. Livingstone saw a negro shelter himself from the rain beneath this strange cover. The ancient engraver has faithfully reproduced this characteristic feature.



ELEPHANTS (AFRICAN).<sup>1</sup>

## CHAPTER XXI.

### CONQUESTS OF ROME AND CARTHAGE BETWEEN THE TWO PUNIC WARS (240-219).

#### I. EXPEDITIONS OUTSIDE OF ITALY AND INTO GALLIA CISALPINA.

ROME had just displayed an admirable constancy; but it seemed as though, after such long efforts, she must be exhausted. The population had, in the space of five years, fallen from 297,797 fighting men to 241,212.<sup>1</sup> Seven hundred war-ships had been destroyed, with an immense number of ships of burden;<sup>2</sup> the treasury was loaded with debts to private persons who had advanced money; and, in order to furnish means for so burdensome a war, the Senate had been obliged to have recourse to the dangerous expedient of debasing the currency. The weight of the *as* had been successively reduced from 12 ounces to 6, 4, 3, and 2; and as the state, on account of its armaments, was the universal debtor, this depreciation of the coinage gave it a profit of five sixths of its debts, or more than 80 per cent.,—an operation which, as far as its creditors were concerned, was equivalent to an actual bankruptcy.<sup>4</sup> There was the same diminu-



SILVER DENARIUS OF 16 ASE.<sup>3</sup>

<sup>1</sup> Livy, *Epit.* xviii. and xix. The latter figure — 241,212—is that of the year 247. The loss of the Romans during this war has been set down at 200,000 men.

<sup>2</sup> Polybius, i. 63.

<sup>3</sup> On the obverse, head of Rome or Pallas; behind, the mark xvi. On the reverse, C.TITINI, and in the exergue, ROMA; Victory in a biga. Silver denarius of the Titinian family.

<sup>4</sup> *Ita quinque partes lucri factae dissolutumque aes alienum.* (Pliny, xxxiii. 13.)

tion of weight in the silver coinage. In 269, forty denarii went to the pound; in 244, seventy-five; in 241, eighty-four; though the denarius always represented ten ases.<sup>1</sup>

But the strength of Rome did not consist in its wealth; as for the populace, the foundation of several colonies, a very liberal distribution of land, and the formation, in 241, of two new tribes, *Velina* and *Quirina*, reconstituted the class of small proprietors, which the war had decimated.<sup>2</sup> Accordingly, Rome soon found herself ready for fresh wars.

The First Punic War had cost Carthage Sicily and the empire of the sea; this was too great a shame and loss to be endured;

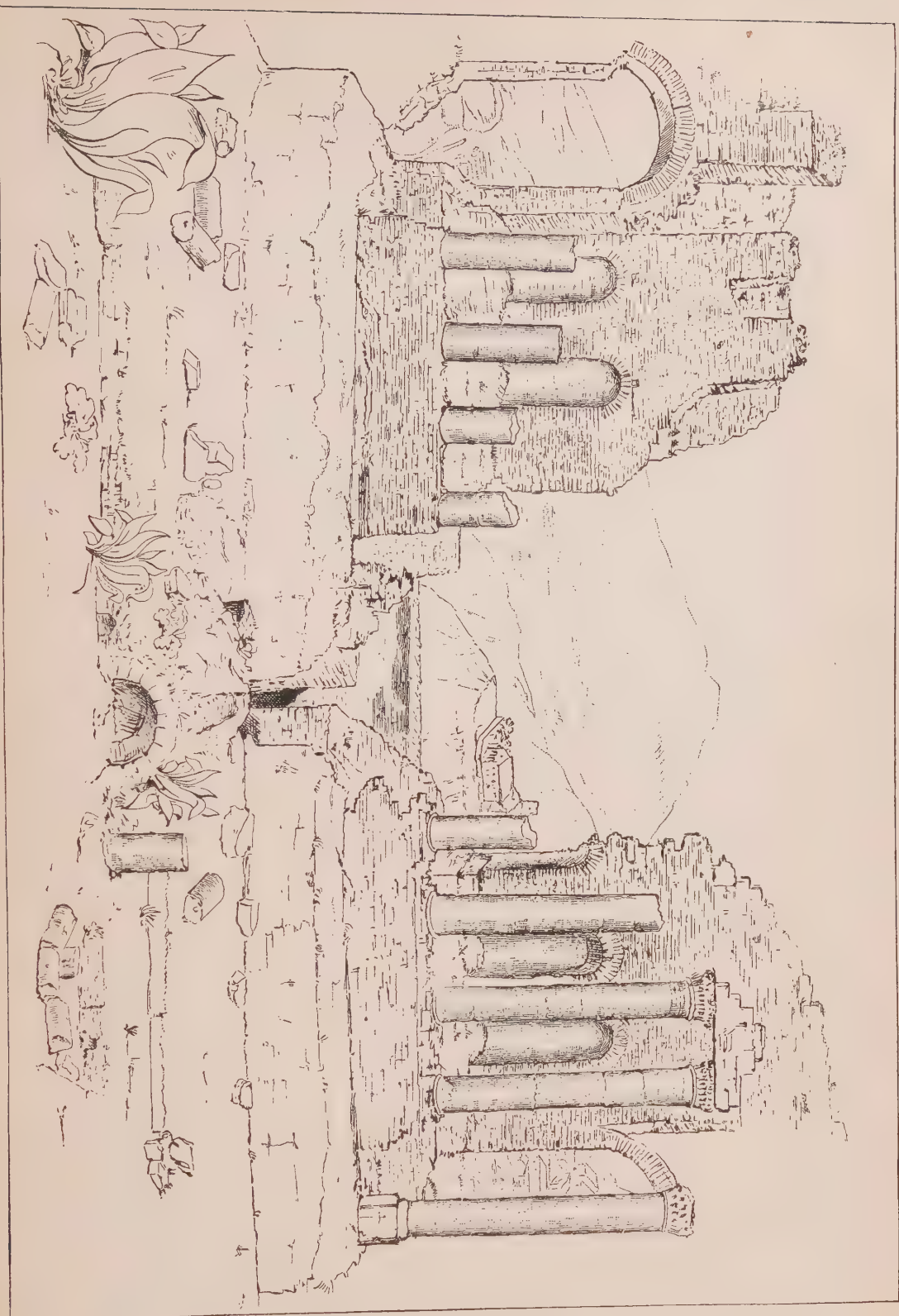


ETNA, FROM TAORMINA.

the peace which had just been signed was, in fact, nothing but a truce. The Senate understood this, and employed the twenty-three years of its duration in fortifying their position in the peninsula by occupying all the points from which it could be menaced,—Sicily, Corsica, Sardinia, Cisalpine Gaul, and Illyria. They desired to make Italy a fortress.

<sup>1</sup> But the *as* was then at two ounces. In 216 it is no longer more than one ounce; in 89, half an ounce. Yet during the Republic, though the weight was altered, the name was not, and the coins were almost free from alloy. M. d'Arcet found .983 to be the mean value of the silver coinage. The silver denarius was originally worth 10 pounds of copper, *dena*; hence its name.

<sup>2</sup> This distribution, the date of which is uncertain, but which must have occurred at the end or in the last days of the First Punic War, was so great that fifteen commissioners were needed for the division. Among them Pliny (vii. 45) names L. Metellus, the conqueror of Panormus.



TEATRO GRECO, TAORMINA.



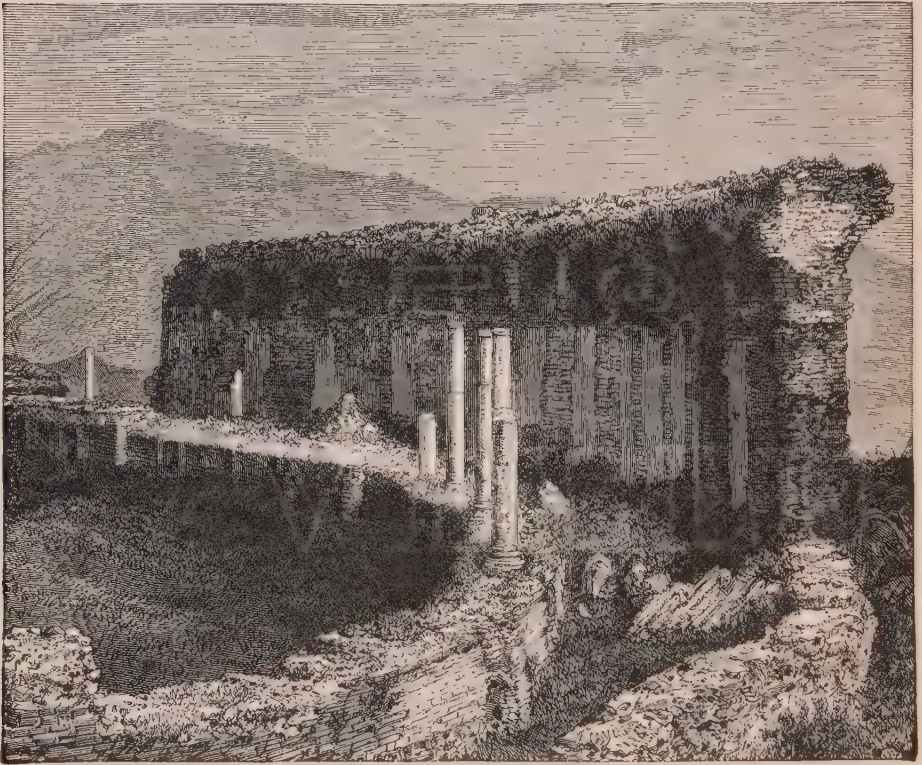
Sicily, the theatre of the First Punic War, had seen her towns by turns taken and retaken, often pillaged, and their inhabitants sold. For twenty-three years she had exhausted her fields to support fleets and armies, which sometimes counted more than two hundred thousand men; but this land, so admirably fertile, soon repaired its losses. The Senate hastened to declare it a Roman *province*;<sup>1</sup> this was a new condition. It was not needful, in point of fact, to employ with the Sicilians the same political caution as the Romans had used with the nations of Italy. Now that the centre of their empire was protected by municipalities, colonies, and allies, there must be outside nothing but subjects liable to taxation and drudgery.<sup>2</sup> Lutatius disarmed all the inhabitants, and made part of it public domain; and two hundred towns only recovered their territory on condition of paying a tribute, to be fixed every year by the Roman censors, and the tithe of all the products of the soil, — often, indeed, the Senate exacted a double tithe. Lutatius also wrote the *formula*, giving the subject cities a uniform organization, in which, following the example of Rome, aristocratic principles predominated. Each year a praetor was sent into the new province with absolute power, from which there was no appeal till after its execution. True to its maxim of never laying an equal yoke on all, the Senate accorded privileges to certain chosen towns, — which were few in number, however, for Sicily was too rich for Rome to deprive herself of the right of despoiling it at leisure. Thus Panormus, Egesta, Centuripa, Halaesa, and Halicyae were free, and exempt from the tribute, but bound to military service; the little republic of Tauromenium and that of the Mamertines remained independent, as was the kingdom of Syracuse; later on, too, there were colonies. Messina owed that favor to the part it played in the First Punic War; Syracuse to the long

<sup>1</sup> Festus derives this word from *provincit*, for *ante vicit*; Niebuhr from *proventus*. In the former case the word province would have reminded men that the Romans claimed to exercise in the provinces all the rights of conquest; in the second, that the provinces, not having the right to possess arms, would serve the sovereign state in an exclusively financial manner. But *provincia* more especially denotes an office which one has engaged upon oath to fulfil, and consequently the object of that office; thus it means the duty of holding elections (Livy, xxxv. 20) to manage the water supply (Cic., in *Vat.* § 5.) The formal organization of the province of Sicily did not take place till 227 B. C.

<sup>2</sup> Livy, xxxi. 31: *civitates stipendiarias ac vectigales*. We will return to the subject of the condition of these provinces later on.

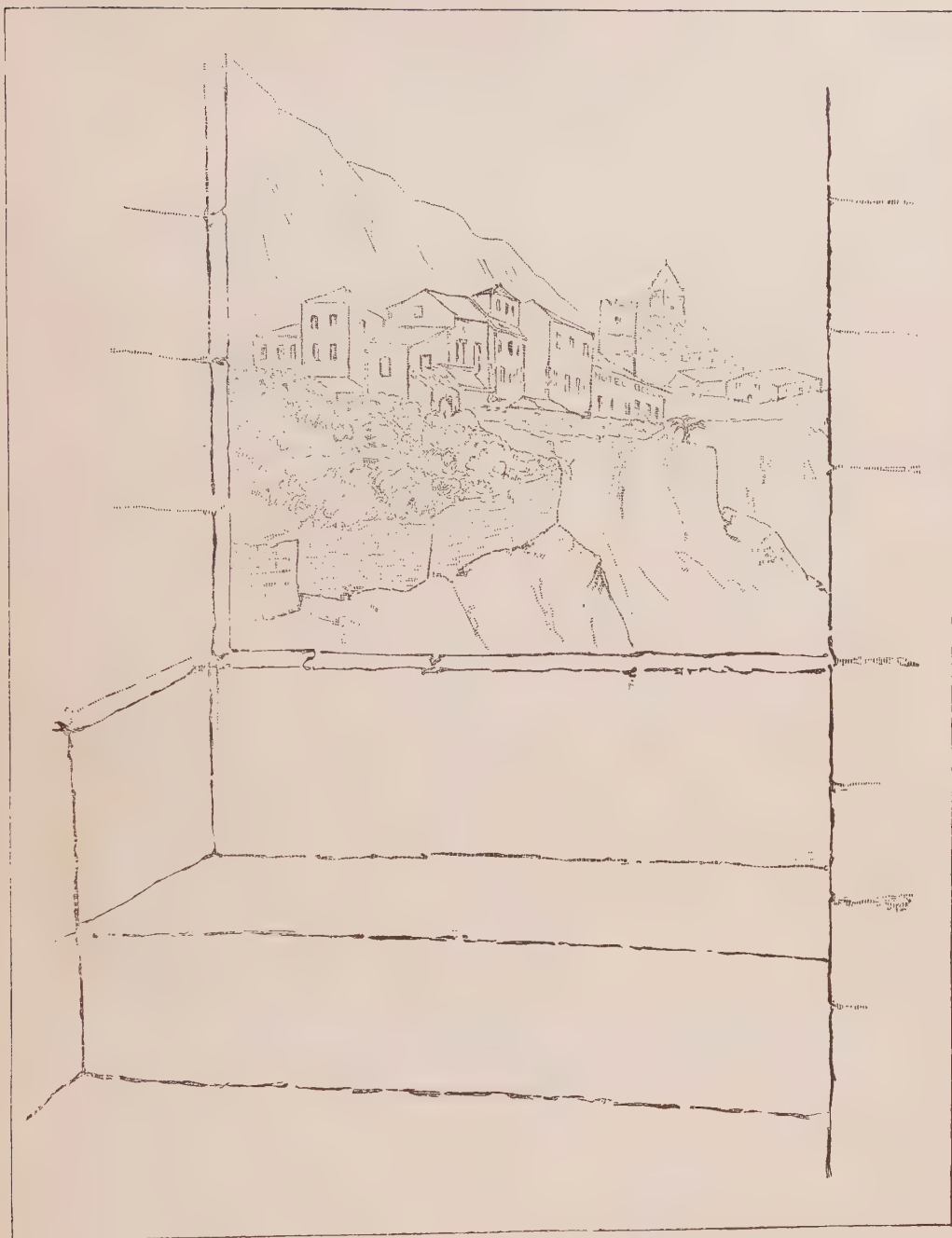
fidelity of Hiero. As for Tauromenium, built on a mountain 900 feet above the sea, and defended by a citadel built 492 feet higher, on an almost inaccessible rock, it had doubtless displayed in those times the sentiments which it manifested in later days to Marcellus, and which gained it the title of *civitas foederata*.

As had been done for the greater part of the Italians, so here it was forbidden to the inhabitants to acquire any possessions beyond the territory of their cities. Thence there came a great



THEATRE OF TAORMINA.

fall in the price of land, of which the Roman speculators, who could buy anywhere, took advantage to monopolize the best estates. From day to day the number of indigenous proprietors diminished, and Cicero could scarcely find a few in each town. With the small properties, the class of free husbandmen disappeared from the whole island. Immense farms, cultivated for rich Roman knights by an innumerable multitude of slaves; harvests, but no more poets or artists,—such is henceforth the state of Sicily.



TEMPLE OF JUNO MATUTA (RESTORATION OF M. LEFUEL).



Having become the granary of Rome, she saves the people and army from famine more than once. But from her bosom, too, there issue the Servile wars, the cruel expiation of impolitic measures. It is a law of humanity,—evil breeds evil. We have seen it in our own days in Ireland, which has long been, from analogous causes, a thorn in England's side.



Sardinia and Corsica were acquired at the cost of a piece of treachery. At the news that the mercenaries of Carthage, who had been led back from Sicily into Africa, had revolted,<sup>1</sup> those left in Sardinia had massacred their leaders and all the Carthaginians in the island; a rising of the inhabitants against this soldiery

<sup>1</sup> See p. 604.

obliged it to put itself under the protection of Rome. The Senate, which had supported the soldiers in Africa in their revolt by allowing provisions to be taken to them from all the ports of Italy,<sup>1</sup> did not hesitate to take advantage of the embarrassment of their rival to declare that as the rule of Carthage had ceased in the island, they could, without a breach of treaty, take possession of Sardinia. Then, on the report that Carthage was making some preparations, they pretended to think that Italy was threatened, and declared war. Their wrath was appeased by the offer of 1,200 talents and the abandonment of Sardinia. It was still necessary to conquer the Sardinians, whom their old masters probably supported in secret. The Senate employed eight years over it, and two consuls came back thence to triumph. One of these, Pomponius Matho, in order to track the islanders to their remotest retreats, had made use of dogs trained to hunt men,—an expedient which the Spaniards renewed in the New World. This conquest ended, as it had begun, by hateful means.

Corsica shared the fate of the neighboring island; the Senate declared it a Roman province. In reality it preserved that liberty which no enemy dared to spoil, in the depths of its impenetrable coverts.<sup>2</sup> Too wild and too poor to furnish tribute in wheat, like Sardinia, Corsica paid it in the honey of its bees; it promised 100,000 pounds of it.<sup>3</sup> The creation of these two provinces obliged the number of praetors to be raised to four; two, the *praetor urbanus* and the *praetor peregrinus*, remained at Rome; the other two were appointed, one to govern Sicily, the other Sardinia and Corsica (227 B. C.).

Sicily, Sardinia, and Corsica being subdued, the Tyrrhenian Sea became a Roman lake. On the other sea the coast was guarded from Rimini to Brundisium by six colonies.<sup>4</sup> But the coast of Illyria, with its numberless islands, has been inhabited in all ages by dangerous pirates. At the time of which we are speaking the Adriatic was infested with them. Nothing

<sup>1</sup> Polybius, i. 83. They forbade it when the mercenaries were on the point of triumphing.

<sup>2</sup> Livy says even of the Sardinians in the time of Augustus: *gente ne nunc quidem pacata*. (xi. 34.)

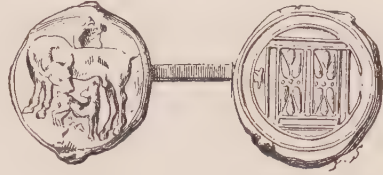
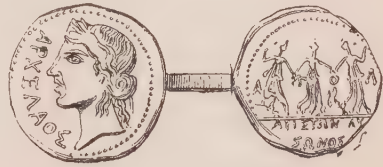
<sup>3</sup> Val. Max., iii. 5; Pliny, *Nat. Hist.* xv. 29.

<sup>4</sup> Ariminum, Sena, Hadria, Castrum Novum, Firmum, Brundisium.

passed without paying toll; the coasts of Greece were ceaselessly devastated, those of Italy threatened.<sup>1</sup> A few years previously they had beaten the Aetolians and Epirotes, taken Phoenice, the richest town in Epirus, pillaged Elis and Messenia, and drawn the Acarnanians into alliance with them.

On complaints being raised on all sides, the Senate sent ambassadors to Teuta, the widow of their last king, who governed a port of Illyria in the name of her son Pineus.<sup>2</sup> She proudly replied that it was not the custom of the kings of Illyria to forbid their subjects to cruise for their own profit. At these words the youngest of the deputies, one Coruncanus, replied: "With us, Queen, the custom is never to leave unpunished the wrongs suffered by our fellow-citizens; and we will so do, if it please the gods, that you yourself will set about reforming the customs of the Illyrian kings." Teuta, in irritation, caused the bold youth to be slain, with those who had promoted this Roman embassy, and had the commanders of the vessels which had brought it burned alive. Then the pirating began again with more boldness than before; Corcyra was taken, Epidamnus and Apollonia besieged, and an Achæan fleet beaten.

This was a good opportunity for the Romans to show themselves to the Greeks. The Senate saw what advantage they might derive from these events, and loftily assumed the character of protector of Greece,<sup>5</sup> which they played to the last with so much

COIN OF CORCYRA.<sup>3</sup>COIN OF APOLLONIA.<sup>4</sup>

<sup>1</sup> Pliny (*Nat. Hist.* iii. 26) calls an Illyrian tribe, the Vardaci, *populatores quondam Italiae*.

<sup>2</sup> "Ἀγρὼν ἦν βασιλεὺς Ἰλλυριῶν μέρους. (Appian, *Illyr.* 7.)

<sup>3</sup> Cow suckling her calf. On the reverse, K backwards, the initial letter of the name of Corcyra. Plan of the gardens of Alcinoüs, celebrated by Homer. Silver coin of Corcyra.

<sup>4</sup> ΑΡΧΕΛΛΑΟΣ. Head of Apollo. On the reverse, ΑΡΙΣΤΩΝ ΑΥΣΩΝΟΣ, the names of two magistrates. Three girls dancing; between them we read, ΑΠΟΛ. Silver drachma of Apollonia in Illyria.

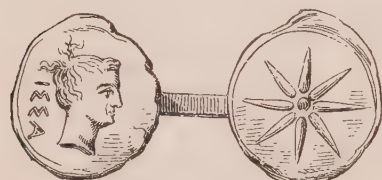
<sup>5</sup> Two years later they also took the Greeks of Saguntum under their protection. In the year 267 they had concluded an alliance with the Apollonians (Livy, *Epit.* xv.), and in 237, on the demand of the Acarnanians, they had ordered the Aetolians to respect Acarnania, the only country in all Greece, said their ambassadors, which had not taken part in the Trojan war! (Just., xxviii. 1 and 2.)

success. In order to give a great idea of their power, they sent against these miserable enemies two hundred vessels, twenty thousand legionaries, and the two consuls (229). They had not



COIN OF ACARNANIA.<sup>1</sup>

done so much against Carthage at first. Coreyra was given up by a traitor, Demetrius; the Illyrians were besieging Issa in the island of the same name (Lissa): they were driven from it; and not one of the places that attempted



COIN OF ISSA.<sup>2</sup>

resistance could hold out. Teuta, in affright, yielded all that Rome demanded,—a tribute, the cession of a part of Illyria, a promise not to send more than two vessels to sea beyond the

Lissus, and the heads of her chief councillors, in order to appease with the shedding of their blood the irritated manes of the young Coruncanius (228). The Greek towns subdued by the Illyrians, Coreyra and Apollonia, were restored to their independence.<sup>3</sup>

The consuls hastened to make this treaty known to the Greeks, reminding them that it was for their protection they had crossed the sea. The deputies showed themselves in every town amid the applause of the crowd. At Corinth they were admitted to the Isthmian games, at Athens the citizenship was bestowed on them, and they were initiated into the mysteries of Eleusis. Thus began the first political relations between Rome and Greece.

The Romans had given Demetrius the Island of Pharos and some districts of Illyria. Not considering himself sufficiently

<sup>1</sup> ΑΚΑΡΝΑΝΩΝ. Head of the River Achelous, with two horns, which figure the rapidity of its current, or call to mind that he changed himself into a bull to fight Hercules. The hero tore off one of his horns, which became the horn of plenty,—a pleasing image of the works executed in order to embank the river and restore vast tracts to agriculture; beneath, a serpent, another symbol of the winding course of the stream. On the reverse, the name of a magistrate, ΜΕΝΕΙΑΣ, and behind Apollo, who is seated on a rock and holds a bow; in the field, a torch. Silver coin of the Acarnanians.

<sup>2</sup> On the obverse, a woman's head and the name of the town. On the reverse, a star. Bronze coin. Issa was an important island on the Illyrian coast. The Romans, whom it had furnished with the opportunity of acquiring a valuable province, exempted it from all tribute (Livy, xlv. 26), and its inhabitants afterward received the *jus civitatis*. (Pliny, *Nat. Hist.* iii. 21.)

<sup>3</sup> Polybius, ii. 11; Zonaras, viii. 19. Cf. for this war, Appian, *Illyr.* 7.

recompensed, he joined the corsairs, and led King Pineus into revolt with him. The Gallic war, of which we shall presently speak, was ended, and the Senate, free from all disquietude in Italy, was able to send another consul into Illyria.

Demetrius took refuge with the King of Macedonia, whom he soon afterward induced to take arms against the Romans, and Pineus submitted to the conditions of the former treaty (219). Rome thus possessed good



COIN OF PHAROS.<sup>1</sup>

ports and a vast province on the Greek mainland, — a kind of outpost, which protected Italy and threatened Macedonia. The Adriatic was pacified like the Tyrrhenian Sea, and the merchant cities of Italy heartily united themselves with the fortune of a Government which gave security and impulse to their commerce.<sup>2</sup>

From Sicily to the northern extremities of Umbria and Etruria the Roman sway was accepted or endured in silence. Beyond the Rubicon and the Apennines all remained free; Cisalpine Gaul, notwithstanding the defeat of the Boii at Lake Vadimon in 283, had not been subjugated. The fertility of these plains, which make Lombardy a garden, astonished Polybius, even after he had seen Sicily and Africa. "Such abundance of grain," says he, "is reaped there when the land is cultivated, that we have seen a measure of wheat at 4 oboli, and one of barley at half that price. A measure of wine is exchanged for an equal measure of barley. Millet grows there in abundance. Numerous woods of oak furnish such quantities of mast that the plains of the Po produce a great part of the pork of which so much is used in Italy, either for the nourishment of the people or the provisioning of the armies. In short, one can satisfy all the needs of life for so small an expenditure, that travellers who stop at the hostelrys do not offer a separate price for each thing provided, but pay their reckoning

<sup>1</sup> Laurel-crowned head of Jupiter. On the reverse, ΦΑΡΙΩΝ; goat standing before a serpent. Bronze coin of Pharos.

<sup>2</sup> This commerce was much more considerable than is supposed, and Rome protected it most energetically. The motive of the war declared against Carthage during the mercenary war was the capture of a great number of merchant vessels belonging to Italy; and the piracies of Tenta's subjects on Italian commerce were the first cause of the Illyrian war.

by the head; and it often happens that they settle the whole bill with the fourth part of an obolus.”<sup>1</sup>

In this fruitful country the Gallic race had increased with incredible fertility. Cato counted one hundred and two Boian tribes. Polybius, who saw them almost a century after the period to which our story has led us, found them inhabitants of unwalled



COIN OF THE  
BOII.<sup>2</sup>

villages, sleeping on grass or straw, without any furniture, and eating only meat. Warfare was their principal occupation, gold or cattle the only wealth which they esteemed, because they could transport it wherever their adventurous life led them.

Intestine wars, arising from the rivalry of their chiefs, the jealousy of the tribes, the hatred of the Taurini against the Insubres, of the Cenomani against the Boii, of the Venetians against them all, and the lucrative service in the armies of Carthage, which attracted the most restless of these adventurers, had for forty-five years saved the peninsula from the dangers of a Gallic invasion. The repose which the peace of 241 had restored to the world did not suit these campaigners. In 238 two Boian chiefs, supported by the youth of the land, were anxious, in spite of the old men, to drag their nation into a war against Rome. They called in some tribes from the Alps and fell upon Ariminum. But the peace party carried the day; the two chiefs were murdered, their auxiliaries driven away, and calm restored before the legions could reach the frontier.

At this time the expeditions to Sardinia and Illyria had not commenced; the Gauls appeared intimidated, and Carthage was defeated; the Senate closed the temple of Janus, for the first time since Numa. Almost immediately troubles broke out on all sides, and Rome again became the city of Mars.

The Ligurians descended from their mountains and pillaged the Etruscan plains; to drive them back again required six years and the talents of Fabius. This war was only tedious; that against the

<sup>1</sup> Polybius, ii. 15, 17. This picture is to this day partly true. One can live very cheaply in the plain of the Po outside the great hotels, and Bologna sends its sausages all over Europe.

<sup>2</sup> On the obverse, here represented above, an uncertain object. On the reverse, a rainbow above a boat. Gold coin of the Boii.

Boii was dangerous. The Senate had forbidden the sale of arms to them, and the tribune, Flaminius, had proposed the division of the land of the Senones, lying along the frontier, which had remained almost deserted since the war of extermination in 283. This proposition was in accordance with the policy of Rome: it relieved the city of its poor, rewarded the veterans of the Punic war, and placed at



WALLS OF FAESULÆ (FIESOLE).<sup>1</sup>

the approaches to Cisalpine Gaul a Roman population, which would act as a living rampart against Gallic invasions. But it deprived the nobles of the pastures which they considered as their property; they violently rejected it, and when Flaminius had it voted by the tribes in the comitia, in spite of the opposition of the Senate, they accused him of having caused the revolt of the Boii. The latter, terrified at the idea of having the Romans for neighbors, joined with the Insubres, and called in from Transalpine Gaul a formidable army of Gaesates, warriors belonging to various tribes, but united by a common taste for adventures. "Never," says Polybius, "had braver soldiers crossed the Alps." Happily the Cenomani and Venetians betrayed the common cause. Rome had

<sup>1</sup> From a print in the *Bibliothèque nationale*.

for a long time come to an understanding with the former; the others had always been hostile to the Cisalpine Gauls. This diversion obliged the confederates to leave a portion of their forces for the protection of their homesteads; the remainder, consisting of 50,000 foot-soldiers and 20,000 horsemen, or soldiers mounted on war-chariots, set out for Rome. The Cisalpines were commanded by Britomar, the Insubrian; the Gaesates, armed with the *gais*, a blunt sword, sharp only on one edge, followed their kings Concolitan and Aneroestus. All had sworn, leaders and soldiers, not to take off their baldrics till they had ascended the Capitol.

Terror was at its height in the town; the Sibylline books were consulted, and demanded the sacrifice of a Gallic man and woman and a Grecian man and woman. They were buried alive in the midst of the Forum Boarium, and the oracle which announced that the Gauls and Greeks should take possession of the Roman soil was thought to be accomplished. But according to the popular belief these unhappy beings might after their death become formidable; so in order to appease their anger, a sacrifice was instituted, which was yearly celebrated "on the Gallic grave." Having thus settled accounts with the gods and the murdered victims, Rome set herself about warding off the danger. Vain terrors did not banish manly resolutions; she trusted to the gods, but especially to herself; and this was what made her so great, in spite of her superstitious spirit.

The Senate declared that there was a *tumultus*, and every man fit to carry a sword took arms, even such of the priests as the law dispensed from service; 150,000 soldiers were drawn up before Rome, and 620,000, furnished by the allies, were held in reserve. The Samnites had promised 70,000 foot and 16,000 horse; the Latins, 80,000 foot and 5,000 horse; the Iapyges and Messapians, 50,000 foot and 16,000 horse; the Lucanians, 30,000 foot and 3,000 horse; the Marsic confederation, 20,000 foot and 4,000 horse. The Romans and Campanians alone could furnish 273,000 men. Thus the whole of Italy rose to defend Rome, and drive back the barbarians.

Two routes led from Upper Italy into the Valley of the Tiber. In order to close them, one of the consuls stationed himself on

the east of the Apennines before Ariminum; a praetor established himself on the west, near Faesulae, with 54,000 Etruscans and Sabines, and the other consular army was recalled in haste from Sardinia, with orders to land at Pisa, and guard the passes of the Apennines in Liguria, if it was not too late. So many precautions and preparations almost turned out useless. The Gauls, crossing the Apennines at a place where the legions did not expect them, left behind them the praetorian army which guarded the mountain passage on the Umbrian side, and arrived within three days' march of Rome. The praetor had followed them; they turned upon him, killed six thousand of his men, and hemmed in the remains of his legion upon a hill. Fortunately the consul Aemilius arrived during the night, having hastened from Ariminum at the news of this bold march. The Gauls, being embarrassed with immense plunder and many captives, were desirous of placing their acquisitions in safety at home, then to return and engage in battle. This

ETRUSCAN WARRIOR.<sup>1</sup>

resolution was their ruin. They were marching along the coast, followed by Aemilius, in order to reach Liguria, when the consul Atilius, having landed at Pisa with his legions, fell upon their vanguard near Cape Telamon (near the mouth of the Ombrone). The Gauls were caught between three armies. They stationed their chariots on the flanks to protect them, their booty and captives they placed on a hill in their midst; and whilst the Gaesates and Insubres faced Aemilius in the rear, the Boii and Taurisci resisted the consul Atilius in the front. "It was a strange

<sup>1</sup> From a bas-relief found at Faesulae. (Micali, pl. ii. fig. 3.)

sight; innumerable trumpets and the war-cries of the barbarians filled the air with fearful noises, which the hills re-echoed, and the great naked figures were seen violently brandishing their arms. But if their shouts caused terror, the golden collars and bracelets which loaded their arms and necks gave hope of a rich booty." The consul Atilius was killed in a cavalry skirmish which preceded the general action. The latter was commenced by the archers of the legions, who showered upon the enemy's line a hail of arrows, not one of which was lost, for the Gaesates, who, with ostentatious courage, and in order to be more free in their movements, had stripped off their clothing down to their belts, could not shelter themselves under their small shields. After the archers the infantry, clad in excellent armor, came on at racing speed, and fell to the attack with their short strong swords well sharpened on each edge and at the point. The Gauls, whose sabres bent at every blow, for some time resisted by their mass and their indomitable courage. "If they had had the weapons of the Romans, they would have gained the victory." And Polybius, in so saying, expressed the opinion of the oldest historian of Rome, Fabius Pictor, who had been present at the battle<sup>1</sup> when the Roman cavalry, breaking through the line of chariots, charged them on the flank, and a frightful confusion broke out in the barbarian army, thus pressed from before, behind, and on the side. Forty thousand barbarians were left on the battle-field: ten thousand were made prisoners. One of the Gallic brenns, Concolitan, was taken; another, Ane-roestus, slew with his own hand those of his devoted band who had survived the combat, and stabbed himself (225). The fate of Britomar is not known. The captives kept their oath; they ascended to the Capitol wearing their baldrics, but preceding the triumphal car of Aemilius. Midway they laid them aside to enter the Tullianum, whence none came out alive.

Rome had been frightened. The Senate decided to free Italy from such fears; and in the following year sent the two consuls into Cisalpine Gaul to begin the conquest of it. The Gauls on the south of the Po, enfeebled by the great disaster of Telamon, gave hostages, and delivered up three of their strongholds to the Romans,

<sup>1</sup> . . . *Qui ei bello interfuit.* (Eutrop., iii. 5.)

amongst them Modena (224). But those on the north, the Insubres, met the consuls with vigor when, in the following year, the latter for the first time risked the Roman standards on the north bank of the river. The Romans were glad to accept a treaty which allowed them to retire without fighting. They reached the country of the Cenomani, where a few days, rest and plenty restored strength to their troops; then, forgetting the treaty, they again entered the Insubrian territory at the foot of the Alps. Fifty thousand men marched against them to avenge this perfidy. They had taken from their temples their sacred flags, the *Immovables*, which were never brought out except in the greatest dangers. Flaminius, one of the consuls, was that former tribune so hateful to the nobles on account of his proposition to distribute the lands of the Senones. The Senate, not being able to hinder his election, made the gods speak to annul it; miracles multiplied, and the augurs declared the appointment of Flaminius and his colleague, Furius, illegal. A decree recalled them; Flaminius received it at the moment of commencing the battle, and took no notice of it; he

GROUP FROM THE VILLA LUDOVISI.<sup>1</sup>

<sup>1</sup> It was long thought that this group represented the death of Arria and Paetus; we dare not assert that the artist wished to consecrate the famous remembrance of the suicide of Aneroestus, but it is certainly a barbarian killing his wife and himself after a defeat.

could only escape condemnation by a victory. He impressed the necessity of it upon his soldiers, posting them in front of a deep river, and breaking down the bridges behind them. The swords of the barbarians, badly tempered and pointless, grew blunt and bent easily. After the first blow the soldiers were obliged to press them against the ground and straighten them with their feet. Having observed this at the battle of Cape Telamon, the tribunes distributed the pikes of the *triarii* among the men of the first rank, with orders not to attack with the sword till they saw that the sabres of the Gauls had been bent by striking on the iron of the pike. The Insubres lost eight thousand dead,



TOMB OF THE GENS FURIA.<sup>1</sup>

and ten thousand prisoners (223 B. C.). They asked for peace; and, on the refusal of the Senate, hastily called in from the Transalpine regions thirty thousand Gaesates, commanded by King Virdumar, who came and proudly laid siege to the stronghold of Clastidium, on the south of the Po, which, in the hands of Rome, had become one of the fetters of Cisalpine Gaul. The Roman consul, Marcellus, he who

some years later won, against Hannibal, the surname of the *Sword of Rome*, hastened to relieve it. As he was drawing up his line of battle, his horse, frightened by the confused cries of the barbarians, suddenly turned and carried him, in spite of himself, to the rear. With such superstitious soldiers as the Romans were, this natural incident might be taken for a presage of defeat, and might lead to it. Marcellus, on the contrary, turned it to advantage. He pretended to be anxious to accomplish a religious act, made his horse complete the circle, and when he had returned in front of the enemy, worshipped the sun. After that they could fight; it was only one of the ordinary ceremonies of the adoration of the gods. When the King of the Gaesates perceived Marcellus, judging by the splendor of his arms that he must be

<sup>1</sup> The Furii appear to have been originally from Tusculum, where the remains of a tomb of that family are seen.

the chief, he spurred his horse out of the ranks, and challenged him to single combat between the two armies.

The consul had just vowed to Jupiter Feretrius the most beautiful arms that should be taken from the enemy. At the sight of this Gaul, whose armor was resplendent with the blaze of gold, silver, and purple, Marcellus had no doubt that these were the promised spoils, and that the gods had sent the barbarian to fall beneath his blows. He rushed straight at him at the full gallop of his horse, and struck him with his lance right on the breast with such force that the cuirass was pierced, and Virdumar fell. Before he could rise, Marcellus dealt him another blow; then sprang to the ground, tore off his arms, and, raising them towards heaven, cried: "Jupiter, receive the spoils which I offer thee, and deign to grant us like fortune in the course of this war." The Romans, excited by the exploit of their leader, fell impetuously on the enemy. After a bloody affray the Gaesates took to flight. Despair seized the Insubres. They yielded themselves to the discretion of the Senate, who made them pay a heavy indemnity, and confiscated a part of their territory, in order to establish colonies there (222).

All that was most magnificent in the arrangements of the Roman festivals was employed to celebrate the victory of Marcellus, — the third who had triumphed with the *spolia opima*. The streets through which the procession<sup>1</sup> was to pass were strewn with flowers, and incense smoked everywhere. A numerous band of musicians led the march; then came the oxen for sacrifice, with their horns gilded, and, after a long string of chariots, bearing the arms taken from the enemy, the Gallic captives, whose high stature and martial bearing struck every eye. A clown, dressed as a woman, and a troop of satyrs, insulted their grief by joyful songs. Finally, amid the smoke of perfumes, there appeared the triumpher, clad in a purple robe embroidered with gold, his head crowned with laurels and his face painted with vermilion like the statues of the gods; on his shoulder he bore the helmet, cuirass, and tunic of Virdumar,

<sup>1</sup> The procession was formed on the Field of Mars, and crossed the Flaminian Circus, the Triumphal Gate, where the senators and magistrates awaited it, then the Circus Maximus, and by the valley which separated the Caelian from the Palatine reached the Via Sacra, and arrived at the Capitol by the *clivus Victoriae*. See the plan of Rome.

arranged round the trunk of an oak. At the sight of this glorious trophy the crowd made the air resound with the cry of "*Triumph! triumph!*" interrupted only by the warrior hymns of the soldiers.

"As the triumphal car began to turn from the Forum towards the Capitol, Marcellus made a sign, and the flower of the Gallic captives were led to a prison, where the executioners were waiting, and axes prepared; then the procession went, according to custom, to wait on the Capitol in the temple of Jupiter till a lictor should bring the news that the barbarians were despatched. Then Marcellus intoned the hymn of praise, and the sacrifice was over. Before leaving the Capitol the triumpher with his own hands planted his trophy in the precincts of the temple. The rest of the day passed in rejoicings and festivities, and on the morrow perhaps some orator of the Senate or people again began the customary declamations against that Gallic race which must be

exterminated, because it butchered its prisoners and offered the blood of men to its gods."<sup>1</sup>



MARCELLUS AT THE TEMPLE OF JUPITER FERETRIUS.<sup>2</sup>

Marcellus had promised on his victory to raise a temple to Honor and Courage. The pontiffs refused to unite the two deities in the same sanctu-

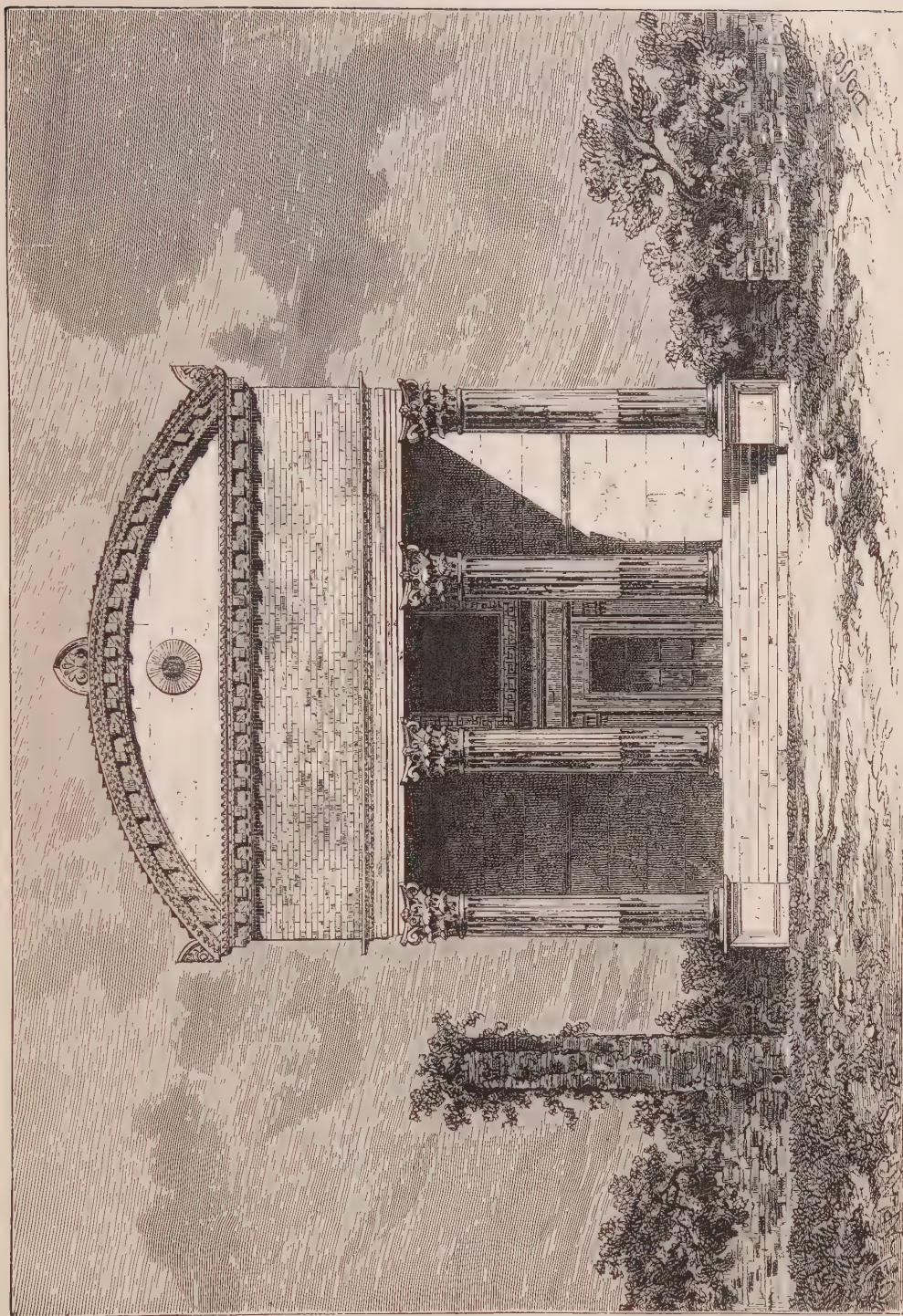
ary. "Should the lightning fall there," said they, "or should some prodigy be manifested, it would be difficult to make the expiations, because it would not be known to which god to offer the sacrifice, and the rites do not permit to immolate the same victim to two deities." Marcellus dedicated the temple to Honor, and built another to Courage, which his son dedicated seventeen years later.<sup>3</sup>

The defeat of the Insubres advanced the conquest of Cisalpine Gaul. In order to consolidate their power there, the Senate, in 218, sent two colonies, each of six thousand Roman families, to Cremona and Placentia; they were to guard the line of the Po, already defended by Tannetum, Clastidium, and Modena. The

<sup>1</sup> Amédée Thierry, *Hist. des Gaulois*, i. 257.

<sup>2</sup> MARCELLINVS. Head of Marcellus. Behind, the *triquetra* (see p. 110, note 2). On the reverse, MARCELLVS COS. QVINQ. (consul for the fifth time); Marcellus bearing a trophy to the temple of Jupiter Feretrius. Silver denarius of the Claudian family.

<sup>3</sup> Livy, xxvii. 25, and xxix. 11.



TEMPLE OF COURAGE (PIRANESI, RACCOLTA DI TEMPI ANTICHI, PL. 2).



military road commenced by the censor Flaminius, leading across the Apennines from Rome as far as the middle of the country of the Senones, was continued in order to connect these advanced posts with the great place of Ariminum.<sup>1</sup> Thus the Roman sway drew near the Alps, — “that bulwark raised by a divine hand,” says Cicero, “for the defence of Italy,” — and the plough was about to finish the work of the sword in Cisalpine Gaul, when the arrival of Hannibal put a stop to everything.

HONOR AND  
VIRTUE.<sup>2</sup>

In 221 the Romans had also occupied Istria; there they were masters of one of the gates of Italy, and they established themselves on the north of Macedonia, which they already menaced on the side of Illyria.

Since the defeat of Pyrrhus they had maintained friendly relations with the kings of Egypt. The latter naturally drew near a people who might some day become a formidable adversary to the enemies that the Ptolemies had in Greece. After the First Punic War Euergetes renewed the alliance that his father had concluded with Rome. The Senate offered him troops as auxiliaries against Antiochus of Syria.<sup>4</sup> He refused them, but remained faithful to his friendship with the Romans.

PTOLEMY III., EUERGETES.<sup>3</sup>

## II. CARTHAGE: WAR OF THE MERCENARIES; CONQUEST OF SPAIN.

DURING these twenty-three years so well employed by Rome, Carthage had also extended her empire; but only after having passed through a crisis which nearly destroyed her, and which gave her constitution a lasting shock.

<sup>1</sup> Strabo (v. 217) attributes to Aemilius, who was consul in 187, the Aemilian Way, which led from Ariminum to Bononia and Aquileia, going round the marshes, and following the foot of the Alps.

<sup>2</sup> HO. VIR. Laurel-crowned head of Honor, with the helmeted head of Virtue (Valor); beneath, the word KALENI, the surname of the Trufian family, who had this silver coin struck.

<sup>3</sup> Bust of Ptolemy Euergetes, with a sceptre and the aegis. From a gold tetradrachma.

<sup>4</sup> Zonar., viii. 6; Eutrop., iii. 1.

When Amilcar signed the peace with Lutatius, there were in Sicily twenty thousand mercenaries, who had long been paid with nothing but words. When the war was ended they claimed the execution of these promises and their pay. Gisco, the governor of Lilybaeum, sent them back to Carthage by detachments, in order to give the Senate time to satisfy or disperse them. But the treasury was empty. All were allowed to arrive, and when they were assembled the distress of the Republic was pictured to them, and an appeal was made to their disinterestedness; yet gold and silver shone on all sides in this opulent metropolis of Africa. The mercenaries began to pay themselves with their own hands. The Senate feared a pillage; they ordered the officers to lead the army to Sicca, giving each soldier a piece of gold for the most pressing needs. The Carthaginians might have detained their women and children as hostages; but they sent them away, that these foreigners might not be tempted to come back in search of them. Then, closing their gates, they believed themselves to be sheltered from all anger behind their high walls.

The mercenaries, says Polybius, whose account we are abridging, met at Sicca. For such troops idleness is an evil counsellor. They began to reckon and to exaggerate what was owing to them, and what had been promised them in hours of danger; and in those greedy souls there sprang up vast desires.

Hanno was sent to them; who, instead of bringing gold, asked for sacrifices, speaking humbly of the destitution of the Republic. Citizens might have understood this language. The mercenaries grew irritated, and sedition broke out. First the men of each nation gathered together, then all the nations united. They could not understand each other, but they all agreed in hurling a thousand imprecations. Hanno essayed to speak to the soldiers through their leaders; the leaders repeated quite different things from what was said to them, and the anger of the crowd increased. "Why, too," asked the mercenaries, "had there been sent them, instead of the generals who had seen them at work, and who knew what was due to them, Hanno, who knew nothing about them?" They struck their camp, marched upon Carthage, and stopped at a hundred and twenty stadia from the town, at the place called Tunis.

Carthage had neither soldiers to drive off these barbarians, nor hostages to stay them. She tried to appease them; she sent them provisions, the price of which they themselves fixed, and deputies who promised that all they might demand should be granted. These proofs of cowardice increased their boldness. They had held their own against the Romans in Sicily: who then would dare to look them in the face? Certainly not the Carthaginians. . . . And every day they invented new demands, laying claims, besides their pay, to the price of their horses that had been killed, and requiring that they should be paid for the provisions owing to them at the exorbitant price they had reached during the war. To put an end to this, Gisco, one of their generals in Sicily, was sent to them, who had always had their interests at heart, and who came with a large quantity of gold. He took the leaders aside, and then assembled each nation separately to give them their pay. An arrangement was almost arrived at; but there was in the army a certain Spendius, a Campanian, formerly a slave at Rome, who feared lest he should be delivered up to his master, and an African named Matho, the principal author of these troubles; they both expected, if an agreement was made, to pay for all. Matho pointed out to the Libyans that when the other nations were gone away, Carthage would let all the weight of her wrath fall on them, and chastise them in such a manner as to frighten their compatriots. A great agitation followed this discourse, and as

CARTHAGINIAN WARRIOR (?).<sup>1</sup>

<sup>1</sup> Bearded warrior, standing, clad in a cuirass, found in Sicily in 1762. He held in his right hand a sword, of which only the hilt remains. Caylus calls it a Carthaginian soldier. Statuette in bronze, 5 inches in height. *Cabinet de France*: No. 2,976 in Chabouillet's catalogue.

Gisco put off till another time the payment for provisions and horses, the Libyans assembled tumultuously. They would hear only Spendius and Matho; if any other orator attempted to speak, he was immediately stoned. A single word was understood by all these barbarians: Strike! As soon as any one said Strike! they all struck, and so quickly, that it was impossible to escape. Many soldiers, and even leaders, thus perished; and at length Spendius and Matho were chosen generals.

Gisco knew that if once these ferocious beasts were let loose, Carthage would be lost. At the peril of his life he remained in the camp, trying to bring back the leaders to reason. But one day, when the Africans, who had not received their pay, insolently demanded it, he told them to address themselves to Matho. At these words they fell upon the money, seized Gisco and his companions, and loaded them with chains.

Carthage was in terror. All bruised and bleeding yet from her defeats in Sicily, she had hoped, when peace was once made with Rome, for a little rest and safety, and here was a war breaking out more terrible than ever; for it was no longer a question of Sicily, but of the safety and even the existence of the country. She had neither army nor fleet; her granaries were empty, her treasury exhausted, her allies indifferent or hostile. Her sway over the nations of Africa had been cruel. In the last war she had exacted from the inhabitants of the country half their incomes, and doubled the taxes in the towns; Leptis Parva owed her a talent a day. The poorest could hope for neither grace nor mercy from the Carthaginian governors; for to be popular at Carthage it was necessary to be pitiless towards her subjects, and extract large sums of money from them.

Accordingly, as soon as Matho had stirred up the towns of Africa to revolt, the very women, who had so often seen their husbands and kindred dragged to prison for the payment of the tax, swore among themselves to hide none of their effects; they gave all they had in the way of furniture and ornaments, and money abounded in the camp of the mercenaries. Their troops were augmented by numerous auxiliaries, the army rose to seventy thousand men, with whom they laid siege to Utica and Hippo, the only two towns which had not responded to their appeal.

The Carthaginians at first confided the conduct of the war to Hanno; but he twice let slip an occasion to destroy the enemy. Amilcar was put in his place. With ten thousand men and seventy-five elephants he managed to make the mercenaries raise the siege of Utica, free the approaches of Carthage, and gain a second battle against Spendius. Then the Numidians went over to him, he found himself master of the country, and the mercenaries began to lack provisions. At the same time he showed much mildness with regard to his prisoners. The chiefs feared defections; in order to prevent them, they assembled the army, and brought forward a man who they pretended had just arrived from Sardinia with a letter, in which their friends invited them to keep a close watch upon Gisco and the other prisoners, to mistrust the secret practices going on in the camp in favor of the Carthaginians. Spendius then addressed them, pointing out the perfidious mildness of Amilcar, and the danger of sending back Gisco. He was still speaking, when a fresh messenger, who said he had arrived from Tunis, brought another letter in similar terms to the first. Autaritus, chief of the Gauls, declared that there was no safety except in a rupture beyond reparation with the Carthaginians, that all those who spoke otherwise were traitors, and that in order to avoid all agreement it was necessary to slay Gisco and the other prisoners. . . . This Autaritus had the advantage of speaking Phœnician, and thus making himself understood by the greatest number; for the length of the war gradually made Phœnician the common language, and the soldiers generally saluted in that language.

After Autaritus, men of every nation spoke who had obligations towards Gisco, and who demanded that he should be at least spared torture; as they all spoke together, and each in his own language, nothing they said could be understood; but as soon as it was perceived what they wished to say, and some one cried, Kill! kill! these unhappy intercessors were struck down with stones. Then Gisco was taken with his companions, to the number of seven hundred; they were led out of the camp, their hands and ears cut off, their legs broken, and they were thrown alive into a ditch. When Amilcar sent to demand at least their corpses, the barbarians declared that the deputies should be treated in the same manner, and proclaimed as law that every Carthaginian

prisoner should perish by torture, and that every ally of Carthage should be sent back with his hands cut off; and this law was rigorously observed. Amilcar in reprisal threw all his prisoners before the elephants.

The affairs of the Carthaginians were assuming a favorable aspect, when sudden reverses threw them back into their earlier state. Sardinia revolted; a tempest sank a great convoy of provisions; Hippo and Utica revolted and murdered their garrisons; and Matho already dreamt of leading his mercenaries to the foot of the walls of Carthage. But Hiero, whom the final victory of this barbarian army would have menaced, afforded all the help that the Carthaginians demanded; even Rome [now] showed herself favorable. The Senate restored what remained of the prisoners taken in Sicily, allowed Italian merchants to bear them provisions, and refused the offer of the inhabitants of Utica to give themselves to the Romans. A second time Amilcar drove the mercenaries from the neighborhood of Carthage, and, with his Numidian cavalry, forced them into the mountains, where he succeeded in enclosing one of their two armies in the defiles of the Axe. There, unable to fight or flee, they found themselves reduced to eating one another. The prisoners and slaves went first; when this resource failed, Spendius, Autaritus, and the other leaders, threatened by the multitude, were obliged to ask for a safe-conduct to go in search of Amilcar. He did not refuse it, and made an agreement with them that, with the exception of ten men whom he should choose, he would send away the others, leaving each of them a coat. When the treaty was concluded, Amilcar said to the envoys: "*You are among the ten!*" and he detained them. The mercenaries, on learning the arrest of their leaders, thought they were betrayed, and rushed to arms; they were so surrounded, that of forty thousand not one escaped. Meanwhile Matho, who was besieged in Tunis, offered an energetic resistance; in a sortie he captured Hannibal, the colleague of Amilcar, and bound him to the cross of Spendius. Thirty of the principal Carthaginians perished in fearful tortures; but, being drawn into the level country, he was overcome in a great battle, led to Carthage, and given up to the people for their sport.

The *inexpiable war*, as it was called, had lasted three years and four months. "I know not," says Polybius, "that in any other barbarity and impiety have been carried so far." Man had fallen, as he often does, below the wild beast, which kills to live, but does not torture.

In a commercial republic which allows itself to be drawn into long wars, there is necessarily formed a military party, whose importance grows with their services, and who end by sacrificing the liberties of the country to their chief. Thus perished the Dutch republic,<sup>1</sup> thus Carthage was to end. Moreover, a constitution must be firmly rooted in a country, not to be shaken by an unsuccessful war. The Carthaginian oligarchy bore the penalty of the disasters of the First Punic War, and the necessity of arming the citizens to resist the mercenaries had still further enfeebled it, by strengthening the popular element. If the inner life of Carthage were better known to us, we should find therein some curious revelations about the two great parties which divided it, and of which historians scarcely give us a glimpse. Perhaps Hanno and his friends, who are represented to us as sold to Rome, or basely jealous of Amilcar and his son, would appear as citizens justly alarmed at the growing favor among the populace and soldiers of a family, which appeared to be invested by hereditary right with the command of the armies, and who threatened Carthage with a military dictatorship. In the First Punic War Amilcar had rendered immense services; yet Hanno was appointed against the mercenaries. When his incapacity had obliged the Senate to yield Amilcar to the desires of the army, another Hanno was appointed as his colleague. But the soldiers drove him away,<sup>2</sup> and Amilcar replaced him by a general called Hannibal, and probably of his faction. When he was dead the Senate hastened to send Hanno again, with thirty senators, to reconcile the two leaders, and keep watch over Amilcar. The hero was compelled to share with his rival the glory of terminating this war. The savior of Carthage deserved brilliant rewards; he was humiliated by shameful

<sup>1</sup> Hannibal was the future statholder of Carthage; the Hannos were its De Witts. It was the same at Syracuse, in all the Greek republics of Sicily, and in all those of Italy in the Middle Ages.

<sup>2</sup> Polyb., i. 82 . . . Βάρκας δὲ παραλαβὼν Ἀννίβαν τὸν στρατηγὸν . . . ἐπεὶ τὸν Ἀννωνα τὸ στρατόπεδον ἔκρινε δεῖν ἀπαλλάττεσθαι.

accusations.<sup>1</sup> The army and the people were for him; but, either through patriotism, or a consciousness of the strength which the party which insulted him still retained, or a desire to increase his renown and the influence of his party by fresh victories, he allowed himself to be exiled with his victorious troops, and set out to subdue for Carthage the coasts of Africa and Spain. This conquest would, it was thought, be a compensation for the loss of Corsica and Sardinia.<sup>2</sup>

Amilcar spent there nine years, during which, says Polybius, he subdued a great number of nations by arms and by treaties, till he perished in a battle against the Lusitanians, on the banks of the Guadiana. The booty won in Spain had served to buy the people and a part of the Senate.<sup>3</sup> The Barcine faction increased; and as its principal support was in the people, it favored the encroachments of the popular assembly, which by degrees came to preponderate in the Government.<sup>4</sup> Accordingly, Hasdrubal, the son-in-law of Amilcar, and favorite of the people at Carthage, succeeded to his father-in-law's command, in spite of the Senate.<sup>5</sup> He continued his conquests with an army of fifty-six thousand soldiers and two hundred elephants, pushed on as far as the Ebro, where the Romans, frightened at his progress, stopped him by a treaty (227); and, in order to consolidate his power, founded Carthagena<sup>6</sup> in a well-chosen position, in the middle of the Spanish coast, facing Africa, at a large harbor, and near mines which daily yielded him 300 pounds' weight of silver. Immense works made a great town of it in a few years; it was, as it were, the capital of the future states of the Barcine house.<sup>7</sup>

<sup>1</sup> Corn. Nepos, *Amilcar*.

<sup>2</sup> According to Appian, he set out, in spite of the Senate, for Spain, where Carthage already had some possessions and commercial relations.

<sup>3</sup> . . . *pecunia totam locupletavit Africam*. (Corn. Nep., *Amilcar*, 4.)

<sup>4</sup> . . . *τὴν πλείστην δύναμιν ἐν τοῖς διαβουλίαις . . . ὁ δῆμος ᾗδὲ μετεiléφει* (Polyb., vi. 51; cf. Appian, vi. 5; see p. 526). The First Punic War, by staying the course of emigration, which periodically removed a part of the poor from the towns, augmented the influence of the people.

<sup>5</sup> *Factionis Barcinæ opibus, quæ apud milites plebemque plus quam modicæ erant, haud sane voluntate principum, in imperio potitus*. (Livy, xxi. 2.) According to Cornelius Nepos (*Amilcar*, 3): *largitione vetustos pervertit mores*.

<sup>6</sup> Gades was the Phœnician capital of Spain; but the Barcas desired a new town. Gades, moreover, occupied too eccentric a position, and preserved the bitter regret of its independence, which Hasdrubal had suppressed.

<sup>7</sup> Ilanno, in opposing himself to Hannibal's being sent to Hasdrubal, said: *An hoc timemus, ne . . . nimis sero imperia immodica et regni paterni speciem videat . . . ?* And he adds in

Hasdrubal was, however, assassinated by a Gallic slave, who avenged on him the death of his master, slain by treason. The soldiers elected in his place Hannibal, the son of their ancient commander, who had fought in their ranks for three years. The people confirmed,<sup>1</sup> and the Senate accepted the new king. Spain and the army were, in fact, no longer anything but a heritage of the Barcas.<sup>2</sup>

Such was, in 219, the situation at Carthage. Everything announced a coming transformation in that ancient republic. But Hannibal, like Caesar two centuries later, needed soldiers and victories to enable him to re-enter his fatherland as its master. Caesar won the dictatorship in Gaul; Hannibal sought it in this Second Punic War, which his father had bequeathed him.

speaking of Amilcar: *cujus regis* . . . ; and of the army: *hereditarii exercitus* . . . (Livy, xxi. 3.) These speeches of Hanno are made by Livy, but they represent the opinion which the Romans held, and which, according to all indications, we must ourselves hold, of the ambition of the Barcas. A military chief, Malchus, had already led his army against Carthage, and taken the town, — without, however, proclaiming himself king. But he was condemned, and put to death on the accusation of having aspired to the tyranny. (Justin., xviii. 7.)

<sup>1</sup> Polybius, iii. 13.

<sup>2</sup> The historian Fabius, a contemporary of Amilcar and senator of Rome, expressly said that Hasdrubal, after having tried to seize the tyranny of Carthage: . . . *εἰς μοναρχίαν περιστήσαι τὸ πολίτευμα τῶν Καρχηδονίων*, had behaved in Spain as if the country belonged to him: . . . *τὰ κατὰ τὴν Ἰβηρίαν χειρίζειν κατὰ τὴν αὐτοῦ προαίρεσιν, οὐ προσέχοντα τῷ συνεδρίῳ τῶν Καρχηδονίων*. (Polyb., iii. 8.) Polybius himself says (x. 10) of Hasdrubal, that he had built a kingly palace at Carthage: *βασιλεια κατεσκεύασται πολυτελῶς, ἃ φασιν . . . ποιῆσαι, μοναρχικῆς ὀρεγόμενον ἐξουσίας*.

## CHAPTER XXII.

### INTERNAL STATE OF ROME IN THE INTERVAL BETWEEN THE TWO PUNIC WARS.

#### I. COMMENCEMENT OF ROMAN LITERATURE ; POPULAR GAMES AND FESTIVALS.

TO furnish Italy with her natural adjuncts, Sicily, Sardinia, and Corsica, and make these islands the outposts of the new Empire, to protect her commerce against the pirates of Illyria, her quiet and fortune against the land-pirates settled in Cisalpine Gaul, Rome had fought numerous battles and set immortal lessons of perseverance. From these terrible struggles she had issued with an assurance of her own strength and of the fidelity of her subjects: this is the golden age of her republican existence.<sup>1</sup>

Meanwhile, since the Samnite War, everything, — manners, religion, and political organization, — had made a step in advance. The riches found in the pillage of industrious commercial cities, the tribute paid by Sicily and Carthage, the ideas acquired by contact with so many men and things, produced novelties to which the Romans insensibly grew accustomed. In less than three quarters of a century Rome is no longer in Rome. Let us follow these slow infiltrations of foreign ideas and customs, which are about to modify so profoundly the Latino-Sabine society of early times. In the study of these inevitable transformations lies the interest and profit of history.

The Latin language, that sonorous but imperfect instrument, preserved the commanding majesty which is so clearly marked

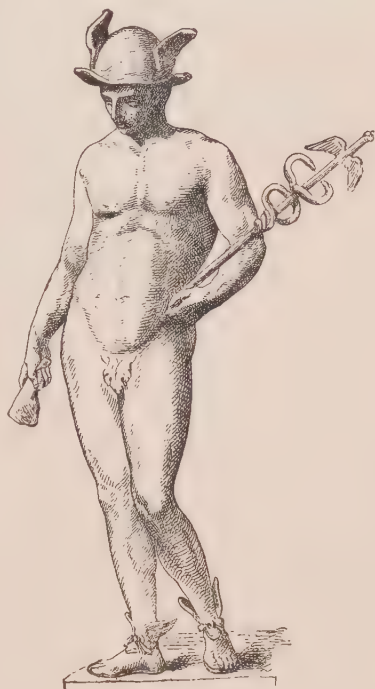
<sup>1</sup> Polybius says of this government (vi. 57): Ἦν καὶ κάλλιστον καὶ τέλειον ἐν τοῖς Ἀννιβιακοῖς καιροῖς.

in the Twelve Tables, and which, after the flowing eloquence of Cicero and Livy, it again resumes in the masculine terseness of Tacitus and the great lawyers of the Empire. It was always unfit for the rendering of abstract ideas, — which, indeed, this people did not possess; Aristotle and Plato would have found difficulty in using it.

By the very fact of being used, however, it grew more supple, and lost its asperities. In the Forum and in the Curia Rome had orators of note. In the camp, and even on the field of battle, generals harangued their troops to convince before commanding them.<sup>1</sup> And it could not be otherwise in a republican state, in which speech is as powerful as the sword in the good and evil it can effect. Eloquence had even its tutelary god, Mercury, whose statue, erected in the public place of the towns, there presided at once over commerce and deliberations.

The custom of funeral orations was very ancient. We have cited a fragment of that which Q. Metellus consecrated to the victor of Panormus.<sup>2</sup> It is a fashion which rises rapidly to perfection; in the following generation Q. Fabius pronounced before all the people over the bier of his son a harangue which Plutarch ventures to compare with those of Thucydides.

Another branch of literature also commenced, which develops till it becomes one of the purest glories of Rome. The first



MERCURY.<sup>3</sup>

<sup>1</sup> [It is, however, certain that the great majority, if not all, the speeches of this kind reported in our Roman histories are the invention of rhetorical historians copying the fashions of Greek historiography. The whole tenor of Roman military discipline seems foreign to such speech-making. — *Ed.*]

<sup>2</sup> *Life of Fabius*, initio.

<sup>3</sup> Mercury, with the travelling cap and winged shoes, holding a purse in his right hand and his caduceus in his left. Bronze figure found at Arles. See, p. 196, the Mercury Agoreus of Praeneste. Collection of the *Cabinet de France*, No. 2,996 in Chabouillet's catalogue.

plebeian high pontiff (254), Coruncanus, had just opened a school of jurisprudence,<sup>1</sup> that is to say, for explaining the law to all who presented themselves, instead of admitting, like his predecessors, only those patricians who counted upon canvassing for a place in the college of pontiffs. These schools multiplied, and therein was formed the only science which the Romans created,—jurisprudence.

Oral tradition preserved many things, but intellectual needs were so limited that the recitals of the atrium and the hearth<sup>2</sup>



COIN OF F.  
PICTOR.<sup>3</sup>

sufficed for a curiosity which was seldom stimulated. Rome existed for five hundred years without making a book or a poem, or even one of those soldier-songs, one of those warrior lays, which are found among all nations. The first play of Livius Andronicus, the Tarentine, who had been set free by a man of consular

rank, was represented in 240, at the celebration of the Roman games; that of the Campanian Naevius appears to belong to 231; and in the interval between the two Punic wars, Fabius Pictor began his books of Annals.<sup>4</sup> They opened with the arrival of Aeneas in Latium, and the soldier of Thrasimene continued them down to the events which he himself had witnessed.<sup>5</sup> Polybius,

<sup>1</sup> Dig. i. 2, 8, § 35.

<sup>2</sup> Cato, however, says that the guests used to sing in round, to the sound of flutes, the exploits and virtues of their ancestors. (Cic., *Tusc.* iv. 2, and Val. Max., II. i. 10.) Horace bears witness that this was an ancient custom, *more patrum* (*Carm.* IV. xv. 26–33). There were also *Neniae*, or funeral wailings. But tradition, usually so tenacious in preserving popular songs, has retained nothing of these rude poems of Rome, which leads us to think that they never stirred the national spirit very deeply.

<sup>3</sup> On the obverse, a head of Pallas, which we do not give. On the reverse, Rome holding an *apex* and a spear; behind her, a shield, with the word QUIRINUS, and the legend, FABIVS PICTOR. It is not certain that this coin is our historian's; it belongs at least to some one of his family.

<sup>4</sup> After the battle of Cannae, F. Pictor was sent to Delphi to consult the oracle of Apollo. Polybius calls him a senator.

<sup>5</sup> About the time of Pyrrhus the belief in the Trojan origin of Rome was already established, and at the end of the First Punic War the Romans claimed, on the strength of it, a right to intervene in Greece in favor of the Acarnanians. (Dionys., i. 52; Just., xxviii. 1.) Naevius, Ennius, and Fabius Pictor had no doubt about it. On a box lately found at Praeneste, with all its contents, an Italian artist, inspired by Greek art, has depicted this legend and the combats of Turnus and Aeneas, a century and a half before Vergil. As the upper part of the cist no longer exists, only one half of the fight and the combatants is seen (see p. 480); but the lid represents the last scene. Aeneas had demanded the hand of Lavinia, the daughter of Latinus and Amata, but the latter, who had promised her to Turnus, refuses. Aeneas wounds Turnus mortally; Amata kills herself; and Lavinia marries Aeneas, who makes peace with Latinus.



LID OF THE PRAENESTE BOX.



Livy, Dionysius of Halicarnassus, and Dion Cassius made much of his work, which was lacking in art, but in which a vast quantity of precious information on the subject of institutions was found. He wrote it in Greek, in contempt for the vulgar idiom. It is believed, however, that he made a Latin translation of it.<sup>1</sup>

It is not our duty to study these early writings more closely; literary history is only of interest here as an expression of the state of mind and manners. It will be sufficient to remark that the period at which we have now arrived is that in which, under the influence of the great events which take place, and by the influence of Greece, which gradually gains ground, Latin genius is at last awaking to intellectual things.

Why this long slumber, and why these beginnings of literature due to foreigners? It is because this people loves above all things strength and practical talent, and that, having no leaning towards the ideal, nor the imagination which leads thereto, they only see the reality of things, and know not how to clothe it in graceful fictions. They will have none of the art of Aeschylus or Sophocles and the religious terrors of the Athenian theatre; they are only moved in the face of real pangs, of life-blood issuing from deadly wounds. Were the comedies of Menander offered them they would hasten away to the floral games and the Atellane farces, to coarseness and obscenity. What the Greeks told with poetic anger or enveloped in a religious myth they would put in action on the stage, — Leda, for instance, and the swan, or Pasiphaë, who was represented in the theatres of the Empire.

These are the last acts of the drama represented on the lid. Aeneas has the body of Turnus borne before Latinus; on the other side, Amata, in despair, flies to put herself to death, whilst Lavinia refuses to follow her. The third woman represented is no doubt a nymph, a sibyl, or some other fortune-telling female, an interpreter and revealer of future destinies. Latinus is taking Aeneas' hand, and with the other swearing peace, while his feet trample on arms and shields. The two winged figures are Sleep and Death, or genii represented by an artist who no longer understands the old theology, or, perhaps, the *Dirae* of Vergil (*Aen.* xii. 845), "daughters of dark night." Both are of the male sex. One is about to carry off Turnus; the other still slumbers, but will awake when Amata has accomplished her design. The figures placed below the principal scene do not enter into its action. One is a corpulent Silenus; the other, the River Numicius; the female is the fountain of Juturna, sad at losing itself in the deep river (Vergil, *ibid.* xii. 885–886): —

*Caput glauco contexit amictu,  
Multa gemens et se fluvio dea condidit alto.*

H. Brunn (*Ann. du Bull. archéol.*, 1864, p. 367) fixes the date of this cist in the sixth century of Rome, about the end of the Second Punic War, or shortly afterward.

<sup>1</sup> Cf. Peter, *Rel. Hist. Rom.* p. lxxvi, who refers the Latin history to a later Fabius.

The Romans certainly had many very solemn festivals, and in their religious processions choirs of boys and maidens sang pious hymns that every ear might hear. Livy mentions several of them,<sup>1</sup> and Catullus has preserved us one, — which is, however, the poet's own [adapted from Sappho].

"We who have vowed ourselves to the worship of Diana, maidens and boys of pure hearts, we celebrate her praises.

"O mighty daughter of Jupiter! Thou who reignest over the mountain and the green forests, the mysterious groves and resounding billows;

"Thou whom women invoke in the pangs of labor; thou, too, mighty Hecate, to whom the sun lends his light;



DIANA, OR THE MOON.<sup>2</sup>

"Who in thy monthly course tracest the circle of the year, and fillest with an abundant harvest the barn of the rustic husbandman;

"O most holy! By whatever name it may please thee to be invoked, be, as thou ever wast, helpful to the ancient race of Romulus."<sup>3</sup>

But these people, who were so pious and habitually grave, were at the same time very coarse. They loved at once the solemn and the grotesque. Amid the triumphal pomp which we picture to ourselves, with the triple majesty of the Senate, the people, and the army, advancing between two rows of temples towards the Capitol of the hundred steps, there marched gigantic dancing figures and masks, *Lamiae* with pointed teeth, a kind of vampire, out of which were taken alive the children whom they had devoured,<sup>4</sup> and *Manducus*, a colossal bogey, which advanced "with large, broad, and horrible jaws, well provided with teeth, above as well as below, which by means of a little hidden cord were made to click one against the other in a terrible

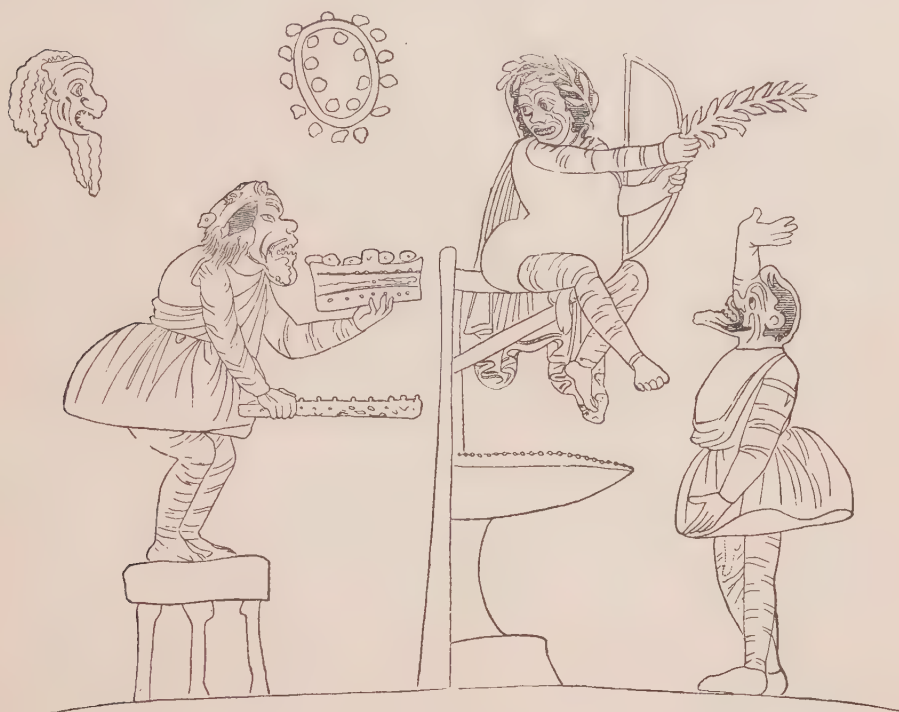
<sup>1</sup> Livius Andronicus composed one, P. Licinius Tegula another, at the commencement of the war against Macedonia in 200, to avert evil presages. (Livy, xxxi. 12.)

<sup>2</sup> Diana, or the moon, in a car, drawn by two horses, which she herself drives. The goddess has her hair bound up with a diadem, and is clad in a long robe. Cameo in the *Cabinet de France*.

<sup>3</sup> *Carm.* xxxiv.

<sup>4</sup> . . . *pransae Lamiae vivum puerum extrahat alvo.* (Hor., *Ars Poet.* 340.)

manner.”<sup>1</sup> The monstrous machines made the children cry, the women shriek, and the men laugh, and the feast was complete. We like the soldier who, behind the triumphal car, makes his general pay with keen sarcasms the ransom of his glory, and who, in order to be more free in his railing verse, hides himself in

COMIC SCENE.<sup>2</sup>

a buck's skin and covers his head with a tuft of bristly fur.<sup>3</sup> We love, too, to hear the slave appointed to hold the golden crown over the triumpher's head murmur in his ear, "Remember that thou art a man."<sup>4</sup> But Petreia, the drunken old woman who leads the procession, is only disgusting; and the remarks which Citeria, the gossip with the sharp tongue, throws at the spectators as she passes, would not amuse us.<sup>5</sup>

<sup>1</sup> Rabelais, *Pantagruel*, iv. 59.

<sup>2</sup> Taken, as is also the engraving on the following page, from two Etruscan vases. (*Atlas du Bull. archéol.*, vol. vi.-vii. pl. 34.)

<sup>3</sup> Dionysius of Halicarnassus, vii. 74.

<sup>4</sup> Tertull., *Apol.* 33.

<sup>5</sup> Festus, s. v. These two women were two masks. We know that each great town in Italy has still its own, — Pulcinello at Naples; Pasquino at Rome; Stenterello at Florence;

They afforded great amusement to the Romans, who, the moment they ceased to be serious, desired coarse laughter, sharp words, and biting epigrams. The refined Horace disliked these bold and ribald improvisations, which, expressed in the freest of verse, the Saturnian, assumed an appearance of literature, — a very low literature, it is true, but so national in Italy that it is still the delight of the masses, sometimes even that of men of letters. “The husbandmen of former times,” says he, “robust and easily



COMIC SCENE.

contented, recreated themselves, when the harvest was gathered, by feasts. With their slaves, children, and wives they offered a hog to the earth, milk to Silvanus, and flowers and wine to the genius of the hearth. The Fescennine license springing from these festivals poured out its rustic sarcasms in dialogue. At first it was only a gay pastime; but this jesting ended by becoming spiteful, and assailed the most honorable families. Those whom this cruel tooth had wounded obtained the passing of the law<sup>1</sup> which forbade, under pain of chastisement, any personal attack. The custom was changed for fear of the rod.”<sup>2</sup> But the rod

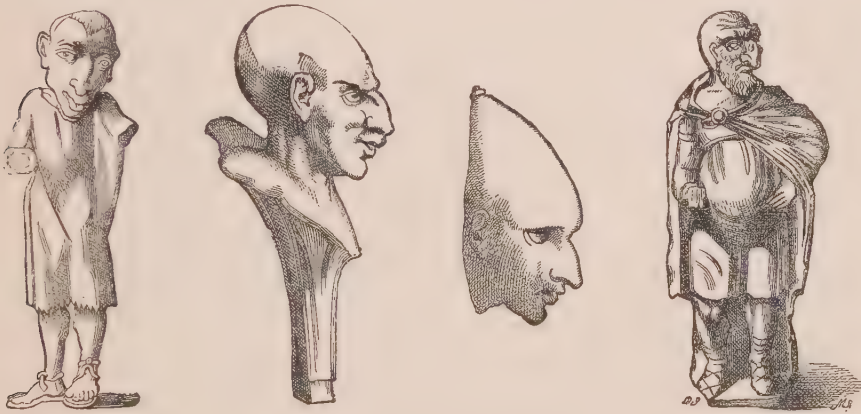
Arlequino at Bergamo; Pantalone at Venice, etc. We have seen, on p. 437, that the *Tubicines* on certain days ran through the streets in all sorts of costumes, even in women's clothes, uttering a thousand buffooneries, — such, no doubt, as are still heard during the Roman carnival. Cf. Censor, *De Die Nat.* 12, 1.

<sup>1</sup> In the Twelve Tables.

<sup>2</sup> Horace, *Ep.* II. i. 139, *seq.*

was not always called in. In fact, when Pasquino, who is so old at Rome, reformed, the nobility perhaps gained by it, but not the public taste; for centuries, maidens, on the day of their espousals, had to listen to Fescennine verses.

The inhabitants of Atella, in Campania, took pleasure in coarse farces, lazzi and grimaces, blows and kicks, very vulgar, and sometimes very acute, jokes, allusions to the events of the day, and domestic mishaps,—the whole sphere, in short, of the *Commedia dell' arte* of modern Italians, the hero of which, “the very sprightly Signor Pulcinella,” is descended in a direct line from Maccus, the jolly gossip of ancient Campania. When the jesters of Atella, who travelled through Italy, arrived at Rome, Roman gravity unbent so far that the citizens, who left the representation of the serious plays of Livius Andronicus to actors, played in masks the *Fabulae Atellanae*, in which everything was

MACCUS.<sup>1</sup>ATELLANE PERSONAGES.<sup>2</sup>

laughed at. “It was settled,” says Livy, “that a man might play in them without being excluded from his tribe or the legions.”<sup>3</sup>

<sup>1</sup> Maccus, or the ancient Punch. Mask with an enormous crooked nose, and wearing a sort of cap. Bronze figure from the *Cabinet de France*, No. 3,096, in the Chabouillet catalogue.

<sup>2</sup> See, in the *Dict. des Antiq. grecques et rom.*, figures 593–597, and on p. 513 and the following ones, M. Boissier’s article, *Atellanae fabulae*.

<sup>3</sup> vii. 2.

The grand period of the Atellane farces comes later than the time of which we are now speaking, but the personages already had their traditional costume and character. Maccus was the good-for-nothing, whom his gluttony and luxury were always getting into scrapes; Bucco, the parasite, the impudent and clever glutton, who always managed to find a dinner; Pappus, the old



COMIC ACTOR.<sup>1</sup>

miser, in search of his wife and his money, which he had been robbed of; and Dossennus, a philosopher, who afforded great laughter by the contrast between his conduct and his speeches. Fescennine verse and Atellane farces mingled in the scenic games. In 364 a pestilence desolated Rome. They had recourse to the gods, who turned a deaf ear; then to the Etruscans, who had the reputation of being able to avert plagues. They replied that the gods would be satisfied if they were honored by scenic games, and, that the Romans might be able to celebrate these games, they sent them at the same time actors, who executed religious dances to the sound of the flute. As the pestilence then ended, the remedy appeared efficacious, and the counsel was followed. Young Romans learned the dances introduced from Etruria, and marked the rhythm of them by songs, often improvised, which ended by being accompanied with action.<sup>2</sup> Roman comedy was discovered; but it recalled the fact that it had sprung from the plays of mountebanks, till the day when a poet of genius, Plautus, took possession of it, or rather, turned it into the streets, by producing in the theatre Greek comedy, — which he made sufficiently Roman for us to find the manners of the Romans here and there.

The floral games date from the present epoch. They were instituted in 238 in order to induce Flora, the goddess of Spring, to grant that all the flowers wherewith the fields were covered on the days of her festival<sup>3</sup> should bring forth fruit.<sup>4</sup>

<sup>1</sup> Figure found at Rome, No. 3,093, in the Chabouillet catalogue.

<sup>2</sup> This mixture of music, words, and dancing was called a *satura*. The *satura*, which must not be confounded with the *satire*, long remained the true Roman drama. The actors who afforded this diversion were paid by the aediles.

<sup>3</sup> From the 28th of April to the 3rd of May.

<sup>4</sup> *Ut omnia bene deflorescerent.* (Pliny, *Nat. Hist.* xviii. 69.)

Goddess of joyous fruitfulness, Flora inspired no grave thoughts; her games were celebrated with noisy magnificence, and a liberty which presently passed into all license. In the following century the dancing-girls of Flora appear unveiled before the spectators, and Cato the censor, in order to avoid placing any restraint on the pleasures of the people, who would not dare to demand these *tableaux vivants* before so grave a personage, leaves the theatre before the dancers showed themselves.<sup>2</sup> The postures and words of the *mimes* were as bad as the ballet-dancing, and later on even worse.

FLORA.<sup>1</sup>

The festivals of Anna Perenna, the goddess of life, were an occasion for joyous gatherings in the meadows which the Tiber washes with his eternal waters (*perennes*). In these festivities, to drink till they lost their reason, and to call to mind in the freest verse the mistakes of Mars in taking a decrepit goddess for the beautiful Minerva, were looked upon as pious works, and the care of singing this story fell to young maidens.<sup>3</sup>

GENII OF THE CHARIOT-RACES.<sup>4</sup>

The native modesty of woman no doubt protested in some cases, but the ancients understood this sentiment otherwise than

<sup>1</sup> Silver coin of the Servilian family, presenting on the obverse, to the right, the legend FLORIAL (ia) PRIMVS (*fecit*, understood). Head of Flora crowned with flowers; behind, the *lituus* or augural rod. After being suspended during the long woes of the Second Punic War, these games were re-established, after a bad harvest, in 173, on the order of the Senate, by the aedile C. Servilius.

<sup>2</sup> Val. Max. II. x. 8; Mart., i. pr.

<sup>3</sup> Ovid, *Fast.* iii. 675–676: —

*Nunc mihi, cur cantent, superest, obscena puellae,  
Dicere; nam coeunt, certaque probra canunt.*

<sup>4</sup> Bas-relief in the Louvre, No. 449, Clarac catalogue. We have explained on p. 128 the doctrine of the *genii* which the Romans of later ages developed. But in this bas-relief, as in many paintings at Pompeii, the artist has only employed Cupids for the object of a graceful,

we; they did not place it in the "blessed ignorance" of the maiden, but in the fidelity of the wife. Lucretia was the model of matrons, and single marriages gained the name of chastity for the *univira* woman.<sup>1</sup> The basis of paganism being the worship of life, to transmit it became a duty and a quasi-religious act. Every-



where was seen the expressive symbol, and the allusions made to it were listened to without virtue being troubled thereby; as in the time of the Trouvères and of Rabelais, of Molière and La Fontaine, our grandmothers heard many things which would shock us now.

The great Roman games were more ancient; the institution of them was referred to the first Tarquin. They consisted of chariot-races and pugilistic contests, and were celebrated in the Circus Maximus, between the Aventine and the Palatine, in honor of the three civic deities of Rome, — Jupiter, Juno, and Minerva. The citizens were present at them; but, unlike the Greeks, did not descend into the arena, which was given up to paid grooms and professional coachmen.<sup>2</sup>

It is well to notice this origin of the VICTORIOUS ATHLETE.<sup>3</sup> public games of Rome, which were all established with a view of appeasing the gods or of gaining their favor;<sup>4</sup> and it must be borne in mind, in order to understand how, even at the period of the greatest excesses, they always preserved the character of national and religious festivals.

theme for decoration. We recognize the different details of the circus, — the statue of Diana, the dolphins half hidden by one of the runners, the boundaries, *metasque imitata cupressus* (Ovid, *Met.* x. 106), placed at either extremity of the *spina*, which divided the circus in two, and finally, the columns supporting the seven *ova* which served to mark the number of times that the chariots had made the circuit of the *spina*.

<sup>1</sup> . . . *Corona pudicitiae honorabantur.* (Val. Max., II. i. 3.)

<sup>2</sup> The citizens only took part in the *consualia*, — races celebrated in honor of the god Consus, who afterward became the equestrian Neptune. The *Equiriae* (Festus, s. v. *Equiria*, and Varro, *de Ling. Lat.* vi. 13) were probably races of free horses, like those of the *barberi* in the modern Corso.

<sup>3</sup> Statue found in the ruins of the Forum, *Archemorium*. Louvre Museum, No. 702 in the Clarac catalogue.

<sup>4</sup> *Ludorum primum initium . . . procurandis religionibus datum.* (Livy, vii. 3.)

“Varro,” says St. Augustine, “ranks theatrical things with things divine.”<sup>1</sup>

The combats of gladiators themselves came from the religious idea that the Manes loved blood, — an old belief, which was general in ancient times, and which still holds amongst barbarous nations. The Greeks, who immolated captives and slaves on the tombs of their heroes, renounced that custom, which they replaced by sham-fights and a warlike dance, the Pyrrhic; the Etruscans preserved it, and transmitted it to the Romans. The first combat of gladiators seen at Rome was that which the two sons of Brutus gave at the funeral ceremonies of their father, in the same year in which the Punic War began (264).

GLADIATOR.<sup>2</sup>

## II. CHANGES IN MANNERS, RELIGION, AND CONSTITUTION.

ROME, having become rich and powerful, desired to beautify herself without sacrificing too much to the Graces. The Colossus of Carvilius, the Wolf of the Capitol,<sup>3</sup> placed by the aediles on the Palatine Hill near the Ruminal fig-tree in 296, and the paintings of Fabius Pictor in the Temple of Safety (302), show that, until the Punic wars, art had remained sacerdotal, — I mean that it had served more especially for the ornamentation of temples. The Romans, who adopted everything from their neighbors, were very slow in adopting the fair dalliance of art. They carried off statues from Veii, Volsinii, and Syracuse, but they themselves made none. When, in order to recall patriotic memories, they set up, in the fifth century, the statue of Hermodorus, who had aided the decemvirs, with his counsel, and those of the Roman ambassadors slain at Fidenæ, and in the fourth and fifth those of the augur Navius, Horatius Cocles and of Clelia, of the kings of Rome and of Brutus, Greek or Etruscan artists must have carved these images, for

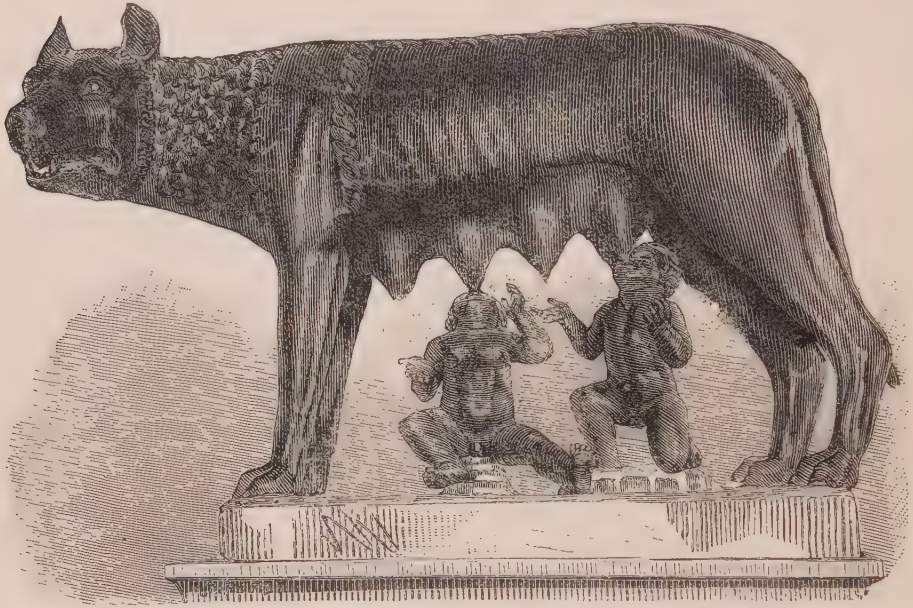
<sup>1</sup> *De Civ. Dei*, iv. 1.

<sup>2</sup> Gladiator (*mirmillo*) fully armed, sword in hand, shield on arm. Rarely represented on intaglios. Engraved gem for the *Cabinet de France*, double the actual size, No. 1,876 in the Chabouillet catalogue.

<sup>3</sup> This group is still in existence; it is an Etruscan work. The twins appear to be of a later date. See next page.

Romulus and Tatius were represented without any clothing, as the Greek heroes always were.

With the product of the fines the aediles widened the streets of ancient Rome, which were so narrow that the vestals and matrons alone had the right to pass through them in chariots to attend religious solemnities, and, after the example set by Appius,<sup>1</sup> the bold constructor of the Appian Way and of the first Roman



SHE-WOLF OF THE CAPITOL.

aqueduct, a part of the state resources was employed in the completion of great works of public utility. Manius Curius had, after the second war of Pyrrhus, constructed a second aqueduct; and Flaminius, after the defeat of the Insubres, commenced a second military road, the *via Flaminia*, which started from Rome and reached beyond the Apennines to Ariminum, the Adriatic, and Gallia Cisalpina, as the *via Appia* would lead across the Apennines on the south to Beneventum, Brundisium, and the Ionian Sea.<sup>2</sup> In time, both were bordered with magnificent tombs, and the

<sup>1</sup> See p. 407.

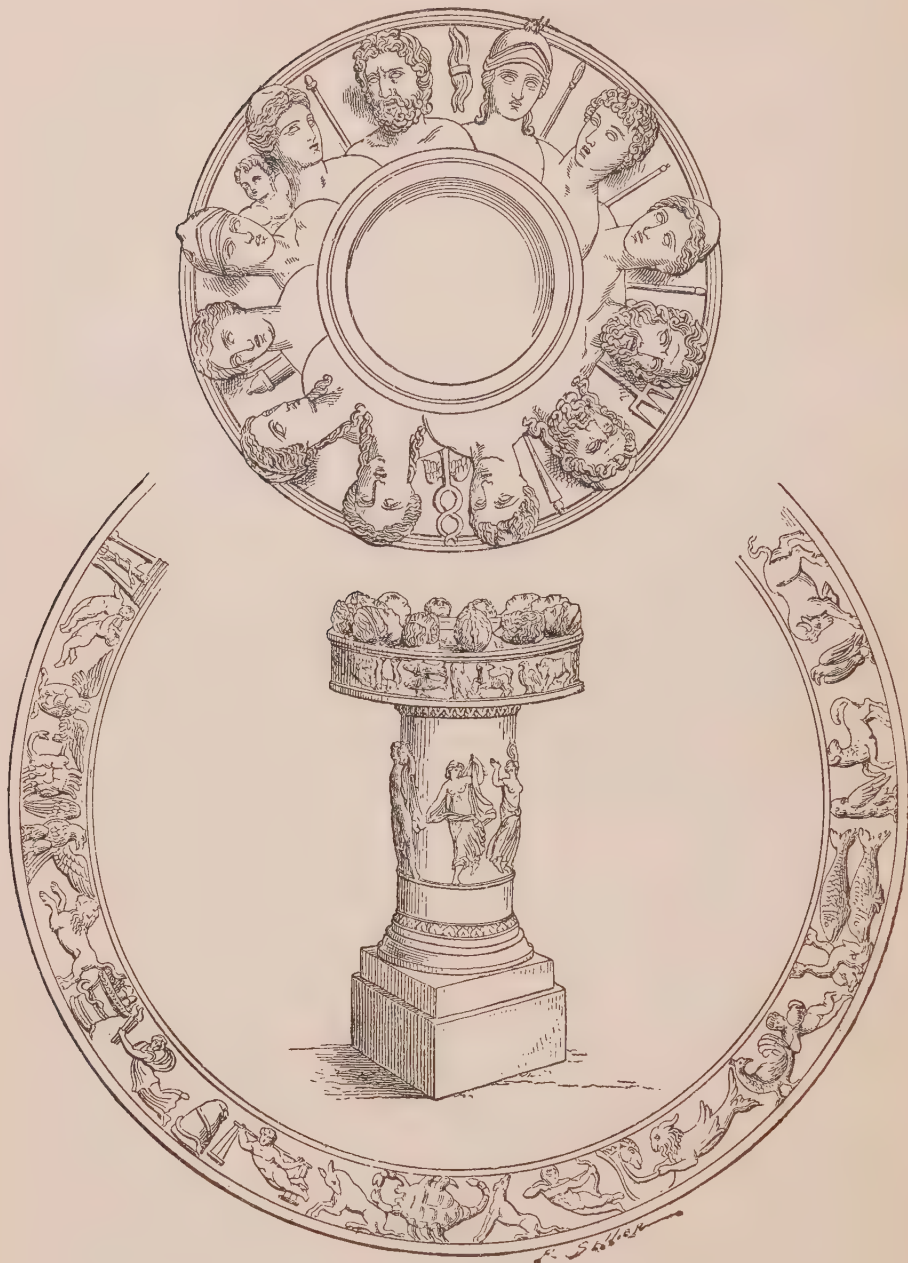
<sup>2</sup> Flaminius also built at Rome the circus which bears his name, and procured the means necessary for these great works by rigorously gathering in the taxes which the holders of state forests, pasture-lands, and mines owed to the treasury, and which, by the connivance of the Senate, they sometimes forgot to pay.

traveller arriving from the smiling cities of Campania met the great dead of Rome before seeing her consuls and her emperors. The tombs of the Flaminian Road have been replaced by the prosaic houses of the Corso, but the Appian Way retains some of those upon it; and before these ruins, to which the majestic horizon of the Latin mountains forms so fine a frame, we forget the vulgar side of Rome's manners to contemplate the solemnity of her spirit.

The temples also multiplied; all consuls were not like the parsimonious Papirius, who, on the day of the battle of Aquilonia, promised Jupiter a cup of good wine if the legions were victorious, — “an offering,” says Livy gravely, “which was well received by the god.”<sup>1</sup> Each time that a general found himself in a difficulty he promised some deity to build him a sanctuary on condition that he gave him the victory. Rome, the city of the three hundred and sixty-five churches, possessed almost as many temples when Jupiter reigned there. The pagans had enough gods at their disposition for dedications, and when any were wanting appropriate to the circumstances, an epithet added to the name made a new god of an old one. Jupiter, Juno, Fortune, etc., had thus an infinity of surnames. I do not know whether piety gained much thereby, but family vanity found an advantage in it. These monuments, which ceaselessly recalled the glory of those who had raised them, prepared favorable elections for themselves and their children. When there were no longer any comitia at Rome, to decorate one's town with a temple or a divine image was still, in the towns of the Upper Empire, the surest means of gaining public favor.

Private individuals sought for themselves that luxury which was formerly only displayed for the gods. Greek art gained entrance into Rome, where it decorated the vast tomb which the Scipios had raised to themselves, and some houses, says Florus, already showed gold, purple, statues, and all the refinements of the luxury of Tarentum. The words temples and statues must not, however, give us the idea of a town in which civilization had already obtained its citizenship. In the first place, there never was a Roman art,

<sup>1</sup> *Id votum diis cordi fuit* (x. 42). Papirius judged of Jupiter's tastes by his own; he was accused of loving wine; and Livy says of him: . . . *ferunt cibi viniq̄ue capacissimum* (ix. 16; Dion., fr. 92).



SUN-DIAL OR ASTROLOGICAL ALTAR OF GABII.<sup>1</sup> (MUSEUM OF THE LOUVRE.)

although there were, at a later date, magnificent monuments inspired by the genius of Rome. It is a singular thing that

<sup>1</sup> A monument unique of its kind, found at Gabii in 1792. It is composed of two independent parts, — first, a *patella* (hollow plate), around which are carved the heads of the twelve

Christian Rome was no more fruitful in artists;<sup>1</sup> but in them both what statesmen! But certain facts still prove great want of cultivation. The introduction into Rome, about the year 300, of the custom which the Greeks had of shaving their beards has no significance. But we see Papirius Cursor shortly afterwards bring back thither as a triumphal object a sun-dial, which he placed on the walls of the temple of Quirinus.<sup>2</sup> It was much admired there. Unfortunately this *solarium*, not having been constructed for the latitude of Rome, did not mark the true hour, and it was half a century before they could make a more exact one. They waited still longer, until the year 159, to have a public clepsydra [water clock], which marked the hour by night as well as by day.<sup>3</sup> In 219 a Greek doctor named Archagathos came and settled at Rome. At first he was welcomed there, received the citizenship, and induced the Senate to buy him with the public money a house, in which he could treat the sick and dress their wounds. He was only applied to in cases of fracture or sores, for internal maladies belonged to the province of the quacks and the gods. Accordingly he was called *vulnerarius*, the doctor for wounds. For some time he was the fashion; then, as his therapeutics consisted chiefly in burning the sores and cutting off broken limbs, he was at last set down as a butcher, and the whole town declared doctors useless. This was the opinion of Cato the Elder, who believed in old women's remedies, and has left us a number of recipes that our latest village sorcerers would not have disowned. In his advices to his son he says: "The Greek race is very vicious; and, believe this as the voice of an oracle, with its literature it will spoil everything at Rome: it will be far worse still if it sends us its doctors. They have sworn among themselves to kill all the

deities of Olympus; second, this *patella* is placed in the centre of a table of circular form, the edge of which bears the twelve signs of the zodiac, with the emblem of the divinity who presides over each month of the year. The cavity in the middle of the table served as a sun-dial; the traces of the needles which marked the hours symbolized by the twelve divinities are still visible. It is certain that this monument was made for Rome, since the god Mars is thereon represented by a wolf, and the diameter of the *patella* is a *cubitus* (17.47 inches), a Roman measure of length. The deities are placed in the following order: Jupiter, Venus, Mars (between Venus and Mars a Cupid), Diana, Ceres, Vesta, Mercury, Vulcan, Neptune, Juno, Apollo, and Minerva. See Fröhner, *Notice de la sculpture antique du Musée national du Louvre*, i. 9-14.

<sup>1</sup> It has only produced Giulio Romano.

<sup>2</sup> Pliny, *Nat. Hist.* vii. 60.

<sup>3</sup> *Ibid.* and Censor., *de Die nat.* 23.

barbarians with their medicines; they make us pay dearly for obtaining our confidence, and poison us the more easily. My son, remember that I forbid thee doctors." "He thought," adds Pliny, "that medical services ought to be gratuitous; and that is why,

JUNO MONETA.<sup>2</sup>

though they invited Aesculapius to Rome, the Romans relegated him to a temple built outside the gates, on the Tiberine island."<sup>1</sup>

Needs were felt which had formerly been unknown, and which showed that the economic conditions of society were changing. In 268 silver money had been coined; in 207 gold money is required.<sup>3</sup> The

ARGENTARI.<sup>6</sup>

dictator Furius (350) had vowed a temple to Juno Moneta, and had built it on the Capitol, on the place where the house of Manlius had been razed.<sup>4</sup> During the war with Pyrrhus there was added to it a mint,<sup>5</sup> and "the good counsellor" became the protectress of coiners, — which causes no surprise in a country where Jupiter Hercius, the protector of property, also took the surname of *Pecunia*, the god of gain.<sup>7</sup>

Finally, the *argentarii* had long encumbered the Forum; and, another sign of the times, the nobles had so completely forgotten the ancient prejudices against commerce, that a law had just been

<sup>1</sup> *Nat. Hist.* xxix. 6–8. The form of a vessel had been given to that island, and there may still be seen sculptured on its stone prow the staff of Aesculapius and the serpent twisted round it. As for the temple, there were found in the ruins a quantity of hands, feet, etc., that is to say, *ex-voto* offerings, as certain of our churches have.

<sup>2</sup> MONETA. Head of Juno Moneta. On the reverse, T. CARISIVS. Laurelled coin, with anvil between a pair of pincers and a hammer. Silver coin of the Carisian family.

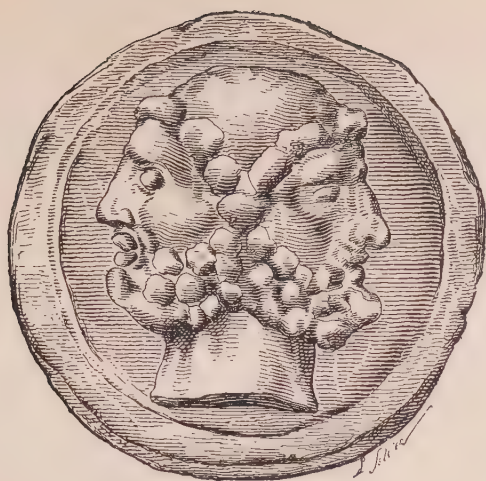
<sup>3</sup> Pliny, *ibid.* xxxiii. 3. The silver denarii struck in 268 were worth 10 *ases* of bronze of a pound each. See, pages 631 and 632, the series of gold and silver coins.

<sup>4</sup> Livy, vii. 28.

<sup>5</sup> We give here the tables of the series of gold and silver coins struck at this period.

<sup>6</sup> Bottom of a painted vase. A changer seated near a table covered with pieces of money; a man standing in front of him offers others on a tray; behind, bags on which are inscribed the amounts of the sums they contain.

<sup>7</sup> St. Augustine, *de Civ. Dei*, vii. 12.



AS (CAST).



SEMIS (CAST).



AS (STRUCK).



TRIENS (CAST).



SEMIS (STRUCK).



QUADRANS (CAST).



TRIENS (STRUCK).



SEXTANS (CAST).



OUNCE (CAST).



QUADRANS (STRUCK).



OUNCE (STRUCK).



SEXTANS (STRUCK).



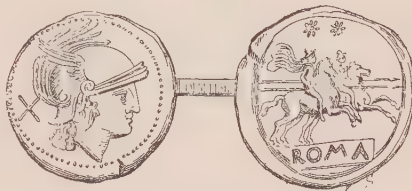
Double denarius. On the obverse, double head, beardless; on the reverse, Jupiter in a quadriga, in the exergue, ROMA in sunk letters. Value, 20 *ases*. Double of the denarius (No. 3), if not in size, at least in weight.



Double victoriatus, the equivalent of a denarius. Laurel-crowned head of Jupiter; on the reverse, ROMA, and winged Victory crowning a trophy. Unique coin in the *Cabinet de France*. Mean weight of the known victoriati, 58 grains troy.



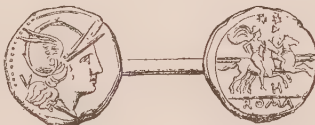
Denarius. On the obverse, Pallas or Rome; behind, X (the mark of the denarius or ten *ases*); on the reverse, the Dioscuri on horseback and the legend ROMA. Mean weight, 60.64 grains troy.



Victoriatus, the equivalent of a quinarius, thus called on account of the figure of Victory.



Quinarius. Head of Pallas; behind, V (the mark of the quinarius, or five *ases*); on the reverse, the Dioscuri, designated by two stars, and ROMA, as on the denarius. The letter H is a mark of issue or of the monetary tribune. Mean weight 27.7 grains troy.



Demi-victoriatus. Laurel-crowned head of Apollo; on the reverse, ROMA and the letter D between Victory and the trophy she is crowning. Same value as the sestertius. The victoriatus was coined about 228, the demi-victoriatus about 104 B. C.



Sestertius. Head of Pallas and the mark of the sestertius (or two and a half *ases*) HIS. Same reverse as the two preceding pieces.





Golden denarius (aureus, 25 den., or 100 sest.). Head of Jupiter; on the reverse, CN. LENTVL. Eagle on a thunderbolt. Aureus of the Cornelian family, weighing only 119.139 grains troy, whereas an aureus of the Cornufician family, a drawing of which we give later on, weighs 122.997 grains troy. The difference may depend upon the extraordinary preservation of the latter.



Golden quinarius or demi-aureus. On the obverse, a bust of Victory and the legend, C. CAES. DIC. TER.; on the reverse, L. PLANC. PRAEF. VRB. round the sacrificial vase. Golden quinarius of the Muntian family.



Sixty sestertii. On the obverse, a head of Mars and the figure VX; on the reverse, ROMA. Eagle on a thunderbolt. A piece of Campanian manufacture; period of the first workmanship in gold.



Forty sestertii. Helmeted head of Mars and the figure XXXX; on the reverse, an eagle on a thunderbolt, with the legend ROMA. Also a piece of Campanian make, and of the same period as the preceding one.



Twenty sestertii. Mars and XX (twenty); same emblems and same origin as the two preceding pieces.

made to forbid senators to have at sea a ship of more than three hundred *amphorae* in freight. This prohibition served the purpose of the freedmen and *aerarii*, who could then monopolize all the commerce of the Republic. Since shame had attached to usury, it was they especially who lived by this lucrative trade. Formerly the indebted proprietor remained in his class; after the Poetelian law (326) the creditor had inscribed to his account the property which he had received as security, so that he gained at once both the interest of his money and public consideration, since his social condition rose in proportion as his debtor's sank. The great wars in which Rome now found herself engaged increased the influence of business men; they instituted themselves army-contractors, and by an agreement among themselves formed an order dreaded even by the Senate. We shall see later on the insolence of the commissary, Postumius of Pyrgi, and the circumspection of the senators, *qui ordinem publicanorum offensum nolebant*.<sup>2</sup>

ARGENTARIUS.<sup>1</sup>

Grievous symptoms revealed the dangers to which the conquest of the world would expose Roman manners. Thirteen senators had been degraded by the censors of the year 252; and a general, Papirius Matho, to whom the Senate had refused an ovation for his victories in Sardinia, went to have his triumph on the Alban Mount, before other gods than those of the Capitol.<sup>3</sup> Some patricians renounced the severe formalities of marriage by *confarreatio* in favor of the union concluded by purchase, *coemptio*; it was in some sort civil marriage replacing religious marriage. Valerius Maximus asserts that the divorce of Carvilius Ruga (233) caused great indignation. There is no reason for seeing in this any symptom of a weakening of customs. Carvilius had sworn before the censors that in repudiating his sterile wife he had no

<sup>1</sup> Bas-relief from the Vatican. Changer seated behind a counter. On his left a wire grating very similar to those still employed in establishments of that kind. On the right a heap of money, and a figure carrying a bag.

<sup>2</sup> xxv. 3.

<sup>3</sup> Livy, *Epit.* xviii.; Val. Max. iii. 6.

other motive than that of furnishing the Republic with citizens.<sup>1</sup> Many others before him had repeated to their wives the form of repudiation: "Take what belongs to thee, and give up the keys;" for in a society in which the husband had the right of life and death over his wife, he must necessarily have also the right of divorce,—which, indeed, the Twelve Tables recognized.<sup>2</sup> It was long after the period at which we have arrived that divorces, by their multiplication, introduced disorder into families. Finally, the severities of Camillus against celibacy, which were renewed by the censors of this same year, were less a measure of moral than of military order.

Religion preserved its character of interested worship. It created neither a body of doctrines nor moral teaching,<sup>3</sup> and had always one single aim,—to know the will of the gods, in order to try and bend them. But since the auguries, abandoned to the plebeians, had ceased to be a political instrument, they had lost much of their authority. The gods had so often deceived the hopes of their worshippers, that some already doubted, and the priests sought to avert the effects of this doubt by mitigations of the ancient severity. The ritual prescribed the cessation of all work on ferial days, on pain of profanation. This rigor was avoided by clever interpretations. "What is it permitted to do on a feast-day?" was asked of the high pontiff, Scaevola. "All that cannot be neglected without harm." The pious Vergil says: "Nothing hinders from washing the bleating flock in the wholesome water of the river;" and Varro: "In war there is no need to make any distinction between *dies fasti* and *nefasti*."<sup>4</sup> In fact Fabius Cunctator declares that everything serviceable to the Republic is accomplished under good auspices: everything that is contrary to it<sup>5</sup> under evil auspices; and Flaminius boldly braves them.

The *signs* had been a continual cause of preoccupation and terror; Marcellus, who became five times consul, and who was

<sup>1</sup> *Id.* ii. 1; Aul. Gell., iv. 3.

<sup>2</sup> Cic., *Phil.* ii. 28. The Scantinian law, to repress shocking vices, is of unknown date: it existed in the time of Cicero (*ad Fam.* viii. 12); but I do not think it existed two centuries earlier.

<sup>3</sup> *Sacra minus ad homines meliores faciendos quam ad voluntatem deorum conciliandam spectabant.* (Holtius, *Hist. jur. Rom. lineam.* p. 12.)

<sup>4</sup> Macrob. *Saturn.* i. 16.

<sup>5</sup> Cic., *de Senect.* 4.

then already augur, once saved his sacerdotal character by saying: "When I meditate an enterprise, I close my litter, so as not to see contrary auspices."<sup>1</sup> The theologians of Rome, who had become as complaisant as others have been for us, decided that where a sign had not been asked of the gods, one was at liberty to take no notice of it;<sup>2</sup> and Pliny considered that this liberty was the greatest favor that the gods had granted to man.<sup>3</sup> Since the time of Pascal we give a particular name to this manner of interpreting religious laws: it belongs to all ages, because it is inherent in human nature.

Certainly many believers might still be counted; the high pontiff, Metellus, had just lost his sight in saving the Palladium from the flames,<sup>4</sup>—an act which was, however, still more political than religious. But what we wish to point out is that there were the incredulous, like that Claudius who had the sacred chickens thrown into the sea, and his colleague, Junius, who disdained to consult them. Ennius dared to say this much: "No doubt I believe that the gods exist, but they scarcely trouble themselves about this world;" and many applauded.<sup>5</sup> There were also indifferent men, like the Potitii, who left to their slaves the care of the sacrifices to Hercules, and the old rites were abandoned. "In the time of the Second Punic War," says Livy, "public or domestic sacrifices were no longer performed according to the ancient custom, but only in foreign fashion."<sup>6</sup> As the old Italian deities lost their credit, piety turned towards new gods. In the period of the decemvirs Apollo, a Greek divinity, had been introduced at Rome, not as the inspirer of the Muses,—the Romans did not look so high,—but as a useful god who kept off diseases. In 429 a temple was consecrated to him, on the occasion of a pestilence which had desolated the city,<sup>7</sup> and at the time of the greatest perils in the Second Punic War, the surest means of ruining Hannibal was

<sup>1</sup> Cic., *de Div.* ii. 36.

<sup>2</sup> Servius, *ad Aeneid.* xii. 259.

<sup>3</sup> . . . *Quo munere divinae indulgentiae majus nullum est.* (*Nat. Hist.* xxviii. 4.)

<sup>4</sup> Livy, *Epit.* xxix.

<sup>5</sup> Cicero, *de Div.* ii. 50: . . . *Magno plausu assentiente populo.*

<sup>6</sup> Livy, xxv. 1. In 212 the Senate itself decreed that sacrifice should be made to Apollo, *graeco ritu.* (*Ibid.* 12.) They sent to Delphi to consult the oracle several times.

<sup>7</sup> Apollo being then a foreign god, his temple was built without the walls, near the Carmental Gate, as that of Aesculapius was relegated to the Tiberine island.

thought to be the dedicating of Apollinarian games to the "god who saves," *deus sospitalis*. In 293, after a violent pestilence, ambassadors had gone to Epidaurus to demand the serpent of



PRIEST OF APOLLO.<sup>8</sup>

Aesculapius,<sup>1</sup> which was at once both the image and the genius of the god who appeared to be incarnate in him. "Our vigilant pontiffs on consulting the Sibylline books," says Valerius Maximus,<sup>2</sup> "found that the only means of restoring health in Rome was to bring Aesculapius himself from Epidaurus. The Republic, whose authority was already immense throughout the world, was persuaded that she would obtain by an embassy the only

remedy indicated by the Fates. Success answered this attempt. As soon as they arrived, the deputies were led by the Epidaurians into the temple of Aesculapius, which is situated five miles from their town, and invited them to take therefrom all that they thought would be useful to the health of their country. The god ratified the words of the mortals; for the serpent, which rarely appeared to the Epidaurians, but always to announce some good

<sup>1</sup> The serpent, which silently glides under the grass, and after its winter sleep strips off its skin to assume a new one, was in the eyes of the ancients a wise creature, which knew the simples whence healing juices are taken, and the symbol of renewed life after illness or death.

<sup>2</sup> Livy, I. viii. 2.

<sup>8</sup> From the base of a tripod which is in the Louvre Museum, No. 89 in the Fröhner catalogue. The quindécenvirs, *sacris faciundis*, who were undoubtedly only raised from ten to fifteen by Sulla, were the priests of Apollo, whose festival they celebrated from the 4th to the 15th of July. They wore the Greek costume, with a crown made of the foliage of the tree sacred to Apollo, the laurel. Each of them had in his house a bronze tripod on which every morning he burned incense and called upon his god. (Servius, *ad Aeneid.* iii. 352.)

fortune to them, and which they worshipped as Aesculapius began to pass through the most frequented quarters of the town. After having thus for three days offered himself to the religious admiration of the crowd, he directed his course towards the Roman galley, testifying by joyous movements the desire which he had for a more glorious residence. He entered the vessel in the presence of the affrighted sailors, reached the cabin of the ambassador, Q. Ogulnius, and, rolling himself into numerous folds, he remained there in profound tranquillity. The ambassadors, having obtained their utmost wishes, returned thanksgivings to the gods; and after having learned the manner of paying honor to the serpent, hastened to leave Epidaurus. A fortunate voyage soon landed them at Antium. There the serpent left the vessel, and took his way towards the vestibule of the temple of Aesculapius, where stood a palm-tree, the crest of which rose majestically above a bushy myrtle. He rolled himself round the trunk of the tree, and remained there three days, during which time food was brought to him. The ambassadors feared that he would not again return into the galley; but, quitting the hospitable lodging of the temple, he went and resumed his former place, to be carried to Rome. Finally, the deputies had scarcely set foot on the banks of the Tiber, when he swam to the island, where a temple was afterward dedicated to him, and his arrival removed the horrible scourge against which his aid had been employed."

COIN OF COMMODUS.<sup>1</sup>

On the island of the Tiber there was already a sanctuary of Faunus,<sup>2</sup> who, like Aesculapius, gave oracles by sending dreams; and the oracles of the ancient Latin deity could only have been recipes for curing man and beast. The residence of the god of Epidaurus was thus settled beforehand; but popular imagination could not allow that he had entered Rome in a simple manner; hence the

<sup>1</sup> This coin represents the arrival of Aesculapius on the island of the Tiber in the form of a serpent.

<sup>2</sup> See later on a double Hermes in the *Cabinet de France*, representing on one side the head of Faunus, and on the other that of Tutanus Mutinus.

marvellous circumstances which we have just related. This account forms part of Roman history, and even of the history of the human mind; for the spectacle of this strange superstition among a people so wise in council, so resolute in action, who left nothing to chance, — that is to say, to the providence of their gods, and who appeared to demand everything of them, — shows that there is no age of the world in which man's mind cannot associate opposites, — the most resolute thinking and most puerile credulity.

The Senate gave another proof of this at the moment when there was about to take place the greatest event in Rome's history, and a pledge of the conquest of the world. In 203, on the eve of Zama and of the fall of Carthage, they sent, by the order of the Sibylline oracles, to seek in Asia Minor a Phrygian divinity held in great renown among the nations of the peninsula.

This singular goddess, difficult to comprehend, who was originally, no doubt, a representation of the earth, and whom the Greeks had made the mother of the gods, could not enter Rome in a manner less miraculous than Aesculapius. She also received the honor of a legend. "Five of the noblest persons in the Republic being sent to Delphi, they received this answer: 'King Attalus will cause the Romans to obtain what they desire, and the goddess, transported to Rome, must receive hospitality there from the most virtuous of the citizens!'" The King of Pergamus, who was at war with Philip of Macedonia, had need of the friendship of the Romans; it did not seem to this sceptical Greek that he would pay too dearly for it at the price of a sacrilege, and he persuaded the priests of Pessinus to give up the image of their divinity, the 'Idaeon Mother.'" These priests formed a rich corporation, whose chief was a sort of sovereign. But, surrounded by Gauls, who claimed to make Pessinus one of their capitals, they could refuse nothing to a prince who was himself the enemy of the Galatians, and whose protection was so necessary to them. They gave the idol, and made arrangements to persuade the devotees that Cybele, although she had set out for the banks of the Tiber, remained on those of the Sangarius.

At Rome it remained to appoint the most virtuous man in the Republic, that he might receive the goddess. Many competitors

arose; men of consular rank, former dictators, canvassed for this honor. It was assigned to a patrician, Publius Scipio, a young man scarcely of the age for quaestorship, and a near relative of the general who had just now arrived before Carthage, thus drawing Hannibal away from Italy. The clever people who sat in the Senate flattered the liberator of Rome by this choice, and at the same time avoided giving offence to those who, by reason of their age and dignities, could not be jealous of an entirely political favor done to a young man who was still in obscurity.



CLAUDIA DRAGGING THE VESSEL OF CYBELE.<sup>1</sup>

When the vessel arrived at the mouth of the Tiber, P. Scipio went on board and received the goddess from the hands of the priests. But the ship stranded on a shoal, and all efforts were powerless to get it off again. One of the noblest ladies, Claudia Quinta, whose conduct slander had attacked, stood forth from among the matrons, implored Cybele, and asked her to bear witness to her virtue by yielding, "she, the chaste goddess, to chaste hands." Claudia tied her girdle to the ship and dragged it along, and Rome possessed a titular divinity and one more miracle. Livy dared not relate this story, which Ovid gives at full length. But Cicero, and even Pliny, believed in it, and the statue of Claudia, which was placed in the vestibule of Cybele's temple, did not permit a Roman to doubt it.<sup>3</sup>



THE BLACK  
STONE.<sup>2</sup>

Cybele was venerated under the form of a black stone, which was, no doubt, an aerolite,<sup>4</sup> and her orgiastic worship contrasted

<sup>1</sup> Bass-relief in the Pio Clementino Museum.

<sup>2</sup> Altar on which is the Black Stone, surmounted by a stag's head. Reverse of a bronze coin of Augustus, struck at Pessinus.

<sup>8</sup> Livy, xxix. 11 and 14; Ovid, *Fasti*, 298 seq. Cicero, *de Harusp. rep.* 13; Pliny, *Nat. Hist.* vii. 35.

<sup>4</sup> Aerolite, or thunder-stone, as the Turkish peasants say, who attribute to meteors healing virtues in certain sicknesses. The Black Stone of Pessinus might also have been only a piece

strangely with the gravity of Roman solemnities. Accordingly, although the Roman Pantheon opened to this foreign divinity, the patricians did not open their ranks to her priests, and refused to be

her pontiffs. A citizen would have been dishonored by the mutilation to which the Phrygian Galli condemned themselves; the latter remained the ministers of their divinity. Each year Cybele took a mystic bath at the junction of the Anio and the Tiber. A priest clothed in purple washed the sacred stone therein, while the Galli made a great noise with flutes and



AN ARCHI-GALLUS.<sup>1</sup>

tambourines, uttered effeminate shrieks, and scourged themselves with whips furnished with knuckle-bones.

Augustus allowed the shapeless image of the Idean Mother to be placed upon one of his coins; Hadrian, better advised, borrowed the type of the Greeks, who represented the goddess seated on a throne with a mural crown on her brow and lions couched at her feet.

After the Grecian and Phrygian gods came those of the Punic

of lava; almost the whole of Phrygia is of volcanic origin. Arnobius (*Adv. gentes*, 8), who saw it, says that it was small, smooth, and of blackish color. It was placed before the mouth of the statue of Cybele.

<sup>1</sup> Bas-relief in the Capitoline Museum. Notice should be taken of the effeminate character of this priest-eunuch, whose ears are loaded with pearls. On his head he wears three medals, one of Idaean Jupiter and two of Atys, that Phrygian shepherd of matchless beauty whom Cybele had consecrated to her worship, and to whom mythographers have attributed tragic adventures which make him an involuntary hero of chastity. On the priest's breast again is hung the image of Atys, with the Persian mitre on his head. In his right hand he holds olive-branches; in the left, a basket of fruit, from which issues the whip furnished with knuckle-bones; on the wall, cymbals, a drum, two flutes, and the mystic cist.

race. In 217 the erection of a temple to Venus Erycina was decreed, who was then for the first time admitted to a seat among the great Latin gods at the religious repast of the *lectisternium*. This Venus was the Celestial Virgin of Carthage and Tyre; but at Cyprus she had become Queen of Paphos and of Love; at Rome, too, she was soon made goddess of voluptuousness.

We have just spoken of the *lectisternium*. This custom, like so many other ancient ones, astonishes us; but by sacrifices the faithful entered into communion with the god, to whom they offered a part of the victim. In funeral repasts offerings were made to the dead; in domestic ones libations were poured out to the Lares; on great occasions the whole town, or the senators, as its representatives, communed with the civic divinities by a public feast. It was a religious act, and it was thought necessary to the safety of the city that it should be accomplished.<sup>2</sup> We shall again find this usage commanded by religion in the funeral assemblies of the Empire and in the love-feasts of the early Christians.

All this shows that the religion of the state was tottering, and that the Oriental religions, which were to prove fatal to the Latin spirit, were already making an effort to invade the city of Janus. But the terrors of the Second Punic War again strengthened the ancient worship. The nearer Hannibal approaches to Rome, the more do omens multiply, and the more does faith revive. Later on we shall see what victory, safety, and new spiritual needs make of it.

In the new political organization a great change had also taken place. The people had effaced from the constitution the timocratic principle which Servius had introduced into it. The centuries of knights had been preserved, but the classes were abolished, and the assembly of centuries differed from the assembly of tribes only by a division which the hereditary respect of all Romans for age and experience imposed (*centuriæ juniorum et*

CYBELE.<sup>1</sup>

<sup>1</sup> Cybele on a lion, holding a sceptre and the *tympanon*, or drum of the priests. Reverse of a bronze coin of Sabina, the wife of Hadrian.

<sup>2</sup> Σωτήρια τῶν πόλεων σύνδειπνα. (Athen., *Deipnos*. v. 186 a.)

*seniorum*).<sup>1</sup> This was the definite triumph of the principle of equality, in the name of which the tribunes had always fought.

<sup>1</sup> The united texts of Livy, Cicero, and Dionysius unfortunately only throw partial light on the transformation of the assemblies of centuries. They say enough, however, to place it beyond doubt. (Cf. Livy, i. 43, xxiv. 7, xxvi. 22, xxvii. 6; Cic., *de Leg. agr.* ii. 2, *Pro Planc.* 20, *De Leg.* iii. 4, and every page of the *Demand of the cons.*; Dionysius, iv. 21; Polybius, vi. 4, etc.) But it seems that two attempts were made to effect this change. During the war with Hannibal and up to the year 179, — a time at which he speaks of a great change in the suffrage, — Livy frequently (xxiv. 7, xxvi. 22, xxvii. 6) gives to the centuries the name of tribes. In the election of 211 each tribe appears divided into two centuries, one of *juniore*s, and one of *seniore*s, — which confirms the passage in Livy (i. 43): *tribus numero earum duplicato, centuriis juniorum et seniorum*. At what period did this change take place? Necessarily after the Hortensian law, and according to Livy, *post expletas quinque et triginta tribus*. Perhaps in 220, during the censorship of Flaminius, by whom, says the 20th *Epitome*, *libertini in quatuor tribus redacti sunt, quum antea* [since 304] *dispersi per omnes fuissent*. All the German writers differ on this date, because they do not see that there might have been two changes at different times. Franke gives 495; Walter and Peter, 450; Niebuhr, 305; Nobbe, 288; Ihne, 241; Goettling and Gerlach, 220; Schulze, 181. It seems to me, however, that we cannot go far wrong in placing this change in the interval between the two Punic wars. The number of thirty-five tribes was only completed in 241, and in 215 centuries of tribes are already seen. At this time of republican equality, of poverty and heroism, the timocratic principle of the census must necessarily have been effaced. It had already disappeared from the legions, whose organization no longer depended on the division into classes established by Servius; the plebeians, who had lately won equality on all points, could easily cause it to disappear from the Forum too. Moreover, by the depreciation of the *as*, then reduced to the sixth of the value which it had still had before the First Punic War (Pliny, *Nat. Hist.* xxxiii. 13; Varro, *de Re rust.*, i. 10), 100,000 *ases* represented in 240 only 16,666 of the ancient ones, to which the rise in the price of commodities gave an infinitely smaller value than in the time of Servius. The result of this was that the same fortune which under Servius would have admitted a man into the fifth class, raised him in 240 to the first. In fact, the classes no longer existed, since an immense majority of the citizens found themselves in the first; there was, therefore, no need of a revolution to abolish them, and their suppression passed unnoticed. Without classes there could be no centuries. The old division, known and loved by the people, into *juniore*s and *seniore*s, was, however, preserved.

But the dangers of the Second Punic War invested the Senate with a kind of dictatorship, which they were unwilling to give up after having exercised it for fifteen years; the nobility was re-organized, acquired confidence in itself, and, in order to fortify its growing power, was desirous of re-establishing the categories of fortunes. Livy says of the censors of the year 179: *Mutarunt suffragia, regionatimque generibus hominum, causis et quaestibus, tribus descripserunt* (xl. 51); and thenceforth the classes — which indeed had always existed on the censors' books, since the tax was proportional to fortune — resumed their political character. In 169 he speaks of the centuries of knights and of many centuries of the first class. At the election of Dolabella Cicero (*Phil.* ii. 33) cites the prerogative century, the vote of the first, second, and remaining classes. In all his speeches he mentions nothing but classes, though he looks upon the tribes as the fundamental division of the Roman people. It is these tribes that he subdivides into classes and centuries: *censores partes populi in tribus describunt, exin pecunias, aevitates, ordines partiunt* (*de Leg.* iii. 3); and numerous testimonies confirm these words. (Cf. Dionys., v. 21; Sallust, *de Ord. rep.* ii. 8; Aulus Gellius, vii. 13, on the subject of the Voconian law and the figurative expression, to belong to the fifth class, in Cic., *Acad.* ii. 23.) In the two last centuries of the Republic, then, the centuries and classes existed as they had formerly done, and rested on the same principle as the ancient division of Servius. Dionysius accordingly says: "The assembly by centuries is not destroyed, but modified; it has become more

The constitution became, then, more democratic. This is seen in the nomination of Flaminius and Varro, who were raised to the highest offices in spite of the Senate and the omens, and in that of Minucius and of the adventurers to whom the people intrusted armies against Hannibal. Moreover, the ancient and popular assembly of the tribes still existed, and when the tribunes resumed their revolutionary rôle, it served their designs.

But a century still separates us from the Gracchi, and the

democratic" (iv. 21). No doubt of it, because there was no longer the same disproportion in the number of centuries as in the past. The passage in Livy (xliii. 16), where he only mentions twelve centuries of knights, instead of eighteen, would be a proof of this.

I think, then, that since 241 the great assembly of the Roman people had been that of the tribes, each divided into two centuries, of *seniores* and *juniores*; that in 179, as equality sank daily more out of sight, the categories of fortune were re-established, — in a more democratic form, however, than by Servius: these changes — being, moreover, in perfect accord with the history of those times — ought, it seems to me, to be admitted without dispute. What now follows is merely hypothesis.

Thus each tribe contained classes, according to the passage in Livy for the year 179 and the texts indicated above, probably five, as of old, and as is expressly stated in the work *de Ord. rep.* ii. 8, and the *Academica* of Cicero. Each class was divided into *juniores* and *seniores*, as was each tribe before 179, as was each class after Servius, and as is proved by twenty passages in Cicero: *omnium aetatum atque ordinum* (*Att.* iv. 1; *pro Flacco*, 7, etc.). There were, then, 35 tribes, containing 175 classes, subdivided into 350 centuries, together with 18 centuries of knights. Thus all the classes having the same number of centuries had the same number of votes. The small number of the wealthy did not overpower the crowd of the poor. Moreover the lot decided (since C. Gracchus) which should be the prerogative century, whose vote, which was looked on as an omen, was generally followed by the others. These modifications, then, gave, as Dionysius affirms (iv. 21), a more democratic character to the assembly of centuries. Let us note, however, that the fate of an election or a law was really in the hands of the middle class, who, by siding below or above, gave the majority to the rich or the poor. But the real assembly by tribes was not destroyed. The Gracchi made use of it to pass their laws, in spite of the rich. As for the census of each class, it is difficult to determine. According to Livy (xxvi. 1) we might fix it thus: the first class, above 1,000,000 *ases*; the second, from a million to 300,000; the third, from 300,000 to 100,000; the fourth, from 100,000 to 50,000; the fifth, from 50,000 to 4,000.

These figures may be disputed, because our texts are deficient; but the principle of the new organization appears beyond a doubt: it is the fundamental principle of the Roman constitution, — *ne plurimum valeant plurimi*; that is to say, the poor, who form the greatest number, must not have the preponderance. The tribunes, who now enter the Senate and form part of the new nobility, are no longer party men, but statesmen: accordingly they willingly accept the organization which prevents Rome becoming a frightful demagoguery; for as the number of new citizens increased daily, it was necessary to establish at any price an order which would insure a certain preponderance to the old Romans. If the assembly by centuries had absorbed the assembly of tribes, Rome would have been an oligarchy, suspicious and tyrannical, like Venice. If the comitia by tribes had absorbed the comitia by centuries, Rome would have been a senseless democracy, like the Athens of Cleon. By the existence of the two kinds of assemblies, the nobility and the people, the rich and the poor, preserved a balance till the day when the Empire became too great, and it was necessary to sacrifice liberty to power.

aristocracy had advanced so far in manners, that even at the time when equality was proclaimed as the principle of Roman society, a new nobility rose on the ruins of that which the laws of Licinius, Publ. Philo, and Hortensius had destroyed. If there were still any patricians, the patriciate no longer existed as a political body. In the Senate and in high offices plebeians were now more numerous than the descendants of the patrician families. In 205 the two consuls were plebeians; but these new men had only entered one after another into the Senate; far from modifying the spirit of it, they had yielded to its influence and accepted that ancient policy which kept the public within the wise limits of a moderate democracy. Community of interest led to family alliances, which united the new nobility with the old; and the Roman aristocracy found itself not destroyed, but renewed by all these popular laws.

Those whose ancestors had striven most vigorously for equality hastened to raise a barrier between themselves and the people, by using the *jus imaginum* which every curule office gave. "When some person of high rank dies at Rome," says Polybius, "he is solemnly borne to the Forum with the images of his ancestors, preceded by the fasces and axes, and covered with a praetexta, a robe of purple or gold cloth, according as he had held the consulship or the praetorship, the censorship, or had the triumph. At the foot of the orators' platform they are placed on ivory seats, and the son of the dead man relates his exploits, and then those of his ancestors. Thus the reputation of great citizens is ever renewed; their glory becomes immortal, and the people cannot forget it." The cold Polybius himself grows animated at the sight. "It is the most exciting scene," cries he. It was also the surest means for the nobles to justify their ambition, even in the eyes of the people, by ceaselessly reminding them of their services. Jealous as the patriciate had formerly been of keeping new men from honors, they had decided since the First Punic War that the aediles, and not the treasury, should henceforth bear all the expenses of the public games. Now it was necessary to pass through the aedileship before attaining the high offices. It was thus closing the access to them against all who had not a sufficient fortune to dare to canvass for this onerous magistracy.

To the ascendancy which fortune, birth, the habit of command, and the exclusive knowledge of the formulae of law<sup>1</sup> gave them, there was added, for a great number, the patronship of the allies. Every free nation of Italy had at Rome a patron who represented its interests, and in case of need defended it before the Senate or the people. The Senate had, it is true, reserved the right of judgment on differences between the towns, of deciding on the complaints of citizens against their city, on crimes against Rome, on internal discords, etc.; but, generally speaking, they left this care to the patrons,<sup>2</sup> who were always chosen from influential families. This clientship of a city or of a whole people increased the consideration and the power of the nobles in a manner dangerous to liberty. Accordingly, in 234, a *praetor peregrinus* was created, who extended his jurisdiction over foreigners, and who, being placed between them and the nobles, restrained the patronage of the allies within limits in which it could only be useful to the Republic.

From another point of view this institution had grave social consequences. The *praetor peregrinus*, not being able to accord to foreigners the benefits of the civil laws of Rome, was obliged to seek, among the rules of right or principles of natural equity, common to many nations, which constituted a new juridical domain, that of the right of nations. Thenceforth the *jus gentium* did not cease to make inroads upon the *jus civile*, or peculiar right of Rome, the narrow enclosure of which it finally carried by storm, and with it fell the privileges of the Quirites.

Thus, since the laws of Hortensius, the constitution had become more democratic, and still the aristocracy had been re-organized. The patriciate had been destroyed as a privileged caste; the nobility was allowed to continue as a class invested with honorable distinction.<sup>3</sup> In a word, the laws were democratic, the customs were not; and this contrast, far from being a cause

<sup>1</sup> After Flavius (p. 409) the nobles had invented new formulae; but they were divulged about 200, *jus Aemilianum*. (Pomponius, on the *Dig.* I. ii. 2, § 7.)

<sup>2</sup> Claudii became the patrons of the inhabitants of Messina; Minutianus of fifteen Umbrian tribes; the Marcelli of the Sicilians; the Fabii of the Allobroges; the Gracchi of the Spaniards; Cato of the Cappadocians and Cypriotes, etc.: . . . *tum plebem, socios, regna colere et coli licitum*. (Tac., *Ann.* iii. 55.)

<sup>3</sup> These distinctions, says Polybius, are a great encouragement to virtue (vi. 53). This was Napoleon's thought when he destroyed the feudal nobility and created the Legion of Honor.

of weakness to Rome, gave her great strength, since it thus united the advantages of a popular government with those of an aristocratic state, without the inconveniences occasioned by the exclusive predominance of one or other of these political forms. If, however, the early tribunes had been unable to pluck the aristocracy out of the heart of Roman society; if, deserting the people, they themselves had gone over to the hostile camp,—they had successors in the tribuneship who continued their work. They had abolished classes, and had only left the nobles that influence which everywhere attaches to great names and to great fortunes. At the same time the censors had driven back the freedmen<sup>1</sup> into the four city tribes. The nobility and the foreign masses were thus restrained, and the true Roman people ruled masterfully in the Forum, faithful to its gods, its manners, and its discipline, because these new needs, this growing love of luxury, this contempt of ancient customs and ancient beliefs, which we have spoken of above, had not yet descended to the heart of the nation. This middle class which had conquered the Samnites, Pyrrhus, and Carthage, was still as devoted, as brave, and even as numerous. For if the agrarian law was not faithfully observed, at least the watchfulness and the fines of the aediles prevented the concentration of property, whilst the distributions of land multiplied small heritages and formed that nursery of Roman soldiers whence Rome soon draws twenty-three legions.

This period is the best age of Roman liberty. But it must be well understood that this liberty was not like that which we love; for the Roman citizen, whom we picture to ourselves so proud of his rights, was not sure of his social rank, which at each lustrum the censor might deprive him of without trial, or of the independence of a private life into which the same magistrate penetrated, armed with the severities of his irresponsible magistracy. This republican was the serf of the state, and every-

<sup>1</sup> Livy, *Epit.* xx. The wealth amassed by the *aerarii*, and their constant efforts to spread themselves through all the tribes, no doubt contributed to the abolition of the classes. Men saw the necessity of restricting the exercise of political rights to the plebeian proprietors and agricultors, who in that quality were interested in the preservation of the state and of liberty; but the *aerarii* ceaselessly strove against this limitation, which was renewed in vain in 304, in 220, probably in 181, and in 168. Clodius wished to distribute them through all the tribes. Under Nero they filled the equestrian order and the Senate. (Tac., *Ann.* xiii. 26, 27.)

thing,—liberty, justice, morality,—yielded at need to the maxim that the safety of the state is the supreme law,—an excellent maxim when the citizen understands it as an obligation for him to devote his fortune and his life to his country, but a maxim which may become detestable when it is the government that decides what is required for the safety of the state.



CYBELE. REVERSE OF A LITTLE BRONZE OF CADIZ IN PHRYGIA.

## CHAPTER XXIII.

### THE SECOND PUNIC WAR UP TO THE BATTLE OF CANNÆ (218-216).

#### I. HANNIBAL IN SPAIN.

IF the Senate, in answer to the appeal of Utica and the mercenaries during the revolt of the armies of Carthage, had sent them two legions, it would have been all over with the great African city; Amilcar would not have undertaken the conquest of Spain, Hannibal would not have attempted that of Italy, and infinite ills would have been spared to numberless populations. Rome lacked boldness. It was not respect for good faith which stayed her; her priests and augurs would easily have found the means to set at rest a conscience that was not over scrupulous. But on the morrow of the Punic War she had to bind up her wounds; and as she dared not risk a great iniquity, she contented herself with a small one,—the indirect help given to the mercenaries in Africa and the seizure of Sardinia. Amilcar had time to save Carthage and to double her empire.<sup>1</sup>

In the year 218, on the eve of the Second Punic War, the possessions of the Carthaginians were dispersed from the Cyrenaica to the mouths of the Tagus and Douro, on a line of from eight to nine hundred leagues, but narrow, without depth, and liable at any moment to be cut, either by the African nomads in their rapid incursions, or by an enemy who could always find means to land on this immense stretch of coast. The Roman Republic, on the

<sup>1</sup> For the Carthaginian names I now follow the usual orthography. If Hannibal, Hasdrubal, Amilcar were obscure personages, it would be needful to call them by their true names, which are given in Punic inscriptions, Hannibaal, Azroubaal, and Ahmilcar or Abmilcar, — the Latin form, Amilcar, answering to two different names, one of which signifies brother (*ah*), the other servant (*abd*), of Melkart. To write Hasdrubal and Hamilcar is a real mistake, for the aspiration in these two names is too feeble to be marked by an *h*; on the other hand, it is very strong in Hannibal, which ought to have one. (Note by M. de Sauley.)

contrary, presented the aspect of a regularly constituted empire, — Rome placed in the middle of the peninsula; the peninsula itself, protected by three seas; and, beyond these three seas, like so many outposts guarding the approaches of Italy, — Illyria, whence the legions kept watch over Macedonia and Greece; Sicily, whence they observed Africa; and Corsica and Sardinia, in the middle of the road to Spain or Gaul, and commanding the navigation of the Tyrrhenian Sea.

What added force to this rule was that throughout the greatest part of Italy it was accepted, if not with love, at least with resignation.<sup>1</sup> Poor and warlike nations prefer to pay tribute with blood rather than with gold; and Rome only asked soldiers of the Italians. In exchange for their stormy independence she had given them peace,<sup>2</sup> which favored the development of population, agriculture, and commerce. They were no longer in dread lest some night a hostile troop should come and reap their fields, strip their vines and fruit-trees, carry off their flocks, burn their villages, and lead their women and children into slavery. Rome had put an end to these evils and terrors, which before her time had been daily renewed at many points in Italy. Her censors covered the peninsula with roads, drained the marshes, built bridges over the rivers, and erected temples, porticos, and sewers in the Italian cities, so that Rome was not the only one to benefit by the spoils of the world.<sup>3</sup> To defend the coasts against the descents of

<sup>1</sup> Livy says of the allies before Cannae: . . . *justo et moderato regebantur imperio; nec abnuebant, quod unum vinculum fidei est, melioribus parere* (xxii. 13), and Polybius, speaking of Hannibal's ravages, extended as far as Campania without a single town going over to him, says: 'Εξ ὧν καὶ παρασημήναι· ἂν τις τὴν κατάπληξιν καὶ καταξίωσιν παρὰ τοῖς συμμάχοις τοῦ Ῥωμαίων πολιτεύματος (iii. 90). See in Livy the conduct of Naples and Paestum after Thrasimene; of Canusium, Venusia, Nuceria, and Acerrae after Cannae; of Petelia, Consentia, and Cortona after the defection of Bruttium; the heroic resistance of the soldiers of Praeneste and Perugia in Casilinum, and the courage of a cohort of Pelignians, who were the first to enter the camp of Hanno. In Sicily and in Sardinia, when the praetors demand money and provisions for their soldiers, the Senate reply that they have nothing to send them, and the allies hasten to furnish all that is necessary. (Livy, xxxiii. 22.) For Petelia, compare especially Polybius, vii. fr. 1. It resisted for eleven months, and the inhabitants ate even leather and the bark of trees. It was two squadrons of Samnites (Livy, xxvii. 44) who led the messengers of Hasdrubal to Nero, and that general in his march from Canusium to the Metaurus was able to show his soldiers *quo concursu, qua admiratione, quo favore hominum iter suum celebratur*. All along the route numerous volunteers joined him. Finally, we know that an army and a fleet were furnished to Scipio by the allies.

<sup>2</sup> By forbidding wars between town and town.

<sup>3</sup> The consulship of Corn. Cethegus was passed in draining a part of the Pontine marshes

enemies or pirates, the Senate had lately lined them with maritime colonies; to protect the Italian merchants they had declared war against the Illyrians and Carthage.<sup>1</sup> Some among the nobles made a noble use of their title of patrons of towns to carry out immense works for the profit of the allies. Thus Curius had become the protector of Reate by cutting a canal through the rock of a mountain to lead into the Nera the overflow of Lake Velinus.<sup>2</sup> If we still possessed the second Decade of Livy, we should no doubt find there many facts similar to these, which would prove that this domination, though established by force, and sometimes even by violence and perfidy, was excusable by the benefits it conferred.

The glory of Rome, moreover, was reflected upon the Italians, as that of Athens and Sparta had been an honor to Greece. All, in spite of the differences of their condition, closed round her at the news of a Gallic invasion, and we shall see the victorious Hannibal remaining two years in the midst of Italy without finding a single ally there. Time had cemented the edifice constructed by the Senate during the Samnite war, and had united all the Italian nations into a compact and immovable mass. In the last countries subdued, however, there still lingered among the populace, whose patriotism is often more disinterested than that of the great, regrets for lost liberty.<sup>3</sup> But everywhere the nobility had freely rallied round the Romans, as at Volsinii, Capua, Nola, Tarentum, and in Lucania; family alliances between this Italian nobility and that of Rome drew these ties closer. At Venice the nobles of the Golden Book scorned those of the mainland; but at Rome Ap. Claudius took

. . . *siccatae, agerque ex iis factus.* (Livy, *Epit.* xlv.) For a later epoch see the works of Aem. Scaurus in Cisalpine Gaul during his censorship (Strabo, V. i. 11), and in Livy (xli. 27) the long enumeration of constructions made in Rome and in several towns of Italy by the censors of the year 174.

<sup>1</sup> During the war of the mercenaries. Later, in 179, as Tarentum and Brundisium complained of the Illyrian pirates, the Senate armed a fleet; they did the same for the Massaliotes, whose commerce was troubled by the Ligurian pirates. (Livy, xl. 18.)

<sup>2</sup> Cic., *ad Att.* iv. 15. See pages 454 and 457. The Romans had also lowered the level of the Lake of Alba, which frequently threatened to inundate Latium.

<sup>3</sup> *Unus velut morbus invaserat omnes Italiae civitates, ut plebes ab optimatibus dissentirent senatus Romanis faveret, et plebs ad Poenos rem traheret.* (Livy, xxiv. 2.) At Capua, during the revolt, it was men of the lower class who governed. The author of the movement was, it is true, a noble, but before the siege one hundred and twelve knights passed over to the Romans.

a Campanian for his son-in-law, and the ex-consul Livius married the daughter of a senator of Capua.<sup>1</sup>

It was needful, then, that the empire of the Carthaginians, so colossal in appearance, should rest on equally firm supports. The enormous contributions levied on their subjects, and the atrocities of the Inexpiable War, had doubtless not done much to reconcile them with the Africans. Utica, indeed, and Hippo-Zaryta had been desirous of giving themselves to the Romans. On the coasts of Numidia and Mauritania, some posts, at great distances apart, and surrounded by barbarians, were scarcely sufficient to afford aid to ships in the danger-



VASE OF NOLA.<sup>2</sup>

<sup>1</sup> Livy, xxiii. 4. He adds for Capua: . . . *connubium vetustum multas familias claras ac potentis Romanis miscuerat.*

<sup>2</sup> This beautiful vase with three handles, of Nolan manufacture, represents Jupiter and Aegina, painted in red on a black ground. Collection of the *Cabinet de France*, No. 3,330 in the Chabouillet Catalogue.

tribes had been conquered, but not subdued; and the Roman generals could make an appearance there as liberators of the peninsula much more easily than Hannibal in Italy.<sup>1</sup>

Hamilcar had brought up his sons in hatred of Rome. "These are four lions' whelps," said he, pointing to them, "who will grow up for her ruin;" and Hannibal in his old age used to tell King



HANNIBAL.<sup>2</sup>

Antiochus that before setting out for Spain, his father, in the midst of a solemn sacrifice, had made him swear eternal hatred to the Romans. "From the time of his arrival in the camp of Hasdrubal," says Livy, "he drew all eyes towards him. Old soldiers thought they saw Hamilcar in his youth again: there was on his face the same expression of energy, the same fire in his glance. He presently needed no remembrance of his father to gain their favor. Never was there a mind more fitted for two opposite things, to obey and to command; so that it would have been difficult to decide which cherished him more, the general or the army. Hasdrubal never chose any other leader when there was

some vigorous blow to be struck; and under no other did the soldiers show more confidence. Incredibly bold in confronting danger, he retained marvellous prudence in peril. No labor wearied his body or prostrated his spirit. He supported heat and cold equally well. For his food, he satisfied need, but never pleasure. His wakefulness and his sleep did not depend upon day and night. When his work was finished, he sought repose neither

<sup>1</sup> See Polybius (ix. 11, and x. 18, 35) on the haughtiness and exactions of the Carthaginian generals. Hasdrubal-Gisco had forced Indibilis, Mandonius, and Edeco to pay him great sums, and to give him their wives and daughters as hostages; and these latter had much to complain of in the conduct of the Carthaginians towards them.

<sup>2</sup> Bust in the Naples Museum. Probably the only thing about it belonging to Hannibal is the name it bears.

on a soft couch nor in silence. Often he was seen, covered with a soldier's cloak, stretched on the earth between the advanced sentinels or in the midst of the camp. His dress did not distinguish him from his companions; his whole luxury was in his horses and arms. At once the best of horsemen and of foot-soldiers, he went into the fray first, and retired from it last. So many good qualities were accompanied by great vices, fierce cruelty, a more than Punic perfidy, no frankness, no modesty, no fear of the gods, no respect for the faith of an oath, no religion. With this mixture of virtues and vices he served three years under Hasdrubal without neglecting anything that a future general of the Carthaginian armies ought to see and hear."<sup>1</sup>

Livy certainly exaggerates Hannibal's vices, and only puts in relief the qualities of the soldier. The history of the Second Punic War will show us the great captain. Heir of the ambition of the Barcas, with more genius and boldness, Hannibal strove to create for himself at Rome's expense an empire which he was not strong enough to create at the expense of Carthage.<sup>2</sup> An Italian war was, moreover, a glorious means of putting an end to the strife which his family and his party were sustaining; and in spite of treaties, in spite of the cautious part of the Senate,<sup>3</sup> he began it. He asked nothing of Carthage, and put trust only in himself and his own; then, bringing over Spaniards and Gauls on his route, he crossed the Alps. His conduct before Saguntum; the choice of the route which he took, so as not to place himself in dependence on the fleets of Carthage; his promises to his troops;<sup>4</sup> his treaty with Philip; the forlorn state in which Carthage left him after Cannae; the almost unlimited power which, when conquered, he yet seized in his own country,—show his secret designs, and what he

<sup>1</sup> [This character seems written by Livy purely from a rhetorical point of view, and determined simply from the Roman view of the great war. Such feelings as justice to a noble foe, or real interest in the character of the wonderful Phœnician, were quite foreign to the vulgar patriotism of the historian. — *Ed.*]

<sup>2</sup> *Juvenem flagrantem cupidine regni.* (Livy, xxi. 10.)

<sup>3</sup> Fabius said: οὐδένα . . . ἀξιολόγων. (Polyb., iii. 8.) In Livy (xxx. 22) the ambassadors agreed, after Zama, that the war was only between Rome and Hannibal, and that Carthage had no part in it. The Punic wars are indeed generally a war of races; but the second is essentially the conflict of Hannibal and Rome.

<sup>4</sup> See p. 659. As regards the treaty with Philip, it stated that Italy should belong to Hannibal and the Carthaginians; to Philip all the booty.

would have made of that country's liberty had he returned as victor. The Second Punic War is only a duel between Hannibal and Rome; and in this assertion we do not mean to diminish the importance of the struggle, because it will show what strength and inexhaustible resources there are in the genius of a great man, as in the institutions and manners of a great people.<sup>1</sup>

Before commencing this war it was necessary to secure Spain. The South and East were subdued; but the mountaineers of the centre and the upper valley of the Tagus were still resisting. Hannibal crushed the Olcades in the valley of the Xucar (221), the Vaccaeans in that of the Douro, and the Carpetani on the banks of the Tagus in the environs of Toledo (220). The Lusitanians and the tribes of Galicia continued free, and Hannibal took care of wasting against them his time and forces. As far as the Ebro Spain seemed submissive; this was sufficient for his designs.

In the treaty imposed by Rome on Hasdrubal, the independence of Saguntum to the south of the Ebro had been formally guaranteed. In order to force on war, Hannibal besieged that place, which would have served as an arsenal and a point of support to the legions if he had left them time for arriving in Spain. This conduct was unjust, but clever.<sup>2</sup> Saguntum, a Greek commercial city, half-way between the Ebro and Carthage, came into competition on this coast with the Carthaginian merchants. Hannibal desired to offer it them as a victim, in exchange for the war which he forced them to accept. By the pillage of one of the largest cities in the peninsula he reckoned also on buying beforehand the devotion of his soldiers. Rome sent some deputies to him; he refused to receive them, under the pretext that he could not answer for their lives if they risked themselves among so many soldiers who were barbarians. The deputies went to Carthage to demand that the audacious general should be delivered up to them.

<sup>1</sup> Polybius says this: "After Cannae, what made Rome triumph was the vitality of its institutions," τῇ τοῦ πολιτεύματος ιδιότητι (iii. 118).

<sup>2</sup> [It cannot possibly have been regarded unjust by those who remembered the Roman annexation of Sardinia. All wars are begun by violating treaties imposed by previous necessities. — *Ed.*]

In spite of the just resentment which Carthage had felt respecting the conduct of Rome in the matter of Sardinia, she did not desire war. Her rich merchants, seeing the Romans disdain the profits of commerce, and Marseilles, Syracuse, Naples, and Tarentum prospering under their rule or in alliance with them, were becoming familiarized with the idea of the Roman supremacy. But the people and Senate were ruled by the Barcine faction. In spite of Hanno's efforts, answer was made to the deputies that Saguntum had of itself kindled this war, and that Rome would be acting unjustly if they preferred this city to Carthage, their more ancient ally.<sup>1</sup>

During these embassies, Saguntum was pressed with the utmost rigor. "Situating," says Livy, "about 1,000 feet from the coast,<sup>2</sup> it had not the sea for defence, and Hannibal was able to attack it from three sides at once. His assaults were often renewed; in one of them Hannibal had his thigh pierced by a javelin. When his soldiers saw him fall, there was such confusion and fear among them, that the mantlets were nearly abandoned, and for some days the siege was nothing more than a blockade.

"Hannibal's wound being healed, the attack was obstinately renewed, and the works of approach reached the foot of the wall, which the battering-ram shook in several places. Already the Carthaginians thought themselves masters of the city; but the Saguntines, covering the city, where the wall failed, with their own bodies, checked the enemy in the midst of the rubbish. They used a javelin of spruce-fir with an iron head, three feet long, which could pierce both armor and body. At the place where the iron projects from the handle was some tow steeped in tar, which was set alight at the moment the javelin was hurled, and the rapid movement fanned the flame. Thus the *falarica* — that was its name — caused much fright. Even when it was arrested on the buckler<sup>3</sup> without wounding the soldier, it forced him, from

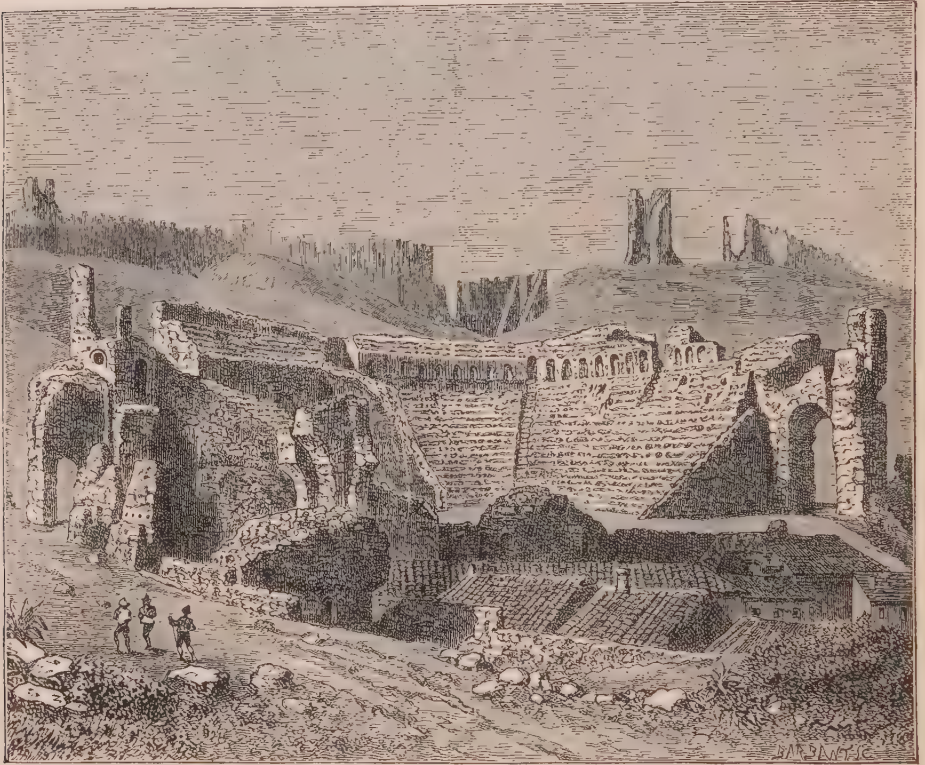
<sup>1</sup> [This is the account of Livy, probably borrowed from the conservative and patriotic Fabius Pictor, and very untrustworthy. — *Ed.*]

<sup>2</sup> Nearly 480 feet. The rock, 400 feet high, on which Saguntum had been built, is at present  $2\frac{1}{2}$  miles from the sea. (Hennebert, *Hist. d'Annibal*, i. 296.)

<sup>3</sup> The buckler of the Roman soldier was of wood.

fear of fire, to throw away his arms and expose himself undefended to the blow of the enemy."

These attacks took place before the arrival of the Roman deputies at the camp of Hannibal and at Carthage. They began again after the breaking off of the negotiations, and to excite the ardor of the soldiers, Hannibal promised them the whole booty of the city. "During the truce the Saguntines had raised a new



REMAINS OF THE THEATRE OF SAGUNTUM.<sup>1</sup>

wall behind the breach, but the assaults became more terrible than ever; the countless Punic army surrounded almost the entire circuit. The besieged being no longer able to defend the approach to their wall, a large opening was made by which the enemy entered the city. But a house-to-house fight began; and the Carthaginians having succeeded in getting hold of a height, surrounded it with a wall, and made it a citadel which they held in the city itself,

<sup>1</sup> De Laborde, *Voyage d'Espagne*.

and which commanded it. The Saguntines on their side covered with a new wall what they still held of their city. Shut up more closely day after day, they saw their destitution increasing and the hope of succor vanishing. Confidence returned for a while when it became known that Hannibal was obliged to march against the Oretans and the Carpetans, who broke out into revolt at the severity of the levies. But Saguntum gained nothing from the absence of the general; Maharbal, charged with the prosecution of the siege, showed such activity, that neither besiegers nor besieged were conscious of their chief's absence. Then two men, Alcon of Saguntum and the Spaniard Alorcus, tried to bring about an accommodation. The conditions demanded by the conqueror were such that Alcon did not even dare to report them. Hannibal left to the inhabitants only life and two garments: they must deliver up arms, riches, leave their city, and withdraw to a place which he would point out. Alorcus, who had formerly been the guest of the Saguntines, offered to carry these hard terms to them. He advanced in open day towards the enemies' sentinels, to whom he gave up his arms, and, having crossed the entrenchments, had himself conducted to the chief magistrate, who introduced him to the senate. He had scarcely finished speaking, when the leading senators caused a funeral pile to be raised in the public place, on it they threw the gold and silver of the public treasury, then their own, and lastly themselves. This sight had already spread consternation in the crowd when cries arose; a tower fell, and a Carthaginian cohort, dashing forwards on the ruins, informed the commander-in-chief that the place was divested of its defenders." Hannibal hastened in with all his troops, and commanded all to be slain who were of an age to carry arms,—"a cruel measure," says Livy, "but its necessity was proved by the event; for how could men be spared who burned themselves in their houses with their wives and children, or who, with arms in their hands, fought to the last breath (219)?"<sup>1</sup>

<sup>1</sup> Livy, xxi. 6-14. He says that all the defenders of the place were killed, *belli jure* (xxi. 13); but he himself relates later on that one of the first cares of the Scipios was to ransom the Saguntines. All, therefore, had not perished. Neither was Saguntum destroyed, for the Scipios took it in 215, and the Romans made a colony of it, which was still existing under

This heroic resistance, of which Spain affords other examples, had lasted eight months. A part of the riches from Saguntum sent to Carthage reduced the numbers of the peace party; and when a second embassy came from Rome to demand a solemn reparation,



FIGURE IN TOGA.

it was the Romans whom they accused of violating treaties. The discussion was prolonged in the Council of the Ancients. At last Fabius, holding out a fold of his toga, said: "I bring here peace or war; choose!" "Choose yourself!" was the response from all sides. "Well, then, war!" replied Fabius.

Hannibal hastened his preparations. He sent fifteen thousand Spaniards to keep garrison in the places in Africa, and he called into Spain fifteen thousand Africans; both would serve as hostages for the fidelity of the two countries. His army

rose to 90,000 foot, with 12,000 horse and 58 elephants. A naval defeat would have irretrievably ruined his projects, and the fleet of Carthage no longer was mistress on the Mediterranean. He

the Empire. One of its coins, of very coarse workmanship, represents on the face Tiberius; on the reverse a ship's prow. Its ruins may still be seen near Murviedro (*Muri Veteres*), and the Spaniards there sustained a siege in 1811 against Marshal Suchet. The theatre built on the slope of a hill was then partly destroyed, its stones having been used in the fortifications.

resolved to open up a route by land. It was a very bold enterprise to go in search of the Romans in the very heart of Italy, leaving behind the Alps, the Rhone, and Pyrenees. But since the adventurous expedition of Alexander, all seemed possible to audacity. Perhaps Hannibal did not believe Rome to be stronger in Italy than Carthage was in Africa. Emissaries secretly sent with gold to the Gauls and Cisalpine tribes studied the mountain passes and the dispositions of the peoples, and brought back favorable reports. The Boii and Insubres in the Valley of the Po promised to rise *en masse*; and it did not seem difficult to rekindle the hardly quenched hatred of the last Italians whom Rome had conquered. Capua was not resigned to the obscure part of a subject city; the Samnites doubtless would be roused, and Tarentum and Etruria. And besides, there was no other choice than either to receive war or carry it into Italy. The consul Sempronius was already making immense preparations at Lilybaeum for an invasion of Africa, and Scipio was levying troops which he hoped to lead into Spain. It was necessary to forestall them. The example of Regulus showed the advantages of offensive warfare; this system was besides the only one that suited Hannibal's position; and that to which he would be always compelled to return, even after victories in Africa and Spain. If there were difficulties in the march, yet ought they to take into account the prestige which would surround the army, when the Italians should see descending from the summit of the Alps these soldiers who came from the Pillars of Hercules, and were bringing them liberty. Since Pyrrhus, no enemy had penetrated into Central Italy. In the midst of this rich district the war would support itself, and it would be possible to do without Carthage.<sup>1</sup> If reinforcements should be needed, the forces to be left in Spain, under the command of Hasdrubal and Hanno, might follow Hannibal into Italy by the same route which the general himself had taken, recruiting as they advanced from the Gallic nations known to be unfriendly to Rome, and at all times ready for the lucrative service of Carthage.

<sup>1</sup> We shall follow in the main Polybius' narrative. Unfortunately there remains of it, after the battle of Cannae, only some fragments. Livy will then become our guide; he has borrowed much from Cincius Alimentus, who was one of Hannibal's prisoners, and certainly

When he conceived this bold plan, Hannibal was only twenty-seven years of age; the age of Bonaparte at Lodi.<sup>1</sup>

## II. HANNIBAL IN GAUL; CROSSING OF THE ALPS.

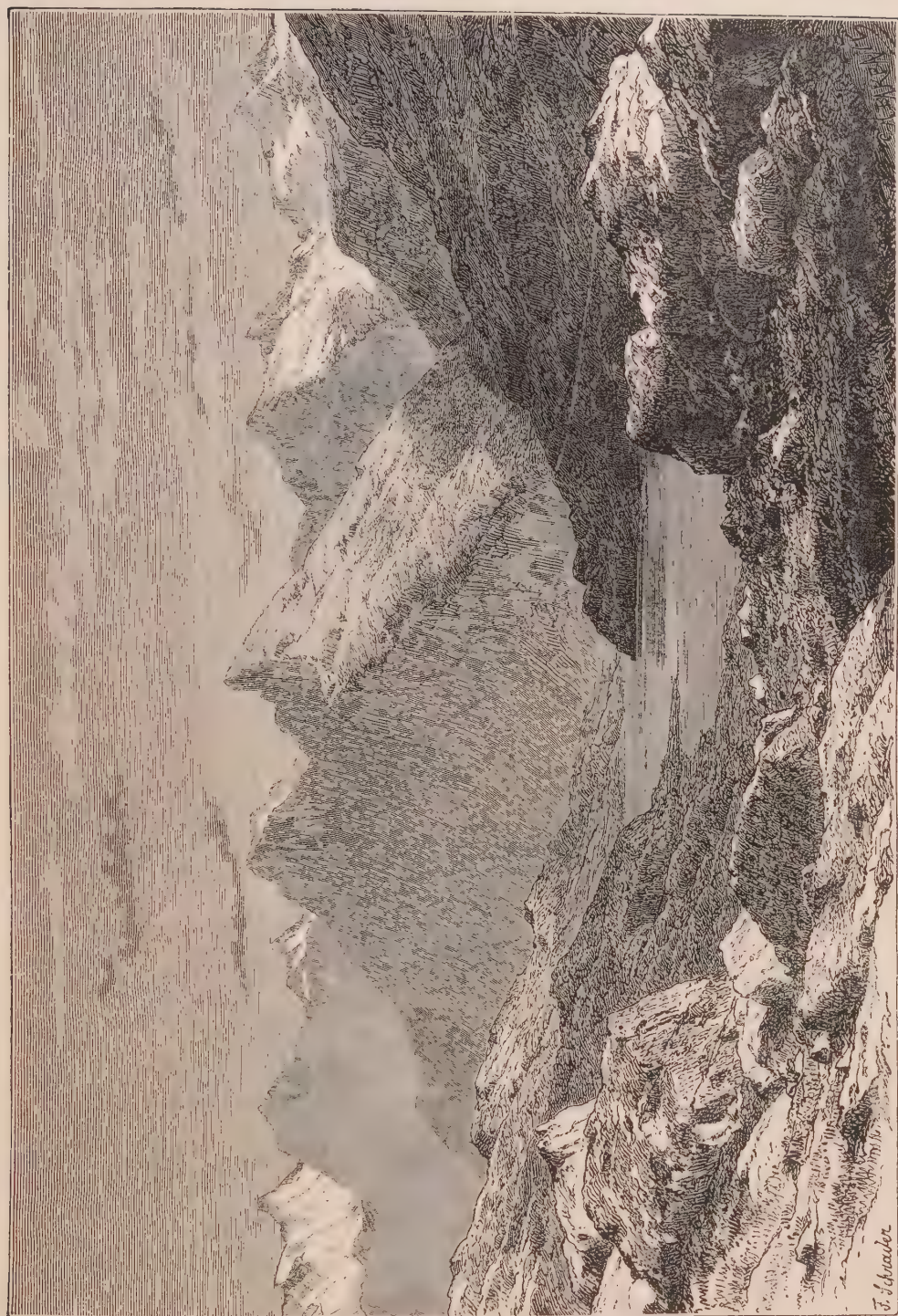
AFTER a solemn sacrifice offered at Gades to Melkart, the great god of the Phœnician race, Hannibal set out from Carthage in the spring of the year 218, and reached the bank of the Ebro with 102,000 men. On the other side of this river the country is difficult, bristling with mountains, one of which, Montserrat, about 4,200 feet high, is almost impracticable. He passed with the bulk of his forces between it and the sea, in the direction of Emporium, whilst detached corps went towards the north-west to drive back the mountaineers into their high valleys. He was obliged to fight his way through this region, with loss of twenty thousand men. Moreover, many of his Spanish soldiers deserted, and of those who remained, a considerable number openly expressed their discontent. Upon this he voluntarily sent back eleven thousand; and intrusting ten thousand foot and a thousand horse to Hanno, a Carthaginian officer, to keep the passes, he entered Gaul with fifty thousand foot and nine thousand horse, all veteran soldiers devoted to him. Thirty-seven elephants accompanied the army.

On leaving Carthage, the Roman ambassadors went to Gaul to persuade the barbarians to close the Pyrenean passes against the Carthaginians. "At this proposition to fight for the people who had abandoned Saguntum and oppressed the Italian Gauls, there arose in the assembly of the Bebryces (Roussillon) such laughter," says Livy,<sup>2</sup> "mixed with angry cries, that the old men had difficulty in calming the younger." On their return to Rome, the deputies declared that in all the Transalpine cities,

also from Polybius, whom he so often copies without acknowledgment. Appian has followed Fabius Pictor, also a contemporary. Cornelius Nepos gives very little information in his lives of Hannibal and Amilcar. The lives of Fabius and Marcellus in Plutarch are rich in details. Silius Italicus has put Livy into verse. [Livy's sources often serve to correct Polybius. — *Ed.*]

<sup>1</sup> Clinton (*Fasti Hell.* iii. 20, 52) places his birth in 247. He was then only twenty-six years old when the soldiers made him the successor of Hasdrubal, and twenty-seven when he subdued Spain.

<sup>2</sup> *Tantus cum fremitu risus dicitur ortus.* (Livy, xxi. 20.)



VIEWS OF THE ALPS (MONT CENIS).



except Marseilles, they had not heard one peaceful or hospitable word, and that the hatred for Rome and the money scattered by Hannibal's emissaries were preparing an easy route for the Carthaginian. It was prudent, therefore, to detain him in his own peninsula. The consul Sempronius, who was preparing for an invasion of Africa from Sicily, had orders to redouble his activity, and P. Scipio, his colleague, pressed on his levies for the army of Spain. At that moment the Senate thought that four legions would be sufficient to take satisfaction from Carthage and this daring young chief; there were soon need of twenty-three against Hannibal alone.

They also took precautions against the Cisalpine tribes. To keep them in check two colonies, each of six thousand men, were sent to Cremona and Placentia. But the Boii and Insubres dispersed the colonists, chased them as far as Modena, which they besieged, and surprised in the midst of a forest the praetor Manlius, who was near perishing there. These events retarded the departure of Scipio, and deprived him of a legion which he was obliged to send to the colonies of the Po. However, when his fleet entered the port of Marseilles, he thought Hannibal was still on the other side of the Pyrenees; the Carthaginian was already on the Rhone.<sup>1</sup>

The Bebryces had made a treaty of alliance with him;<sup>2</sup> the Arecomici saw their independence threatened by this large army which was approaching, and withdrew behind the Rhone in order to dispute its passage. Hannibal deceived them; he sent a part of his forces to cross the river secretly, 25 miles above the barbarians' camp, with an order to take them in the rear, while he himself made the attempt to cross. Harassed by this double attack and by the burning of their camp, the barbarians dispersed. Hannibal had put his elephants on immense rafts, and his troops on boats bought of all the tribes living on the river banks; the horses followed by swimming; the Spaniards had crossed on inflated leather skins and their bucklers.<sup>3</sup>

<sup>1</sup> On the passage of the Pyrenees by Hannibal, see the work of Hennebert. (Vol. i. pp. 419-442.)

<sup>2</sup> This treaty referred to their wives the decision of the Carthaginians' claims against the native populations. (Plut., *de Virt. mulier.*)

<sup>3</sup> The passage was made above Roquemaure, nearly 12 miles north of Avignon; that is, at least, the opinion of Letronne, adopted by Hennebert. The widespread use of *utres*,

The next day five hundred Numidians descended the Rhone to reconnoitre the river lower down. They fell in with a reconnoitring party of three hundred Roman knights led by Gallic guides in the pay of Marseilles. The two troops charged. There returned only three hundred Numidians; the Romans had lost a hundred and sixty men, but they had remained masters of the battle-field.

The question may have occurred to Hannibal's mind whether he should pursue his march, or return against the consul, who was raising his camp to come and attack him. But a victory in Gaul would have decided nothing; besides, a Boian chief had just come to the camp, offering guides and the alliance of his people. Hannibal drew farther away from the consul by ascending the river's course.<sup>1</sup> What route did he take? Here Polybius and Livy differ, and after them all modern writers.<sup>2</sup> Polybius had visited

inflated skins, like our fishermen's buoys for nets, is well explained in M. Lenthéric's charming book on the old delta of the Rhone and the Roman remains in Provence.

<sup>1</sup> [He meant evidently to ascend the Valley of the Durance, which is the most southern affluent of the Rhone, and this would have made his journey much shorter. He was obliged to take the next river-course, that of the Isère. —*Ed.*]

<sup>2</sup> Out of 90 dissertations which appeared before 1835, 33 of them are in favor of the Little St. Bernard, which, having only 6,750 feet of elevation, is the easiest passage of the whole chain; 24 are for Mount Genève; 19 for the Great St. Bernard; 11 for Mount Cenis; and 3 for Mount Viso. How many others since that date! The passage by the Simplon, which has also been named, Hannibal would have rejected as too far towards the north and east, as it would have made him lose much valuable time; the passage by the Great St. Bernard is very difficult, especially at the beginning of October. His Insubrian guides must have known the shortest route, and this was that of the Little St. Bernard, by which Hannibal arrived in a straight line from the Valley of the Isère to the neighborhood of the Insubres, his allies. The immense *détour* which some propose to gain the River Durance by very difficult country, and where Scipio, whom he was avoiding, would have been able from Marseilles either to hinder him or come up with him, made him debouch by Mount Genève or Mount Viso on the lands of Ligures Taurini, the enemies of his allies. From this side he had to fear that the Taurini, directly threatened by his approach, would have summoned to themselves the mass of the Ligurian population of that region. His guides could not have pointed out to him such a route. His aim was to reach Italy as quickly as possible, and to descend into a friendly country in order to have time to refresh his army before fighting. Points of strategy ought to prevail over geographical advantages, — which, moreover, are uncertain. However, the theory of the passage by Mount Genève has found again quite lately some clever defenders in M. Desjardins (*Géographie de la Gaule Romaine*, vol. i. pp. 86-94), and Hennebert (*op. cit.* vol. ii. p. 43 *et seq.*). Without wishing to draw any conclusion relative to Hannibal's crossing, I notice the fact that the route by the Little St. Bernard was so much employed from high antiquity, that it had been consecrated by a megalithic monument. On the most elevated point of the pass, at a height of 6,368 feet, exists a cromlech, or circle of raised stones, which is two hundred and thirty feet in diameter, and which the route crosses. There has been found no trace of sepulture or worship, and it could not be a place of meeting for the deputies of the neighboring peoples. What does this monument

the places and questioned the mountaineers who had seen the expedition pass; his narrative ought to be followed; unhappily he does not remove all the difficulties, which will doubtless remain insurmountable.<sup>1</sup> Besides, whether Hannibal crossed by Mount Cenis, Viso, Genève, or the Little St. Bernard is of small consequence to history, which is above all interested in the result; namely, the Alps boldly crossed by a large army.

After four days' march, Hannibal entered "Isle of the Allobroges," which is formed by the Rhone and Isère. Two brothers, in this country, were disputing for the supreme power; he took the part of the elder, helped him to conquer, and received in return food and clothing, of which the soldiers would soon have such need. The successful chief, with all his barbarians, accompanied Hannibal across the plain, to the very foot of the mountains. Already were the Alps in sight, with their eternal snows and threatening peaks. But Hannibal had caused the speech of the Boian deputies to be translated to his troops,—their promise of guiding the army by a short and sure route, the picture which they drew of the magnificence and richness of the country beyond the Alps. Thus the sight of these dreaded mountains, far from depressing their spirits, animated the soldiers<sup>2</sup> as if they saw the goal of the war, as if in crossing them they would be, as Hannibal expressed it, scaling the very walls of Rome.

It was in the middle of October that the Carthaginians entered among the Alps.<sup>3</sup> The snow already hid the pastures and paths, and nature seemed struck with torpor. A pale autumn sun only partially dissipated the thick fog which every morning enveloped the army; and the long cold nights, disturbed by the solemn sounds

commemorate? I do not know. M. Al. Bertrand, the learned curator of the Museum of St. Germain, thinks this cromlech very ancient. It is one proof the more that this pass was known and used before Hannibal.

<sup>1</sup> [On the other hand, it is the opinion of Neumann (*Das Zeitalter der Pun. Kriege*, p. 286) that Livy follows better sources, and is our best authority. — *Ed.*]

<sup>2</sup> Polybius makes light beforehand of the declamations written and unwritten about the terrors of the Alps: *moles prope caelo immixtae*, etc. The sight of high mountains, far from repelling, attracts. Spain, besides, and the Pyrenees, whence started Hannibal's soldiers, contain peaks as imposing as those of the Alps. The Cerro de Mulhacen, which they had seen in Baetica, is only 3,800 feet less than Mont Blanc.

<sup>3</sup> Ideler., *Chronol.* vol. i. p. 241. Daude de Lavalette (*Recherches sur l'histoire du passage d'Annibal d'Espagne en Italie*) makes him reach the summit of the Alps on the 26th of October.

of distant avalanches and the roar of torrents in chasms far below, chilled the limbs of these men of Africa. Yet the cold and snow, the precipices and the untrodden paths, were not the greatest obstacles; for the mountaineers attempted several times to bar the route against the Carthaginians. One day Hannibal found himself in front of a defile guarded by the Allobroges, and which was commanded in its whole length by perpendicular rocks crowned with enemies. He stopped and had a camp pitched; fortunately the Gallic guides informed him that at night the barbarians would retire to their town. Before the next day he held the defile and heights with light troops. Still there was a bloody fight, and terrible confusion for some hours. Men, horses, beasts of burden rolled down the precipices; a number of Carthaginians perished. However, the army passed, took the town, and found in it victuals and horses, which replaced those they had lost. Farther on another tribe appeared before Hannibal, carrying branches as a sign of peace, and offering hostages and guides. He accepted them, but took care not to be deceived. The cavalry and elephants, the very sight of which frightened the barbarians, formed the advanced guard; the infantry was in the rear, the baggage in the centre. On the second day the army entered a narrow gorge, where the mountaineers attacked it, hidden in the clefts of the rocks. For a night Hannibal was cut off from his advanced guard; it was the last attack. After nine days' marching he reached the summit of the pass, and there stopped two days to give rest to his troops. From thence he pointed out to them the rich plains of the Po, and in the distance the way towards Rome, their promised prey. The descent was difficult; in attempting to cross a glacier covered afresh with snow, men and horses were entangled. Elsewhere the path was so narrow that the elephants could not pass: three days were lost in making a road broad and firm enough for them. At last, fifteen days after his departure from the Rhone, he reached the lands of the Insubres, in the vicinity of the territory of the Taurini.<sup>1</sup> The crossing had cost him, by his own admission, twenty thousand men. He had remaining

<sup>1</sup> . . . εἰς τὰ περὶ τὸν Πάδον πεδία καὶ τὸ τῶν Ἰνσούβρων ἔθνος. (Polyb., iii. 56.)



VIEWS OF THE ALPS (MONTE VISO).



only twenty thousand foot and six thousand horse.<sup>1</sup> Napoleon, who placed Hannibal higher than any other general of antiquity, said: "He bought his battle-field at the price of half his army."

### III. HANNIBAL IN CISALPINE GAUL; BATTLE OF TICINUS; BATTLE OF TREBIA (218).

HANNIBAL had taken five months to do the 400 leagues which separate Carthage from Tunis; he had, therefore, marched on the average at the rate of only three leagues a day. This slow pace, which is quite explicable, had given the Romans time to strengthen their positions in Cisalpine Gaul so as to restrain Gallic turbulence.<sup>2</sup> So, in spite of the promises of the Boian deputies, no people hastened to join the Carthaginians; besides, faithful even in the presence of the legions to their hereditary hates, these tribes continued naturally hostile. The Taurini, at this very time, attacked the Insubres. Hannibal proposed to form an alliance with them, and on their refusing took their capital by assault; all who were in it were slain. This rapid and sanguinary expedition attracted some volunteers, but the Roman legions were camping on the banks of the Po; the Gauls before joining Hannibal waited for victory to declare in his favor. Satisfied, moreover, with having attracted the Carthaginian army into Italy, they desired to let these two great nations, whose hand weighed so heavily on all the barbarians of the West, engage in the struggle, — perhaps with the secret thought that, as the result of the mutual exhaustion of their enemies, they might be able some day to play that part in Italy which the Galatians, their brethren, were playing in Asia with so much profit.

Hannibal must gain a victory. In order, says Livy, to speak in a language to his soldiers which all might understand, he ranged

<sup>1</sup> He had caused these figures to be cut on a column in the temple of Lacinian Juno: Polybius saw them. In the wars of the ancients, as in our own down to the 17th century, the wounded and sick ran great chance of perishing; in a march like that of Hannibal, those merely lame were lost; he must have had also a good many deserters.

<sup>2</sup> See p. 661.

his army in a circle, and brought into its midst some young mountaineers who had been made prisoners, all covered with wounds, loaded with irons, and weakened by hunger. He showed them some brilliant garments, rich arms, war-horses, and asked them if they were willing to fight together. The conqueror shall have liberty and these presents; death will free the conquered from the horrors of captivity. They joyfully accepted, fought hard, and triumphed or died cheerfully. Hannibal, then addressing himself to his soldiers, showed them in these prisoners, in this fighting, their own case. Shut in between two seas and the Alps, they can never see their native land again, unless they open up the road by victory. Either lead a wretched life in slavery, or die gloriously, or conquer and win the riches of Italy. To the spoils of Rome he will add lands in Spain, Italy, Africa, everywhere where they shall ask them; and he will make them, if they desire it, *citizens of Carthage*.<sup>1</sup> May the gods slay him, if he fail in these promises, as he himself slays this lamb; and, seizing a stone, he crushes the head of the victim against the altar.

The activity of Hannibal had disconcerted the plans of the Senate; the question was no longer of fighting in Spain or of besieging Carthage, but of saving Italy. Sempronius, whose fleet had already gained a naval victory and taken Malta, was recalled; Publius Scipio, after his futile attempt to check Hannibal by a battle on the banks of the Rhone, had voluntarily left his province, sent his brother Cnaeus into Spain with his legions, and took the route to Italy by sea. He hoped to reach the foot of the Alps in time to crush the army in its descent, while distressed by fatigues and privations. This time, again, in spite of his diligence, he arrived too late. From Pisa he had reached Placentia, taken the command of the Roman forces scattered along the Po, and crossed that river in order to place himself behind the Ticinus, between the Carthaginians and Insubres. With its source at the St. Gothard, the Ticinus forms, at the foot of the Alps, Lago

<sup>1</sup> *Agrum sese daturum esse in Italia, Africa, Hispania, ubi quisque velit, immunem ipsi, qui accepisset, liberisque . . . qui sociorum cives Carthaginienses fieri vellent, potestatem facturum.* (Livy, xxi. 45.) Neither Bonaparte nor Caesar would have dared to speak with such disdain of the rights of the real sovereign power, — the people, the senate, and the law. But in Livy's case one always entertains some scruples: were these the words of the general, or of his historian? They tell us, at least, what Livy thought of the Carthaginian hero.

Maggiore, which it leaves, a clear, deep, rapid stream, to fall into the River Po below Pavia ; there was the frontier of the Insubrian territory.<sup>1</sup> Scipio hastened thither. But if the Romans were very brave, well armed, and well organized into legions, their generals, renewed yearly, were not experienced tacticians, still less strategists. In place of taking up a position behind the Ticinus, of which he should have made a good line of defence, Scipio passed it with his horse and light infantry. Hannibal pushed forward at the same time a reconnoissance, and a short and sanguinary action took place. The Numidians, by the rapidity of their charge, soon had the advantage over light-armed men, whom they defeated, and also caused the Roman cavalry to give way. The consul himself was wounded ; but for his young son, the future conqueror at Zama, he would have perished.

This battle of the Ticinus had been only an affair of the advanced guard ; but Scipio, recognizing the Carthaginians' superiority in cavalry, fell back behind the Po, and resolved to avoid fighting on the plain ; but he did nothing in the way of disputing with the enemy the passage of the river, which Hannibal easily crossed. One night two thousand Gauls, in the service of the Romans, massacred the guards of the camp and went over to the Carthaginian, who sent them to their homes laden with presents : they were to arouse among their people defections fatal to the Romans. The consul had first made a stand at Placentia. To secure himself from being shut up in this place, he selected a position in a valley behind the town, establishing his camp on the bank of the Trebia, his rear being protected by the Apennines. This torrent, sadly famous in French history<sup>2</sup> as in that of Rome, comes down from the mountains through a narrow valley, which expands into a plain only twelve miles from Placentia. There Scipio awaited the arrival of his colleague Sempronius, whom he had summoned, and who in forty days had come with all his troops from Rhegium to Ariminum.

The Romans had a part of their magazines at Clastidium, a fortified post on the Po, up the stream from Placentia. Hannibal

<sup>1</sup> Breadth at Buffalora, 533 to 660 yards ; lower it reaches sometimes 2,000. (Hennebert, *op. cit.* i. 322.)

<sup>2</sup> [Great defeat of the French, under Marshal Macdonald, June 17-19, 1799, by the Austro-Russian forces under Suvaroff.]

surrounded this place, frightened or gained over the commandant, a native of Brundisium, and entered it, — a precious acquisition for him, and a very great loss to the Romans. Sempronius on his arrival was only the more eager to fight, and readily fell into a snare laid for him by the Carthaginian general. One morning the Numidians drew near to provoke the camp before the hour when the soldiers took their meal, and drew them on across the icy waters of the Trebia<sup>1</sup> as far as a plain where Hannibal had hidden, in the bed of a torrent, two thousand men, intrusted to his brother Mago. Weakened by hunger, the cold, and the snow, which the wind beat into their faces, the Romans were at a great disadvantage when they came up with the whole Carthaginian army, who, in good condition, fresh from their tents, stood drawn up in battle array to receive them. They made a gallant resistance, however, and the fortune of the day was still undecided, when Mago with his band burst upon them, and a rout commenced.

Nearly twenty-five thousand Romans perished or disappeared; ten thousand only, with Sempronius, broke through the Gauls of Hannibal<sup>2</sup> and reached Placentia, — where, when night came on,

<sup>1</sup> [A diversity of opinion exists as to the position of the Roman and Carthaginian camps, and the location of the plain on which was fought the battle of the Trebia. It is agreed that the two camps were situated one on each side of the stream, and that the battle took place on the side occupied by the Carthaginians. Livy directly asserts that the Carthaginian camp was on the east bank of the Trebia; but this view of the situation embarrasses the story with considerable difficulties. Of these the most serious seems to be the question how Sempronius was able to effect a junction with Scipio without any opposition from Hannibal, since if the latter was encamped upon the east bank, the Roman consul, in advancing from the Adriatic to join his colleague, must have been compelled to lead his large army "through a country," says Dr. Arnold, "unvaried by a single hill," past the Carthaginian camp, and well within range of the incessant reconnoitring of Hannibal's Numidian cavalry. "But so much in war depends upon trifling accidents," continues Arnold, dismissing the question, "that it is vain to guess where we are without information. We only know that the two consular armies were united in Scipio's position on the left (west) bank of the Trebia." Other difficulties connected with Livy's statement concern the retreat of the Romans after the battle, their crossing and re-crossing the river, and final taking shelter in Placentia. Livy's view has been very generally accepted, however, by the older writers; but the modern school, represented by Mommsen, frankly discard it, and assert that the phrase of Polybius on which Livy founds his topography of the battle-ground was misunderstood by the latter author. Says Mommsen: "Polybius' account of the battle of the Trebia is quite clear. If Placentia lay on the right bank of the Trebia where it falls into the Po, and if the battle was fought on the left bank (both of which points have been disputed, but are nevertheless indisputable)" . . . And later, "The erroneousness of the view of Livy which transfers the Phœnician camp to the right and the Roman to the left, has been repeatedly pointed out." If the opinion of Mommsen be accepted, the march of Sempronius and the Roman retreat are rendered comprehensible, as will be seen by a reference to the map.]

<sup>2</sup> According to Polybius, almost all the dead on Hannibal's side were Gauls.

MAP OF HANNIBAL'S ROUTE (according to the two prevalent opinions). See note p. 662.





Scipio collected some fugitives, those who had been able to regain the camp. This great success was due to the Numidian cavalry, at present three times more numerous than that of the legions,<sup>1</sup> which had thrown the two wings into disorder, while Mago's horse threw the main body into confusion by attacking it in the rear.

The defeat at the Ticinus had repulsed the Romans across the Po; that of the Trebia repulsed them beyond the Apennines. Except Placentia,<sup>2</sup> Cremona, and Modena, Cisalpine Gaul was lost to them.

So far, Hannibal's plan had succeeded; and the fame of the late victory, spreading throughout Cisalpine Gaul, caused the tribes who had remained undecided at once to send in their allegiance, with promise of troops for the spring campaign. But while he was thus opening the route to Rome, Cnaeus Scipio in Spain closed against Hasdrubal that into Gaul. Troops sent into Sardinia, Sicily, Tarentum, garrisons put into all the strong places, and a fleet of sixty galleys, cut his communications with Carthage. This caused him little fear, for the Gauls were flocking in crowds to his standard, and the Italian prisoners, treated kindly, then released without ransom, were going, so he thought, to gain over the peoples of the peninsula. Of the two routes which led thither, though he took the more difficult, yet it was shorter; and in spite of the advanced season, he tried to cross the Apennines. A terrible storm, like those which sometimes burst forth in these mountains, drove him back. He returned to Cisalpine Gaul and waited, in the meantime blockading Placentia, for the return of spring.

#### IV. THRASIMENE (217); AND CANNÆ (216).

NAPOLEON has said, "If you hold North Italy, the rest of the peninsula falls like a ripe fruit." That was true of his time,

<sup>1</sup> Accustomed to fight in a mountainous country, the Romans had only a small force of cavalry; at the Trebia, 4,000 horse to 36,000 foot, or 1 to 9. Hannibal had more than 10,000 to 20,000 foot, or 1 to 2. Napoleon also greatly increased the proportion of cavalry in the French armies, and military writers agree in laying down the principle that the cavalry ought to be to the infantry as 1 to 4, 5, or 6, according to the nature of the ground where they fight.

<sup>2</sup> Sempronius, shut up in this city, gained, however, some advantages over Hannibal. (Livy, xxi. 57, 59.)

when on both sides of the Apennines all was ripe for a speedy fall; but not so in Hannibal's time, because a brave, disciplined people, resolved on conquest, awaited there the invader behind the triple and impregnable rampart of cities surrounded by cyclopean walls, and connected with each other by good roads.

The Gauls had reckoned on a rapid expedition, on obtaining booty; and it fell to them to feed the army and submit to discipline. This discontent led to many plots, from which Hannibal escaped, so it is said, only by continual disguises, appearing at one time as a young man, at another as an old man, and thus baffling the plots or inspiring in these rude minds a sort of religious respect.<sup>1</sup> As soon as the cold weather broke up he determined to go into Etruria in search of those legions which had not dared to dispute Cisalpine Gaul. To deceive them again, he took the most difficult route, by plunging into the midst of immense marshes, where for four days and three nights the army marched in water and mud. The Africans and Spaniards, placed in the vanguard, passed without serious loss; but the Gauls, who followed on ground already beaten in, kept slipping at every step and falling. Without the cavalry, who followed them close, they would have retreated; many perished. Almost all the baggage and beasts of burden stuck in the marsh. Hannibal himself, mounted on his last elephant, lost an eye by the watchings, fatigues, and dampness of the nights.<sup>2</sup> On leaving these quagmires, which were dried up when the Aemilian Way was afterward laid down, he entered the Apennines, cleared them at the defile of Pontremoli, and descending into the Valley of the Arno, marched by Faesulae on Arretium.

If the Romans, watching all his movements, had come and attacked him on leaving the marshes or the mountains, they might have checked his advance. But they did not know how to make war with this foresight. Encamped under the walls of Arretium and Ariminum, they patiently awaited the appearance of the enemy by the usual routes, forgetting that the Gauls, eight

<sup>1</sup> Ἐδόκουν θειοτέρας φύσεως λαχεῖν. (App. Bell. Ann. 6.)

<sup>2</sup> These marshes are generally placed with Livy to the south of the Apennines in the valley of the Arno. Micali maintains (2d part, cap. xv.) that they were on the other side of the mountains, in the territory of Parma and Modena. Polybius' narrative is not opposed to this, and Strabo (V. i. 11) says so expressly.

years before, had made use of another, which, without the happy inspiration of the consul Aemilius, would have led them direct to Rome. The legions at Arretium were commanded by Flaminius, who as tribune had passed an agrarian law; as consul, had conquered in spite of the augurs; as censor, had executed some works of public utility, which were paid for out of moneys which the tenants of the state forests, pastures, and mines owed to the treasury, and which, by connivance of the Senate, they often forgot



A HARUSPEX.<sup>1</sup>

to pay. The people had just given him, in spite of the nobles, a second consulate. Recently Flaminius had further increased the hatred of the nobility against himself by supporting a law which prohibited any senator having at sea a ship of more burden than three hundred *amphorae*.<sup>2</sup> So to annul his election, the most sinister presages had appeared; some contrived by those who had

<sup>1</sup> A haruspex consults the entrails and the liver of an ox, which has just been sacrificed, and seems to be giving account of what they presage. The victimarius holds in his right hand the hatchet (*malleus*) with which he has struck the victim, and the vessel where he has received its blood. This bass-relief is perhaps the only one which shows this ceremony. Museum of the Louvre, No. 439 in the Clarac catalogue.

<sup>2</sup> Livy, xxi. 63.

a purpose in producing them, and all accepted by popular credulity, nay, even by the most serious people.



JUNO.<sup>1</sup>

At Lanuvium, Juno had shaken her lance; burning stones had fallen at Praeneste, and meteors had shone at sea. In the country of Amitemnum white phantoms had been seen; at Falerii the *lots* had grown thin, and on one of them was read, "Mars brandished his lance." At Caere the waters had rolled with blood; at Capena two moons were seen in the sky. In Sicily there had been seen flames on the points of lances; in Gaul a wolf had snatched away a sentinel's sword; bucklers had sweated blood; ears of corn had fallen covered with blood under the sickle, — foolish fears born of strange beliefs or frights caused by misunderstood phenomena, and which prove that the human mind can bring forth silly fancies even amongst a people the most dispassionate in the world. In the name of the Senate the praetor of the city promised rich offerings to the gods if they would preserve the Republic for ten years in

her whilom state; the matrons dedicated a bronze statue to the Aventine Juno; and continual sacrifices, solemn prayers filled the city and army with superstitious fears. The newly-elected consul did not take these into consideration. Certain of being detained at Rome by false auspices,<sup>2</sup> he set out secretly from the city without having been invested at his own house, according to custom, with the *toga praetexta*, the badge of office, without having put on at the Capitol the *paludamentum*, or military robe, or having offered up on the Alban Mount the dutiful sacrifice to Jupiter Latiaris.

<sup>1</sup> After a statue which is at Rome. (Ménard, *la Myth. dans l'art ancien et moderne*, fig. 42.)

<sup>2</sup> *Auspiciis ementiendis*. (Livy, xxi. 63.) The tribune Herennius accused the augurs the year after of pious frauds. (Livy, xxii. 34.)

To justify this neglect of the gods and of very old customs, a victory was necessary. Polybius says that he sought one with presumptuous imprudence. Yet we see him awaiting in his camp at Arretium Hannibal's attack, and when the Carthaginian, who, being without siege-train, was able neither to take a city nor storm a camp, had passed by him, the Roman slowly follows his enemy, informs his colleague, who sets forth from Ariminum with all his forces, so that he could hope to renew the campaign so happily terminated lately at Telamon. To conclude, he was not the assailant at Lake Trasimene. But Flaminius was wrong, and he paid for this with his life, in not making a more cautious march, and in falling blindly into the snare which his clever adversary laid for him. Hannibal had left behind him the high walls of Arretium and Cortona, when, 7 miles south of this latter city, he found himself, by going round a spur of the mountains, on the banks of Lake Trasimene (*Lago di Perugia*), a sheet of water not deep, but 8 miles broad and 10 miles long. On the side where the road passes, the hills of the Gualandro (*Montes Cortonenses*) form a semicircle, the ends of which gradually fall towards the lake, near two villages, — Borghetto on the north, and Tuore on the south.

PALUDAMENTUM.<sup>1</sup>

It is a natural theatre enclosing a little plain, invisible till you enter it. As the route ran by the side of the lake, Flaminius, who was pursuing the Punic army, would of necessity be entangled in this snare without means of escape.<sup>2</sup> Hannibal there awaited him. He placed his heavy infantry at the end of the plain to close the way to the south, dispersed his slingers over the heights and in the hollows of the grounds, and hid his Numi-

<sup>1</sup> After a bas-relief of Trajan's Column.<sup>2</sup> . . . *loca nata insidiis*. (Livy, xxii. 4.)

dians and the Gauls behind the hills which commanded the northern pass.

Flaminius knew these parts, which he had traversed in order to join the camp at Arretium; but military instinct failed him. There where Hannibal had found a field of battle admirably prepared, he had seen nothing, except water and heights which



Scale 1: 250,000

0 5 10 Kil

LAKE TRASIMENE.

embarrassed his march. At daybreak, without at all suspecting the great movement of men which was taking place around him, he fell into the snare. A thick fog rose from the lake and covered the plain, whilst on the hills, where the air was quite clear, the enemy were making, without being perceived, their final arrangements. Suddenly loud cries resounded in the front, rear, and flank of the Roman army, which was attacked from all sides before the soldiers could take up their arms and the legions change

from their marching order into order of battle. It was a horrible *mêlée*, lasting only three hours, but with such obstinacy, that the combatants were not aware of an earthquake which at the same time shook the mountains. Flaminius was slain by an Insubrian horse-soldier; 15,000 of his men perished; as many were made prisoners; very few escaped.<sup>1</sup> A stream which crosses the fatal plain still preserves the remembrance of this great massacre, the *Sanguinetto*. Hannibal had lost only fifteen hundred men, almost all Gauls.<sup>2</sup> The next day four thousand horse, sent by the other consul, fell besides into the midst of the victorious army, and some days after a fleet of transports, which was carrying munitions of war to the army of Spain, was captured near Cosa by the Carthaginians (217).

From Thrasimene to Rome it is only 35 leagues; the route was free, for the other consular army, which had just lost all its cavalry, was still far in the rear of the Carthaginians, and the Numidians already showed themselves under the walls of Narnia, two days' journey from the Capitol. However, Hannibal did not think himself strong enough, notwithstanding the destruction of two armies, to risk a march on the great city. His good treatment of the Italian prisoners, whom he continued to send back without ransom, had as yet brought him no advantage. Etruria gave no sign of affection to this friend of the Gauls; and the first city that he attacked after Thrasimene, the colony of Spoleto, victoriously repulsed him.<sup>3</sup> Since his departure from Spain, his troops had had no repose; he had in his train many wounded and sick; men and horses were covered with a leprosy caught in the marshy encampments in Cisalpine Gaul. To refresh his troops he led them into the fertile plains of Picenum, had the Numidian horses washed with old wine,<sup>4</sup> took care of his wounded, and gorged

<sup>1</sup> Livy says ten thousand; but Polybius' narrative creates the belief that the army was annihilated.

<sup>2</sup> Ἦσαν οἱ πλείους Κέλτοι. (Polyb., iii. 85.)

<sup>3</sup> The inhabitants of Spoleto have preserved this glorious souvenir in an inscription cut on one of their gates, of which we give a picture, taken from an engraving in the National Library, but which is modern.

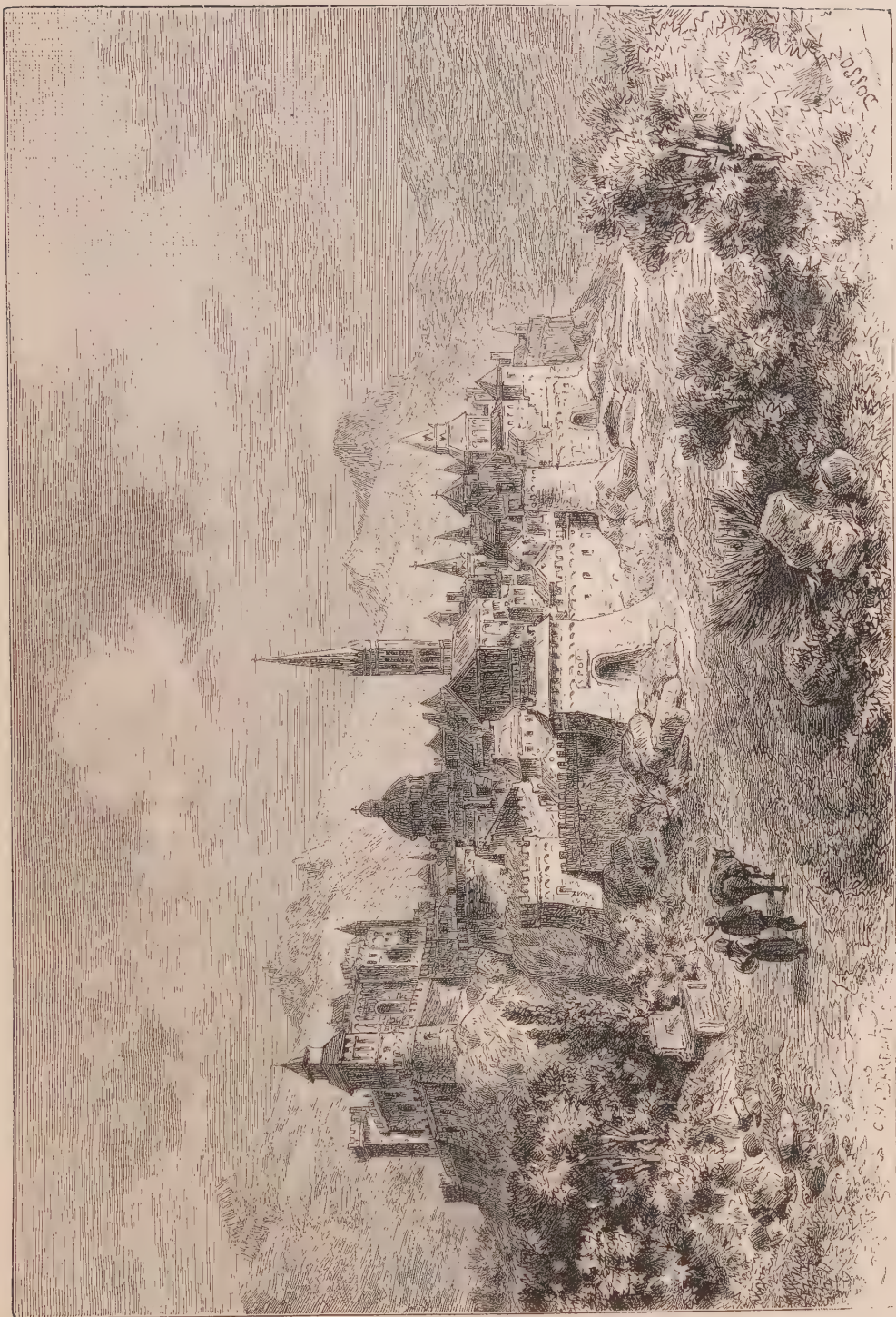
<sup>4</sup> Ἐκλούων τοῖς παλαιῶις οἶνοις. (Polyb., iii. 88). He says elsewhere (ix. 2) that Hannibal owed all his victories to this formidable cavalry, which the Romans never dared to attack on level ground.

his mercenaries with booty. What a singular homage rendered by the conqueror at Thrasimene to the military organization of the Romans: he armed his Libyan infantry with the short sword and large buckler of the legionaries!<sup>1</sup>

At Rome, after the battle at Trebia, the extent of the disaster was kept secret; after that of Thrasimene they did not dare to hide anything. "We have been beaten in a great battle." These words, falling on the multitude like an impetuous wind on the wide sea, spread consternation. For two days the Senate deliberated without leaving the senate-house, and provided for everything. The bridges over the Tiber were broken, the gates and walls put into a state of defence, projectiles piled up on the ramparts. Not a soldier was recalled from Sicily, Sardinia, or Spain; but, as in other moments of great public danger, it was resolved to concentrate the whole power in the hands of one chief. The dictator ought lawfully to be nominated by a consul: Flaminius had perished, and it was impossible to communicate with Sempronius. The Senate decided that the people should be asked to name a pro-dictator. In this way, while breaking the letter, they kept the spirit of the law; and as it was the sovereign power itself that made this modification in the custom, the citizens owed obedience to the new magistrate; the gods, their aid. Rome was at that time admirable for political good sense. Before the common danger, party spirit was wiped out; the people elected as pro-dictator the chief of the nobility, a member of one of the most famous Roman families, Fabius Maximus, and the aristocracy accepted, as Master of the Horse, Minucius, one of the favorites of the multitude. There was need to persuade the people that it had been conquered simply from the impiety of Flaminius. Fabius caused the public prayers and sacrifices to be renewed; they celebrated a *lectisternium* in honor of the twelve gods;<sup>2</sup> there was vowed to them a sacred spring, they were promised games, temples; and a praetor

<sup>1</sup> [He probably had no other means of replacing those broken or worn out in Italy.—*Ed.*]

<sup>2</sup> The following is the arrangement of the guests at this divine feast: *Sex pulvinaria in conspectu fuerunt: Jovi ac Junoni unum, alterum Neptuno ac Minervae, tertium Marti et Veneri, quartum Apollini ac Dianae, quintum Vulcano ac Vestae, sextum Mercurio ac Cereri.* (Livy, xxii. 10.) After the example of Roman women, *feminae cum viris cubantibus sedentes coenitabant*, the goddesses being seated in *sellas*, the gods reclining in *lectulum*. (Val. Max., II. i. 2.) See pp. 234 and 387.



VIEW OF SPOLETO.



was charged with an exclusive oversight of these numerous expiations.

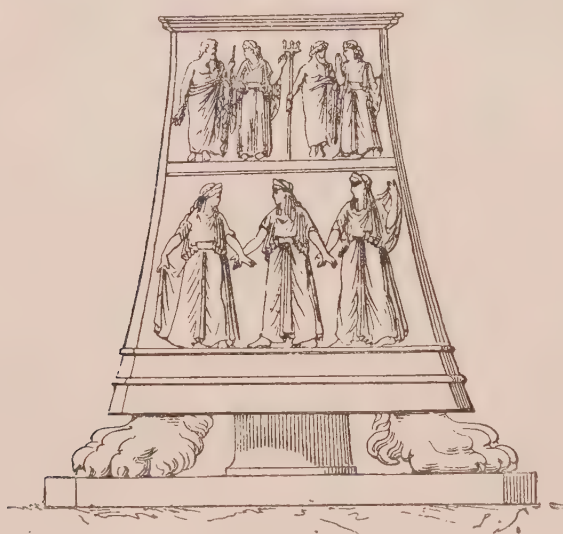


BAS-RELIEF OF THE ALTAR OF THE TWELVE GODS.<sup>1</sup>

For the "sacred spring," which the sibylline books had demanded, the Pontifex Maximus ordered that the following question

<sup>1</sup> We have brought together in one plate the three sides of the monument, in which are represented: in the upper register, the Twelve Months, symbolized by twelve divinities (Nos. 1, 3, 4); in the lower, the Graces, who give the pleasures of life (No. 2); the Seasons, who promise abundance (No. 5); the Eumenides, who assure the execution of the decrees of divine justice (No. 6). The woodcut on p. 678 gives one of these sides. The numbers 1 and 2 are

should be put to the people: "If five years from now the Roman people of the Quirites come prosperously out of this war, are you willing, do you order that there be made to Jupiter an offering of all that the spring shall have produced,—of pigs, sheep, goats, and oxen, to commence from a day fixed by the Senate and people?" The proposition having been accepted, every citizen felt



ALTAR OF THE TWELVE GODS.<sup>1</sup>

himself legally bound to fulfil this vow at the appointed time. Yet the chief priest took care to enumerate the cases in which the sacrifice would not be "legitimate," in order that the Roman people might not be responsible for any irregularities towards the gods, and that the latter should be obliged to keep the agreement which the priests had just con-

cluded in their name. For them, homage, honor; for Rome, victory; and they would have willingly said to their gods as the Arragonese did to their kings: "If not, no."

We are surprised that Hannibal after Thrasimene did not attempt to crush the other consular army. On the banks of the Po he had not taken the fortresses by which Rome guarded

there explained. In No. 3 are seen: Apollo, whom one would take, from his costume, for a goddess; Diana with her bow; Vulcan holding his pliers, but having nothing of the character which tradition assigns him; Minerva armed with a lance. In No. 4, Mars, Venus, Mercury, and Vesta. In No. 5 are the three Seasons, Spring, Summer, and Autumn, recognizable by the flowering branch, by the vine-stock, and the ear of corn which they are carrying; in No. 6 the Eumenides have the sceptre surmounted by the pomegranate flower, the symbol of their power, and the left hand open to signify that they are always ready to obey Destiny. M. Fröhner (*Notice de la Sculpture antique du Musée national du Louvre*) regards this tripod base as a rural calendar. In any case these bass-reliefs form a little mythological poem.

<sup>1</sup> Large triangular base of a tripod, called the Altar of the Twelve Gods, in the Louvre Museum. Above, Jupiter armed with the thunderbolt and the head turned towards Juno; on the left of Juno, Neptune or the ocean, and Ceres or the earth; below the three Graces. See the other faces on the preceding page.

Cisalpine Gaul. Satisfied with crushing whatever attempted to stop his march forwards, he showed no concern for what he left in his rear. The reason is that he was in haste to reach South Italy, in the midst of peoples whom he thought disposed to join him, near Sicily, which he hoped to urge into revolt, not far from Greece, Spain, and Africa, with which he wished to secure easy and sure communications. Whilst he was reaching the Adriatic, whence he despatched a vessel to Carthage which conveyed the first news thither of his astounding successes, Sempronius crossed the Apennines and came down the valley of the Tiber as far as Ocriculum, where he effected a junction with the dictator's army.

Fabius, at the head of four legions, went in search of Hannibal, who had followed the Adriatic coast into Apulia, in the hope of raising revolt in Magna Graecia as he had done in Cisalpine Gaul. On his march he had committed frightful ravages without detaching a single ally from Rome; for, at the head of his numerous Cisalpine auxiliaries, he seemed to be really at the head of one of those Gallic invasions so feared by the Italians. The savage aspect of his Africans frightened the inhabitants. He was accused of feeding his soldiers on human flesh,<sup>1</sup> and he was regarded as making a sacrilegious war<sup>2</sup> against the gods of Italy. Except Tarentum, too humiliated not to desire the abasement of Rome, all the Greeks offered up vows for the defeat of the Carthaginians, their old enemies. Those of Naples and Paestum sent gold from their temples to the Senate, who accepted only a very small part, in order that the public treasure might seem to have inexhaustible resources, and that this confidence might increase the fidelity of their allies. Hiero, sure of Rome's good fortune, even after Thrasimene, offered a gold statue of Victory of 320 lbs. weight, a thousand archers or slingers, three hundred thousand bushels of corn, two hundred thousand bushels of barley, and promised to send

<sup>1</sup> See the picture that Varro paints of this "ferocious and savage army, which makes bridges and ditches with heaps of dead bodies, and feeds on human flesh." But it is Livy (xxiii. 5) who thus speaks. We should therefore believe that he gives us words for facts, if Polybius had not said that one of Hannibal's generals had advised him to habituate his soldiers to this kind of food [which does not make it the least more credible]. We know, besides, with what cruelty the Africans make war. Cf. Horace, *Carm.* III. vi. 36 : *Annibalemque dirum*; and *Epod.* xvi. 8. [The story is worth citing, to show what credulity may be attributed to the historians of the period. — *Ed.*]

<sup>2</sup> *Vastata Poenorum tumultu fana.* (Hor., *Carm.* IV. iv. 47.) Cf. Livy, xxviii. 46; Cicero, *de Divin.* i. 24; Polyb., iii. 33.

victuals in abundance wherever the armies should have need of them. Fabius had struck out a new plan of campaign: to cause all, both men and provisions, to be housed in the fortified



VICTORY.<sup>2</sup>

places, to lay waste the level country, and refuse everywhere to fight, but follow the enemy, step by step, fall upon his foragers, cut off his provisions, harass him ceaselessly, destroy him in detail. Hannibal,—without place of retreat, without allies, money, sure convoys, and with mercenaries who, seeking in war only for pleasure and the booty of the day after victory, are always ready to cry out: “Discharge or battle!”<sup>1</sup>—could not for long stand against these prudent tactics of Fabius Maximus. Vainly Hannibal ravaged under his eyes

Daunia, Samnium, and Campania; Fabius followed him on the mountains, hidden in the clouds and mists, insensible as well to the insults of the enemy as to the raillery of his soldiers.<sup>3</sup> One day, however, Hannibal, deceived by his guides, became involved

<sup>1</sup> Like the Swiss mercenaries in the Italian wars of Louis XII. and of Francis I.

<sup>2</sup> Statue in the Museum of the Louvre, called the Victory of Brescia.

<sup>3</sup> Cic., *de Senect.* iv. 17 (the expression is from Ennius): *Non rumores ponebat ante salutem.* In a similar spirit Clisson said to Charles V. when, from the top of the towers of the Louvre, he gazed at the ravages of the English: “All this fire and smoke will not cause you to lose your heritage.”

near Casilinum, at the bottom of a valley closed by impracticable marshes. Fabius seized the heights, fell on the rear-guard of the Carthaginians, who lost eight hundred men, and held the only entrance with a numerous body of men. Hannibal was caught. In the midst of the night he drove towards the heights two thousand oxen, bearing on their horns burning faggots; and the guard of the defile, thinking that the enemy was fleeing in that direction, left their post, which Hannibal immediately took possession of. This peril was past; but, with the vigilance of the Roman general, it might return. Fortunately for Hannibal, the Romans were indignant at what they called a shameful timidity, and, as the Carthaginians intentionally spared the lands of Fabius, there were suggestions of treason.

In vain did he put his estate up for sale to ransom prisoners; the people, carried away by a slight success which the cavalry general gained in his absence, gave Minucius an authority equal to that of the pro-dictator. Fabius divided the army with him, and Minucius, being too weak, was beaten at the first encounter near Larinum. He would have perished, had not Fabius descended from the heights to save him. "At last the cloud which covered the mountain has burst, then," said Hannibal, "and produced rain and storm."<sup>2</sup> Minucius came of his own

COIN OF LARINUM.<sup>1</sup>

accord to place himself again under the orders of his old leader, and when the dictator quitted office at the end of six months, the affairs of the Republic appeared to be in a prosperous condition. At Rome one of his nephews dedicated a temple to a new divinity, Intelligence (*mens*), and Ennius consecrated his memory by the famous verse which Vergil borrowed from him: "Who, alone, by delay retrieved our state."<sup>3</sup>

For a moment a coalition of the whole West had been dreaded. But in Spain a number of tribes passed over to the side of the

<sup>1</sup> On the obverse, veiled head of Juno; on the reverse, LARINON, V. and a dolphin. The two oo's are the mark of the sextans. Small bronze coin of Larinum.

<sup>2</sup> *Nubem . . . cum procella imbrem dedisse.* (Livy, xxii. 30.)

<sup>3</sup> But Vergil does not repeat the second verse (quoted on last page), which he should also have transcribed: "For he did not value rumor above our safety." This verse is more important than the other, for it marks one of the most necessary qualities in a leader.

Romans; in Gallia Cisalpina the Gauls, satisfied at finding themselves free again, forgot Hannibal and Carthage itself, which only sent a few vessels to commit piracies on their coast, whence the fleets of Sicily and Ostia quickly drove them away. A Roman squadron which was returning from pursuing them as far as Africa had taken the Island Cossura (Pantellaria), and levied on Cercina a heavy war contribution. Everywhere, except in front of Hannibal, the Romans assumed the offensive and took bold measures. Otacilius, the praetor of Sicily, had orders to pass over into Africa; the Scipios received succors; Postumius Albinus with an army kept watch over the Cisalpine Gauls; and ambassadors had been sent to Philip of Macedon to require the extradition of Demetrius of Pharos, who was urging him to war; to Pineus, king of Illyria, to claim the tribute which he delayed paying; and to the Ligurians, to demand an account of the help furnished by them to the Carthaginians.<sup>1</sup> There is something grand in this activity of the Senate, paying attention to the most distant countries in the midst of a formidable war carried on at the very gates of the city, and never permitting the fortune or the power of Rome to be doubted for an instant. This Senate, which was so proud towards the foreigner, showed a conciliating temper with the people; it reminded all of the necessity of mutual confidence by raising a new temple to Concord, and placed it within the bounds of the citadel,<sup>2</sup> in order that every one should understand that the strength of Rome depended on the spirit inspired by this divinity.

The consuls who commanded the army in the last months of 217, after the abdication of Fabius, followed the dictator's tactics; and this wise delay would doubtless have ruined Hannibal. But could the rulers of Italy, under the eyes of their allies and with superior forces, always decline battle? Sempronius and Varro are condemned after the event. The defeats of Trebia and Cannae weigh upon their memory. Yet the people, the army, and perhaps the true policy<sup>3</sup> demanded a battle. The Senate itself decided upon it. But there was needed an able and ex-

<sup>1</sup> Livy, xxii. 33.

<sup>2</sup> *In arce.* (Livy, xxii. 33.)

<sup>3</sup> Before Cannae the leaders of the army write to the Senate: τῶν συμμάχων πάντων μετεώρων ὄντων ταῖς διανοίαις. (Polyb., iii. 107.)

perienced leader; and though the nobility managed to obtain the election of Paulus Aemilius, a pupil of Fabius, who had already distinguished himself in the Illyrian wars, the popular party gave him as colleague its leader, Terentius Varro, the son of a butcher, who had never seen a battle.<sup>1</sup> Union was necessary between the



RUINS OF CANNAE.<sup>2</sup>

leaders, and Paulus Aemilius and Varro, who were political enemies,<sup>3</sup> continued their quarrels in the army, the one always wishing to fight, the other to delay. As the command alternated every day between the two consuls, Varro led the army so near the enemy that retreat was impossible; and on the next day but one, in the morning he had the purple mantle, the signal for the fight, dis-

<sup>1</sup> [Nevertheless, Livy tells us his father had made money, and the consul had reached his consulate through the regular promotion, having been quaestor, aedile, and praetor, without displaying any incompetence. — *Ed.*]

<sup>2</sup> The arch, of which the remains are seen, is wrongly called the Arch of Varro.

<sup>3</sup> I pass over in silence the declamations of Varro and Herennius on the treason of the nobles, who were anxious to spin out the war. At this period the reproach is absurd; twenty years later it is true.

played before his tent. He had eighty thousand infantry,<sup>1</sup> and, notwithstanding the remembrance of the three battles already lost, only six thousand horse. In an army of fifty thousand men, Hannibal had ten thousand.<sup>2</sup> His forces were only half those of the consuls; but he had led them to a battle-field of his own choosing, at Cannae in Apulia, near the Aufidus, in the middle of an immense plain, which was favorable to his cavalry, and in a position where the sun, shining in the faces of the Romans, and the wind, carrying the dust against their line, fought for him.

In this level plain an ambuscade appeared impossible. But five hundred Numidians presented themselves as deserters, and during the action they fell upon the rear of the Roman army. At Cannae, as at Thrasimene and at Trebia, the smaller number surrounded the greater. In order to offer more resistance to the cavalry, Varro had diminished the extent of his line and increased its depth. By this arrangement many soldiers became useless. Hannibal, on the contrary, gave his army a front equal to that of the enemy, and drew it up in a crescent, so that the centre, composed of Gauls, projected from his line of battle. Behind them the African veterans were drawn up along the curve, the two extremities of which extended to the cavalry on the two wings. Whilst the Romans attacked the Gauls with fury, and the latter, led by Hannibal himself, were slowly falling back upon the second line, Hasdrubal,<sup>3</sup> with his Gaulish and Spanish horsemen drawn up in deep masses, crushed the legionary cavalry on the left, and Mago with his Numidians routed the allies on the right. Leaving the Numidians to pursue and slay those who had not fallen at the first shock, Hasdrubal attacked in the rear the Roman infantry, which the Africans, by the backward

<sup>1</sup> Ten thousand were left in the two consular camps.

<sup>2</sup> Livy purposely exaggerates the critical position of Hannibal before the battle. He had, says he, only ten days' provisions. The Spaniards, threatened with famine, were ready to betray him, and Hannibal was already thinking how to reach Gaul. There is nothing of all this in Polybius (iii. 107), who speaks of him as making immense magazines at Geronium, of which he had gained possession, and as having taken, a few days before the battle, the castle of Cannae, in which the Romans had their supplies of provisions, arms, and engines. It was the capture of Cannae, indeed, which decided the Senate to allow a battle. Moreover, with his cavalry Hannibal would always have found provisions.

<sup>3</sup> [Not Hannibal's brother, who still remained in Spain, but an officer of great ability who at this time had the chief direction of military works.]



BATTLE-FIELD OF CANNÆ.



movement of the Gauls, had already taken in flank. The eighty thousand Romans, shut in on all sides, soon formed only a confused mass, on which every blow told, and which could give few in return.<sup>1</sup> By the account of Polybius, seventy-two thousand Romans and allies, with one of the consuls, Paulus Aemilius, who had refused to fly, two quaestors, eighty senators, some ex-consuls, among them Minucius, and one of the consuls of the preceding year, twenty-one legionary tribunes, and finally a whole crowd of knights, were left on the field of battle (Aug. 2, 216). The Roman nobility liberally paid their debt of blood to their country. Hannibal had not lost six thousand men, of whom four thousand were Gauls. This nation was the instrument of all his victories.<sup>2</sup> A prediction of this great defeat was afterward attributed to a famous diviner, Marcius, who lived before the Second Punic War. "Roman, son of Troy, avoid the River Canna; beware lest strangers force thee to join battle in the field of Diomede. But thou wilt not believe me till thou hast filled the country with thy blood; till thy citizens have fallen by thousands, and the river bearing them far from the fruitful land has given them up for food for the fowls of the air, for the wild beasts on its banks and the fishes of the vast sea. Thus has Jupiter spoken to me."

This prophecy, more precise than those which precede the event, satisfied the national pride, and at the same time served the policy of the Senate, whose interest it was that men should believe in oracles. Rome was willing to see in her defeat not a failing in courage, but a decree of destiny; she attributed the victory to the gods much more than to Hannibal, and she strengthened a precious instrument of government, faith in divination, by leading men to think that the diviner had foreseen the future.

<sup>1</sup> These are the figures given by Polybius. Livy only says 48,200 dead, and 24,900 prisoners. He raises to 8,000 the number of Hannibal's dead, which Polybius reduces to 5,700. [This victory, like most others won in a fair field against superior numbers, was won by making the enemy "jam" himself, — a fatal mistake. As soon as troops, however good, get so crowded as to have no room for their evolutions, they become a mere helpless mass. To make an enemy far superior in numbers thus paralyze his forces is the art of a consummate tactician. — *Ed.*]

<sup>2</sup> [Though the Gauls often bore the brunt of the battles, and incurred most loss, there is no doubt that the Spanish infantry and the African veterans were the flower of the army. — *Ed.*]

The battle of Cannae deprived the Romans of more strength than it gave Hannibal. Some tribes of Campania and Magna Graecia declared for him, but on condition of according him fewer men and smaller subsidies than they had furnished to Rome;<sup>1</sup> and Carthage, which looked upon this bold expedition only as a useful diversion, left him to his own resources.<sup>2</sup> Enfeebled even by his victories, he would be obliged to divide his forces if he would protect the towns which had just yielded themselves to him. He would thus have an army too weak to renew the strife of Thrasimene and Cannae. Moreover, the consuls, rendered prudent by experience, would place the safety of the Republic in following Fabius' system. Strange to say, war on a large scale is ended in Italy after the battle of Cannae. Henceforth there is nothing but sieges of towns, stratagems, many attacks and combats without results. In this war of strategy Hannibal shows himself the ablest leader of ancient times. But the contest has no longer more than a secondary interest, except for the grandeur of the spectacle presented by this man, abandoned by his own country, in the midst of a hostile people, face to face with the bravest and best-organized nation then in existence, and who, nevertheless, was able for thirteen years to master the insubordination of his mercenaries, to keep alive the precarious fidelity of his allies, to furnish occupation for Rome's best troops; besides all this, to stir up the world with his negotiations, to excite revolt in Syracuse, Sicily, Sardinia, and to call his brother from Spain, and Philip from Macedon, to join him in Italy, that he might crush Rome with the united weight of Africa and Europe hurled upon her.<sup>3</sup>

<sup>1</sup> . . . *neve civis Campanus invitus militaret munusve faceret.* (Treaty of Capua with Hannibal, Livy, xxiii. 7.) . . . *μήτε φόρους πράξεσθαι κατὰ μηδένα τρόπον, μήτε ἄλλο μηδέν ἐπιτάξειν Ταραντίους Καρχηδονίους.* (Treaty of Hannibal with Tarentum, Polybius, viii. 29.)

<sup>2</sup> He received only ten thousand men from it during the whole war.

<sup>3</sup> "If I were asked," says Polybius, "who was the soul of this war, I should say Hannibal." (ix. fr. 7.) Here we unfortunately lose this conscientious historian. After the battle of Cannae there only remain fragments of him.

## ERRATA.

Page 34, line 13, for "Vergil," read: Ovid.

" 51, n. 3, for "A," read: I.

" 93, line 25, for "of," read: from.

" 123, n. 1, for "251," read: 124.

" 145, line 9, for "Coenimates," read: Coenimenses.

" 150, line 15, for "buried," read: burned.

" 156, line 25, for "Form," read: Forum.

" 163, n. 2, for "IV.," read: VI.

" 172, line 17, for "to," read: from.

" 177, line 23, 179, legend of second coin, for "Aulus," read: Albus.

" 202, n. 2, for "191," read: 160.

" 212, line 2, for "*Caristiae*," read: *Charistia*.

Page 219, line 33, for "*qui*," read: *quia*.

" 266, n. 1, for "*vira*," read: *vir*.

" 281, n. 2, for "270," read: 31.

" 288, n. 4, 297, n. 3, for "Julian," read: Icilian.

" 303, n. 1, for "265," read: 177.

" 309, line 13, before "more," supply: no.

" 315, lines 19 and 23, for "Veientes," read: Veientines.

" 322, n. 1, for "189," read: 156.

" 323, n. 1, for "337," read: 297, n. 3.

" 333, line 28, for "*excantasset*," read: *excantassit*.





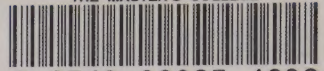








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